**REPUBLIC OF KENYA** 



OFFICE OF THE AUDITOR-GENERAL

Enhancing Accountability

# REPORT

PARLIAMENT OP KENYA LIBRARY

OF

# **THE AUDITOR-GENERAL**

# ON

# AGRICULTURE AND FOOD AUTHORITY (AFA) CAR LOAN AND MORTGAGE FUND

FOR THE YEAR ENDED 30 JUNE, 2023





### AFA CAR LOAN/ MORTGAGE FUND/SCHEME

# ANNUAL REPORT AND FINANCIAL STATEMENTS FOR THE FINANCIAL YEAR ENDED 30<sup>TH</sup> JUNE 2023

Prepared in accordance with the Accrual Basis of Accounting Method under the International Public Sector Accounting Standards (IPSAS)

# CONTENTS

Acr	onyms, Abbreviations and Glossary of Termsii
1.	Key Entity Information and Management
2.	The Fund Administration Committee
3.	Management Team
4.	Report of the Fund Manager/ Administrator
5.	Statement of Performance Against Predetermined Objectives
6.	Report of The Trustees/ Fund Administration Committee
7.	Corporate Governance Statementxxvi
8.	Management Discussion and Analysisxxvii
9.	Environmental and Sustainability Reportingxxix
10.	Statement of Management's Responsibilities
11.	Report of The Independent Auditor
12.	Statement of Financial Performance for The Year Ended 30th June 20231
13.	Statement of Financial Position as at 30th June 2023
14.	Statement of Changes in Net Assets for The Year Ended 30th June 2023
15.	Statement of Cash Flows for The Year Ended 30th June 2023
	Statement of Comparison of Budget and Actual Amounts for The Year Ended 30th e 2023
17.	Notes to the Financial Statements
18.	Appendices

# Acronyms, Abbreviations and Glossary of Terms

# A: Acronyms and Abbreviations

AFA	Agriculture and Food Authority
DG	Director General
DOB	Date of Birth
FY	Financial Year
GPO	General Post Office
ICPAK	Institute of Certified Public Accountants of Kenya
IPSAS	International Public Sector Accounting Standards
JKUAT	Jomo Kenyatta University of Agriculture and Technology
КСВ	Kenya Commercial Bank
KIM	Kenya Institute of Management
KISM	Kenya Institute of Supplies Management
M/NO	Member Number
NBK	National Bank of Kenya
PFM	Public Finance Management
PSASB	Public Sector Accounting Standards Board
SRC	Salaries and Remuneration Commission
ТВК	Tea Board of Kenya
TVETS	Technical and Vocational Education and Training
UON	University of Nairobi

### **B: Glossary of Terms:**

Comparative Year –	Means the prior period.		
Fiduciary Management –	Members of Management directly entrusted with the		
	responsibility of financial resources of the organisation		
The Authority –	Agriculture and Food Authority		

### 1. Key Entity Information and Management

### a) Background information

The Agriculture and Food Authority is a state Corporation under the Ministry of Agriculture and Livestock Development which was established under the AFA Act of 2013 and operationalized following the gazettement of the Crops Act 2013, effective 1<sup>st</sup> August, 2014 and merged eight Agricultural Regulatory Boards.

Each of these Boards had operated in their own unique styles before the merger and it quickly emerged that some of them had superior staff benefits, making it imperative that these benefits be harmonized so that all staff could access them.

The operationalization of the common Mortgage and Car Loan Schemes for the Agriculture and Food Authority was made relatively easy by the SRC Circular No. SRC/ADM/CIR/1/13/VOL.III/ (128) dated 17<sup>th</sup> December 2014 which gave guidance to all government institutions on the approval and implementation of the government Car Loan and Mortgage Schemes for State Officers and other Public Officers in Government. This is in line with the SRC mandate in Article 30(5b) of the Constitution of Kenya that aims at attracting and retaining requisite skills in the Public Service. It was envisaged that such benefits will enable the Public Service to effectively compete with the Private Sector attracting and retaining superior talents in the labour market.

Housing is enshrined in our constitution as one of the basic social and economic rights, the right to "accessible and adequate housing, and to reasonable standards of sanitation" (Art. 43(b)). Nationally, more than 60 percent of urban Kenyans are living in slums and other low-quality housing without adequate sanitation, undermining their dignity and exposes them to health hazards. This is also a reflection of the bias towards upper income housing. Moreover, our rapid urbanisation rate at 4.4 percent, equivalent to 500,000 new city dwellers a year, means that the housing supply is a moving target.

The afore stated has been envisioned by the Kenya Kwanza Administration specifically under the third Core Pillar on Housing and Settlement. The Government's commitment on housing and settlement is to turn the housing challenge into an economic opportunity. Next to agriculture, the Government envisions housing production as the sector that will create quality jobs for the 100,000 or so young people that are graduating from TVETs every year directly in the construction sector and indirectly through the production of building products. The Government advocates for structuring affordable long-term housing finance schemes including a National Housing Fund and Cooperative Social Housing Schemes to that will guarantee offtake of houses from developers. The Government targets to grow number of mortgages from 30,000 to 1,000,000

With the rolling out of the Bottom-Up-Economic Model, with specific reference to the Core Pillar on Housing and Settlement, Agriculture and Food Authority (AFA) has rejuvenated its quest to ensure the existing AFA Staff Car Loan and Housing Mortgage Scheme continuously, improves so as to reinforce government Housing and Settlement agenda. One of the key principles of this scheme is enable AFA align to the National Development Goals to this end the principle underscores the nexus of employee personal investments and developments in line with national development agenda.

#### b) Principal Activities

The Fund's principal activity is to offer low interest loan facilities to members of the Authority to purchase land or houses, construct houses and purchase of cars.

The main objective in instituting the schemes is to ensure that they help in attracting and retaining competent and professional staff by using decision making frameworks that promote equity and professionalism and adherence to professional etiquette and public expectation of excellence in service delivery. The Authority aims to achieve this objective through various guiding principles including:

- Competitiveness of Benefits in the Authority
- Transparency and fairness in the disbursement of the funds
- Alignment of the Schemes to National Development goals

The Staff Mortgage and Car Loan Schemes are administered by independent banking institutions (KCB and NBK respectively) through Memoranda of Understanding between these Institutions and the Authority. The Authority however, has put in place a Committee that manages the internal processes and liaises with the Banking Institutions to ensure smooth disbursement of the funds to staff who qualify for the loans.

The committee to the fund is responsible for the day-to-day operations.

### c) Board of Trustees/Fund Administration Committee

The Authority does not have a Board of Trustees running the Mortgage and Car Loan Schemes as of now. The Authority has a Committee in place to manage the internal processes before submitting the applications to the banks for further processing.

Ref	Positio	n		Name			
1	Chairpe	rson		Kibwana	Mataka		
2	Commit	tee Members		Bernard	Amadi,	Mary	Mkamburi,
				Stephen	Njonjo,	Yulia	Hagayoye,
				Agnes M	wangi, Ri	chard I	Magero Lilly
				Langat ar	nd Joseph	Wawer	u Muigai
3	Fund	Manager/	Administrator	Mortgage	e – KCB		
				Car Loan	- NBK		berthe a

The Committee is comprised of the following:

With the appointment of the board, the Scheme may be reviewed and ratified including its g governance structure of the schemes to conform with the requirements.

### d) Key Management

The key management personnel who held office during the financial year ended 30th June 2023 and who had direct fiduciary responsibility were:

No.	Designation	Name	
1.	Ag. Director General - Up to 8 <sup>th</sup> May 2023	Ms.Beatrice Nyamwmu	
2.	Ag. Director General - From 8th May 2023	Mr. Willis M. Audi	
3.	Ag. Director Finance - Up to October 2022	Mr. Elias Kiragu	
4.	Director Finance - From November 2022	CPA Joseph W. Muigai	
5.	Director Human Resource Management	Mr. Kibwana Mataka	
6.	Director Internal Audit and Risk Assurance	Mr. Isaac Meto	
7.	Director Legal Services	Mr. Andrew Osodo	
8.	Ag. Director Planning, Strategy and Risk Management	Mr. Jason Mugo	
9.	Deputy Director Corporate Communication	Ms. Ann Maithya	
10.	Ag. Deputy Director Supply Chain Management	Ms. Mary Mkamburi	
11.	Ag. Director Sugar Directorate	Mr. Jude Chesire	
12.	Director Nuts and Oil Crops Directorates	Ms. Ann Gikonyo	
13.	Director Fibre Crops Directorates	Mr. Solomon Odera	
14.	Ag. Director Fibre Crops Directorates	Ms. Grace Kyalo	
15.	Director Horticulture Crops Directorate	Mr. Benjamin Tito	
10.	Up to April 2023	The Dengamin The	
16.	Director Horticultural Crops Directorate From April 2023	Ms. Christine Chesaro	
17.	Ag. Director Miraa, Pyrethrum and Other Industrial	Mr. Felix Mutwiri	
1/.	Crops Directorate		
18.	Ag. Director Coffee Directorate	Eng. Enosh Akuma	
10.	Up to April 2023	Engl English Alumu	

Designation	Name
Ag. Director Coffee Directorate	Dr. Barran Anuar
From April 2023	Dr. Benson Apuoyo
Ag. Director Food Crops Directorate	Mr. Calistus Kudu
	Ag. Director Coffee Directorate From April 2023

STAFF DETAILS	RESPONSIBILITY AREA
Willis Magak Audi	
Ag. Director General	<ul> <li>Qualifications and Membership to a Professional Body</li> <li>Master of Science in Horticulture (Egerton)</li> <li>Bachelor of Science in Horticulture (Egerton)</li> <li>Member of Kenya Society for Agricultural Professionals</li> <li>Responsible for: the strategic direction and the day-to-day management of the Authority. He oversees the exercise, discharge and performance of Authority's objectives, functions and duties, and the general administration. The Director General is also the Secretary to the Board of the Authority</li> </ul>
Andrew M. O. Osodo	<ul> <li>Qualifications and Membership to a Professional Body</li> <li>Master of Business Administration (MU),</li> <li>Bachelor of Laws (UoN),</li> <li>Post Graduate Diploma in Law (KSL)</li> <li>Member of ICPSK and advocate of the High Court</li> <li>The Director Legal Services is responsible for Board's Secretariat and Legal Services</li> </ul>



Ag. Director Fibre Crops Directorate Dr. Benson O. Apuoyo, PhD



Ag. Director Coffee Directorate Christine Chesaro Yebei



Ag. Director Horticulture Crops Directorate

### Qualifications and Membership to a Professional Bod

- MSc in Horticulture, UON, Kenya
- BSc in Horticulture, Egerton University, Kenya
- Management of Agriculture Extension Programs by Devolved government at JICA Kansai, Japan
- Postharvest Technology certificate, UC Davis, California, USA

Director Fibre Crops Directorate is responsible for administration of the Crops Act in relation to **Fibre** crops and to promote best practices in, and regulate the production, processing, marketing, grading, storage, collection, transportation and warehousing of the same

### Qualifications and Membership to a Professional Body

- Doctor of Philosophy (Finance) Degree
- Master of Business Administration
- Bachelor of Commerce (Marketing)

Director Coffee Directorate is responsible for the Administration of the Crops Act, 2013 and its subsidiary legislation in relation to the Coffee Industry and to promote best practices in, and regulate the production, processing, marketing, transportation and warehousing of the same.

### Qualifications and Membership to a Professional Body

- Masters in International Relations,
- Bachelor of Arts in French & History,
- Post Graduate Diploma in Public Relations Management
- Member, Public Relations Society of Kenya

The Director HCD is responsible for administration of the Crops Act in relation to **Horticultural Crops** and to promote best practices in, and regulate the production, processing, marketing, grading, storage, collection, transportation and warehousing of the same

.

Jude Chesire	
All of the second se	<ul> <li>Qualifications and Membership to a Professional Body</li> <li>LLB degree (Moi University)</li> <li>Post Graduate Diploma in Law.</li> <li>Advocate of the High Court of Kenya</li> <li>Responsible for administration of the Crops Act in relation to Sugar Crop development, promotion and regulation. The Directorate promotes best practices in regulating the production, processing, marketing, grading, storage, collection, transportation and warehousing of the sugar crops and their products</li> </ul>
Calistus Kudu Efukho	
Ag. Director Food Crops Directorate	<ul> <li>Qualifications and Membership to a Professional Body</li> <li>Master of Agricultural Science, University of Tsukuba, Japan</li> <li>Bachelor of Science in Horticulture, Egerton University</li> <li>Member of Japanese Society for Horticultural Science</li> <li>The Director Food Crops Directorate is responsible for administration of the Crops Act in relation to Food Crops and to promote best practices in, and regulate the production, processing, marketing, grading, storage, collection, transportation and warehousing of the same</li> </ul>
Felix Mutwiri	
	<ul> <li>Qualifications and Membership to a Professional Body</li> <li>Masters in Project Planning and Management (UoN, Nairobi)</li> <li>Bachelors of Science in Agriculture Economics (Egerton University)</li> <li>Member, Society of Crop Agribusiness Advisors of Kenya (SOCAA)</li> <li>The Director MPOIC Directorate is responsible for administration of the Crops Act in relation to Miraa, Pyrethrum and Other Industrial Crops and to promote best practices in, and regulate the production, processing, we device on the production of the crops of the production of the pr</li></ul>
Ag. Director Miraa, Pyrethrum and other Industrial Crops Directorate	marketing, grading, storage,

Qualifications and Membership to a Professional Bod
<ul> <li>MBA, University of Nairobi (UoN), Kenya</li> <li>BA Economics, University of Bombay, India</li> <li>Certificate in Agricultural Marketing System (University of Missouri –USA)</li> <li>Member, Marketing Society of Kenya</li> </ul> The Director NOCD is responsible for administration of the Crops Act in relation to Nuts and Oil Crops and to promote best practices in, and regulate the production, processing, marketing, grading, storage, collection, transportation and warehousing of the same
<ul> <li>Qualifications and Membership to a Professional Body</li> <li>Master of Business Administration, Finance (UoN);</li> <li>Bachelor of Commerce, Accounting (UoN)</li> <li>Certified Public Accountant of Kenya, CPA(K)</li> <li>Membership: ICPAK; M/No. 5605</li> <li>The Director Finance is responsible for Financial Accounting, Financial Management and Financial Reporting</li> </ul>
<ul> <li>Qualifications and Membership to a Professional Body</li> <li>Master of Science in Applied Statistics student (JKUAT)</li> <li>Bachelor of Science, Statistics (University of Nairobi)</li> <li>Certificate in Agricultural Marketing System (University of Missouri, USA)</li> <li>Responsible for Implementation, Monitoring and Evaluation of the Authority's Performance under the Strategic Plan and Performance Contracts</li> </ul>

Isaac C. Meto	
Isae C. Meto Director Internal Audit	<ul> <li>Qualifications and Membership to a Professional Body</li> <li>Executive Master of Business Administration,</li> <li>Bachelor of Commerce (Accounting).</li> <li>Member of Institute of Internal Auditors.</li> </ul> The Director Internal Audit is responsible for assuring Management and the Board that internal control systems are in place and working and that the risk management framework is working in light of management awareness of risks and mitigation measures thereof.
Anestina M. Maithya	<ul> <li>Qualifications and Membership to a Professional Body</li> <li>Master of Business Administration - Human Resource Management,</li> <li>Bachelor of Arts in Anthropology,</li> <li>Member, Institute of Human Resource Management</li> <li>Member of the Kenya Institute of Management</li> <li>The Director Corporate Communication is responsible for managing Corporate Communications at Agriculture and Food Authority (AFA)</li> </ul>
CommunicationsKibwana K. MatakaImage: Communication of the second state of	<ul> <li>Qualifications and Membership to a Professional Body</li> <li>Masters in Business Administration, Strategic Management</li> <li>Post graduate diploma in Human Resource Management</li> <li>Bachelor of Arts, Geography and Government</li> <li>Member, Institute of Human Resource Management and Kenya Institute of Management</li> <li>The Director Human Resource Development is responsible for the Human resource recruitment, development and among others and general administration</li> </ul>

Mary Mkamburi	Qualifications and Membership to a Professional Bod
Ag. Deputy Director Supply Chain Management	<ul> <li>Master of Science in Procurement and Logistics (JKUAT)</li> <li>Bachelor of Purchasing and Supplies Management (JKUAT)</li> <li>Post Graduate Diploma in Purchasing and Supplies Management (KIM)</li> <li>Post Graduate Diploma in Procurement and Supply(CIPS)</li> <li>Licensed Practitioner and Member, Kenya Institute of Supplies Management (KISM)</li> <li>Member, Chartered Institute of Procurement and Supplies (CIPS)</li> <li>The Deputy Director Supply Chain Management responsible for Supply Chain and Procurement and Disposal of unserviceable assets of the Authority</li> </ul>
Duncan G. MainaImage: Constraint of the second secon	<ul> <li>Qualifications and Membership to a Professional Body</li> <li>Bachelor of Science (BSc) Information Technology</li> <li>MCITP, CompTIA A+, Cybercrime &amp; Digital Forensics.</li> <li>Member-Computer Society of Kenya.</li> <li>Member-ISACA</li> <li>The Deputy Director ICT is responsible for aligning ICT's strategy with the Authority's strategy &amp; business process reengineering through automation of the authority's business processes.</li> </ul>

### e) Fiduciary Oversight Arrangements

The scheme oversight role is undertaken by the management committee and while the day to day administration and operationalization is done by KCB for the mortgage scheme and NBK for the car loan scheme

### Registered Offices – Currently hosted by the Agriculture and Food Authority

Agriculture and Food Authority Tea House P.O. Box 37962– 00100 Naivasha Road Nairobi, KENYA

### f) Fund Contacts

Telephone: (254) 722200556/ E-mail: info@afa.go.ke Website: www.afa. go.ke

### g) Fund Bankers

- 1. Mortgage Scheme Kenya Commercial Bank
- 2. Car Loan Scheme National Bank of Kenya

### h) Independent Auditors.

Auditor General Office of The Auditor General Anniversary Towers, University Way P.O. Box 30084 GPO 00100 Nairobi, Kenya

# i) Principal Legal Adviser

The Attorney General State Law Office Harambee Avenue P.O. Box 40112 City Square 00200 Nairobi, Kenya

### 2. The Fund Administration Committee

Name	Details of qualifications and experience
Kibwana K. Mataka D.O.B – 6/7/1971	<ul> <li>Post graduate diploma in Human Resource Management.</li> <li>Bachelor of Arts, Geography and Government.</li> <li>Certified Human Resource Professional, Kenya (CHRPK)</li> <li>Certified Public Secretaries (Part I).</li> <li>Member of Institute of Human Resource Management.</li> <li>Member of Kenya Institute of Management</li> <li>Position: Chairman</li> </ul>
Joseph W. Muigai D.O.B – 20/4/1965	<ul> <li>Master of Business Administration, Finance (UoN);</li> <li>Bachelor of Commerce, Accounting (UoN)</li> <li>Certified Public Accountant of Kenya, CPA(K)</li> <li>Membership: Institute of Certified Public Accountants of Kenya, ICPAK; M/No. 5605</li> <li>Certified Professional Mediator</li> <li>Position: Member</li> </ul>
Bernard H. Amadi D.O.B. – 19/11/1977	<ul> <li>Master's in Business Administration, Strategic Management. (UoN)</li> <li>Post graduate diploma in Human Resource Management.</li> <li>Bachelor of Education Arts, Economics and Geography. (Moi University)</li> <li>Certified Human Resource Professional ,Kenya (CHRPK)</li> <li>Member of Institute of Human Resource Management. Registration No. 02616</li> <li>Position: Member</li> </ul>
Lily C. Langat D.O.B – 23/08/1978	<ul> <li>Master of Business Administration (Moi University)</li> <li>Master of Arts, Environmental Studies (On going)</li> <li>Bachelor of Science, Horticulture (JKUAT)</li> <li>Position: Member</li> </ul>
Richard M. Magero D.O.B – 17/01/1968	<ul> <li>Master of Business Administration</li> <li>Bachelor of Science, Mechanical Engineering (UoN)</li> <li>Registered Graduate Engineer (UoN)</li> <li>Registered Environmental Impact Assessment Audit Expert.</li> <li>Cane Sugar Manufacturer Certificate</li> <li>Position: Member</li> </ul>

xvi

Mary Mkamburi D.O.B – 13/04/1974	<ul> <li>Master of Science in Procurement and Logistics (JKUAT)</li> <li>Bachelor of Purchasing and Supplies Management (JKUAT)</li> <li>Post Graduate Diploma in Purchasing and Supplies Management (KIM)</li> <li>Post Graduate Diploma in Procurement and Supply(CIPS)</li> <li>Licensed Practitioner and Member, Kenya Institute of Supplies Management (KISM</li> <li>Position: Member</li> </ul>
Yulia Hagayoye D.O.B – 19/01/1979	<ul> <li>Master of Business Administration, Finance (UoN);</li> <li>Bachelor of Commerce, Finance (UoN)</li> <li>Certified Public Accountant of Kenya, CPA(K)</li> <li>Membership: Institute of Certified Public Accountants of Kenya, ICPAK; M/No.</li> <li>Diploma in Banking</li> <li>Position: Member</li> </ul>
Stephen K. Njonjo D.O.B - 26/09/1985	<ul> <li>Master of Business Administration (On going)</li> <li>Bachelor of Commerce, Finance Option (Kabarak University)</li> <li>Certified Public Accountant of Kenya, CPA(K)</li> <li>Membership: Institute of Certified Public Accountants of Kenya, ICPAK; M/No. 21390</li> <li>Position: Fund Accountant</li> </ul>
Agnes M. Mwangi D.O.B 31/03/1976	<ul> <li>Bachelor of Business Management, Human Resource Management Option (Mount Kenya University)</li> <li>Certified Human Resource Professional, Kenya (CHRPK)</li> <li>Member, institute of Human Resource Management (Registration No. 08914</li> <li>Diploma in Business Management (KIM)</li> <li>Full Secretarial Qualification</li> <li>Position: Secretary</li> </ul>
Fund administrator	Kenya Commercial BANK National Bank of Kenya

# 3. Management Team

The Funds are managed by the Management Committee and administered by KCB for the Mortgage Scheme and NBK for the Car Loan Scheme.

# Chairman's Report

The Scheme was formerly instituted in the year 2017. In order to effectively run the scheme, the Authority developed the Mortgage and Car Loan Policy which was the framework upon which the scheme was implemented.

The operational framework clearly outlines both the Management and Governance Structures internally, so that all staff know who to consult when it comes to application and approvals of the loans within the organization.

The Schemes are outsourced and are therefore not administered from within. Both banks (KCB for Mortgage Loans and NBK for Car Loans) have appointed contact persons who act as account managers and to whom the staff can reach out to for further assistance once they get internal approval.

Both Schemes are cash backed, which means that the Authority has deposited money with the banks for ease of administering the funds and disbursement to staff. In the Financial Year 2022/2023, the Mortgage Scheme Fund is KShs. 734.6 Million compared to KShs. 773.03 in the FY 2021/2022. This reduction was as a result of the car loan fund transferred to the Tea Board of Kenya fund.

During the Financial year 2022/2023 three (3) employees benefited from the Mortgage scheme amounting to loan disbursements of KShs. 20.7 million. One staff member was given a car loan scheme of KShs 3 million in that financial year.

#### Challenges being Experienced

It will be quickly observed from the above information that the Mortgage Scheme is doing relatively better than the Car Loan Scheme and this can be attributed to the fact that many people put home ownership as a priority. There are also many other loan options apart from the ones the organization has negotiated with the two banks and some members of staff have opted to use other loaning agencies, whether banks or Saccos to secure loans.

Agriculture and Food Authority has a staff strength of about 350 staff who are eligible for the home ownership and car loans. As mentioned above only 42 out of the 350 members of staff have actually accessed the mortgage loans giving a mere 11.7% access rate to mortgage financing and 1.4% access rate for car loans. This dismal performance may be attributed to insufficient ability of staff to repay as a result of prior commitments having accessed other financing options but could also be due to the stringent requirements by the banking institutions that should be in place before one can access the loans.

Name: Kibwana Mataka Chairman of the Fund

# 4. Report of the Fund Manager/ Administrator

The Schemes are outsourced and are being managed and administered by KCB for the Mortgage Scheme and NBK for the Car Loan Scheme.

The Authority is in the process of formalizing the governance structure of the schemes to conform with the requirements.

# 5. Statement of Performance Against Predetermined Objectives Introduction

The Salaries and Remuneration Commission vide Circular No. SRC/ADM/1/13 VOL.III/ (128) dated 17<sup>th</sup> December, 2014, set out guidelines on the approved Car Loan and Mortgage schemes for State Officer and other Public Officers of the Government of Kenya. In the circular, the Commission gave specific guidelines on:

- The Scope and Eligibility
- Commencement date which was 1<sup>st</sup> January, 2015
- Implementation and Administration of the Benefits
- Financing
- Thresholds per each category of staff
- Interest charged
- Duration and termination of the schemes in terms of repayment periods once dispersed to staff i.e. 20 years for Mortgages and 5 years for car loans.

This then formed the basis upon which the Agriculture and Food Authority developed its mortgage and car loan schemes, which were outsourced through memoranda of understanding with the Kenya Commercial Bank (Mortgage) and the National Bank of Kenya (Car Loan).

### **Performance of the Schemes**

During the Financial year 2022/2023 three (3) employees benefited from the Mortgage scheme amounting to loan disbursements of KShs. 20.7 million. No member of staff accessed the car loan scheme in that financial year. However, from inception in 2017, 42 staff have benefited from the Mortgage Scheme while 4 staff have benefitted from the Car Loan Scheme after the transfers to Tea Board of Kenya.

NOTE: The Mortgage and Car Loan Schemes are not listed as strategic initiatives in the Authority's Strategic Plan 2023-2027 or as targets in the Authority's Performance

Contract, but have been incorporated as part of staff benefits in the Authority's Human Resource and Procedures Manual

### 6. Report of The Trustees/ Fund Administration Committee

The Trustees/Fund Administration Committee submit their report together and annual financial statements for the year ended June 30, 2022, which show the state of the Fund affairs.

### **Principal activities**

The principal activities of the fund is to offer affordable mortgage and car loan for the staff.

### **Objectives of the Mortgage and Car Loan Schemes**

The objective of the Mortgage and Car Loan Schemes is to enable the Authority to attract, engage and retain competent talents in the labour market that will help the Authority achieve its mandate of developing, promoting and regulating scheduled crops. The primary objective is to provide staff with affordable house loans to enable them acquire their own homes, in line with the Big Four Agenda Pillar on Affordable Housing and also to enable them purchase motor vehicles at reasonable rates for those who qualify also at the thresholds as prescribed by the SRC

### Performance

The results of the Agriculture and Food Authority fund for the year ended June 30, 2023 are set out on page 1 and 5 herein.

During the year under review, the fund received a net revenue of KShs. 5.45 million from interest income from the loans

The fund has a total asset of KShs. 732.918 million .

### Trustees

The members of the Administration Committee who served during the year are shown on page vii above

### Auditors

The Auditor General is responsible for the statutory audit of the Fund in accordance with Article 229 of the Constitution of Kenya and the Public Audit Act 2015.

By Order of the Committee

**Chair Fund Administration Committee** 

### 7. Corporate Governance Statement

The Corporate Governance defines the process and structure used to direct and manage the mandate of the Authority with the aim of ensuring and enhancing efficiency and accountability of the public resources to increase stakeholders' long-term value taking into account their interest and expectations. To realize this, the Authority adheres and complies with the provisions of the Constitution of Kenya, 2010, the AFA Act 2013 and the State Corporation Act., all relevant legislations, regulations, Mwongozo, the Code of Governance for State Corporations, and other relevant Government Policies and Circulars released from time to time. The scheme is under the Agriculture and Food Authority (AFA) is being managed internally by the Management Committee which operates within the governance structure as stipulated by relevant statutes and Mwongozo Code .

President Dr. William Ruto appointed Cornelly Serem as the chairperson of the Agriculture Food Authority (AFA). In a gazette notice dated March 22,2 023, Chairmans Serem's appointment is for a period of five years. Subsequently the Cabinet Minister, Ministry of Agriculture and Livestock Development, appointed the Board of Directors. The Authority for the first time since its inception received the first appointed Board of Directors. The Board of Directors are independent and adhere to the highest standards of corporate governance and ethics as well as ensuring that compliance with all applicable laws under the Authority. The Board of Directors are committed to ensuring that the Authority's mandate, roles and responsibilities to its stakeholders are fulfilled through corporate governance best practices

The management of AFA has put in place policies, processes, systems and procedures to guide the operations of the Authority and the scheme, which are frequently reviewed and updated to embrace the change in the operating environment and ensure best practices in all sectors. In this respect, Management confirms that the Authority complies with all relevant legislations and Government guidelines and directives and Mwongozo, the Code of Governance for State Corporations. In conclusion, Management will ensure the Board of Directors are appraised to the structural details of the Scheme and appropriately take up their Governance position as legally required. Thus, the Board of Directors recognizes the fundamental role of corporate governance in enhancing the culture and performance of the Authority and the scheme, that high standards of corporate governance are a key contributor to the long-term success of the scheme.

# 8. Management Discussion and Analysis

The results of the Agriculture and Food Authority Mortgage and Car Loan Fund for the year ended 30<sup>th</sup> June , 2023 are set out on page 1 and 5 herein.

During the year under review, the Tea Directorate was separated from AFA as per Tea Board of Kenya Act 2020. Subsequently, the Car Loan Fund was reduced by KShs. 50 million which was the established apportionment for the Tea Board of Kenya (former Tea Directorate). The process to separate the Mortgage fund is at advanced stage and once finalized it will affect the total Fund Value.

The Authority has a total asset of revolving fund of KShs 727.4 million with surplus for the year of KShs 5.45 million giving a total fund of KShs 732.919 million as at the end of 30<sup>th</sup> June 2023.

# a) Entity's Key Projects or Investments Decision Implemented or Ongoing.

The Authority did not have a project or investment during the financial year

### b) Fund's Compliance with Statutory Requirements

Agriculture and Food Authority is regulated by various laws and regulations; AFA is committed to ensuring that we have complied with all the laws and regulations governing government entities.

Financial reporting – Section 84 of the PFM Act (2012) The administrator of a public fund established by the Constitution, an Act of Parliament or Entity legislation shall prepare financial statements for the fund for each financial year in a form prescribed by the Accounting Standards Board. Not later than three months after the end of each financial year, the administrator of a national public fund shall submit the financial statements prepared under this section to the Auditor -General.

Agriculture and Food Authority Mortgage Scheme and Car Loan Fund complied with these requirements and submitted the reports within the stipulated timelines

# c) Major Risks Facing the Fund, Material Arrears in Statutory and Other Financial Obligations

The Management has highlights major risks facing the fund as follows: -

- Inconsistencies in the financial statement balances and bank balances due to the accounting procedures for the fund management service provider.
- Exit of Tea Directorate as per Tea Board of Kenya Act 2020 and its subsequent apportionment of the Scheme and beneficiaries.
- Lack of a fund accountant to document the financial transactions and prepare the books for auditing
- Difficulty in developing budget expected to be utilized in the year especially determining staff uptake of the fund
- Exposure to credit and liquidity risks where staff exit the Authority or due to lack of replenishment of the fund by the sponsor
- Unpredictability of changes in the business environment due to change in Government policy and guidelines that govern sponsored schemes

# 9. Environmental and Sustainability Reporting

During the period under review, the Fund did not undertake any Environmental and Sustainability actions. However, in the subsequent years, the fund plans to undertake staff capacity building to elicit interest and increase uptake of the fund by the staff of the Authority

## 10. Statement of Management's Responsibilities

Section 84 (1) of the Public Finance Management Act, 2012 requires that, at the end of each financial year, the Administrator of a Fund established by *the PFM Act 2012* shall prepare financial statements for the Fund in accordance with the standards and formats prescribed by the Public Sector Accounting Standards Board.

The Administrator of the Fund is responsible for the preparation and presentation of the Fund's financial statements, which give a true and fair view of the state of affairs of the Fund for and as at the end of the financial year ended on June 30, 2023. This responsibility includes:

- maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period,
- (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the fund,
- (iii) Designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statements, and ensuring that they are free from material misstatements, whether due to error or fraud,
- (iv) Safeguarding the assets of the fund;
- (v) Selecting and applying appropriate accounting policies, and
- (vi) Making accounting estimates that are reasonable in the circumstances.

The Administrator of the Fund accepts responsibility for the Fund's financial statements, which have been prepared using appropriate accounting policies supported by reasonable and prudent judgements and estimates, in conformity with International Public Sector Accounting Standards (IPSAS), and in the manner required by the PFM Act, 2012. The Administrator of the Fund is of the opinion that the Fund's financial statements give a true and fair view of the state of Fund's transactions during the financial year ended June 30, 2023, and of the Fund's financial position as at that date.

The Administrator further confirm the completeness of the accounting records maintained for the Fund, which have been relied upon in the preparation of the Fund's financial statements as well as the adequacy of the systems of internal financial control.

In preparing the financial statements, the Administrator of the Fund has assessed the Fund's ability to continue as a going concern and disclosed, as applicable, matters relating to the use of going concern basis of preparation of the financial statements.

Nothing has come to the attention of the Administrator to indicate that the Fund will not remain a going concern for at least the next twelve months from the date of this statement.

### Approval of the financial statements

The Fund's financial statements were approved by the Board on **28<sup>th</sup> September 2023** and signed on its behalf by:

Name: Audi Willis Accounting Officer

Date 11-12-2023

Name: Joseph Muigai Head of Finance ICPAK M/No: 5605 Date

Name: Kibwana Mataka Chairman of the Fund

Date

# **REPUBLIC OF KENYA**

Telephone: +254-(20) 3214000 E-mail: info@oagkenya.go.ke Website: www.oagkenya.go.ke



HEADQUARTERS Anniversary Towers Monrovia Street P.O. Box 30084-00100 NAIROBI

# REPORT OF THE AUDITOR-GENERAL ON AGRICULTURE AND FOOD AUTHORITY (AFA) CAR LOAN AND MORTGAGE FUND FOR THE YEAR ENDED 30 JUNE, 2023

### PREAMBLE

I draw your attention to the contents of my report which is in three parts:

- A. Report on the Financial Statements that considers whether the financial statements are fairly presented in accordance with the applicable financial reporting framework, accounting standards and the relevant laws and regulations that have a direct effect on the financial statements.
- B. Report on Lawfulness and Effectiveness in Use of Public Resources which considers compliance with applicable laws, regulations, policies, gazette notices, circulars, guidelines and manuals and whether public resources are applied in a prudent, efficient, economic, transparent and accountable manner to ensure Government achieves value for money and that such funds are applied for the intended purpose.
- C. Report on Effectiveness of Internal Controls, Risk Management and Governance which considers how the entity has instituted checks and balances to guide internal operations. This responds to the effectiveness of the governance structure, the risk management environment and the internal controls, developed and implemented by those charged with governance for orderly, efficient, and effective operations of the entity.

An unmodified opinion does not necessarily mean that an entity has complied with all relevant laws and regulations and that its internal controls, risk management and governance systems are properly designed and were working effectively in the financial year under review.

The three parts of the report are aimed at addressing the statutory roles and responsibilities of the Auditor-General as provided by Article 229 of the Constitution, the Public Finance Management Act, 2012 and the Public Audit Act, 2015. The three parts of the report, when read together constitute the report of the Auditor-General.

### REPORT ON THE FINANCIAL STATEMENTS

#### **Adverse Opinion**

I have audited the accompanying financial statements of Agriculture and Food Authority (AFA) Car Loan/Mortgage Scheme Fund set out on pages 1 to 22, which comprise of the

statement of financial position as at 30 June, 2023, and the statement of financial performance, statement of changes in net assets, statement of cash flows and statement of comparison of budget and actual amounts for the year then ended, and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which, to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, because of the significance of the matters discussed in the Basis for Adverse Opinion section of my report, the financial statements do not present fairly, the financial position of Agriculture and Food Authority (AFA) Car Loan and Mortgage Fund as at 30 June, 2023, and of its financial performance and its cash flows for the year then ended, in accordance with International Public Sector Accounting Standards (Accrual Basis) and do not comply with the Public Finance Management Act, 2012.

#### **Basis for Adverse Opinion**

#### 1. Unsupported Adjustment in the Statement of Changes in Net Assets

The statement of changes in net assets reflects accumulated surplus adjustment of Kshs.4,843,134. However, no satisfactory explanation was provided by Management for the adjustment. Further, the statement has not disclosed the accumulated surplus as required by the reporting template.

In the circumstance, the accuracy of the accumulated surplus adjustment of Kshs.4,843,134 could not be confirmed and the presentation of the financial statements does not comply with the recommended template.

#### 2. Misstatement of Cash flow Statement Balances

The statement of cash flows reflects comparative balances of; increase in receivables of Kshs.22,716,538, opening balance adjustment of Kshs.4,819,229 and cash and cash equivalents as at 01 July, 2021 of Kshs.446,116,783 all of which are at variance with prior year audited financial statements amounts of Nil for increase in receivables, Nil opening balance adjustment and Kshs.538,844,404 for cash equivalents as at 01 July, 2021. Further, the statement reflects Nil comparative balance in respect to loan disbursements paid out while the prior year audited financial statements have not been explained or disclosed by way of a Note to the financial statements.

In the circumstances, the accuracy of the statement of cash flows could not be confirmed.

#### 3. Unsupported Long-Term Receivables

The statement of financial position reflects long-term receivables balances of Kshs.348,474,093 as disclosed in Note 10 to the financial statements. The balance includes long-term receivables in respect of staff mortgage balance of Kshs.166,168,316. Included in the balance is Kshs.4,183,346 advanced to an officer in December, 2016 out of which only Kshs.1,969,739 was outstanding as at 30 June, 2023.

Report of the Auditor-General on Agriculture and Food Authority (AFA) Car Loan and Mortgage Fund for the year ended 30 June, 2023

Further, the balance includes personal loans balances of Kshs.177,145,777 and car loan balances of Kshs.5,160,000. However, the loan balances have been reported at the original loan amounts advanced to the beneficiaries instead of the outstanding balances as at 30 June, 2023.

In the circumstances, the accuracy and completeness of the long-term receivables balance of Kshs.348,474,093 could not be confirmed.

## 4. Unsupported Cash and Cash Equivalents

The statement of financial position reflects cash and cash equivalents balance of Kshs.384,444,877 which, as disclosed in Note 8 to the financial statements, includes Kshs.298,033,300 in respect to mortgage account balance, Kshs.23,771,424 relating to personal loan and Kshs.62,640,153 in respect to car loan accounts. Review of records revealed a bank account held at a local bank in which the interest on mortgage account was received and had a balance of Kshs.8,822,178 as at 30 June, 2023 which was not disclosed in this financial statement.

Further, the Fund operates a personal loan facility. However, no National Treasury approval for opening and operating the personal loans facility bank accounts was provided for audit.

In the circumstances. the accuracy and completeness of the cash and cash equivalents balance of Kshs.384,444,877 could not be confirmed.

The audit was conducted in accordance with International Standards of Supreme Audit Institutions (ISSAIs). I am independent of the Agriculture and Food Authority (AFA) Car Loan and Mortgage Fund Management in accordance with ISSAI 130 on Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my adverse opinion.

#### Key Audit Matters

Key audit matters are those matters that, in my professional judgment, are of most significance in the audit of the financial statements. There were no key audit matters to report in the year under review.

REPORT ON LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES

#### Conclusion

As required by Article 229(6) of the Constitution, because of the significance of the matters discussed in the Basis for Adverse Opinion section of my report, based on the audit procedures performed, I confirm that public resources have not been applied lawfully and in an effective way.

Report of the Auditor-General on Agriculture and Food Authority (AFA) Car Loan and Mortgage Fund for the year ended 30 June, 2023

## Basis for Conclusion

The audit was conducted in accordance with ISSAI 4000. The standard requires that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements are in compliance, in all material respects, with the authorities that govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

## Conclusion

As required by Section 7(1)(a) of the Public Audit Act, 2015, because of the significance of the matters discussed in the Basis for Adverse Opinion section of my report, based on the audit procedures performed, I confirm that internal controls, risk management and governance were not effective.

## **Basis for Conclusion**

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The standard requires that I plan and perform the audit to obtain assurance about whether effective processes and systems of internal control, risk management and overall governance were operating effectively, in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

## Responsibilities of Management and those Charged with Governance

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Accrual Basis) and for maintaining effective internal controls as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal controls, risk management and governance.

In preparing the financial statements, Management is responsible for assessing the schemes' ability to sustain its services, disclosing, as applicable, matters related to sustainability of services and using the applicable basis of accounting unless Management is aware of the intention to terminate the Scheme or to cease its operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements are

Report of the Auditor-General on Agriculture and Food Authority (AFA) Car Loan and Mortgage Fund for the year ended 30 June, 2023

in compliance with the authorities which govern them, and that public resources are applied in an effective way.

Those charged with governance are responsible for overseeing the Scheme's financial reporting process, reviewing the effectiveness of how Management monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to overall governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

#### Auditor-General's Responsibilities for the Audit

The audit objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion in accordance with the provisions of Section 48 of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement and weakness when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In addition to the audit of the financial statements, a compliance audit is planned and performed to express a conclusion about whether, in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them and that public resources are applied in an effective way, in accordance with the provisions of Article 229(6) of the Constitution and submit the audit report in compliance with Article 229(7) of the Constitution.

Further, in planning and performing the audit of the financial statements and audit of compliance, I consider internal controls in order to give an assurance on the effectiveness of internal controls, risk management and governance processes and systems in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. My consideration of the internal controls would not necessarily disclose all matters in the internal controls that might be material weaknesses under the ISSAIs. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

Because of its inherent limitations, internal controls may not prevent or detect misstatements and instances of non-compliance. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies and procedures may deteriorate.

Report of the Auditor-General on Agriculture and Food Authority (AFA) Car Loan and Mortgage Fund for the year ended 30 June, 2023

As part of an audit conducted in accordance with ISSAIs, I exercise professional judgement and maintain professional skepticism throughout the audit. I also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal controls.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Management.
- Conclude on the appropriateness of the Management's use of the applicable basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Scheme's ability to sustain its services. If I conclude that a material uncertainty exists, I am required to draw attention in the auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. My conclusions are based on the audit evidence obtained up to the date of my audit report. However, future events or conditions may cause the Scheme to cease to continue to sustain its services.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information and business activities of the Scheme to express an opinion on the financial statements.
- Perform such other procedures as I consider necessary in the circumstances.

I communicate with the Management regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal controls that are identified during the audit.

I also provide Management with a statement that I have complied with relevant ethical requirements regarding independence and to communicate with them all relationships and other matters that may reasonably be thought to bear on my independence and where applicable, related safeguards.

FCPA Nancy **AUDITOR-GENERAL** 

Nairobi

05 January, 2024

Report of the Auditor-General on Agriculture and Food Authority (AFA) Car Loan and Mortgage Fund for the year ended 30 June, 2023

# 12. Statement of Financial Performance for The Year Ended 30th June 2023.

Description	Note	2022/2023	2021/2022
		KShs.	KShs.
Revenue			
Revenue from exchange transactions			
Interest income from staff mortgage and car	6	5,455,525	4,844,199
loan			
Total revenue from exchange		5,455,525	4,844,199
transactions			
Expenses			
Bank charges	7	1,185	1,0
Total expenses		1,185	1,065
Surplus/(deficit) before tax		5,454,340	4,843,134
Taxation		-	-
Surplus/Deficit after Tax		5,454,340	4,843,134

The notes set out on pages 6 to 18 form an integral part of these Financial Statements.

The financial statements were approved on **28th September 2023** by:

Jun

Name: Audi Willis Accounting Officer

Date 11-12-2023

Name: Joseph Muigai Head of Finance ICPAK M/No: 5605 Date

Name: Kibwana Mataka

Chairman of the Fund

Date

# 13. Statement of Financial Position as at 30th June 2023

Description	Note	2022/2023	2021/2022
		KShs.	KShs.
Assets			
Current assets			
Cash and cash equivalents	8	384,444,877	431,352,188
Receivables from exchange transactions	9	-	5,143,388
Total Current Assets		384,444,877	436,495,576
Non-current assets			
Long-term Receivables	10	348,474,093	344,492,189
		348,474,093	344,492,189
Total assets		732,918,970	780,987,764
Liabilities			
Total Current Liabilities		-	-
Total liabilities		-	-
Net assets	11	732,918,970	780,987,764
Accumulated Fund		727,464,630	776,144,630
Surplus for the year		5,454,340	4,843,134
Total net assets and liabilities		732,918,970	780,987,764

The accounting policies and explanatory notes to these financial statements form an integral part of the financial statements. The entity financial statements were approved on **28<sup>th</sup> September 2023** and signed by:

Name: Audi Willis Accounting Officer

Name: Joseph Muigai Name Head of Finance Chair ICPAK M/No: 5605 Date

Name: Kibwana Mataka Chairman of the Fund

N/12/2023

Date 11-12-2023

2

# 14. Statement of Changes in Net Assets for The Year Ended 30th June 2023

Description	Mortgage and Car Loan Fund	Total	
	KShs.	KShs.	
Balance as at 1 July 2021	773,035,822	773,035,822	
Prior year Adjustments	(4,819,229)	(4,819,229)	
Surplus/(deficit) for the period	4,843,134	4,843,134	
Funds received during the year	60,000,000	60,000,000	
Transfer to TBK	(52,071,963)	(52,071,963)	
As at 30 June 2022	780,987,764	780,987,764	
Balance as at 1 July 2022	780,987,764	780,987,764	
Accumulated surplus adjustment	(4,843,134)	(4,843,134)	
Surplus/( <i>deficit</i> ) for the period	5,454,340	5,454,340	
TBK Interest Adjustment	1,320,000	1,320,000	
Transfer to TBK	(50,000,000)	(50,000,000)	
As at 30 June 2023	732,918,970	732,918,970	

**Accumulated Surplus** – This is created from prior years surplus of the fund and is used to strengthen the liquid resources of the scheme.

Transfers to TBK relates to the transfers of the car loan funds contributed by the former Tea Directorate which transited to Tea Board of Kenya after the enactment of the TBK Act 2020. The amount involved was KShs 50 million.

11-12

Name: Audi Willis Accounting Officer

Date

Name: Joseph Muigai Head of Finance ICPAK M/No: 5605 Date

Name: Kibwana Mataka Chairman of the Fund

3

Date

# 15. Statement of Cash Flows for The Year Ended 30th June 2023

Description	Note	2022/2023	2021/2022
		KShs.	KShs.
Cash flows from operating activities			
Receipts			
Interest income on mortgage and car loan	6	5,455,525	4,844,199
Total receipts		5,455,525	4,844,199
Payments			
Bank charges	7	1,185	1,065
Total payments		1,185	1,065
Surplus		5,454,340	4,843,134
Adjustment of Surplus		(4,843,134)	
(Increase)/Decrease in receivables		1,161,483	(22,716,538)
Net cash flow from operating		1,772,689	(17,873,404)
activities			
Cash flows from investing activities			
Net cash flows used in investing activities		-	-
Cash flows from financing activities			
Transfer to TBK		(50,000,000)	(52,071,963)
Opening balance adjustment		-	(4,819,229)
TBK Interest Adjustment		1,320,000	
Investment to the Fund		-	60,000,000
Net cash flows used in financing activities		(48,680,000)	3,108,808
Net increase/(decrease) in cash and cash equivalents		(46,907,311)	(14,764,596)
Cash and cash equivalents at 1 July	8	431,352,187	446,116,783
Cash and cash equivalents at 30 June		384,444,877	431,352,187

Transfers to TBK relates to the transfers of the car loan funds contributed by the former Tea Directorate which transited to Tea Board of Kenya after the enactment of the TBK Act 2020. The amount involved was KShs 50 million.

Name: Audi Willis Accounting Officer



Name: Joseph Muigai Head of Finance ICPAK M/No: 5605 Date

Name: Kibwana Mataka Chairman of the Fund

Date

Description	Original budget	Adjustmen ts	Final budget	Actual on comparab le basis	Performan ce difference	% of utilizatio n
	KShs.	KShs.	KShs.	KShs.	KShs.	
	Α	b	C=(a+b)	d	e=(c-d)	F=d/c
Revenue						
Interest from mortgage & car loan	5,500,000	-	5,500,000	5,455,525	44,475	0.81%
Total Revenue	5,500,000	-	5,500,000	5,455,525	44,475	0.81%
Expenses						
Scheme administration fees	-	-	-	-	-	
Bank charges	2,000	-	2,000	1,185	815	40.75%
Expenditure	2,000	-	2,000	1,185	815	40.75%
Surplus for the period	5,498,000	-	5,498,000	5,454,340	43,660	
Capital Expenditure	-	-	-	-	-	

## 16. Statement of Comparison of Budget and Actual Amounts for The Year Ended 30th June 2023

The budget of interest of KShs 5.5 million for car loan and mortgage fund was budgeted in Agriculture and Food Authority budget under the investment income vote

Name: Audi Willis Accounting Officer

Date

Name: Joseph Muigai Head of Finance

ICPAK M/No: 5605 12023 Date

Name: Kibwana Mataka Chairman of the Fund

Date

## 17. Notes to the Financial Statements

## 1. General Information

The Agriculture and Food Authority is established by and derives its authority and accountability from Agriculture and Food Authority and Crops Act 2013. AFA is wholly owned by the Government of Kenya and is domiciled in Kenya. The Authority's principal activity is to develop, regulate and promote all scheduled crops as provided in the Crops Act 2013.

The scheme was established by the former Sugar Board of Kenya. The scheme was enhanced by AFA injecting funds in the FY 2018/2019.

## 2. Statement of Compliance and Basis of Preparation

The Scheme financial statements have been prepared in accordance with and comply with International Public Sector Accounting Standards (IPSAS)

The financial statements have been prepared and presented in Kenya Shillings, which is the functional and reporting currency of the *entity*.

The accounting policies adopted have been consistently applied to all the years presented.

The financial statements have been prepared on the basis of historical cost unless stated otherwise

The cash flow statement is prepared using the direct method, the financial statements re prepared on accrual basis.

1 -

## 3. Adoption of New and Revised Standards

# i. New and amended standards and interpretations in issue effective in the year ended 30 June 2023

IPSASB deferred the application date of standards from 1<sup>st</sup> January 2022 owing to covid 19. This was done to provide entities with time to effectively apply the standards. The deferral was set for 1<sup>st</sup> January 2023.

# ii. New and amended standards and interpretations in issue but not yet effective in the year ended 30th June 2023.

Standard	Effective date and impact:
IPSAS 41:	Applicable: 1 <sup>st</sup> January 2023:
Financial	The objective of IPSAS 41 is to establish principles for the financial
Instruments	reporting of financial assets and liabilities that will present
	relevant and useful information to users of financial statements
	for their assessment of the amounts, timing and uncertainty of an
	Entity's future cash flows.
	IPSAS 41 provides users of financial statements with more useful
	information than IPSAS 29, by:
	<ul> <li>Applying a single classification and measurement model</li> </ul>
	for financial assets that considers the characteristics of the
	asset's cash flows and the objective for which the asset is
	held;
	Applying a single forward-looking expected credit loss
	model that is applicable to all financial instruments subject
	to impairment testing; and
	<ul> <li>Applying an improved hedge accounting model that</li> </ul>
	broadens the hedging arrangements in scope of the
	guidance. The model develops a strong link between an

	Entity's risk management strategies and the accounting			
	treatment for instruments held as part of the risk			
	management strategy.			
	management strategy.			
IPSAS 42:	Applicable: 1 <sup>st</sup> January 2023			
Social	The objective of this Standard is to improve the relevance, faithful			
Benefits	representativeness and comparability of the information that a			
	reporting Entity provides in its financial statements about social			
	benefits. The information provided should help users of the			
	<ul><li>financial statements and general-purpose financial reports assess:</li><li>(a) The nature of such social benefits provided by the Entity;</li></ul>			
	(b) The key features of the operation of those social benefit			
	schemes; and			
	(c) The impact of such social benefits provided on the Entity's			
	financial performance, financial position and cash flows.			
Amendments	Applicable: 1st January 2023:			
to Other	a) Amendments to IPSAS 5, to update the guidance related			
IPSAS	to the components of borrowing costs which were			
resulting from	inadvertently omitted when IPSAS 41 was issued.			
IPSAS 41,	b) Amendments to IPSAS 30, regarding illustrative examples			
Financial	on hedging and credit risk which were inadvertently			
Instruments	omitted when IPSAS 41 was issued.			
	c) Amendments to IPSAS 30, to update the guidance for			
	accounting for financial guarantee contracts which were			
	inadvertently omitted when IPSAS 41 was issued.			
	Amendments to IPSAS 33, to update the guidance on classifying			
	financial instruments on initial adoption of accrual basis IPSAS			
	which were inadvertently omitted when IPSAS 41 was issued.			

8

AFA Car loan/Mortgage fund Annual Report and Financial Statements for the year ended 30<sup>th</sup> June 2023

Applicable 1 <sup>st</sup> January 2023
• IPSAS 22 Disclosure of Financial Information about the
General Government Sector.
Amendments to refer to the latest System of National Accounts
(SNA 2008).
IPSAS 39: Employee Benefits
Now deletes the term composite social security benefits as it is no
longer defined in IPSAS.
• IPSAS 29: Financial instruments: Recognition and
Measurement
Standard no longer included in the 2021 IPSAS handbook as it is
now superseded by IPSAS 41 which is applicable from $1^{st}$ January
2023.
Applicable 1 <sup>st</sup> January 2025
The standard sets out the principles for the recognition,
measurement, presentation, and disclosure of leases. The
objective is to ensure that lessees and lessors provide relevant
information in a manner that faithfully represents those
transactions. This information gives a basis for users of financial
statements to assess the effect that leases have on the financial
position, financial performance and cashflows of an Entity.
The new standard requires entities to recognise, measure and
present information on right of use assets and lease liabilities.
Applicable 1 <sup>st</sup> January 2025
The Standard requires,
Assets that meet the criteria to be classified as held for sale to be
measured at the lower of carrying amount and fair value less costs
to sell and the depreciation of such assets to cease and:

Assets that meet the criteria to be classified as held for sale to be
presented separately in the statement of financial position and
the results of discontinued operations to be presented separately
in the statement of financial performance.

The stated standards will not have impact on the operations of the Agriculture and Food Authority Car loan/Mortgage fund

## iii. Early adoption of standards

Agriculture and Food Authority Car loan/Mortgage fund did not early – adopt any new or amended standards applicable in 2024/2025

## 4. Significant Accounting Policies

#### a. Revenue recognition

#### i) Revenue from non-exchange transactions

The scheme did not report on Revenue from non-exchange transactions

## ii) Revenue from exchange transactions

## Interest income

The scheme recognizes revenues from interest income on bank balances when the event occurs and the asset recognition criteria are met. Interest income is accrued using the effective yield method. The effective yield discounts estimated future cash receipts through the expected life of the financial asset to that asset's net carrying amount. The method applies this yield to the principal outstanding to determine interest income for each period.

## b. Budget information

The budget for the fund was budgeted in Agriculture and Food Authority budget under the investment income vote

## c. Financial instruments

## 1) Financial assets

## Initial recognition and measurement

Financial assets within the scope of IPSAS 29 Financial Instruments; Recognition and Measurement are classified as financial assets at fair value through surplus or deficit, loans and receivables, held-to-maturity investments, or available-for-sale financial assets, as appropriate. The Entity determines the classification of its financial assets at initial recognition.

#### Loans and receivables

Loans and receivables are non-derivative financial assets with fixed or determinable payments that are not quoted in an active market. After initial measurement, such financial assets are subsequently measured at amortized cost using the effective interest method, less impairment. Amortized cost is calculated by taking into account

any discount or premium on acquisition and fees or costs that are an integral part of the effective interest rate. Losses arising from impairment are recognized in the surplus or deficit.

#### Held-to-maturity

Non-derivative financial assets with fixed or determinable payments and fixed maturities are classified as held to maturity when the Entity has the positive intention and ability to hold it to maturity. After initial measurement, held-to-maturity investments are measured at amortized cost using the effective interest method, with less impairment. Amortized cost is calculated by taking into account any discount or premium on acquisition and fees or costs that are an integral part of the effective interest rate. The losses arising from impairment are recognized in surplus or deficit.

#### Impairment of financial assets

The fund assesses at each reporting date whether there is objective evidence that a financial asset or an entity of financial assets is impaired. A financial asset or an entity of financial assets is deemed to be impaired if, and only if, there is objective evidence of impairment as a result of one or more events that has occurred after the initial recognition of the asset (an incurred 'loss event') and that loss event has an impact on the estimated future cash flows of the financial asset or the entity of financial assets that can be reliably estimated. Evidence of impairment may include the following indicators:

- The debtors or an entity of debtors are experiencing significant financial difficulty
- Default or delinquency in interest or principal payments
- The probability that debtors will enter bankruptcy or other financial reorganization
- Observable data indicates a measurable decrease in estimated future cash flows (e.g. changes in arrears or economic conditions that correlate with defaults)

## 2) Financial liabilities

## Initial recognition and measurement

Financial liabilities within the scope of IPSAS 29 are classified as financial liabilities at fair value through surplus or deficit or loans and borrowings, as appropriate. The Entity determines the classification of its financial liabilities at initial recognition. All financial liabilities are recognized initially at fair value and, in the case of loans and borrowings, plus directly attributable transaction costs.

## d. Contingent liabilities

The fund does not recognize a contingent liability but discloses details of any contingencies in the notes to the financial statements, unless the possibility of an outflow of resources embodying economic benefits or service potential is remote.

## e. Contingent assets

The fund does not recognize a contingent asset but discloses details of a possible asset whose existence is contingent on the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the Entity in the notes to the financial statements. Contingent assets are assessed continually to ensure that developments are appropriately reflected in the financial statements. If it has become virtually certain that an inflow of economic benefits or service potential will arise and the asset's value can be measured reliably, the asset and the related revenue are recognized in the financial statements of the period in which the change occurs.

## f. Nature and purpose of reserves

The fund creates and maintains reserves in terms of specific requirements. The fund accumulated surplus is used to strengthen the liquid resources of the Authority

## g. Changes in accounting policies and estimates

The Entity recognizes the effects of changes in accounting policy retrospectively. The effects of changes in accounting policy are applied prospectively if retrospective application is impractical.

## h. Foreign currency transactions

Transactions in foreign currencies are initially accounted for at the ruling rate of exchange on the date of the transaction. Trade creditors or debtors denominated in foreign currency are reported at the statement of financial position reporting date by applying the exchange rate on that date. Exchange differences arising from the settlement of creditors, or from the reporting of creditors at rates different from those at which they were initially recorded during the period, are recognized as income or expenses in the period in which they arise.

## i. Related parties

The fund regards a related party as a person or an entity with the ability to exert control individually or jointly, or to exercise significant influence over the Entity, or vice versa. Members of key management are regarded as related parties and comprise the Directors/ Trustee, the Fund Managers, and Fund Accountant.

## j. Cash and cash equivalents

Cash and cash equivalents comprise cash on hand and cash at bank, short-term deposits on call, and highly liquid investments with an original maturity of three months or less, which are readily convertible to known amounts of cash and are subject to insignificant risk of changes in value. Bank account balances include amounts held at the Central Bank of Kenya and at various commercial banks at the end of the financial year.

## k. Comparative figures

Where necessary comparative figures for the previous financial year have been amended or reconfigured to conform to the required changes in presentation.

## I. Events after the reporting period

There were no material adjusting and non-adjusting events after the reporting period.

#### m. Currency

The financial statements are presented in Kenya Shillings (KShs.).

## 5. Significant judgments and sources of estimation uncertainty

The preparation of the Entity's financial statements in conformity with IPSAS requires management to make judgments, estimates and assumptions that affect the reported amounts of revenues, expenses, assets and liabilities, and the disclosure of contingent liabilities, at the end of the reporting period. However, uncertainty about these assumptions and estimates could result in outcomes that require a material adjustment to the carrying amount of the asset or liability affected in future periods.

#### a) Estimates and assumptions

The key assumptions concerning the future and other key sources of estimation uncertainty at the reporting date, that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year, are described below. However, existing circumstances and assumptions about future developments may change due to market changes or circumstances arising beyond the control of the Entity. Such changes are reflected in the assumptions when they occur. IPSAS 1.140.

## b) Useful lives and residual values

The useful lives and residual values of assets are assessed using the following indicators to inform potential future use and value from disposal:

- The condition of the asset is based on the assessment of experts employed by the Entity
- ii) The nature of the asset, its susceptibility and adaptability to changes in technology and processes
- iii) The nature of the processes in which the asset is deployed
- iv) Availability of funding to replace the asset
- v) Changes in the market in relation to the asset

## Notes to the Financial Statements

## 6. Interest income from staff mortgage and car loan

Description	2022/2023	2021/2022	
	KShs.	KShs.	
Interest Income From Mortgage Loans	3,718,196	3,802,514	
Interest Personal Loans	773,814	899,781	
Interest Income From Car Loans	963,516	141,905	
Total Interest Income	5,455,525	4,844,199	

## 7. Bank charges

Description	2022/2023	2021/2022
	KShs.	KShs.
Bank Charges	1,185	1,065
Bank Charges	1,185	1,065

# 8. Cash and cash equivalents

Description	2022/2023	2021/2022	
	KShs.	KShs.	
KCB Mortgage Account	298,033,300	301,471,327	
NBK Personal Loans Account	23,771,424	17,854,223	
NBK Car Loan Account	62,640,153	112,026,638	
Total Cash and Cash Equivalents	384,444,877	431,352,188	

## 9. Receivables from Exchange Transactions

Description	2022/2023	2021/2022	
	KShs.	KShs.	
Receivable from NBK	-	5,143,388	

## 10. Long Term Receivables

Description	2022/2023	2021/2022	
	KShs.	KShs.	
Long Term receivables from staff mortgage	166,168,316	162,536,411	
NBK Personal Loans Account	177,145,777	177,145,777	
Long Term receivables from car loan	5,160,000	4,810,000	
Total Non- Current Receivables	348,474,093	344,492,189	

## 11. Net Assets

	2022/2023	2021/2022
	KShs.	KShs.
Opening Balance	780,987,764	773,035,822
TBK Interest Adjustment	1,320,000	- 10.00
Surplus Adjustment	(4,843,134)	(4,819,229)
Surplus/( <i>deficit)</i> for the period	5,454,340	4,843,134
Funds received during the year	-	60,000,000
Transfer to TBK	(50,000,000)	(52,071,963)
Closing Balance	732,918,970	780,987,764

## **Other Disclosures**

## 12. Financial risk management

The Fund's activities expose it to a variety of financial risks including credit and liquidity risks and effects of changes in foreign currency. The Fund's overall risk management programme focuses on unpredictability of changes in the business environment and seeks to minimise the potential adverse effect of such risks on its performance by setting acceptable levels of risk. The Fund does not hedge any risks and has in place policies to ensure that credit is only extended to customers with an established credit history. The Fund's financial risk management objectives and policies are detailed below:

## a) Credit risk

The Fund has exposure to credit risk, which is the risk that a counterparty will be unable to pay amounts in full when due. Credit risk arises from cash and cash equivalents, and deposits with banks, as well as trade and other receivables and available-for-sale financial investments.

Management assesses the credit quality of each customer, taking into account its financial position, past experience and other factors. Individual risk limits are set based on internal or external assessment in accordance with limits set by the directors. The amounts presented in the statement of financial position are net of allowances for doubtful

receivables, estimated by the entity's management based on prior experience and their assessment of the current economic environment.

The carrying amount of financial assets recorded in the financial statements representing the entity's maximum exposure to credit.

# 18. Appendices

# Appendix 1: Implementation Status of Auditor-General's Recommendations

Refere nce No. on the externa l audit Report	Issue / Observations from Auditor	Management comments	Status: (Resolve d / Not Resolve d)	Timeframe: (Put a date when you expect the issue to be resolved)
1	Unsupported Prior Year Adjustments The statement of changes in net assets reflects accumulated surplus adjustment of Kshs. 4,819,229. No satisfactory explanation was provided by Management for the adjustment. Further, the statement has not disclosed the accumulated surplus as required by the reporting template. In the circumstance, the accuracy and completeness of the prior year adjustments amounts of Kshs 4,819,229 as at 30 <sup>th</sup> June 2022 could not be confirmed	The management has noted the observations of the auditor and will address the matter	Not Resolve d	30.06.2024
2	Unsupported Cash and Cash Equivalents Balance The statement of financial position reflects cash and cash equivalents balance of Kshs. 431,352,188 which, as disclosed in Note 8 to the financial statements, incudes Kshs. 301,471,327 in respect to Mortgage Account balance, Kshs. 17,854,223 relating to personal loan and Kshs. 112,026,638 in respect to car loan accounts. However, the balances were not supported with cashbooks. In addition, the car loan account balance was not supported with a bank reconciliation statement for the month of June 2022 and the certificate of balance reflects a balance of Kshs 50,000,000	The management has noted the observations of the auditor and will address the matter	Not Resolve d	30.06.2024

	In the circumstances. the accuracy, completeness, and validity of the cash and cash equivalents balance of Kshs. 431,352,188 as at 30 June 2022 could not be confirmed.			
3	Inaccuracies in the Statements of Cashflows The statement- of cash flows reflect cash and cash equivalents as at 1 July 2021 of Kshs. 538,844,404 Review of records revealed that the Agriculture and Food Authority prior year audited financial statements reflects a mortgage fund balance of Kshs 773,035.822 which is reflected as the opening balance of the mortgage and car loan fund in the Funds statements of changes in the net assets. The balance comprises of cash and cash equivalents and receivables from staff loan balance of Kshs 383,672,548 and Kshs 389,363,274 respectively. However, the amounts of Kshs 538,844 reflected in the statement of Cashflows is at variance with the opening cash and cash equivalents balance of Kshs 383,672,548 resulting to unreconciled variance of Kshs 155,171,858 Further, the cash flow statement excluded loan recoveries made during the year amounting to Kshs 64,665,923 In the circumstances, the accuracy of the statement of cash flow could not be confirmed.	The management has noted the	Not Resolve d	30.06.2024
4	Revenue from Exchange Transactions The statement of financial performance reflects interest income from staff mortgage and car loan of Kshs 4,8,44,199 as disclosed in Note 6 to the financial	The management has noted the observations of the auditor and	Not Resolve d	30.06.2024

	an report and I manetal statements for the year		12.901	
	statements. Included in this balance is an amount of Kshs 899,791 in respect of interest on personal loans which is at variance with the balances reflected in certificates of balances for the personal loans account totalling to Kshs 5,143,386. The resultant differences of Kshs. 4,243,597 has not been explained.	matter		
	Further, the amount of Kshs 5,143, 388 has been reflected as a receivable in the statement of financial position instead of being reflected as revenue for the year. Although management has explained that the personal loan account and car loan funds are not revolving funds and that the interest income relates to the previous years, no evidence was provided to confirm that the income was recognised in the previous years			
	In the circumstances, the accuracy and completeness of interest on personal loans of Kshs 899,791 for the year ended 30 June, 2022 could not be confirmed.			
6	Unsupported Receivables from Exchange Transactions The statement of financial position reflects long-term receivables balances of Kshs. 344,492,189 as disclosed in Note 10 to the financial statements. Included in the balance is car loan receivable amount of Kshs 4,810,000 which further includes an amount of Kshs 1,736,613 described as receivable from bank whose details were not provided	The management has noted the observations of the auditor and will address the matter	Not Resolve d	30.06.2024
	In addition, the balance of Kshs 344,492,000 includes an amount of Kshs 177,145,777 in respect of receivables from the personal loans account, no approval			

	from the National Treasury, approval policy and guiding regulations were provided for audit review and the Authority may be operating the personal loans scheme irregularly In the circumstances, the accuracy and completeness and validity of the current receivables from exchange transactions of Kshs 4,810,000 and 177,145,777 personal loans of Kshs could not be confirmed.			
7	Unsupported Transfers to TBK The statement of changes in net assets reflects out from the staff mortgage and car loan fund to the autonomous Tea Board of Kenya of Kshs 52,071,963. Management explained that the amount relates to personal loans component staff of Tea Board of Kenya. However, the total loan portfolio for the staff of Tea Board of Kenya amounted to Ksh 211,101,152 as at June 2021 and the balance of Kshs 159,029,189 has not been transferred and is not reflected as a payable in the Authority's financial statements In the circumstances the accuracy and completeness of the Funds financial statements for the year ended 30 June 2022 could not be confirmed	The Payable to Tea Board of Kenya of Kshs 108,802,000 and Kshs 50,000,000 was recognised in the Authority's financial statements under Note No 26 of the Audited AFA's Annual Report and Financial Statements for the year ended 20 <sup>th</sup> June 2022	Resolved	N/A

