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TWELFTH PARLIAMENT (FOURTH SESSION)

DEPARTMENTAL COMMITTEE ON FINANCE AND NATIONAL PLANNING

REPORT ON THE CONSIDERATION OF THE PUBLIC FINANCE MANAGEMENT (AMENDMENT) BILL (N.A. BILLS NO. 2 OF 2020)

CLERKS CHAMBERS
DIRECTORATE OF COMMITTEE SERVICES
PARLIAMENT BUILDINGS
NAIROBI

APRIL, 2020

Report of the Departmental Committee on Finance and National Planning on the consideration of the Public Finance Management (Amend, Bill (N.A. Bill No. 2 of 2020)

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#### CHAIRPERSON'S FOREWORD

This report contains the Committee's proceedings on the consideration of the Public Finance Management (Amendment) Bill (N.A. Bills No. 2 of 2020), which was published on 4<sup>th</sup> March, 2020 and read a first time on 17<sup>th</sup> March, 2020 pursuant to Standing Order 127.

The drafting of the Bill was necessitated by a letter written to the Parliamentary Service Commission by the Chairperson of the National Assembly Committee on Members Facilities and Services requesting the Commission to address various concerns related to poor services and facilities at the Catering Department of Parliament. The Commission considered the issues raised in the letter and resolved that catering services to Members of Parliament should be provided in a manner similar to the Parliamentary Mortgage and Car Loan Schemes. Resultantly, the Parliamentary Catering Services Regulations, 2019 were adopted by the Commission and presented to the respective Committee of each of the Houses of Parliament responsible for delegated legislations.

On 4<sup>th</sup> April, 2019, the Clerk of the National Assembly communicated the comments and observations made by the National Assembly Committee on Delegated Legislation and the same were considered at length by the Parliamentary Service Commission. The Commission further considered the final draft of the Catering Regulations in its meeting held in June, 2019 and resolved that they should be published for enactment. The adoption of the aforesaid report necessitated the Commission to amend section 24 of the Public Finance Management Act, 2012 through the Statute Law (Miscellaneous Amendment) Act No. 18 of 2018.

Following the enactment of the Statute Law (Miscellaneous Amendment) Act No. 18 of 2018, Mr. Okiya Omtatah and 3 others filed a constitutional Petition in the High Court challenging a number of issues in the Act including the amendments proposed to section 24 of the Public Finance Management (Amendment) Act, 2012 citing that the amendments are unconstitutional because the amendments were neither in the memorandum nor in the Bill and therefore no public participation took place on the same and the High Court declared the amendments null and void.

The Parliamentary Service Act, 2019 has no provisions enabling the Commission to setup a Fund under the Public Finance Management Act, 2012. It therefore follows that subsequent to the Court's annulment of section 24(2A) of the Public Finance Management Act (PFMA) which anchored the Public Finance Management (Parliamentary Catering Fund) Regulations, 2019, the Commission is unable to make Regulations setting a fund pursuant to the PFMA, 2012 which is the preserve of the Cabinet Secretary to the National Treasury under section 205 of the Act making the Regulations inconsistent with the PFMA. Following advice from the Directorate of Litigation and Compliance Services, the amendments were reintroduced in the House through the Public Finance Management (Amendment) Bill (N.A. Bills No. 2 of 2020) for consideration.

The Bill has three (3) clauses and it seeks to amend the Public Finance Management Act, 2012 to empower the Parliamentary Service Commission to establish a fund for Parliament or a House of Parliament. The Bill further seeks to amend the Act to require the approval of the National Assembly on borrowing and guaranteeing of loans by the National Government. In particular, it seeks to provide that the National Government shall only borrow money for the budget approved by the National Assembly and for allocations of loans approved by the National Assembly.

In processing the Bill, the Clerk of the National Assembly invited comments from the public by placing advertisements in the print media on **Friday**, **20**<sup>th</sup> **March**, **2020** pursuant to Article 118 of the Constitution but no memorandum had been received by the Committee at the end of the period of submission. In a bid to carry out stakeholder participation, the Clerk wrote a letter to the National Treasury (Ref: NA/DCS/F&NP/2020/21 dated 24<sup>th</sup> April, 2020) requesting for their comments on the Bill but the National Treasury had not responded to the letter by the time the Committee was considering the Bill.

On behalf of the Departmental Committee on Finance and National Planning and pursuant to provisions of Standing Order 199 (6), it is my pleasant privilege and honour to present to this House the Report of the Committee on its consideration of the Public Finance Management (Amendment) Bill (N.A. Bills No. 2 of 2020).

The Committee is grateful to the Offices of the Speaker and the Clerk of the National Assembly for the logistical and technical support accorded to it during its sittings. I also wish to express my appreciation to the Honorable Members of the Committee who made useful contributions towards the preparation and production of this report.

It is my pleasure to report that the Committee has considered the Public Finance Management (Amendment) Bill (N.A. Bills No. 2 of 2020) and have the honour to report back to the National Assembly with the recommendation that the Bill should be **approved with an amendment**.

Hon. Joseph Limo, M.P.

Chairperson, Departmental Committee on Finance and National Planning

#### **CHAPTER ONE**

#### 1 PREFACE

#### 1.1 Establishment of the Committee

- 1. The Departmental Committee on Finance & National Planning is one of the fifteen Departmental Committees of the National Assembly established under *Standing Order 216* whose mandates pursuant to the *Standing Order 216 (5)* are as follows:
  - i. To investigate, inquire into, and report on all matters relating to the mandate, management, activities, administration, operations and estimates of the assigned ministries and departments;
  - ii. To study the programme and policy objectives of Ministries and departments and the effectiveness of their implementation;
  - iii. To study and review all the legislation referred to it;
  - iv. To study, access and analyze the relative success of the Ministries and departments as measured by the results obtained as compared with their stated objectives;
  - v. To investigate and inquire into all matters relating to the assigned Ministries and departments as they may deem necessary, and as may be referred to them by the House:
  - vi. To vet and report on all appointments where the Constitution or any law requires the National Assembly to approve, except those under Standing Order No. 204 (Committee on appointments);
  - vii. To examine treaties, agreements and conventions;
  - viii. To make reports and recommendations to the House as often as possible, including recommendation of proposed legislation;
  - ix. To consider reports of Commissions and Independent Offices submitted to the House pursuant to the provisions of Article 254 of the Constitution; and
  - x. To examine any questions raised by Members on a matter within its mandate.

#### 1.2 Mandate of the Committee

- 2. In accordance with the Second Schedule of the Standing Orders, the Committee is mandated to consider, public finance, monetary policies, public debt, financial institutions (excluding those in securities exchange), investment and divestiture policies, pricing policies, banking, insurance, population revenue policies including taxation and national planning and development.
- 3. In executing its mandate, the Committee oversees the following government Ministries and departments;
  - a. The National Treasury and Ministry of Planning
  - b. Ministry of Devolution and ASAL
  - c. The Commission on Revenue Allocation
  - d. Office of the Controller of Budget
  - e. Salaries and Remuneration Commission

#### 1.3 Committee Membership

4. The Departmental Committee on Finance and National Planning was constituted by the House in December, 2017 and comprises of the following Members:-

#### Chairperson

Hon. Joseph K. Limo, MP
MP for Kipkelion East Constituency
Jubilee Party

#### Vice-Chairperson

Hon. Isaac W. Ndirangu M.P for Roysambu Constituency

#### **Jubilee Party**

#### **Members**

Hon. Jimmy O. Angwenyi, MP
MP for Kitutu Chache North
Constituency
Jubilee Party

Hon. Christopher Omulele, MP MP for Luanda Constituency **ODM Party** 

Hon. Dr. Enoch Kibunguchy, MP MP for Likuyani Constituency FORD-K

Hon. Shakeel Shabbir Ahmed, MP MP for Kisumu Town East **Independent Member** 

Hon. Abdul Rahim Dawood, MP MP for North Imenti Constituency Jubilee Party

Hon. Daniel E. Nanok, MP MP for Turkana West Constituency <u>Jubilee Party</u>

Hon. Andrew A. Okuome, MP MP for Karachuonyo Constituency **ODM Party** 

Hon. David M. Mboni, MP MP for Kitui Rural Constituency CCU Party

Hon. Francis K. Kimani, MP

M.P. Molo Constituency **Jubilee Party** 

Hon. Joseph M. Oyula, MP MP for Butula Constituency **ODM Party** 

Hon. Joshua C. Kandie, MP MP for Baringo Central Constituency MCC Party

The Hon. Lydia H. Mizighi, MP MP for Taita Taveta County **Jubilee Party** 

Hon. Mohamed A. Mohamed, MP MP for Nyali Constituency

Independent Member

Hon. Purity W. Ngirici, MP MP for Kirinyaga County **Jubilce Party** 

Hon. Samuel Atandi, MP MP for Alego Usonga Constituency **ODM Party** 

Hon. Stanley M. Muthama, MP MP for Lamu West Constituency MCC Party

The Hon. Edith Nyenze, MP MP for Kitui West Constituency WDM-K

#### 1.4 Committee Secretariat

5. The Committee is facilitated by the following Secretariat:-

## Senior Clerk Assistant/Head of the Secretariat Ms. Leah W. Mwaura

Ms. Jennifer Ndeto Principal Legal Counsel 1

Ms. Laureen Wesonga Clerk Assistant II

Mr. Josephat Motonu Fiscal Analyst I

Mr. Chelang'a Maiyo Research Officer II

Mr. John Njoro Serjeant-At-Arms

Ms. Euridice Nzioka **Audio Officer** 

#### CHAPTER TWO

2 OVERVIEW OF THE PUBLIC FINANCE MANAGEMENT (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 2 OF 2020)

#### 2.1 ANALYSIS OF THE BILL

- 6. The objective of this Bill is to amend the Public Finance Management Act, 2012 to empower the Parliamentary Service Commission to establish a fund for Parliament or a House of Parliament. The Bill further seeks to amend the Act to require the approval of the National Assembly on borrowing and guaranteeing of loans by the National Government. In particular, it seeks to provide that the National Government shall only borrow money for the budget approved by the National Assembly and for allocations of loans approved by the National Assembly.
- 7. Clause 1 of the Bill is the short title;
- 8. Clause 2 of the Bill seeks to amend section 24 of the Act to provide for the establishment of a fund for Parliament or a House of Parliament; and
- 9. Clause 3 of the Bill seeks to amend section 50 by deleting the word "Parliament" and substituting with the words "National Assembly".
- 10. The enactment of the Bill shall not occasion additional expenditure of public funds.
- 11. The Bill does not concern county governments within the meaning of Article 110 of the Constitution.

#### 2.2 CONSIDERATION OF THE BILL

12. In considering the Bill, the Committee held two (2) sittings. In the first meeting, Members were briefed on what had necessitated the amendments proposed in the Bill and the intent of the proposed amendments and in the second meeting, the Committee considered the Bill clause by clause and adopted the report on the consideration of the Bill.

#### **CHAPTER THREE**

### 3 PUBLIC PARTICIPATION/STAKEHOLDER CONSULTATION

13. Following a call for memoranda from the public through placement of advertisements in the print media on Friday 20<sup>th</sup> March, 2020, the Committee did not receive any memorandum from members of the public. In a bid to carry out public participation as per Article 118 of the Constitution, the Committee sought for comments on the Bill from the National Treasury vide a letter Ref: NA/DCS/F&NP/2020/21 dated 24<sup>th</sup> April, 2020. The National Treasury however, did not submit any comments on the Bill to the Committee.

#### CHAPTER FOUR

#### 4 COMMITTEE'S OBSERVATION

The Committee observed that:-

- 14. The empowering of the Parliamentary Service Commission in order to establish a Fund will go along in promoting the smooth running of Parliament as well as safeguarding the independence of the Legislature.
- 15. The Bill will operationalize the Public Finance Management (Parliamentary Catering Fund) Regulations, 2019; and
- 16. The Bill will help improve the services and facilities offered by the Catering Department in Parliament.
- 17. The removal of the role of the Senate in approval of any borrowing by the National Government will contravene Article 211 of the Senate which stipulates that "Parliament may by legislation prescribe the terms on which the national government may borrow".

#### CHAPTER FIVE

#### 5 COMMITTEE'S RECOMMENDATION

18. The Committee having considered the Public Finance Management (Amendment) Bill (National Assembly Bills No. 2 of 2020) recommends that the House approves the Bill with the amendment proposed in the schedule.

#### CHAPTER SIX

#### 6 SCHEDULE OF COMMITTEE'S PROPOSED AMENDMENT

#### Clause 3

19. That the Bill is amended by deleting the proposed clause 3

#### Justification

20. The proposed amendment will be against the spirit of Article 211(1)(a) of the Constitution which provides that, "Parliament may by legislation prescribe the terms on which the national government may borrow".

SIGNED DATE 28/4/2020

THE HON. JOSEPH LIMO, MP

**CHAIRPERSON** 

DEPARTMENTAL COMMITTEE ON FINANCE AND NATIONAL PLANNING

# MINUTES OF THE 23<sup>RD</sup> SITTING OF THE DEPARTMENTAL COMMITTEE ON FINANCE AND NATIONAL PLANNING HELD ON TUESDAY, 28<sup>TH</sup>APRIL, 2020 IN ROOM NINE, MAIN PARLIAMENT BUILDING AT 2.30 PM

#### **PRESENT**

1. Hon. Joseph K. Limo, MP

Chairperson

- 2. Hon. Jimmy O. Angwenyi, MGH, MP
- 3. Hon. Christopher Omulele, MP
- 4. Hon. Shakeel Shabbir Ahmed, CBS, MP
- 5. Hon, Abdul Rahim Dawood, MP
- 6. Hon. Andrew A. Okuome, MP
- 7. Hon. David M. Mboni, MP
- 8. Hon. Francis K. Kimani, MP
- 9. Hon. Joseph M. Oyula, MP
- 10. Hon. Joshua C. Kandie, MP
- 11. Hon. Lydiah Mizighi, MP
- 12. Hon. Samuel Atandi, MP
- 13. Hon. Stanley M. Muthama, MP
- 14. Hon. Edith Nyenze, MP

#### ABSENT WITH APOLOGY

1. Hon. Isaac W. Ndirangu, MP

Vice Chairperson

- 2. Hon. Dr. Enoch Kibunguchy, MP
- 3. Hon. Daniel E. Nanok, MP
- 4. Hon. Purity Ngirici, MP
- 5. Hon. Mohamed A. Mohamed, MP

#### INATTENDANCE

#### **SECRETARIAT**

1. Ms. Leah Mwaura - Senior Clerk Assistant/Head of the Secretariat

Ms. Jennifer Ndeto - Principal Legal Counsel I

3. Ms. Laureen Wesonga - Clerk Assistant II

#### **AGENDA**

- 1. Prayers
- 2. Communication from the Chairperson
- 3. Confirmation of Minutes
- 4. Matters Arising
- 5. Meeting for:
  - i. Clause by clause consideration of the Public Finance Management (Amendment) Bill (N.A. Bills No. 2 of 2020); and
  - ii. Adoption of the report on the consideration of the Public Finance Management (Amendment) Bill (N.A. Bills No. 2 of 2020).
- 6. Adjournment/Date of the next meeting

MIN.NO.NA/F&NP/2020/117: COMMUNICATION FROM THE CHAIRPERSON The meeting was called to order at 3.00pm and a prayer was said. The Chairperson then welcomed the Legal Counsel to take the Committee through the day's agenda.

MIN.NO.NA/F&NP/2020/118: CONFIRMATION OF MINUTES

CONFIRMATION

Agenda deferred

MIN.NO.NA/F&NP/2020/119:

CLAUSE BY CLAUSE CONSIDERATION OF THE

PUBLIC

FINANCE

**MANAGEMENT** 

(AMENDMENT) BILL (N.A. BILLS NO. 2 OF 2020)

The Committee deliberated and agreed as follows on the clauses of the Bill:-

Clause 1: Agreed to Clause 2: Agreed to Clause 3: Rejected

MIN.NO.NA/F&NP/2020/120:

ADOPTION OF THE REPORT ON THE CONSIDERATION OF THE PUBLIC FINANCE MANAGEMENT (AMENDMENT) BILL (N.A. BILLS NO. 2 OF 2020)

The Committee adopted the report on the consideration of the Public Finance Management (Amendment) Bill (N.A. Bills No. 2 of 2020) having been proposed and seconded by Hon. Lydiah Mizighi, MP and Hon. Stanley Muthama, MP. The Committee proposed the following amendment to the Bill:-

#### Clause 3

Amend the Bill by deleting clause 3.

#### Justification

The proposed amendment will be against the spirit of Article 211(1)(a) of the Constitution which provides that, "Parliament may by legislation prescribe the terms on which the national government may borrow".

MIN.NO.NA/F&NP/2020/121: ADJOURNMENT/DATE OF NEXT MEETING

There being no other business to deliberate on, the meeting was adjourned at 4.00p.m. The next meeting will be held on notice.

HON. JOSEPH K. LIMO, MP

(CHAIRPERSON)

SIGNED DATE 28/4/2020

# ADOPTION OF THE REPORT ON THE CONSIDERATION OF THE PUBLIC FINANCE MANAGEMENT (AMENDMENT) BILL (N.A. BILLS NO. 2 OF 2020)

- 1. The following Members acceded to the amendments proposed in the report to be considered during the Committee Stage having been physically present in the meeting:
  - i. Hon. Joseph Limo, MP Chairperson
  - ii. Hon. Christopher Omulele, MP
  - iii. Hon. David Mboni, MP
  - iv. Hon. Joshua Kandie, MP
  - v. Hon. Lydia Mizighi, MP
  - vi. Hon. Stanley Muthama, MP
- 2. The following Members acceded to the amendments proposed in the report to be considered during the Committee Stage having been virtually present in the meeting:
  - i. Hon. Jimmy Angwenyi, MGH, MP
  - ii. Hon. Shakeel Shabbir, CBS, MP
  - iii. Hon. Abdul Rahim Dawood, MP
  - iv. Hon. Andrew Okuome, MP
  - v. Hon. Joseph Oyula, MP
  - vi. Hon. Edith Nyenze, MP

### REPUBLIC OF KENYA



# NATIONAL ASSEMBLY DEPARTMENTAL COMMITTEE ON FINANCE & NATIONAL PLANNING ADOPTION SCHEDULE

PUBLIC FINANCE MANAGEMENT (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 2 OF 2020)

OF 2020) NAME	SIGNATURE
	SIGNITURE .
1. HON. JOSEPH K. LIMO, MP – <b>CHAIRPERSON</b>	
2. HON. ISAAC W. NDIRANGU – VICE-CHAIRPERSO	N
3. HON. JIMMY O. ANGWENYI, MGH, MP	6.
4. HON. CHRISTOPHER OMULELE, MP	alle
5. HON. DR. ENOCH KIBUNGUCHY, MP	GC V
6. HON. SHAKEEL SHABBIR AHMED, CBS, MP	
7. HON. ABDUL RAHIM DAWOOD, MP	
8. HON. DANIEL E. NANOK, MP	
9. HON. ANDREW A. OKUOME, MP	
10. HON. DAVID M. MBONI, MP	Marton.
11. HON. KURIA KIMANI, MP	
12. HON. JOSEPH M. OYULA, MP	
13. HON. JOSHUA KANDIE, MP	de le
14. HON. LYDIA H. MIZIGHI, MP	
15. HON. MOHAMED ALI, MP	
16. HON. PURITY NGIRICI, MP	
17. HON. SAMUEL ATANDI, MP	
18. HON. STANLEY M. MUTHAMA, MP	
19. HON. EDITH NYENZE, MP	

#### REPUBLIC OF KENYA



#### THE NATIONAL ASSEMBLY TWELFTH PARLIAMENT - FOURTH SESSION

in the matter of consideration by the National Assembly: The Public Finance Management (Amendment) Bill, (National Assembly Bill No. 2 of 2020)

#### SUBMISSION OF MEMORANDA

the INCOME of the Constitution provides that, "Parliament shall facilitate publi-"Scipation and involvement in the Regislative and other business of Parliament an Committees". The National Assembly Standing Order (12(5) presides that, "In particular Committee to which a Bill is committed shall facilitate public participants of take into account the views and recommendations of the public when the Committees its report to the House".

- Public Finence Hanagement (Amandment) Bits, (National Assembly Bits No. 2 of 2020) his to amond Section 24 of the Public Finance Hanagement Act, 2012 to inflower Parliamentary Service Commission to establish a fund for Parliament or a House of service. Extrament the Act to require the approval of the historial service, Extrament to an act to require the approval of the historial service to provide that the radional government, and only borrow money for the budget service by the National Assembly and for allocations of loans approved by the National service.
- blic Finance Management (Amendment) BIR, (National Assembly BIR No. 2 of 2020) dergione First Reading pursuant to Standing Order 127(3) and stand committed to the imental Committee on Finance & National Planning for compideration and thereafter

Tribute 10 Article 114(1)(b) of the Constitution and Standing Order 127(3), the Committee in a standing order to the Public to submit any representations they may have on the a Bill can be accessed from the parlamentary website at more parlament go by missional management of the first to parlamentary in the forwarded to the Clerk of the National Assembly, P.O. Box 41642-00100, Markett delivered to the Office of the Cark, Main Parlament Buildings, Nationally or ended clerk in parlament go,ks; to be received on or before Thursday, 2<sup>rd</sup> April, 2020 at 5.00

MICHAEL R. SIALAL EBS









## Kenya Coast National Polytechnic

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SPECIFIC PROCUREMENT NOTICE (SPN)

MINISTRY OF WATER&SANITATION AND IRRIGATION AND AFRICAN DEVELOPMENT BANK

#### OPEN COMPETITIVE BIDDING

CONSTRUCTION OF CHUKA WATER SUPPLY INFRASTRUCTURE IFBNO.TWSB/ADB/003/2019-2020

Date: 26th March, 2010

Lnan No: 2000200000501

This invitation for Bids follows the General Procurement Notice (GPN) for this project that appeared in UNDB online ADB312-03/17 on 31 March 2017 and on the African Development Bank Group's Internet Website.

The Tana Water Works Development Agency has received Financing from the African Development Bank in various currencies towards the cost of Kenya Towns Sustainable Water Supply and Sanitation Project. It is intended that part of the proceeds of this loan will be applied to eligible payments under the contract for Construction of Chuka Water Supply Infrastructure.

The Tana Water Works Development Agency now invites sealed bids from eligible bidders for execution of Construction Works for Chuke Water Supply eligible bidders Infrastructure.

interested eligible bidders may obtain further information from and inspect the bidding documents at the office of:-

The Chief Executive Officer, Tame Water Works Development A Maji House - Baden Powell Road, ent Agency, P.O. Box 1292 - 10100. MYERL ne: +254 724 259 891 Email: tangwaterboard@yaho

A complete set of bidding documents may be purchased by interested bidders on the submission of a written application to the above and upon payment of a non-refundable fee of Kenya Shiffings One Thousand Only (KES 1,000).

The provisions in the Instructions to Bidders and in the Ceneral Conditions of Contract are the provisions of the African Development Bank Standard Bidding Documents.

Bids must be delivered to Tana Water Works Development Agency Tender Box at the TWWDA Reception, addressed to:

The Chief Executive Officer, Tame Water Works Development Maji House-Baden Powell Road, et Agency. P.O.Bex 1292-19100 NYESI

on or before 10.00 a.m. East African Time on Friday, 5<sup>th</sup> May, 2020 and must be accompanied by a security of Keaya Shifflings Three Million Only (KES 3,000,000). The Bid validity period is 120 days from the deadline of the bid submission date.

Bids will be opened in the presence of bidders' representatives who choose to attend immediately thereafter on Friday, 8° May, 2020 at:

The Resource Canter, Tana Water Works Development Agency, Maji House - Enden Powell Road, P.O. Box 1292 - 19100, NYEEL

Phone: +254 724 259 891 Email: info@tanawsb.or.ke

Pre - Bid See Meeting/Visit shall be Held on Thursday, 9" April, 2020, at huka County CDF Hall in Chuka Town at 10.000.m. East African Time.