

PARLIAMENT OF KENYA



NATIONAL ASSEMBLY

ABLE OFFICE

ABLE OFFICE

17 AUG 2015

Sign: PAPER LAID

PAPER LAID

ELEVENTH PARLIAMENT - FOURTH SESSION, 2016

DEPARTMENTAL COMMITTEE ON JUSTICE AND LEGAL AFFAIRS

REPORT ON THE CONSIDERATION OF THE SENATE AMENDMENTS TO THE PROTECTION OF TRADITIONAL KNOWLEDGE AND CULTURAL EXPRESSIONS BILL (NATIONAL ASSEMBLY BILL NO. 48 OF 2015)

**CLERK'S CHAMBERS** 

AUGUST, 2016

PARLIAMENT BUILDINGS,

NAIROBI

Paper Laid on
Wednesday 17/08/16
at 9.32am by the
Chairperson DC Judio
E Legal Allairs Allairs

## Contents

CHAIR'S FOREWORD	7
COMMITTEE MANDATE	····2
MEMBERS OF THE COMMITTEE	4
SECRETARIAT	
SITTINGS	<i>6</i>
COMMITTEE RECOMMENDATIONS	7
ADOPTION OF THE REPORT	8
1.0 INTRODUCTION	9
2.0 CONSIDERATION OF THE PROPOSED SENATE AMENDMENTS TO T PROTECTION OF TRADITIONAL KNOWLEDGE AND CULTURAL EXPRESSIONS BII 2015	HE
3.0 COMMITTEE RECOMMENDATIONS	11

#### CHAIR'S FOREWORD

On behalf of the Committee on Justice and Legal Affairs and pursuant to provisions of Standing Order 199 (6), it is my pleasant privilege and honor to present to this House the Report of the Committee on its consideration of the Senate amendments to the Protection of Traditional Knowledge and Cultural Expressions Bill, 2015.

The amendments were passed by the Senate on 14<sup>th</sup> July, 2016 and communicated to the National Assembly for consideration. The Assembly subsequently committed the amendments to the Committee pursuant to the provisions of Standing Order 41; it is on the basis of this that the Committee makes this Report.

The Committee wishes to register its appreciation to the Offices of the Speaker and the Clerk of the National Assembly for the support accorded to the Committee and the staff, in the execution of its mandate. Let me take this opportunity to thank all Members for their patience, endurance and dedication to committee business, despite their other commitments and tight schedules, which enabled the Committee to complete this Report.

Hon. Samuel Chepkonga, M.P

#### **COMMITTEE MANDATE**

The Departmental Committee on Justice and Legal Affairs is established under the National Assembly Standing Orders No. 216 (1). The functions and mandate of the Committee are also contained under the National Assembly Standing Orders, No. 216(5) as:-

- Investigate, inquire into, and report on all matters relating to the mandate, management, activities, administration, operations and estimates of the assigned Ministries and departments;
- 2. Study the program and policy objectives of the Ministries and departments and the effectiveness of the implementation;
- 3. Study and review all legislation referred to it;
- 4. Study, access and analyze the relative success of the Ministries and Departments as measured by the results obtained as compared with its stated objectives;
- 5. Investigate and inquire into all matters relating to the assigned Ministries and departments as they may deem necessary, and as may be referred to them by the House;
- 6. Vet and report on all appointments where the constitution or any law requires the National Assembly to approve, except those under Standing Order 204; and
- 7. Make reports and recommendations to the House as often as possible, including recommendation of proposed legislation.

The subject matter of the Departmental Committee on Justice and Legal Affairs are stated in the Second Schedule of the National Assembly Standing Orders No. 216 (f) as follows:

- (a) Constitutional affairs;
- (b) The administration of law and Justice, including the Judiciary, public prosecutions, elections, ethics, integrity and anti-corruption; and
- (c) Human rights.

#### MEMBERS OF THE COMMITTEE

a .	
Chair	nerson
CHARLE	POLUCIA

Hon. Samuel Chepkong'a, M.P.

Vice Chairperson

Hon. Priscilla Nyokabi, M.P.

**Members** 

Hon. Njoroge Baiya, M.P.

Hon. Muriithi Waiganjo, M.P.

Hon. Ndirangu Waihenya, M.P.

Hon. Florence Kajuju, M.P.

Hon. Kang'ata Irungu, M.P.

Hon. Benson Mutura, M.P.

Hon. John Njoroge Chege, M.P.

Hon. William Cheptumo, M.P.

Hon. Mohamed Abdi Haji, M.P.

Hon. Bitok Kirwa, M.P.

Hon. Sammy Koech, M.P.

Hon. Moses Cheboi, M.P.

Hon. Paul Bii, M.P.

Hon. Charles Gimose, M.P.

Hon. Johana Ng'eno, M.P.

Hon. Boniface Otsiula, M.P.

Hon. David Ouma Ochieng, M.P.

Hon. Neto Agostinho, M.P.

Hon. Kaluma Peter, M.P.

Hon. Fatuma Ibrahim Ali, M.P.

Hon. Ben Momanyi Orori, M.P.

Hon. T. J. Kajwang', M.P.

Hon. (Bishop)Mutua Mutemi, M.P.

Hon. Olago Aluoch, M.P.

Hon. Christine Oduor Ombaka, M.P.

Hon. Benjamin Andayi, M.P.

Hon. Kamoti William Mwamkale, M.P

#### **SECRETARIAT**

First Clerk Assistant

Third Clerk Assistant Third Clerk Assistant

Legal Counsel

Research Officer

Mr. Abenayo Wasike,

Mr. Ahmed Salim

Ms. Mary Luka,

Ms. Mugure Gituto,

Ms. Clare Jerotich,

#### **SITTINGS**

The Committee considered the Senate amendments in its Sitting held on Tuesday, 16<sup>th</sup> August, 2016 and adopted its report on the same day. The Committee's decision to accept the amendments was guided by law and after thorough scrutiny of each of the proposed amendments.

## **COMMITTEE RECOMMENDATIONS**

The Committee having considered the Senate amendments to the Protection of Traditional Knowledge and Cultural Expressions Bill, 2015 and recommends that the National Assembly:

1. Approves the Senate amendments to Clauses 4, 22, 25, 34 & 43

#### ADOPTION OF THE REPORT

We the Members of the Departmental Committee on Justice and Legal Affairs have, pursuant to Standing Order 199, adopted this report and affix our signatures to affirm our approval and confirm its accuracy, validity and authenticity as per the attached adoption list (Appendix II).

#### 1.0 INTRODUCTION

The Protection of Traditional Knowledge and Cultural Expressions Bill, 2015 was passed by the National Assembly on 16<sup>th</sup> March, 2016 and subsequently forwarded to the Senate for consideration pursuant to provisions of Article 110(4) of the Constitution and Standing Order 142. It was reverted, with amendments, to the National Assembly for concurrence on Tuesday, 19<sup>th</sup> July, 2016 through a message from the Speaker. The Speaker of the National Assembly directed the Committee to table its Report on the amendments for consideration by the House.

# 2.0 CONSIDERATION OF THE PROPOSED SENATE AMENDMENTS TO THE PROTECTION OF TRADITIONAL KNOWLEDGE AND CULTURAL EXPRESSIONS BILL, 2015

The Committee considered the Senate amendments in its Sitting held on Tuesday, 16<sup>th</sup> August, 2016. It is in the same sitting that the report was adopted. The Committee's decision to accept the amendments was guided by law and after thorough scrutiny of each of the proposed amendments.

The following are the Senate's amendments to the Protection of Traditional Knowledge and Cultural Expressions Bill, 2015:

#### Clause 4

THAT Clause 4 of the Bill be amended by inserting the following new sub-clauses immediately after paragraph (d)-

- (e) the allocation of financial resources for the promotion of cultural activities; and
- (f) subject to this Act or any other law, the establishment of mechanisms for using culture as a tool for conflict resolution and promotion of cohesion.

The Committee concurred with the Senate. This amendment seeks to expand the functions of the County Government, and therefore reasonable.

#### Clause 22

THAT clause 22 of the Bill be amended in sub-clause (3) by inserting the words "and the respective county executive committee member in charge of matters relating to traditional knowledge and culture" immediately after the words "Cabinet Secretary".

The Committee concurred with the Senate. It was reasonable to include the County Executive Committee Member.

#### Clause 25

THAT clause 25 of the Bill be amended in sub-clause (3)(d) by inserting the words "after consultations with the person in charge of matters relating to traditional knowledge and culture in the relevant county" immediately after the words "relevant community".

The Committee concurred with the Senate. The amendment seeks to promote a culture of consultation between the Cabinet Secretary and the County Executive Committee Member.

#### Clause 34

THAT clause 34 of the Bill be amended by deleting paragraph (h).

The Committee concurred with the Senate. The proposed amendment was reasonable.

#### Clause 43

**THAT** clause 43 be amended by inserting the following new sub-clause immediately after sub-clause (2)-

(3) Whenever the Cabinet Secretary is required to make regulations or rules under this Act, the Cabinet Secretary shall make the regulations in consultation with the Council of County Governors.

The Committee concurred with the Senate on the amendment. The Committee also noted that the word 'County' immediately before the word 'Governors' was a typographical error, which can be addressed in line with Standing Order 152.

## 3.0 COMMITTEE RECOMMENDATIONS

Having considered the Senate amendments to the Protection of Traditional Knowledge and Cultural Expressions Bill, 2015, the Committee recommends that the National Assembly:

1. Approves the Senate amendments to Clauses 4, 22, 25, 34 & 43 as proposed.

SIGNED

CHAIRPERSON

(HON. SAMUEL CHEPKONGA, M.P)

#### REPUBLIC OF KENYA

Telegraphic Address 'Bunge', Nairobi Telephone 2848000 Fax: 2243694

Clerk's Chambers
The Senate
Parliament Buildings
P. O. Box 41842 –00100
Nairobi, Kenya

E-mail: <u>csenate@parliament.go.ke</u>

## PARLIAMENT OFFICE OF THE CLERK OF THE SENATE

## SENATE AMENDMENTS TO THE PROTECTION OF TRADITIONAL KNOWLEDGE AND CULTURAL EXPRESSIONS BILL (NATIONAL ASSEMBLY BILL NO. 48 OF 2015)

The following amendments to the Protection of Traditional Knowledge and Cultural Expressions Bill (National Assembly Bill No. 48 of 2015) were passed by the Senate on Thursday, 14th July, 2016-

#### Clause 4

**THAT** Clause 4 of the Bill be amended by inserting the following new sub-clauses immediately after paragraph (d)-

- (e) the allocation of financial resources for the promotion of cultural activities; and
- (f) subject to this Act or any other law, the establishment of mechanisms for using culture as a tool for conflict resolution and promotion of cohesion.

#### Clause 22

**THAT** clause 22 of the Bill be amended in sub-clause (3) by inserting the words "and the respective county executive committee member in charge of matters relating to traditional knowledge and culture" immediately after the words "Cabinet Secretary".

#### Clause 25

**THAT** clause 25 of the Bill be amended in sub-clause (3)(d) by inserting the words "after consultations with the person in charge of matters relating to traditional knowledge and culture in the relevant county" immediately after the words "relevant community".

#### Clause 34

**THAT** clause 34 of the Bill be amended by deleting paragraph (h).

#### Clause 43

**THAT** clause 43 be amended by inserting the following new sub-clause immediately after sub-clause (2)-

(3) Whenever the Cabinet Secretary is required to make regulations or rules under this Act, the Cabinet Secretary shall make the regulations in consultation with the Council of County Governors.



## DEPARTMENTAL COMMITTEE ON JUSTICE & LEGAL AFFAIRS

## MEMBERS' ADOPTION LIST

Adoption of a Report on Senate's Amendments to the Protection of Traditional Knowledge and Traditional Cultural Expressions Bill, 2015

******	*****	**********

Date:

16<sup>th</sup> August 2016 (11 AM)

Venue:

GROUND FLOOR BOARDROOM, COUNTY HALL, PARLIAMENT BUILDINGS

	NAMES	SIGNATURE
1.	Hon. Samuel Chepkonga (Chairperson)	
2.	Hon. Priscila Nyokabi (Vice Chairperson)	
3.	Hon. Agostinho Neto	
4.	Hon. Ben Momanyi Orori	
5.	Hon. Benson Mutura	
6.	Hon. Boniface Otsiula	7
7.	Hon. Bitok Kirwa	
8.	Hon. Charles Gimose	- WWW
9.	Hon. Christine Ombaka (Dr.)	
10.	Hon. David Ochieng'	
11.	Hon. Fatuma Ibrahim	Sli
12.	Hon. Florence Kajuju	(Racun)
13.	Hon. Irungu Kang'ata	MA

1	J. 1.	Todana
15.	Hon. John M. Waiganjo	
16.	Hon. John Njoroge	
17.	Hon. John Olago Aluoch	fun
18.	Hon. Kamoti W. Mwamkale	Dan 7
19.	Hon. Mohamed Abdi Haji	
20.	Hon. Moses Cheboi	A FAR
21.	Hon. Njoroge Baiya	(Byrie)
22.	Hon. Paul K. Bii	
23.	Hon. Peter Kaluma	
24.	Hon. Robert Mutemi (Bishop)	Par Ay
25.	Hon. Sammy Koech	On to
26.	Hon. T.J. Kajwang	CANNIA
27.	Hon. Waihenya Ndirangu	Maria
28.	Hon. William Cheptumo	

## A. M. Wasike

For: The Clerk of the National Assembly

## MINUTES OF THE SITTING OF THE DEPARTMENTAL COMMITTEE ON JUSTICE AND LEGAL AFFAIRS HELD ON TUESDAY, 16<sup>TH</sup> AUGUST, 2016 AT 11.00 A.M. IN GROUND FLOOR BOARDROOM, COUNTY HALL

#### **PRESENT**

Hon. Samuel Chepkonga, M.P.

Hon. Boniface Otsiula, M.P.

Hon. Charles Gimose, M.P.

Hon. David Ochieng, M.P.

Hon. Fatuma Ibrahim, M.P.

Hon. Florence Kajuju, M.P.

Hon. Kang'ata Irungu, M.P.

Hon. Johanna Ngeno, M.P.

Hon. Olago Aluoch, M.P.

Hon. Kamoti Mwamkale William, M.P.

Hon. Moses Cheboi, M.P.

Hon. Njoroge Baiya, M.P.

Hon. Paul K. Bii, M.P.

Hon. (Bishop) Robert Mutemi, M.P.

Hon. Tom J. Kajwang', M.P.

Chairperson

#### **APOLOGY**

Hon. Priscilla Nyokabi, M.P.

Hon. Bitok Kirwa, M.P.

Hon. Dr. Christine Ombaka, M.P.

Hon. Sammy Koech, M.P.

Hon. John M. Waiganjo, M.P.

Hon. Ben Momanyi, M.P.

Vice Chairperson

#### **ABSENT**

Hon. John Njoroge Chege, M.P.

Hon. William Cheptumo, M.P.

Hon. Peter Kaluma, M.P.

Hon. Mohamed Abdi Haji, M.P.

Hon. Ndirangu Waihenya, M.P.

Hon. Benson Mutura, M.P.

Hon. Neto Agostinho, M.P.

Hon. Mohamed Abdi Haji, M.P.

#### **SECRETARIAT**

Mr. Ahmed Salim Ms. Mugure Gituto

Clerk Assistant III

Legal Counsel II

## MIN No. JLA /2016:- PRELIMINARIES

The Chairperson called the meeting to order at 11.11 a.m. and commenced with a word of prayer from Hon. Fatuma Ibrahim.

MIN No. JLA /2016:-

ADOPTION OF THE REPORT ON PUBLIC FUNDRAISING APPEALS BILL, 2014

The Committee adopted the report. The adoption was proposed by Hon. Paul Bii and proposed by Hon. Florence Kajuju.

MIN No. JLA /2016:-

CONSIDERATION OF THE SENATE AMENDMENTS
TO THE PROTECTION OF TRADITIONAL
KNOWLEDGE AND TRADITIONAL CULTURAL
EXPRESSIONS BILL, 2015

The Committee considered the amendments, and concurred with the Senate on the same. The following are the amendments and the committee's comments:

#### Clause 4

**THAT** Clause 4 of the Bill be amended by inserting the following new sub-clauses immediately after paragraph (d)-

(e) the allocation of financial resources for the promotion of cultural activities; and (f) subject to this Act or any other law, the establishment of mechanisms for using culture as a tool for conflict resolution and promotion of cohesion.

The Committee concurred with the Senate. This amendment seeks to expand the functions of the County Government, and therefore reasonable.

#### Clause 22

**THAT** clause 22 of the Bill be amended in sub-clause (3) by inserting the words "and the respective county executive committee member in charge of matters relating to traditional knowledge and culture" immediately after the words "Cabinet Secretary".

The Committee concurred with the Senate. It was reasonable to include the County Executive Committee Member.

#### Clause 25

**THAT** clause 25 of the Bill be amended in sub-clause (3)(d) by inserting the words "after consultations with the person in charge of matters relating to traditional knowledge and culture in the relevant county" immediately after the words "relevant community".

The Committee concurred with the Senate. The amendment seeks to promote a culture of consultation between the Cabinet Secretary and the County Executive Committee Member.

#### Clause 34

**THAT** clause 34 of the Bill be amended by deleting paragraph (h).

The Committee concurred with the Senate. The proposed amendment was reasonable.

#### Clause 43

**THAT** clause 43 be amended by inserting the following new sub-clause immediately after sub-clause (2)-

(3) Whenever the Cabinet Secretary is required to make regulations or rules under this Act, the Cabinet Secretary shall make the regulations in consultation with the Council of County Governors.

The Committee concurred with the Senate on the amendment. The Committee also noted that the word 'County' immediately before the word 'Governors' was a typographical error, which can be addressed in line with Standing Order 152.

The Committee also went through a draft report on the Senate amendments before the same was proposed for adoption.

MIN No. JLA /2016:-

## ADOPTION OF THE REPORT ON PUBLIC FUNDRAISING APPEALS BILL, 2014

The Committee adopted the report. The adoption was proposed by Hon. Florence Kajuju and seconded by Hon. Fatuma Ibrahim.

MIN No.JLA/2016:	-
------------------	---

## **ADJOURNMENT**

Thoro boing						
There being no	other business to transac	t, the sitting	adjourned	at thirty	minutes	past
twelve o'clock.						
Signed	J. POYV	··· <sub>A</sub> ·····	• • • • • • • • • • • • • • • • • • • •			
	(Chairperson)		C			
Date		108/61	4			