REPUBLIC OF KENYA



Enhancing Accountability

REPORT

OF

THE AUDITOR-GENERAL

ON

TABLED BY

RECEIVER OF REVENUE

FOR THE YEAR ENDED 30 JUNE, 2023

COUNTY GOVERNMENT OF MOMBASA





RECEIVER OF REVENUE COUNTY GOVERNMENT OF MOMBASA

REVENUE STATEMENTS

FOR THE FINANCIAL YEAR ENDED 30TH JUNE 2023

Prepared in accordance with the Cash Basis of Accounting Method under the International Public Sector Accounting Standards (IPSAS)

Receiver Of Revenue County Government of Mombasa Revenue Statements for the Period Ended 30th June 2023

OFFICE OF THE AUDITOR GENERAL

P.O. P. 25202 MOMBASA

33 JAN 2024

COAST REGIONAL OFFICE

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Receiver Of Revenue County Government of Mombasa Revenue Statements for the Period Ended 30th June 2023

1. Acronyms and glossary of terms

a) Acronyms

CA County Assembly

COB Controller of Budget

CRF County Revenue Fund

FY Financial Year

IPSAS International Public Sector Accounting Standards

NT National Treasury

OSR Own Source Revenue

PFMA Public Finance Management Act

PSASB Public Sector Accounting Standards Board

ROR Receiver of Revenue

b) Glossary of terms

Comparative FY Comparative Prior Financial Year

Fiduciary Management The key management personnel who had financial responsibility

(Entity to insert all the relevant acronyms and key terms used in the annual report and financial statements)

2. Key Entity Information and Management

Background infrmation

The receiver of revenue is under the Department of Finance and Economic planning. At the County Executive Committee level, the receiver of revenue is represented by the County Executive committee member for Finance and Economic planning, who is responsible for the general policy and strategic direction of thereceiver of revenue. The receiver of revenue is designated as a receiver by the County Executive Committee member for Finance, in accordance with section 157 of the PF'st Acc.

(a) Principalactivities

The ecciver of revenue collects revenue and remits to the County Revenue Fund (CRF).

(b) Key Mangement Team

The Count Government of Mombasa day to by management of revenue is under the following:

No.	Designation	Name
1.	CEC Member, Finance & Economic Planning	Mr. Evans Oanda
2.	Ag Chef Officer, Finance and Economic lanning	Mr. Ayub Buhiri
3.	Director Revenue Services	Mr. Affan Mohammed
4.	Director Supply Chain Management	Mr. Omar Abdalla
5.	ChiefAccountant	CF A Robert Makokha

Key Entity information and Management (continued)

(c) County Headquarters

Betting Control Building

Mombasa, Kenya

(d) Entity Contacts

P.O. Box 90440-80100

Mombasa, Kenya.

Telephone: (254) 41-2311531

E-mail: countysec@mombasa.go.ke Website: www.mombasacounty.go.ke

(e) Independent Auditor

Auditor General

Kenya National Audit Office

Anniversary Towers, University Way

P. O. Box 30084

GPO 00100

Nairobi, Kenya

(f) Principal Legal Adviser

The Attorney General

State Law Office and Department of Justice

Harambee Avenue

P.O. Box 40112

City Square 00200

(g) County Executive Bankers

1. Central Bank of Kenya,

Haile Selassie Avenue,

P.O. Box 60000,

City Square 00200.

Nairobi, Kenya.

2. Kenya Commercial Bank Limited.

Treasury Square Branch,

P.O. Box 90254

GPO 80100.

Mombasa, Kenya

3. Cooperative Bank of Kenya Limited.

Nkrumah road, Mombasa,

P.O. Box 87771.

GPO 80100.

Mombasa, Kenya.

- 4. National Bank of Kenya Limited. Bondeni Branch and Nkrumah Road, P.O. Box 20363. GPO 80100. Mombasa, Kenya.
- 5. Fquity bank.
 Moi Avenue Branch.
 F O. Box 90016.
 GPO 80100.
 Mombasa.
- (h) County Attorney
 Bima Towers,
 5th Floor, Digo Road
 P.O. Box 84569-80100
 MOMBASA, KENYA

3. Foreword By the CECM Finance and Economic Planning

It is my pleasure to present the Annual Financial Statements of Mombasa County Receiver of Revenue for the fiscal year ending on 30th June 2023. These financial statements have been prepared in strict adherence to the provisions stipulated in the Public Financial Management Act of 2012, specifically under Cap 165. This legal requirement mandates the County Treasury to compile annual Receiver of Revenue financial reports at the conclusion of each fiscal year. These financial statements serve as a comprehensive representation of Mombasa County Government's financial performance throughout the past year.

The adoption of the 2010 Constitution of Kenya, which is outlined in Chapter 11, marked a significant turning point in Kenya's governance structure. This transition replaced the previous centralized system with a decentralized governance model. Under this decentralized system, authority is distributed between the National Government and the 47 County Governments, including Mombasa County. The County Government Act of 2012, sections 5 and 6, clearly articulate the functions and powers exercised by the County Executive of Mombasa County.

Financing of the County Governments

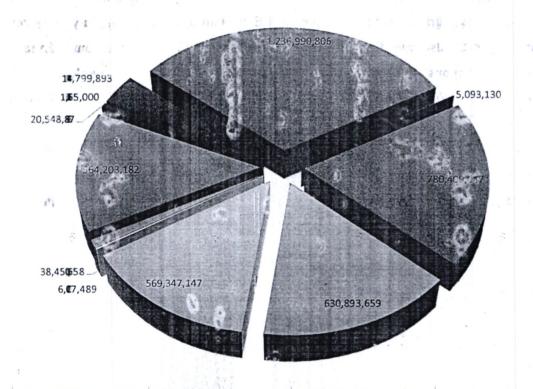
The County has been putting in efforts to increase its own source revenue over the last few years. In the year under review, the County collected Kshs 3,998,628,848 against a target of Kshs 5,004,354,326.00.

The County continues to explore new and innovative ways of increasing its own revenue collections. Some of the steps that the County has taken towards improving its revenue collections include:

- Automation of revenue collection system
- Sealing revenue leakages
- Use of Mpesa and improved internal Controls.

These measures have paid dividend, since inception of Devolution, own source revenue has continued to increase each year as highlighted below:

Own Source Revenue Collection



■ Other Property Income-Rates

■ Busiess Permits / Cesses

■ Malet/Trade Centre fees

■ Houing

■ Receipts from Administrative Fees and Charges

☐ Plot Rents

■ Vehicle Parking Fees

■ Other Education Related Fees

■ Environment and Conservancy Administration ■ Other Health and Sanitation Revenues

■ Fine Penalties and Forfeitures

Figure 1: Mombsa County revenue sources in FY 2022/2023

Receiver Of Revenue County Government of Mombasa Revenue Statements for the Period Ended 30th June 2023

From the total of Kshs 3,998,628,848 realized from our internally generated revenue sources, an amount of Kshs 2,723,299,473 was disbursed to the County Revenue Fund (CRF) Account.

Additionally, Kshs 1,275,329,375 was collected by Coast Province General Hospital Facility Improvement Fund (FIF) in accordance with the stipulations outlined in Section 40 (2) of the Mombasa County Health Act of 2013. This provision mandates that the tunds, specifically the revenues, collected by the health facility are to be disbursed into the FIF account.

I would like to express my gratitude at this moment to H.E. the Governor and the Deputy Governor for their invaluable support. I also extend my appreciation to my fellow colleagues, the County Executive Committée Members responsible for various departments. We have collaboratively worked towards fulfilling Mombasa County's mission.

I extend my thanks to all the staff in the Department of Finance and Planning, with special recognition for the Revenue Directorate. Despite numerous challenges, they have consistently demonstrated unwavering commitment and dedication, diligently fulfilling their responsibilities for the betterment of the people of Mombasa County.

CECM Finance and Economic Planning

County Government of Mombasa

4. Management Discussion and Analysis

The funding sources for the County Government are derived from three primary channels: the Equitable share received from the National Government, Conditional grants provided by Donors and Levelopment Partners, and internally generated Source Revenue collected from a diverse range of Levenue streams. The Constitutional framework as articulated in Article 202 of the Kenyan Constitution, mandates the equitable distribution of revenue generated at the national level between the National Government and County Governments.

In implement this revenue sharing, each County Government's equitable portion of the nationally mised revenue is determined on an annual basis through the County Allocation of Revenue Act (LARA). The specific formula for revenue allocation is crafted by the Commission on Revenue Allocation and subsequently ratified by Parliament, in strict accordance with the constitutional provisions outlined in Article 217.

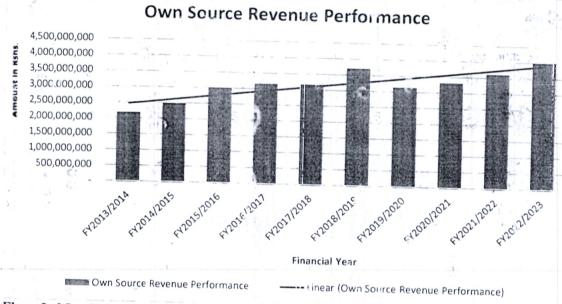


Figure 2: Mombasa County Own source revenue trend

5. Statement of Receiver of Revenue's responsibilities

Section 165 (1) of the Public Finance Management Act, 2012 requires that, at the end of each financial year, a receiver of revenue for a county government shall prepare an account in respect of the revenue collected, received and recovered by the receiver during that financial year.

The Receiver of Revenue is responsible for the preparation and presentation of the receiver of revenue account, which gives a true and fair view of the state of affairs of the receiver of revenue for and as at the end of the financial year (period) ended on June 30, 2023. This responsibility includes: (i) maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period, (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the statement of assets and liabilities of the entity, (iii) designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statements, and ensuring that they are free from material misstatements, whether due to error or fraud, (iv) safeguarding the assets of the entity, (v) selecting and applying appropriate accounting policies, and (vi) making accounting estimates that are reasonable in the circumstances.

The Receiver of Revenue in charge accepts responsibility for the entity's receiver of revenue accounts, which have been prepared on the Cash Basis method of financial reporting, using appropriate accounting policies in accordance with International Public Sector Accounting Standards (IPSAS) and relevant legal framework of the Government of Kenya. The Receiver of Revenue is of the opinion that the entity's receiver of revenue account gives a true and fair view of the state of entity's receiver of revenue transactions during the financial year ended June 30, 2023, and of the entity's statement of assets and liabilities as at that date. The Receiver of Revenue further confirms the completeness of the accounting records maintained, which have been relied upon in the preparation of the receiver of revenue account as well as the adequacy of the systems of internal financial control.

The Receiver of Revenue confirms that the entity has complied fully with applicable Government Regulations and the terms of external financing covenants (where applicable). The Receiver of Revenue confirms that the revenue statements have been prepared in a form that complies with relevant accounting standards as prescribed by the Public Sector Accounting Standards Board of Kenya.

Receiver Of Revenue
County Government of Mombasa
Revenue Statement for the Period Ended 30th June 2023

Approval of the Revenue Statements

The revenue statements were approved and signed by the Receiver of Revenue on 1.11 DEC. ... 2023

Name: Ayub Buhri

County Receivers Revenue

REPUBLIC OF KENYA

Telephone: +254-(20) 3214000 E-mail: info@oagkenya.go.ke Website: www.oagkenya.go.ke



HEADQUARTERS Anniversary Towers Monrovia Street

P.O. Box 30084-00100 NAIROBI

REPORT OF THE AUDITOR-GENERAL ON RECEIVER OF REVENUE FOR THE YEAR ENDED 30 JUNE, 2023 - COUNTY GOVERNMENT OF MOMBASA

PREAMBLE

I draw your attention to the contents of my report which is in three parts:

- A. Report on the Financial Statements that considers whether the financial statements are fairly presented in accordance with the applicable financial reporting framework, accounting standards and the relevant laws and regulations that have a direct effect on the financial statements:
- B. Report on Lawfulness and Effectiveness in Use of Public Resources which considers compliance with applicable laws, regulations, policies, gazette notices, circulars, guidelines and manuals and whether public resources are applied in a prudent, efficient, economic, transparent and accountable manner to ensure the Government achieves value for money and that such funds are applied for the intended purpose; and.
- C. Report on the Effectiveness of Internal Controls, Risk Management and Governance which considers how the entity has instituted checks and balances to guide internal operations. This responds to the effectiveness of the governance structure, risk management environment and internal controls, developed and implemented by those charged with governance for orderly, efficient and effective operations of the entity.

An unmodified opinion does not necessarily mean that an entity has complied with all relevant laws and regulations and that its internal controls, risk management and governance systems are properly designed and were working effectively in the financial year under review.

The three parts of the report are aimed at addressing the statutory roles and responsibilities of the Auditor-General as provided by Article 229 of the Constitution, the Public Finance Management Act, 2012 and the Public Audit Act, 2015. The three parts of the report when read together constitute the report of the Auditor-General.

REPORT ON THE REVENUE STATEMENTS

Qualified Opinion

I have audited the accompanying revenue statements of Receiver of Revenue - County Government of Mombasa set out on pages 1 to 20, which comprise the statement of

Report of the Auditor-General on Receiver of Revenue for the year ended 30 June, 2023- County Government of Mombasa

financial assets and liabilities as at 30 June, 2023, the statement of receipts and disbursements and statement of comparison of budget and actual amounts for the year then ended and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, except for the effect of the matter described in the Basis for Qualified Opinion section of my report, the revenue statements present fairly, in all material respects, the financial position of Receiver of Revenue - County Government of Mombasa as at 30 June, 2023 and of its financial performance for the year then ended, in accordance with International Public Sector Accounting Standards (Cash Basis) and comply with the Public Finance Management Act, 2012 and the County Governments Act, 2012.

Basis for Qualified Opinion

Unsupported Revenue Disbursement to Facility Improvement Fund (FIF)

The statement of receipts and disbursements and as disclosed in Note 19 to the revenue statement reflects Kshs.1,367,393,078 in respect of revenue disbursed to Facility Improvement Fund (FIF). However, details and analysis of this disbursement were not provided for audit review.

In the circumstances, the accuracy and completeness of disbursement of Kshs1,367,393,078 could not be confirmed.

The audit was conducted in accordance with the International Standards for Supreme Audit Institutions (ISSAIs). I am independent of the Receiver of Revenue - County Government of Mombasa Management in accordance with ISSAI 130 on the Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

Emphasis of Matter

Budgetary Control and Performance

The statement of comparison of budget and actual amounts reflects final receipts target and actual amounts on comparable basis of Kshs.5,004,354,326 and Kshs.3,998,628,848 respectively, resulting to under realization of Kshs.1,005,725,478 or 20% of the target. However, no report was provided by the Receiver of Revenue to the County Executive Committee Member (CECM)-Finance and Economic Planning detailing the reasons for difficulties in revenue collection as required of Regulation 63(2) of the Public Finance Management (County Governments) Regulations, 2015 that provide that

where there are difficulties in revenue collection a Receiver of Revenue shall report the circumstances to the CECM-Finance.

The under realisation affected the planned activities and may have impacted negatively on service delivery to the public.

My opinion is not modified in respect of this matter.

Key Audit Matters

Key audit matters are those matters that, in my professional judgement, are of most significance in the audit of the financial statements. There were no other key audit matters to report in the year under review.

REPORT ON LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES

Conclusion

As required by Article 229(6) of the Constitution and based on the audit procedures performed, except for the effect of the matter described in the Basis for conclusion on the Lawfulness and Effectiveness in Use of Public Resources section of my report, I confirm that, nothing else has come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.

Basis for Conclusion

Failure to Prepare Statement of Arrears of Revenue

Review of the revenue statements revealed that the Receiver of Revenue did not prepare the Statement of Arrears of Revenue contrary to Section 165 of Public Finance Management Act, 2012 which states that; (1) At the end of each financial year, a receiver of revenue for a County Government shall prepare an account in respect of the revenue collected, received and recovered by the receiver during that financial year; and (2) The account under subsection (1) shall include; (a) a statement of receipts and disbursement in a form prescribed by the Accounting Standards Board from time to time; and (b) a statement of arrears of revenue.

In the circumstances, Management was in breach of the law.

The audit was conducted in accordance with the International Standards for Supreme Audit Institutions (ISSAI) 4000. The Standard requires that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements comply, in all material respects, with the authorities that govern them. I believe that the

audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

REPORT ON THE EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

Conclusion

As required by Section 7(1)(a) of the Public Audit Act, 2015 and based on the audit procedures performed, I confirm that, nothing has come to my attention to cause me to believe that internal controls, risk management and governance were not effective.

Basis for Conclusion

The audit was conducted in accordance with the International Standards for Supreme Audit Institutions (ISSAIs) 2315 and 2330. The Standards require that I plan and perform the audit to obtain assurance about whether effective processes and systems of internal controls, risk management and overall governance were operating effectively, in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

Responsibilities of the Management and those Charged with Governance

Management is responsible for the preparation and fair presentation of these revenue statements in accordance with International Public Sector Accounting Standards (Cash Basis) and for maintaining effective internal controls as Management determines is necessary to enable the preparation of revenue statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal controls, risk management and overall governance.

In preparing the revenue statements, Management is responsible for assessing the Receiver of Revenue's ability to continue to sustain its services, disclosing, as applicable, matters related to sustainability of services and using the applicable basis of accounting unless Management is aware of the intention to cease operations.

Management is also responsible for the submission of the revenue statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the revenue statements described above, Management is also responsible for ensuring that the activities, revenue transactions and information reflected in the revenue statements comply with the authorities which govern them and that public resources are applied in an effective way.

Those charged with governance are responsible for overseeing the Receiver of Revenue's revenue reporting process, reviewing the effectiveness of how Management monitors compliance with relevant legislative and regulatory requirements, ensuring that

Report of the Auditor-General on Receiver of Revenue for the year ended 30 June, 2023- County Government of Mombasa

effective processes and systems are in place to address key roles and responsibilities in relation to governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

Auditor-General's Responsibilities for the Audit

The audit objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion in accordance with the provisions of Section 48 of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement and weakness when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In addition to the audit of the financial statements, a compliance audit is planned and performed to express a conclusion about whether, in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way, in accordance with the provisions of Article 229(6) of the Constitution and submit the audit report in compliance with Article 229(7) of the Constitution.

Further, in planning and performing the audit of the financial statements and audit of compliance, I consider internal control in order to give an assurance on the effectiveness of internal controls, risk management and overall governance processes and systems in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. My consideration of the internal control would not necessarily disclose all matters in the internal control that might be material weaknesses under the ISSAIs. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

Because of its inherent limitations, internal control may not prevent or detect misstatements and instances of non-compliance. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the Receiver of Revenue's policies and procedures may deteriorate.

As part of an audit conducted in accordance with ISSAIs, I exercise professional judgement and maintain professional skepticism throughout the audit. I also: -

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by Management.
- Conclude on the appropriateness of Management's use of the applicable basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Receiver of Revenue's ability to continue to sustain its services. If I conclude that a material uncertainty exists, I am required to draw attention in the auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. My conclusions are based on the audit evidence obtained up to the date of my audit report. However, future events or conditions may cause the Receiver of Revenue to cease to continue to sustain services.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information and business activities of the Receiver of Revenue to express an opinion on the financial statements.
- Perform such other procedures as I consider necessary in the circumstances.

I communicate with Management regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that are identified during the audit.

I also provide Management with a statement that I have complied with relevant ethical requirements regarding independence and communicate with them all relationships and other matters that may reasonably be thought to bear on my independence, and where applicable, related safeguards.

FCPA Nancy Gathungu, CBS AUDITOR-GENERAL

Nairobi

22 February, 2024

7. Itatement of Receipts and Disbusements for the year ended 30th June 2023

1	Note	FY2022/2023	FY 2001/2022
County Own S		Kshs	Ksus
Cunty Own Source Revenue			
Land Rate	1	392,364.772.00	350,284,760.00
	2	780,409,047.00	810,191,232.00
Sigle/Business Fermits Puperty Rent	1 3	569,347,147.00	498,723,726.00
	4	20,680,337.00	25,532,615.00
Paking Fees	5	564,203,182.00	537,641,127.00
Mrket Fees	6	38,450,658	24,484,919.00
Alvertising	7.	138,714,030.00	107,254,560.00
Hapital Fees	8	0	0
Pulic Tealth Service Fees	9	1,236,990,306.00	_1,032,181,640.00
Physical Planning and Development	10	193,708,074.00	1 ",968,693.00
Hie Of County Assets	11	4,979,338.00	4,341,219.00
Conservancy Administration	12	5,609,600.00	2,846,000.00
Aministration Council Fees and Chages	13	48,078,727.00	32,032,830.00
Preceds from sale of as ets	14	0	0
Pak Fees	15	0	0
Oter Fines, Penalties, And Forfeiture Fees	16	5,093,130.00	38,790.00
Micellaneous receipt	17	0	0
Tell County Own Source Revenue		3,998,628,848.00	
Offer Receipts		4	3,608,672,111.00
Donations/Grants Not Received Through CRF	1.8	0	0
Toll Other Receipts		0	0
			0
Toll Receipts		3,998,628,848.00	2 600 672 111 00
Baince b/f at the beginning of the yer		41,874,292.03	3,608,672,111.00
Disursements To CRF		The same of the sa	
Reenue Disbursed to FIF	16	(2,631,235,770)	(2,257,591,517.48)
Baince Due for Disbursement	19	(1,367,393,078)	(1,309,206,301.49)
To to Disbursement		72,192,823.15	41,874,292.03

The ecounting policies and explanator notes to these revenue statements form an integral part of the revenue statements. These revenue statements were approved on ______ 2023 and signed by:

Nam: Ayub Buhiri

Couty Receiver of Revenue

(RefPFM ACT section 165, 2(a)

Name: Affan Mohammed

Director Revenue

8. Statement of Financial Assets and Liabilities As at 30th June 2023

	Note	FY2022/2023	FY2021/2022
		Kshs	Kshs
Financial Assets			
Cash And Cash Equivalents			
Bank Balances	20	72,192,823.15	41,874,292.03
Cash In Hand	21	0	0
Total Financial Assets		72,192,823.15	41,874,292.03
			0
Total Financial Assets		72,192,823.15	41,874,292.03
			•
Financial Liabilities			Y . "
Payables-Due to CRF	22	72,192,823.15	41,874,292.03
Total Financial Liabilities		72,192,823.15	41,874,292.03

The accounting policies and explanatory notes to these financial statements form an integral part of the financial statements. The entity financial statements were approved on with the 2023 and signed by:

Name: Ayub Buhiri

County Receiver of Revenue

Name: Affan Mohammed

Director Revenue

9. Statement of Comparison of budget vs Actual Amounts for the Period Ended 30th June 2023

Кессірі	Original Targets	Adjustments	Final Targets	Actual On Comparable Basis	Budget Realization Difference	% Of
	A	В	C=A+B	D	E=C-D	F=D/C %
	Kshs	Kshs	Kshs	Kshs	Kshs	Kshs
County Own Source Revenue			121			1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
Cess	795,448,649.92	(120,000,000.00)	675,448,649.92	392 364,772.00	283,083,877.92	54%
Land Rate	942,777,973.00	(70,000,000.00)	872,777,973.00	780,409,047.00	92.368,926.00	93%
Single/Business Permits	524,619,909.93	189,853,341.50	714,473,251.43	569,347,147.00	145,126,104.43	80%
Property Rent	48,567,605.08	0.00	48,567,605.08	20,680,337.00	27.887,268.08	250/
Parking Fees	610,921,350.28	70,000,೮୯೨.00	680,921,350.28	564,203 182.00	11c./18,168.28	35%
Market Fees	545,396,8:5.03	(50,000,000.00)	495,396,815.03	38,450,658	456,946,157.03	83%
Advertising	120,664,187.84	0.00	120,664,187.84	138,714,030.00		6%
Hospital Fees		0.00	120,001,107.04	0	-18,049,842.16	119%
Public Health Service Fees	780,300,000.00	180,000,000.00	960,300,000.00	1,236,990,806.00	-276,690,806.00	130%
Physical Planning and Development	255,344,587.71	(10,000,000.00)	245,344,587.71	193,708.074.00	51,636,513.71	77%
Hire Of County Assets	13,400,000.00	0.00	13,400,000.00	4,979,338.00	8,420,662.00	39%
Conservancy Administration	9,559,000.00	0,00	9,559,000.00	5,609,600.00	3,949,400.00	48%

3

Receipt	Original Targets	Adjustments	Final Targets	Actual On Comparable Basis	Budget Realization Difference	% Of Realization
	A	В :	C=A+B	D	E=C-D	F=D/C %
Administration Control Fees and Charges	130,185,047.41	0.00	130,185,047.41	48,078,727.00	82,106,320.41	36%
Proceeds from sale of assets	~ .	0.00	170	0	0.00	
Park Fees		0.00		0	0.00	
Other Fines, Penalties, And Forfeiture Fees	37,315,858.57	0.00	37,315,858.57	5,093,130.00	32,222,728,57	15%
Miscellaneous Receipts	0	0.00	0	0		
Total County Own Source Revenue	4,814,500,984.76	189,853,341.50	5,004,354,326.27	3,998,628,848.00	1,005,725,478.27	80%
Other Receipts			1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	0	0	0
Donations / Grants Not Received Through CRF	0	0	0	0	0	0
Total Other Receipts	0	0	0	0	0	0
Total Receipts	4,814,500,984.76	189,853,341.50	5,004,354,326.27	3,998,628,848.00	1,005,725,478.27	80%

The County did not to achieve own source revenue target due to challenges like reallocation of Kenya Ports Authority operations to Nairobi ICD, failure to rollout new valuation roll and ongoing litigations against implementation of the Finance Bill in some revenue streams.

The County Reserver of revenue's financial ememous were approved on HT DEC 2023 and signed by

Name: Ayub Buhiri

County Receiver of Revenue

Name: Affan Nohammod

Director/Revenue

10. Statement of Arrears of Revenue As at 30th June 2023

Classification Of Receipts (Indicate As Applicable)	Balance as at The beginning of the current year (1st July 2022) A	Arrears received during the year. B	Additions in arrears for the current year to June 30, 2023	Total— arrears as at 30 June 2023 D=A+(B)+C	Measures taken to recover the arrears	Assessment to the recoverability of arrears
Cess		10.00 ST 200	С			
Land rate				-		
Single/Business Permits				A DE TALLETTA		
Property Rent				-		100
Parking Fees		1.27			*	
Market Fees						-
Advertising				1		
Hospital Fees			-	-		. 0.000
Public Health Service Fees				-		
Physical Planning and Development					. "	
Hire Of County Assets				-		
Conservancy Administration		177				
Administration Control Fees and Charges					5	
Park Fees						
Other Fines, Penalties, And Forfeiture Fees						
Miscellaneous			2,			
Total Arrears		. 171				

Name: Ayub Buhiri

County Receiver of Revenue

(Ref: PFM ACT section 165, 2(a)

Name: Afta Mohammed

Director Revenue

7

11. Significant Accounting Policies

The principal accounting policies adopted in the preparation of these revenue statements are set out below:

1. Statement of Compliance and Basis of Preparation

The revenue statements have been prepared in accordance with and comply with International Public Sector Accounting Standards (IPSAS) with particular emphasis on Cash Basis Financial Reporting under the Cash Basis of Accounting and relevant legal framework of the County Government of Mombasa. The financial statements comply with and conform to the form of presentation prescribed by the Public Sector Accounting Standards Board of Kenya.

The financial statements are presented in Kenya Shillings, which is the functional and reporting currency of the entity. The accounting policies adopted have been consistently applied to all the years presented.

The revenue statements have been prepared on the cash basis following the standard chart of accounts. The cash basis of accounting recognises transactions and events only when cash is received or paid by the entity.

2. Recognition of Receipts

The entity recognises all receipts from the various sources when the related cash has been received by the entity.

3. Budget

The County Revenue budget is developed on the same accounting basis (cash basis), the same accounts classification basis, and for the same period as the financial statements. The County budget was approved as required by law. The original budget was approved by the County Assembly on 30th June 2022 for the period 1st July 2022 to 30 June 2023 as required by law. There was 2 number of supplementary budgets passed in the year. A high-level assessment of the County's actual performance against the comparable budget for the financial year under review has been included in these financial statements.

4. Cash and cash equivalents

Cash and cash equivalents comprise cash on hand and cash at bank, short-term deposits on call and highly liquid investments with an original maturity of three months or less, which are readily convertible to known amounts of cash and are subject to insignificant risk of changes in value. Bank account balances include revenue collection accounts held at Commercial banks.

5. Revenue in Arrears

This relates to revenue earned and is yet to be received or collected by the receiver of revenue. These arrears are disclosed under the statement of arrears as required under the PFM Act, 2012 Section 165 (2) (b) which is a memorandum statement.

6. Disbursements to CRF

The Receiver of Revenue has an arrangement for transfer of funds from its bank account to the CRF account. Total disbursements to the CRF are as a result of the transfer arrangement during the year.

7. Comparative Figures

Where necessary, comparative figures for the previous financial year have been amended or reconfigured to conform to the required changes in presentation.

8. Subsequent Events

There have been no events subsequent to the financial year end with a significant impact on the revenue statements for the year ended June 30, 2023

12. Notes to the Financial Statements

1. Cess

Description	1.5 -14 - 17 - 1 - 1	 1	
		FY 2022/2023	FY 2021/2022
		 Kshs	Kshs
Farm produce	1		
Quarrying		392 220 272 00	350,233,760.00
Livestock		372,220,772.00	330,233,760.00
Fish farming			A control delication
Others (specify)	-Incidental Charges	144,000.00	51,000.00
Total	12	392,364,772.00	350,284,760.00

Land rates

Description		FY 2022/2023	FY 2021/2022
	- 4.1	Kshs	Kshs
Land rates		726,952,780.00	284,643,813.00
Land penalties and interest		0	110,265.00
Administration Cost		0	18,750.00
Land Rates Other Years		0	941,969.00
Arrears	:	53,456,267.00	524,476,435.00
Total		780,409,047.00	810,191,232.00

3. Single /Business Permits

Description	FY 2022/2023	FY 2021/2022
	Kshs	Kshs
Business permit application fees	305,000.00	0
Annual Business permit fees	569,042,147.00	492,117,503.00
Business permit penalties and interest	0	6,606,223.00
Business permit fees arrears	0	0
Total	569,347,147.00	498,723,726.00

4. Property Rent

Description	FY 2022/2023	FY 2021/2022
and the second s	Kshs	Kshs
County Housing	20,548,837.00	25,031,115.00
Plot Rent		25,051,115.00
Tenancy Agreement		?
Transfer of Property		- NA
Stalls/kiosks rent		
Others (Specify)- Other Property Charges	131,500.00	501,500.00
Total	20,680,337.00	25,532,615.00

5. Parking Fees

Description	FY2022/2023	FY 2021/2022
	Kshs	Kshs
Street parking fees		-
Monthly toll/sticker fees		
Motorbike fees	9	
Registration fees		
Reserved parking	1	-
Bus Park fees		
Others (Specify)-Road maintenance Management Unit	564,203,182.00	537,641,127.00
Total	564,203,182.00	537,641,127.00

6. Market Fees

D		
Description	FY 2022/2023	FY 2021/2022
	Kshs	Kshs
Market entry fees	6,382,897.00	2,215,470.00
Hawking fees	13,652,895.00	2,011,780.00
Market Stalls-Rent	18,337,331.00	19,821,519.00
Market Shelter fee	0	5,000.00
Others (Specify)-Shelter and Offloading	77,535.00	431,150.00
Total	38,450,658.00	24,484,919.00

7. Advertising

Descriptions		FY 2022/2023	FY 2021/2022
	٠,	Kshs	Kshs
Branding		0	780,050.00
Billboard advertising		138,714,030.00	108,474,510.00
Signage			100,171,510.00
Roadshows	+		
Banners			
Posters	-		
Tent advertising			
Street pole/clock advertising	+		
others (Specify)	+		
Total		138,714,030.00	109,254,560.00

appropriately

8. Hospital Fees

Description		FY 2022/2023	FY 2021/2022
		Kshs	Kshs
Level 5 hospitals		,	
Level 4 hospitals	8	· · · · · · · · · · · · · · · · · · ·	
Others (Specify)			
Total		0.00	0.00

9. Public Health Service Fees

Description	FY 2022/2023	FY 2021/2022
	Kshs	Kshs
Inspection of buildings/premises/Institutions	1,236,507,832.00	1,031,255,384.00
Inspection for issuance of hygiene license	482,974.00	894,756.00
Vaccination: Yellow fever, Typhoid, etc		i.v.
Applications for medical examination		-
Sanitation inspection for schools		
Public health permit	. 0	31,500.00
Rodent Control/Fumigation		7
Others (Specify)		
Total	1,236,990,806.00	1,032,181,640.00

Notés to the Financial Statements (Continued)

10. Physical Planning and Development

Description	FY 2022/2023	FY 2021/2022
made 10 12 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	Kshs	Kshs
Sale of County planning documents	15,000.00	12,000.00
Land valuation and registration fees-Valuation & Survey	1,193,615.00	8,705,269.00
Change / Renewal of oser	47,600.00	34,000.00
Building plaus approval	5,964,889.00	6,032,771.00
Signboards	7	0,002,771.00
Occupational Permits		
Enforcement / Demolition		
Architectural designs by county officers-Development control unit	185,457,470.00	165,155,653.00
Hoarding fees		
Others (Spec fy)-Document Search fee	29,500.00	29,000.00
Total	193,708,074.00	179,968,693.00

11. Hire Of County Assets

Description	FY 2022/2023	FY 2021/2022	
	Kshs	Kshs	
Agricultural Mechanisation Services (AMS)	60,373.00	0	
Hire of Machines and Equipment	0	0	
Hire of County Stadia	154,000.00	158,000.00	
Livestock Management Unit-Permits and Licenses	170,170.00	256,930.00	
Horticulture Consultation fee	245,300.00	255,800.00	
Cooperative Management -Saccos	20,420.00	89,990.00	
Hire of County Halls	2,329,200.00	2,183,300.00	
Conference facilities/Agricultural Training Centers (ATC)	1,865,000.00	1,200,000.00	
Others (Specify)- Refund of over-payment/collateral Financial Management Unit	134,875.00	197,199.00	
Total	4,979,338.00	4,341,219.00	

12. Conservancy Administration

Description		_ 1	FY 2022/2023	FY 2021/2022
			Kshs	Kshs
Refuse disposal fees	TATE OF BOOKERS		3,028,600.00	1,645,000.00
Dumpsite fees				
Sewerage fees			2 12 18	
Sale of seedlings		1.15.40,12		N Plantin
Public cemetery	And the second second		2,561,000.00	0.
Disposal of carcasses				S. MELLY
Noise control				
Others (Specify)-Educ	ation Administration		20,000.00	1,200,000.00
Total			5,609,600.00	2,846,000.00

13. Administration Control Fees and Charges

Description		FY 2022/2023	FY 2021/2022
The state of the s	***	Kshs	Ksbs
Weights and measures	÷		
Fire Services		8,330,167.00	5,378,000.00
Liquor licenses		, , , , , , , , , , , , , , , , , , , ,	5,570,000
Betting levy			
Others (Specify)-Hotel Levy		39,748,560.00	26,704,830.00
Total		48,078,727.00	32,082,830.00

14. Proceeds from sale of assets.

1	FY 2022/2023	FY 2021/2022
	Kshs	Kshs
Receipts from Sale of Buildings	17.	in equal to
Receipts from Sale of Vehicles and Transport Equipment		
Receipts from Sale of Plant Machinery and Equipment		
Receipts from Sale of Certified Seeds and Breeding Stock		
Receipts from Sale of Strategic Reserves Stocks		
Receipts from Sale of Inventories, Stocks and Commodities		
Disposal and Sales of Non-Produced Assets		
Total Total	0	0

15. Park Fees

Description			EV 2002/2002	-	100
			FY 2022/2023	FY	2021/2022
Lodge Tariffs and levies			Kshs	7.3	Kshs
Park entry fees				5.7	1 1 1 32
Filming and Photography fees	· ·	i na		- "	14. 17
Camping fees					A STATE OF THE STA
Balloon landing fees				(m) - 1	Y
Others (Specify)	. A. 1.			3	1 14 19
Fotal					
61 01			0.00		0.00

16. Other Fines, Penalties and Forfeitures

Description	FY 2022/2023	FY 2021/2022
Impounding Fees	Kshs	Kshs
Towing Fees		
Others (Specify)-Court fines and Cash bail	3,3 6,630.00	259,790.00
Total	1,776,500.00 5,093,130.00	879,000.00 1,138,790.00

17. Miscellaneous Receipts

Description	FY 2022/2023	FY 2021/2022
Dividends	Kshs	Kshs
Interest		
Commissions		
Others (Specify)		
Total		
	0.00	0.00

18. Donations And Grants Not Received Through CRF

Description	FY2022/2023	FY2021/2022
Daniel I G	Kshs	Kshs
Donations (Specify Based on Source)	0	0
Grants (Specify Based on Source)	0	0
Others (Specify)	0	0
Total	0	0

19. Revenue Disbursed to FIF

Description	FY2022/2023	FY2021/2022
Dish	Kshs	Kshs
Disbursement To FIF	1,367,393,078	1,309,206,301
Total	1,367,393,078	1,309,206,301

20. Bank Balances

Name Of Bank, Account No. & Currency	Account Number	Ex. rate (if in foreign currency)	FY2022/2023	FY2021/2022
Equity Lord Day	2		Kshs	Kshs
Equity Land RateAcc	0250282286927	Kshs	1,728,566	2,041,404.00
Equity ParkingAcc	1560276850479	Kshs	416	18,225,755.00
Coop RevenueAcc	01141445300000	Kshs	400.03	400.03
KCB Main Revenue	1180783522	Kshs	73,008.00	23,717.00
KCB Deposit Acc NBK AmanahAcc	1162415967	Kshs	7,537,532.05	6,121,097.00
	01050089324300	Kshs	62,852,901.07	15,461,919.00
Total .			72,192,823.15	41,874,292.03

20 (a) Balance carried forward as at 30th June 2023 and subsequently transferred

Ref Disbursement 1	Amount (Kshs)	Date subsequently transferred
Disbursement 2		

(This is a disclosure indicating how the each balance as at the end of the year has been subsequently disbursed the CRF)

Notes to the Financial ment (Continued)

21. Cash in hand

Description	FY?022/2023	FY2021/2022
	Tishs	Kshs
Cash Balance (Locator)		
Mobile Money		Carlos Company
Others (Specify)		
Total	0.00	0.00

22. Payables- Due To OF

Payables	FY2022/2023	FV2021/2022	
LAS ES CLESACON PROPERTY	Kshs	Kshs	
Balance b/f at the beginn of the yar	41,874,292.03	18,055,057.00	
Amount collected during year	2,753,618,003.77	2,281,410,752.51	
Amounts disbursed to G during the year	(2,723,299,472.65)		
Balance c/d at the ende he year	72,192,823.15	41,874,292.03	

This relates to amounts which disbused to the exchequer at the end of the financial year. The amount should be supported by behank balances as per note 19 above.

23. Ageing Analysis of Revenue in Arrears

Description (indicate as applicable)	Less than 1 year	Between 1-2 years	Between 2-3 years	Over 3 years	Total
Cess		121		A THE STATE OF THE SECOND STATE OF THE SECOND SECON	
Land rate					
Single/business permits				1	-
Property rent					
Parking fees					
Market fees			+.		2
Advertising		171			
Hospital fees					
Public health service fees					200
Physical planning and development					# 1 m
Hire of County Assets					
Conservancy administration					
Administration control fees and charges					
Proceeds from sale of assets	,				
Park fees		. "	* * * * * * * * * * * * * * * * * * * *		
Other fines, penalties, and forfeiture fees					
Miscellaneous receipts					
Others (Specify)		1 1			
	1	77			
Total (agree to statement of arrears)					

24. Appendices

Appendix 1: A Report of Waivers and Variations of Fees or charges granted by the Receiver of Revenue during the year.

S/No	Name of person / organisation benefitting from waiver/ variation	Year in which waiver/ variation relates	Amount of variation/ waiver (fee or charge)	Reasons for waiver/ variation	The law in terms of which the variation/waiver was granted
				4. 0	
		/			
•					
-				Control of the contro	
	,				
		-			

(PFM ACT section 165 subsection 4, 5)

Sign and date

Name: Ayub Buhiri

County Receiver of Revenue

Appendix 2: Progress onfollow up ofprior Year Auditor Recommendations.

The following is the summary of issues raised by the external auditor, and management comments that were provided to the auditor.

Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
			i di	
	7.53			

Guidance Notes:

- (i) Use the same reference numbers as contained in the external audit report.
- (ii) Obtain the "Issue/Observation" and "management comments", required above, from final external audit report that is signed by Management.
- (iii) Indicate the status of "Resolved" or "Not Resolved" by the date of submitting this report to National Treasury.

Name: Ayub Buhiri

County Receiver of Revenue

Date: luth Dec 2023

Name: Affan Mohammed

Director Revenue

Date: 14th DEC 2023