

REMARKS BY THE VICE CHAIRMAN OF THE PARLIAMENTARY SERVICE COMMISSION, THE HONOURABLE WALTER O. NYAMBATI, MADE DURING A MEETING HELD WITH THE TRIBUNAL TO REVIEW THE TERMS AND CONDITIONS OF SERVICE OF MEMBERS AND EMPLOPYEES OF THE NATIONAL ASSEMBLY ON 1<sup>ST</sup> OCTOBER 2009 AT KENYATTA INTERNATIONAL CONFERENCE CENTRE

Honourable Justice (Rtd) Akilano Akiwumi, Chairman of the Tribunal and Honourable Tribunal Members,

It is my pleasure and honour to once again appear before you and share my views on the matters that the Tribunal is considering under its terms of reference. It has come to my attention that the Tribunal has been grappling with the issue of the transport and mileage allowance paid to Members of Parliament. I therefore thought it necessary to come and discuss the issue further with you with a view to shedding more light on the matter.

The transport allowance is payable in three categories;

## 1. Vehicle Fixed Cost Allowance

This is an allowance paid to cover the fixed cost of a motor vehicle and does not include operating expenses. This is based on the Automobile Association (AA) rate as at January 2006 for a 4 X 4 motor vehicle. The costs include comprehensive insurance, depreciation, interest on loan, parking fines, road license and A.A. subscription. The annual rate is calculated at Kshs. 4,390,748.95 translating to Kshs. 365,895/- per month. Treasury by its letter dated 25<sup>th</sup> April 2006 approved the rate of Kshs. 366,000/- per month which is a rounding up of the A.A. rate.

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This allowance is also called the fixed operating cost reimbursement because it is deemed be incurred every month from the date of purchase of the motor vehicle whether or not the motor vehicle is actually being used for transportation. The A.A. rate is a standard rate that is also used in the private sector for 4 X 4 motor vehicles which cost more to purchase than standard motor vehicles.

It is important to note that for a Member of Parliament to effectively discharge his role as a representative of his constituents he must spend a great deal of time shuttling between the precincts of Parliament in Nairobi and his constituency. Members of Parliament are also required to visit other parts of the country in order to understand the issues affecting the entire county and merge them with the issues affecting their particular constituency. This involves a great deal of travelling by road, many a times over very rough terrain. An ordinary motor vehicle is not able to handle the rigours of a Members travel schedule and that is the reason Members are facilitated to obtain 4 X 4 motor vehicles. An informal survey carried out by the Parliamentary Service Commission after the expiry of the last Parliament found that after five (5) years the 4 X 4 motor vehicles used by Members of Parliament for the five year period between 2002 and 2007 were near worthless due to wear and tear caused by the rigours of the Members' travel schedule.

## 2. Operating Costs/Mileage Claims

This second category of transport allowance relates to the costs of actual running of the motor vehicle. They include fuel, oil servicing, repair and replacement, tyres and tubes. The A.A. rate as at January 2006 was Kshs. 44.68 per kilometre.

Pursuant to Treasury's letter dated 8<sup>th</sup> December 2004 the current approved rate for operating costs or mileage is Kshs. 37.85 per kilometre for the first 751 kilometres and

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You will note that this rate has been constant for a few years. Fuel prices have however escalated over the last three or so years. Last year a barrel of crude oil had reached the all time high of United States Dollars 140 per barrel. The current price is around United States Dollars 70 per barrel. The Tribunal may therefore wish to consider the fuel prices as at 2004 when the rate was set and the current fuel prices and recommend an adjustment of the operating costs or mileage claims.

## 3. Transport Allowance

The third category is a fixed transport allowance of Kshs. 75,000/- per month. This category of transport allowance caters for transport expenses not taken care of by the first two categories. The Tribunal will note that the operating costs or mileage claims are only payable for journeys made by a Member to and from his constituency. The distance is calculated as being from Parliament buildings to the district headquarters in the constituency. A Member of Parliament however needs to travel to other places in the discharge of his mandate. These include visits to the constituencies of other Members of Parliament on both national and party matters. Members also sometimes accompany the President, Prime Minister and Ministers to various parts of the country. Some of these visits include travel over long distances. The Members also travel around Nairobi meeting

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various stake holders. This category of transport allowance cover this aspects of Members travel.

## TREASURY APPROVAL

Treasury approved the fixed operating cost reimbursement of Kshs. 366,000/= per month via the letter dated  $25^{th}$  April 2009 ref ES 48/05/01/(14) signed by the Treasury Secretary, Mr. Mutua Kilaka, SS. The letter states that Treasury "recommends" that rate of Kshs. 366,000/= per month.

I understand that Mr. Mutua Kilaka, Treasury Secretary, informed the Tribunal that he wrote the letter under pressure as Members of Parliament had threatened to decline to approve the Supplementary Estimates (Recurrent and Development) 2005/2006. According to the records in my possession this is not the correct position. Debate on the Supplementary Estimates for 2005/2006 commenced on Thursday, 20th April 2006 and was moved by the Minister for Finance, Mr. Amos Kimunya. As it sometimes happens in Parliament the House was unable to complete the debate due to lack of quorum. The debate was adjourned to Tuesday, 25th April 2006 when debate on the Supplementary Estimates resumed and the Estimates were approved on the same day. On this day the Assistant Minister for Finance, Hon. Peter Kenneth, moved the Estimates. As the Hansard for the day clearly indicates, debate over the Supplementary Estimates was heated with the Estimates being subjected to thorough scrutiny. At no point, either on 20th April 2006 nor on 25th April 2006 were the Estimates opposed on the ground that Treasury had to first approve increased fixed operating cost reimbursement for Members of Parliament. Indeed the Hansard clearly shows that opposition to the Estimates was based on other reasons. For instance, at page 635 of the Hansard Hon. Prof. Anyang'-Nyong'o opposed the Estimates on the ground that he considered the Government illegal

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and irresponsible. At pages 637-638 he pointed out what he considered discrepancies in the Estimates. There was never a hint that transport allowance matters were in issue.

As you will note from the letter dated 25<sup>th</sup> April 2006 ref: FIN. 22/Vol.11/55 from the Clerk of the National Assembly to Treasury, there had been a meeting held on 20<sup>th</sup> April 2006 after the rise of the House. During the meeting, chaired by H.E. the Vice President, the Minister for Finance agreed to the proposed increase in the fixed cost operating reimbursement to Kshs. 366,000/- per month. There has been no letter from Treasury denying this position. Indeed the Appropriation Acts of 2006, 2007 and 2008 approved the budget for the National Assembly comprising the office of eth Clerk and the Legislature.

I now attach the following documents for the Tribunal's records:

- 1. Hansard for 20th April 2006
- 2. Hansard for 25th April 2006
- 3. The Appropriation Act, 2006
- 4. The Appropriation Act, 2007
- 5. The Appropriation Act, 2008

# HONOURABLE WALTER O. NYAMBATI, VICE-CHAIRMAN,

## PARLIAMENTARY SERVICE COMMISSION

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## NATIONAL ASSEMBLY

## **OFFICIAL REPORT**

#### Thursday, 20th April, 2006

The House met at 2.30 p.m.

[Mr. Deputy Speaker in the Chair]

## PRAYERS

#### **QUESTIONS BY PRIVATE NOTICE**

## MEASURES TO ALLEVIATE WATER SHORTAGE IN MARAFA DIVISION

**Mr. Kombe:** Mr. Deputy Speaker, Sir, I beg to ask the Minister for Water and Irrigation the following Question by Private Notice.

(a) What is the Minister doing to alleviate the current acute shortage of water in Marafa Division following the breakdown of Marafa borehole pump and the Kadzandani booster pump?

(b) When will he make good his promise of drilling a borehole at Kamale under the borehole programme since Kamale is being deserted now due to prolonged drought?

The Assistant Minister for Water and Irrigation (Mr. Wanjala): Mr. Deputy Speaker, Sir, I beg to reply.

(a) Marafa and Kadzandani boreholes are community managed projects. My Ministry has assisted the community to repair the broken down borehole pump at Marafa and a booster pump at Kadzandani which are now in good working condition. Further, a 50 cubic metre storage tank has been constructed at Marafa borehole to boost water storage and a similar one is to be constructed at Kadzandani by the end of this financial year. My Ministry, through the Coast Water Services Board has been and continues to supply diesel to the community-owned water projects to ensure continuous service delivery. Kadzandani

borehole project has also been supplied with pipes to carry out rehabilitation of the distribution system.

(b) During the inauguration of Malindi Water and Sanitation Company in January this year, I was requested and promised to drill two boreholes in Magarini Constituency. My Ministry, through the National Water Conservation and Pipeline Corporation has drilled and equipped one borehole in Mulunguni and another one has been drilled at Baricho and it is in the process of being equipped. My Ministry will drill and equip one borehole at Kamale under the drilling programme for the next financial year.

Mr. Deputy Speaker: Mr. Kombe, that sounds a very comprehensive reply!

Mr. Kombe: Mr. Deputy Speaker, Sir, with due respect to the Assistant Minister, the answer he has given for part "a" of the Question is the same answer I was given by the Ministry of Water and Irrigation officials during the District Development Committee (DDC) meeting. I went straight to the ground after the meeting and found that nothing had been done. There was not even a single drop of water from the borehole at Marafa. Nothing had been done to repair the booster pump at Kadzandani. I found people fetching water with jerrycans directly from the borehole. Could the Assistant Minister tell us when the booster pump at Kadzandani will be repaired and when a new pump will be i.

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## [Mr. Kombe]

installed at the borehole in Marafa so that the water problem will be alleviated?

**Mr. Wanjala:** Thank you, Mr. Deputy Speaker, Sir. It is true that the booster pump at Kadzandani broke down but it was repaired. The Ministry, through the Coast Water Services Board, supplies the management committee with diesel to run the diesel engines. The Ministry has also set aside Kshs500,000 for the purchase of a new pump. However, the old pump is operational at the moment.

Mr. Kombe: On a point of order, Mr. Deputy Speaker, Sir.

Mr. Deputy Speaker: No! No! Let someone else take up the Question from there! I will come back to you later on, Mr. Kombe!

Yes, Mr. Marende!

**Mr. Marende:** Thank you, Mr. Deputy Speaker, Sir. This Question is about shortage of water. This problem is not unique to Marafa Division alone. In fact, it is a serious problem facing the whole country. Ironically, some parts of this country, including Budalangi, where the Assistant Minister comes from are occasionally ravaged by floods. What steps has the Assistant Minister taken to ensure that flood water that ravages this country is harvested, so that we do not experience further shortage of water?

#### (Applause)

Mr. Wanjala: Thank you, Mr. Deputy Speaker, Sir. Through the Ministry of Special Programmes in the Office of the President, the World Bank has provided close to Kshs8 billion to be spent within five years. The money will be used to construct some dams in Trans Nzoia to harvest flood water that ravages homes and farms in Budalangi Constituency. Dams will also be constructed in Nyando Constituency. At the moment, my Ministry, through the National Water Conservation and Corporation, is repairing and Pipeline constructing new dykes in Muhoroni, Nyando and Budalangi constituencies.

Mr. Kombe: Mr. Deputy Speaker, Sir, the Assistant Minister has agreed that he promised to drill two boreholes in Magarini Constituency. That is not true. He to drill one borehole promised Kadzandani. The borehole he claims to have promised to drill was drilled under the direction of the then Minister for Water and Irrigation. The borehole was already operational when the Assistant Minister promised to drill it! Could the Assistant Minister tell us whether he has decided otherwise? We would still like the Ministry to drill a borehole at Kamale as the Assistant Minister promised. Let the Assistant Minister tell this House whether he has changed his mind.

Mr. Wanjala: Thank you, Mr. Deputy Speaker, Sir. During the of Malindi Water inauguration and Sanitation Company on 28th January, 2006, the hon. Member for Magarini requested me to drill two boreholes in his constituency to which I obliged. I directed the National Conservation and Pipeline Water Corporation to drill one borehole at Mulunguni and another one at Baricho. The borehole at Mulunguni has been completed and is operational. The remaining borehole at Baricho has been drilled and is being equipped. That borehole will be operational soon. The area M.P. did not request for the drilling of a borehole at Kamale. This must have come as an afterthought. However, the National Water Conservation and Pipeline Corporation will drill and equip one borehole at Kamale in the 2006/2007 financial year.

### WHEREABOUTS OF MASTER COHEN KIPLAGAT

**Mr. Sambu:** Mr. Deputy Speaker, Sir, I beg to ask the Minister of State, Office of the President the following Question by Private Notice.

(a) Is the Minister aware that on

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#### [Mr. Sambu]

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19th July, 2005, at Kabiyet Police Post, a police officer, Inspector Mohammed took away a little boy, Cohen Kiplagat, then aged one-and-half years?

(b) Is he further aware that none of the child's relatives has seen him since?

(c) Could the Minister inform the House where the child is and ensure that he is reunited with his parents and disciplinary action taken against the officer in question, for separating such a young child from his parents?

#### (Mr. Ojode consulted with Mr. Oloo-Aringo and Mr. Sungu)

**Mr. Deputy Speaker:** Order, Mr. Ojode and Mr. Sungu! Could you please respect the rules of the House? It is against our Standing Orders to be standing when proceedings are going on.

Yes, Mr. Assistant Minister!

The Assistant Minister, Office of the President (Mr. Kingi): Mr. Deputy Speaker, Sir, I beg to reply.

(a) I am not aware that the child was taken away. However, I am aware that the child was abandoned at Kabiyet Police Post by his mother.

(b) I am aware that none of the relatives have made any effort to visit or reclaim the child.

(c) The child has been in the care of Inspector Mohammed since the mother who escaped from custody abandoned the then oneand-half year old boy.

**Mr. Sambu:** Thank you, Mr. Deputy Speaker, Sir. I am disadvantaged because I do not have a copy of the written answer. I do not know whether it has been submitted to the House or not.

**Mr. Deputy Speaker:** I think I should intervene in this case. Mr. Assistant Minister, hon. Members have complained that they are not supplied with copies of the written answers for the Questions you have answered since the beginning of this week. Could you make sure that hon. Members are supplied with copies of the written answers? I think a similar complaint against your Ministry not providing copies of the written answers to hon. Members was made yesterday and on Tuesday.

**Mr. Sambu:** Mr. Deputy Speaker, Sir, I have an affidavit here signed by the mother of the child claiming that she is the real mother. A previous ruling on the matter stipulated that one had to have an affidavit from the Commissioner of Oaths. I do have one here.

#### (Mr. Sambu laid the affidavit on the Table)

Deputy Speaker, Sir, the Mr. background of the matter is that two girls of about 18 years old had babies from one boy. Both of them went to the boy's house, demanding to be married by the boy. There was a small fracas and the assistant chief came and arrested them. He took them to Kabiyet Police Post and one of them was given bond. The other one who could not bribe the officers was not released. I have the history of that matter. From 9th July, 2005 up to 19th July, 2005, she was in the cell. She was getting only one meal per day and yet, she was breast-feeding. She was kept in the cell without being taken to Kapsabet Court. So, one day, when an opportunity became available, and because she was almost starving, she ran away. The question is: If the mother ran away, does the law permit a policeman to keep a young child? Is he or she not supposed to take the child to the girl's parents? They should have simply called the Assistant Chief or the girl's parents. Alternatively, they should have taken the child to the Childrens' Department! Why was that not done?

**Mr. Deputy Speaker:** Mr. Sambu, you have asked the question! Let the Assistant Minister answer. •••

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Mr. Kingi: Mr. Deputy Speaker, Sir, part of what the hon. Member has said is right. The mother was arrested and put in police cells. But before she could be charged, she escaped from the cells and abandoned the child. On humanitarian grounds, the officer in charge of the police post took charge of the child. In fact, the child was not feeling well at that time. So, he took him to the hospital where he was admitted for four days. When the child was released from hospital, the officer took charge of the child and sent out a signal for the mother to be traced, so that she could be given her child back. She was never traced. A lot has been done since then. Even the chief was summoned. He stayed with the child for a number of months. But when the mother did not turn up, he returned the child to the police post. So, the child is still there. He is okay at the police post. We are really looking for the parents to come forward, identify themselves and take the child.

**Mr. Muturi:** Mr. Deputy Speaker, Sir, I am amazed by the details that have been given by the Assistant Minister. That is one of the most glaring examples of human rights violations by the police. The Assistant Minister has admitted that the child, who is only one and a half years old, is still in the custody of the police. The law does not permit that to happen. What action will the Assistant Minister take against the police officer concerned?

**Mr. Deputy Speaker:** Yes! Mr. Sambu made a point. Is it better to keep an abandoned child in a police post or a childrens' home? That is the point, Mr. Assistant Minister!

**Mr. Kingi:** Mr. Deputy Speaker, Sir, we have been trying to contact the parents. I agree that the child should---

**Mr. Sambu:** On a point of order, Mr. Deputy Speaker, Sir. Is the Assistant Minister in order to mislead the House? Since last year, I have been going once a month to that police post because it is only three kilometres away from my home. I have been going there with the girl and her boyfriend to try and get the child. But we have never seen the child! Is he

in order to mislead the House? That policeman took the child from Kabiyet to Eldama Ravine!

**Mr. Kingi:** Mr. Deputy Speaker, Sir, the information that I have been given is that the police have been looking for the mother to come and take the child. If the hon. Member knows the family, we will hand over the child to them. Otherwise, we have no reason to keep that child apart from humanitarian grounds. We want the mother to come forward and claim the child.

Deputy Speaker: Mr. Hon. Members, I think this matter cannot go on like this. Mr. Assistant Minister, obviously, a police post is not a place to keep an abandoned child. Perhaps, you need to conduct more investigation into that matter. What the hon. Member from the area is saying is different from what you are saying. Maybe, it is because of the information that you have been given. Could you ask for more time, investigate this matter further and come up with a more convincing answer? You cannot convince the House that you keep an abandoned child at a police post!

**Mr. Kingi:** Mr. Deputy Speaker, Sir I have no problem with what you are suggesting. But what we are saying today is that the child is at the police post and it is being kept there on humanitarian grounds!

#### (Loud consultations)

Mr. Sambu: On a point of order, Mr. Deputy Speaker, Sir.

Mr. Deputy Speaker: Order, Mr. Sambu! No matter how agitated you are, and, indeed, you have a reason to be, relax! Do not threaten another hon. Member.

Mr. Assistant Minister, finish up what you were saying. Are you saying that you do not want to seek further information?

**Mr. Kingi:** Mr. Deputy Speaker, Sir, we want the parents of that child to come forward and claim the child. We will give

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### [Mr. Kingi]

the child to the parents. There is nothing more to it!

**Mr. Deputy Speaker:** But, Mr. Assistant Minister, is it lawful to keep a one and a half year child at a police post? Could you answer my question? Is it lawful?

**Mr. Kingi:** Mr. Deputy Speaker, Sir, it is not lawful! I am saying that the child is kept there on humanitarian grounds.

**Mr. Waithaka:** Mr. Deputy Speaker, Sir, it is extremely amazing for this House to be told that a child, who is one and a half years old, is kept at a police post. It is important to know the details of the affidavit that was tabled by Mr. Sambu. Who swore it? Is it by the mother? We do not know whether the child sleeps in the cells or in a policeman's house. Where does that child stay at the police post? Can we get that very clearly? Who is breast-feeding that child? Is it the policemen or policewomen?

**Mr. Kingi:** Mr. Deputy Speaker, Sir, the child is not in a police cell. It is in the custody of the Officer Commanding Station (OCS) on humanitarian grounds. We want the parents to come forward, identify themselves and get their child.

Mr. Deputy Speaker: I am really amazed that the Assistant Minister is adamant, despite the advice from the Chair. He wants us to believe that the OCS can have custody of a child against the law. I think, Mr. Assistant Minister, you must realise that we are dealing with a very delicate matter here! You do not seem to be taking this matter seriously. We do not wish to take a lot of time on this, but the life of a child is involved! That is why I have allowed this Question a lot of time.

**Mr. Sirma:** On a point of order, Mr. Deputy Speaker, Sir.

**Mr. Deputy Speaker:** Mr. Sirma, how can you stand on a point of order when I am speaking? Is it against what I am saying or what?

Mr. J. Nyagah: Mr. Deputy Speaker, Sir, could the Assistant Minister order for the arrest of the Officer Commanding Station (OCS) for holding the child illegally?

**Mr. Deputy Speaker:** Mr. Kingi, you are putting this House in a very difficult position. Could you shed some light?

**Mr. Kingi:** Mr. Deputy Speaker, Sir, the child can be taken back to the parents, but we want the parents to come forward and claim the child. But if you want us to take more time and come up with more information, we will do that.

**Mr. Deputy Speaker:** Order! Mr. Kingi, I am holding here an affidavit signed by a lady called Rael Cherobon Chepkwony swearing that she is the mother of the child and the inspector has taken custody of her child against her will. Could I ask the Leader of Government Business to intervene in this matter?

#### (Applause)

The Vice-President and Minister for Home Affairs (Mr. Awori): Mr. Deputy Speaker, Sir, it so happens that the Children's Department falls under my docket. I will help the Assistant Minister to ensure that the welfare of the child is paramount. I take cognisance of the affidavit that has been sworn by the natural mother and the right thing will be done. So, we will report on the matter here on Tuesday, next week.

#### (Applause)

Mr. Deputy Speaker: Very well. I think, Mr. Sambu, you should be satisfied now.

**Mr. Sambu:** Mr. Deputy Speaker, Sir, I just want to clarify that since August, I have been going with the mother to Kabiyet Police Post and the child is not there. What the other officers told us is that Inspector Mohammed took the child on the same 19th of July to his house and that

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## [Mr. Sambu]

when he was transferred to Koibatek District, he went away with the child.

Mr. Deputy Speaker, Sir, let me further add that I am an honourable Member and I cannot come here and give false information. I have been going to the police station almost every month---

**Mr. Deputy Speaker:** Mr. Sambu, you have said enough and let us wait for the communication on Tuesday from the Vice-President and Minister for Home Affairs on the matter.

#### ORAL ANSWERS TO QUESTIONS

Question No.110

OWNERSHIP OF MT. ELGON HOSPITAL

Capt. Nakitare asked the Minister for Health:-

(a) whether she is aware that Mt. Elgon Hospital in Kitale changed ownership under mysterious circumstances;

(b) how the change from public trustee to private ownership was undertaken and how much was paid as compensation; and,

(c) whether she could undertake to ensure that the hospital reverts back to public ownership.

The Minister for Health (Mrs. Ngilu): Mr. Deputy Speaker, Sir, I beg to reply.

(a) I am aware.

(b) The Kenya Anti-Corruption Commission (KACC) has instituted civil proceedings vide Nairobi High Court, Civil Case No.169 of 2006 for recovery of the assets belonging to Mt. Elgon Hospital registered trustees. The matter is currently pending in court for determination.

(c) I undertake to ensure that the hospital reverts to public ownership.

Capt. Nakitare: Mr. Deputy Speaker, Sir, while I appreciate the answer given by the Minister, I have a document here which would have helped the court to expedite the conclusion of this matter. This is the certificate of incorporation, issued by the Registrar of Societies on the 27th March, 1996. This document was only received by a clerk at the Registrar's office, and it was not signed by the senior registrar to legalise the position of the order. I would like to lay it on the Table as evidence to show that the process has taken too long.

(Capt. Nakitare laid the document on the Table)

Mr. Deputy Speaker: But I thought the Minister responded positively on your third question, which is your major concern.

**Mr. Bifwoli:** Mr. Deputy Speaker, Sir, the Minister said that she would revert this hospital to the public. But the hospital was illegally acquired and there is no document to confirm the new owners. Why can she not just revert it to the public next week?

Mrs. Ngilu: Mr. Deputy Speaker, Sir, I have seen a copy of that certificate of incorporation, which is not signed. That means that the hospital never left the ownership of the public. Therefore, that certificate is null and void and the hospital belongs to the public.

#### (Applause)

Question No.092

#### HIV/AIDS RESEARCH BY WALTER REED INTERNATIONAL

Mr. Bett asked the Minister for Health:-(a) whether she is aware that Walter Reed International is conducting

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#### April 20, 2006

## [Mr. Bett]

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research on HIV/AIDS in Kericho District;

(b) whether the Government sanctioned the research on the tea estate workers; and,

(c) who the custodian of the findings is.

The Minister for Health (Mrs. Ngilu): Mr. Deputy Speaker, Sir, I beg to reply.

(a) The Ministry of Health wishes to clarify that there is no organisation in this country going by the name Walter Reed International. But there is the Water Reed Project which has worked with the Kenya Medical Research Institute (KEMRI) for the last 25 years. The Ministry is aware that KEMRI and the Water Reed Project have been research in Kericho and conducting surrounding districts since 1998. The project operates under the umbrella and authority of KEMRI.

(b) All research done by KEMRI and all its collaborators is approved by the relevant authorities in KEMRI as an institution charged with the mandate of undertaking medical research in this country.

(c) The KEMRI is the custodian of the research that is done. I also want to clarify that during a meeting that was held in Kericho, hon. Bett was there, and these questions that he has asked were all answered and I was told that he was very happy with what we are doing.

**Mr. Deputy Speaker:** So, Mr. Bett, if, in fact, you had the information, what is it?

**Mr. Bett:** Mr. Deputy Speaker, Sir, whether it is Water Reed International or Walter Reed Project, the mistake is coming from the Ministry of Health, not National Assembly. It is them who have said so in the written answer.

However, I am happy with the answer the Minister has given. The research is being done on human beings and they are calling them adult volunteers. I believe these are "guinea pigs". What is the security that these people have in case the research activity goes haywire and affects the health of those particular individuals? Is there any sort of compensation?

**Mrs. Ngilu:** Mr. Deputy Speaker, Sir, as the hon. Member has rightly said, any research done, whether on human beings or anything else, the first consent must be on the subjects. Therefore, anyone who is involved in this is first asked for consent. Nobody is ever forced to do anything by anybody.

**Mr. Sungu:** Mr. Deputy Speaker, Sir, the Assistant Minister must be aware that most *wananchi* are not aware of the medical implications of being tested with new medicine. We have had a case in Kenya where an organisation was using Kenyan children as guinea pigs for testing HIV/AIDS medicine. Even in the United Kingdom, recently, some people died and others had to be taken to hospital because of being tested on medicine which had not been approved. What system has the Government put in place to ensure that our people are protected and that they are not used as guinea pigs?

**Mrs. Ngilu:** Mr. Deputy Speaker, Sir, as I said, the Kenya Medical Research Institute (KEMRI) has been collaborating for the last 25 years with different organisations. Any research can be carried out for as long as people agree on what has to be done. Again, I say nobody will be forced to accept the tests. No drugs are used on people before they are tested on animals. So, I do not think that any product that is developed will be used on anybody before it is tested on animals.

Mr. Deputy Speaker: Last question, Mr. Bett!

**Mr. Bett:** Mr. Deputy Speaker, Sir, in the answer I received, it was indicated that the custodian of the results of that research will be KEMRI and Walter Reed International. Could the Minister confirm

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## [Mr. Bett]

that the research materials, which will be obtained out of that research, will be wholly in the hands of KEMRI and not an outside institution like Walter Reed International?

**Mrs. Ngilu:** Mr. Deputy Speaker, Sir, as I said, KEMRI is working in collaboration with Walter Reed. However, KEMRI is going to be the custodian of the results of the research that is going to be carried out. But Walter Reed is part of it.

Mr. Deputy Speaker: Next Question by Mr. Ojaamong!

Question No.031

### ELECTRIFICATION OF MARKET CENTRES IN TESO DISTRICT

Mr. Ojaamong asked the Minister for Energy:-

(a) whether he is aware that the installation of electricity at Asinge, Lukolis, Amairo, Akites, Machakus, Katakwa, and Rwatama complex in Teso District has stalled;

(b) whether he is further aware that the installation of electricity at Lukolis Market Centre and its environs has partially been completed, and that Okodoi Secondary School has been left out of the plan despite the Ministry having paid a huge amount of money to carry out the works; and,

(c) what urgent measures he has put in place to ensure these market centres and other areas in Teso District have electricity supply.

The Assistant Minister for Energy (Mr. Kiunjuri): Mr. Deputy Speaker, Sir, I beg to reply.

(a) No, I am not aware that the installation of electricity to the listed road

centres in Teso District have stalled. Rather, implementation of the scheme is in process as follows. In Lukolis, most of the construction work is complete. Installation of service cables to customer premises is in the process, and work will be completed by the end of this month. In Asinge. construction work is in the process also. It is expected to be completed in July, 2006. In Amairo, Akites and Machakus, tenders have been awarded to contractors who are expected to be commencing their work in May this year. The completion will be in September this year. In Katakwa and Rwatama, construction work is expected to commence in the course of April and by the end of September it should be complete.

(b) Yes, I am aware that installation of electricity at Lukolis Market Centre and its environs is in progress. The work is expected to be completed by the end of April, 2006. Okodoi Secondary School was not part of the approved projects scope, hence it is not included. However, it will be supplied with electricity if it is included in the priority list of the projects by the District Development Committee (DDC).

The Ministry has already (c) instructed the Kenya Power and Lighting Company (KPLC) to expedite procurement of materials, which has been a course of delay in projects implementation. In addition, the Ministry is assisting the KPLC in the training of design engineers who have been in short supply in the company, thus contributing to delays in implementation of projects. The first lot of 30 design engineers has completed a class design course and they are now at work. Another lot of 30 design engineers is expected to come out by 30th June, 2006.

**Mr. Ojaamong:** Mr. Deputy Speaker, Sir, I think I am satisfied with the answer given by the Assistant Minister, because the engineers have been on the ground working from last week.

Mr. Deputy Speaker: Very well!

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### April 20, 2006

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## [Mr. Deputy Speaker]

Thank you, Mr. Assistant Minister.

Next Question by Mr. Rai! Is Mr. Rai not here?

An hon. Member: Yes!

Mr. Deputy Speaker: Since Mr. Rai is absent, the Question is dropped.

Question No.091

### Compensation for Mr. Rai Ngao's Dependants

(Question dropped)

Next Question by the Member of Parliament for Makadara Constituency!

#### Question No.007

#### GOVERNMENT EXPENDITURE ON PRINTING OF PROPOSED NEW CONSTITUTION

**Mr. Ndolo** asked the Minister of State, Office of the President:-

(a) how much money the Government spent to print the Proposed New Constitution of Kenya which was subjected to a national referendum in November, 2005; and,

(b) which companies were awarded the printing contract.

The Assistant Minister, Office of the President (Mr. Kingi): Mr. Deputy Speaker, Sir, I beg to reply.

(a) The printing of the Draft Constitution cost the Government Kshs487 million.

(b) The printing contract was awarded to 11 companies as per the Kenya Gazette Supplement No.63, production list.

**Mr. Ndolo:** Mr. Deputy Speaker, Sir, I thank the Assistant Minister for that answer. However, why did the Government print the

Wako Draft, when it knew that we had our own Bomas Draft, hence, incurring an extra cost? The Government very well knew that the Kenyan people were going to reject that Draft Constitution!

**Mr. Kingi:** Mr. Deputy Speaker, Sir, I think it was approved by this House that we go ahead and print the Draft Constitution. Therefore, I do not think that his question should arise.

**Mr. Keter:** Mr. Deputy Speaker, Sir, why did the Government not use the Government Printer, yet we have a lot of machinery there?

**Mr. Kingi:** Mr. Deputy Speaker, Sir, the capacity of the Government Printer was not enough to meet the requirements of the time.

Mr. J.M. Mutiso: Mr. Deputy Speaker, Sir, during the last Session of the House, we were told that the Government spent colossal sums of money to import very high capacity and expensive printing machines. Could the Assistant Minister confirm to the House whether we have those machines which were imported to enhance the capacity of the Government Printer? Are they in use or not?

**Mr. Kingi:** Mr. Deputy Speaker, Sir, the machines are there and their installation is just about to be completed. When it is completed we will definitely use them.

**Mr. Angwenyi:** On a point of order, Mr. Deputy Speaker, Sir. Is the Assistant Minister in order to say that today they are installing the high capacity machines which were bought in 1986?

**Mr. Kingi:** Mr. Deputy Speaker, Sir, they were there, but they had not been installed. We are installing them now. I do not see anything wrong with that.

Mr. Deputy Speaker: Last question, Mr. Ndolo!

**Mr. Ndolo:** Mr. Deputy Speaker, Sir, as you can realise, the Assistant Minister is not serious about this Question. Could he tell this House the procedure used

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#### [Mr. Ndolo]

to award the contract? Could he also tell this House the printing cost per copy of that Draft Constitution?

**Mr. Kingi:** Mr. Deputy Speaker, Sir, we used the normal Government procurement procedures. By simple arithmetic, if we printed four million copies at a cost of Kshs487 million, that comes to about Kshs121 shillings per copy.

#### Question No.100

## MEASURES TO ELIMINATE CORRUPTION IN SECURITY TENDERS

**Mr. J. Nyagah** asked the Minister of State, Office of the President, what action he has taken to ensure that security tenders will never again be used to encourage corruption.

The Minister of State for Administration and National Security (Mr. Michuki): Mr. Deputy Speaker, Sir, I beg to reply.

There is nothing special that the Minister has to do other than to ensure that the law and regulations governing procurement are followed. In those laws, the tendering system is open. However, the law also allows procurement that is exceptional in terms of national security. That would be dealt with, by the Treasury in terms of the procurement laws that govern this business.

**Mr. J. Nyagah:** Mr. Deputy Speaker, Sir, I am very disappointed given what we have all gone through in the last few weeks. The Minister has proposed that we stick to the current system, which has led to chaos in procurement for security equipment. Could he consider involving a Parliamentary Committee to oversee the procedures he has talked about, so that Kenyans can be assured that corruption that has been going on in procurement of security equipment over the last 42 years will not happen again? **Mr. Michuki:** Mr. Deputy Speaker, Sir, the Public Procurement and Disposal Act, 2005, governs all those matters. Although it may not have come into effect, there were procurement regulations in place, and of course, Government policy to fight corruption, is also part of the process.

Mr. Billow: Mr. Deputy Speaker, Sir, clearly, the Minister is oblivious of the fact that with regard to security contracts, it is not just the provisions in law that are adequate. The procurement law that was passed by this House last year merely provide that we use restricted tendering or, in a case of emergency, we use singlesourcing, et cetera. However, what the Committee Public Accounts (PAC) recommended, which was adopted by this House three days ago - when we were discussing the Anglo Leasing Report - is that, the Government accepts establishment by this House of a Parliamentary Committee that will scrutinise Defence budget. Could confirm that he has no the Minister objection to the House setting up a Departmental Committee to scrutinise defence and other security-related budgets, as contained in the PAC Report that was adopted the other day?

**Mr. Michuki:** Mr. Deputy Speaker, Sir, as a Government, we do not intend to interfere with the working of Parliament.

**Mr. J. Nyagah:** Mr. Deputy Speaker, Sir, according to the way the Question is worded, it is assumed that we are all agreed that there was corruption in the security tenders. Given what we have gone through in the last few weeks, and given that we know most of the people involved, could the Minister confirm and agree to re-negotiate those very expensive tenders, so that the money can benefit the poor?

**Mr. Michuki:** Mr. Deputy Speaker, Sir, it is also the duty of this Government to ensure that the public gets value for money. To that extent, any method, be it through

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## April 20, 2006

#### [Mr. Michuki]

negotiation or otherwise, that would reduce the cost of securing goods and services from public funds, would be most welcome.

Question No.022

#### REMITTANCE OF FPE FUNDS TO NDABIBI SCHOOL

Mrs. Kihara asked the Minister for Education:-

(a) whether he is aware that Ndabibi Primary School's free primary education disbursement for December, 2004 was underpaid by 663 pupils and March 2005 disbursement by 787 pupils; and,

(b) when he will remit the said funds.

The Assistant Minister for Education (Dr. Mwiria): Mr. Deputy Speaker, Sir, I beg to reply.

(a) I am aware that Ndabibi Primary School in Nakuru District was underpaid on two occasions during the release of Kshs350 per pupil in December, 2004 and Kshs185 per pupil in March, 2005. However, this was a mistake that occurred because of the data that was received from the field as of that time. In brief, this mistake has been corrected and the correct amount was reflected in other disbursements.

(b) I would like to confirm to the hon. Member that the Ministry has already sent out the only remaining balance of Kshs354,705 to the school's account numbers one and two. The money was sent to the school on 10th April, 2006. I have evidence to that effect.

**Mrs. Kihara:** Mr. Deputy Speaker, Sir, I would like to thank the Assistant Minister for the answer. I have since checked with the headmaster, who confirmed that this is the money he was expecting. The only thing I would urge the Assistant Minister is to ensure that this does not happen again. The data that was forwarded to the Ministry headquarters by the school was accurate. So, I do not know where he got the wrong data from. I am satisfied with the answer. I will follow up the matter with the school's administration to ensure that the money was, indeed, received.

#### (Dr. Rutto stood up in his place)

**Mr. Deputy Speaker:** Very well! Dr. Rutto, the Questioner is satisfied with the answer provided by the Assistant Minister. What else do you have to ask?

**Dr. Rutto:** Mr. Deputy Speaker, Sir, we have heard of similar problems before. I would like to ask the Assistant Minister to tell the House what administrative procedures he has put in place to ensure that similar mistakes affecting schools elsewhere are corrected.

Dr. Mwiria: Mr. Deputy Speaker, Sir, we have a number of similar queries for a variety of reasons. Sometimes, it is not the Ministry that is the problem. Sometimes, the problem relates to the actual data we get from the schools, in terms of returns. We sometimes experience problems relating to account numbers provided to us by schools. We try to ascertain the information provided to us, to ensure that it is correct. You appreciate that we started this exercise only We are gradually three years ago. improving. With time, the number of cases have reduced. We commit ourselves to ensure that the fewest mistakes possible occur, and that they are corrected quickly.

**Mr. C. Kilonzo:** Mr. Deputy Speaker, Sir, yesterday, the Assistant Minister promised that a school with a similar problem in my constituency would receive money on the same day. However, when I called that school to verify his promise, I was told that no money was received. I told the Assistant Minister that another school which was promised some •

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#### [Mr. C. Kilonzo]

money last year has not received that money to date. The complaints from the District Education Officers (DEOs) is that, whenever they forward their complaints to the Ministry headquarters, nothing seems to happen. What is the Assistant Minister doing with respect to those cases?

**Dr. Mwiria:** Mr. Deputy Speaker, Sir, that allegation is not true. Whenever we receive complaints from DEOs, we ensure that action is taken. So, the hon. Member is wrong. We had said that the money would be paid---

Mr. C. Kilonzo: On a point of order, Mr. Deputy Speaker, Sir.

**Mr. Deputy Speaker:** Order, Mr. C. Kilonzo! Let him finish! He listened to you. So, you should also listen to him.

**Dr. Mwiria:** Mr. Deputy Speaker, Sir, the answer I had for Mrs. Kihara is that we had committed to pay the money by 17th April. The term "by" does not mean that the money has been received, Mr. C. Kilonzo. That is why Mrs. Kihara has said that she had been told that, that is the money that they expect. So, why do you not give me some time to sort out the matter?

**Mr. Nderitu:** On a point of order, Mr. Deputy Speaker, Sir. Is the Assistant Minister in order to address hon. C. Kilonzo and hon. Mrs. Kihara directly rather than addressing them through the Chair? Information should pass through the Chair, otherwise, hon. Members will start throwing words at each other.

**Mr. Deputy Speaker:** He is completely out of order! He must address the Chair. Mr. Assistant Minister, now you must address the Chair!

**Dr. Mwiria:** Mr. Deputy Speaker, Sir, I was only looking at them, but, of course, I have to address you. I was answering questions from the two hon. Members and so, I could not avoid mentioning their names.

Mr. Deputy Speaker: That is very wrong!

Dr. Mwiria: Mr. Deputy Speaker, Sir,

this is happening, but it cannot happen exactly on the stated date. You have to give it some time. If the money will not have been received in the next two weeks, please, come back and ask the same Question.

Mr. C. Kilonzo: On a point of order, Mr. Deputy Speaker, Sir.

**Mr. Deputy Speaker:** I am sorry, Mr. C. Kilonzo! I have advised you to talk to the Assistant Minister about that matter.

**Mr. Bifwoli:** Mr. Deputy Speaker, Sir, it appears that if schools have to receive this money, hon. Members must ask Questions to that effect. Does it mean that the Ministry does not have the addresses of the headmasters who have not received money? When headmasters complain, the Ministry does not take action immediately. Must the headmasters always wait for the hon. Members to ask Questions here, so that money is sent to those schools?

**Dr. Mwiria:** Mr. Deputy Speaker, Sir, of course, we do not wait for the hon. Members to ask Questions. That is why we have only two hon. Members asking questions about this matter. We have sent money to the other schools. This only happens in cases where the headmasters of the schools have not done enough to ensure that we have the right data.

Mr. Deputy Speaker: Hon. Members, since we have to go to the Supplementary Estimates at 3.30 p.m.---

Mr. Bahari: On a point of order, Mr. Deputy Speaker, Sir.

**Mr. Deputy Speaker:** Hon. Bahari, I am speaking! Can you just hold your peace! I will give you time to speak. We have to defer the last two Questions to Tuesday, next week. We have two minutes before we move to the next Order!

#### Question No.058

COMPLETION OF KATITO-KENDU BAY ROAD

#### (Question deferred)

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Question No.117

MONKEYS/BABOONS MENACE IN LARE DIVISION

(Question deferred)

#### POINT OF ORDER

#### FLASH FLOODS IN ISIOLO SOUTH CONSTITUENCY

**Mr. Bahari:** On a point of order, Mr. Deputy Speaker, Sir. On 6th April, I asked for a Ministerial Statement from the Minister of State for Special Programmes regarding the devastating flash floods in parts of my constituency.

**Mr. Deputy Speaker:** You raised that issue with me earlier. Where is the Minister of State for Special Programmes? He is not in! That Statement should be brought to the House on Tuesday, next week. I hope someone is taking brief for the Minister. Hon. Obwocha, could you do that, please? The Ministerial Statement which has been sought by Mr. Bahari should be brought to the House on Tuesday next week.

#### BILLS

First Readings

THE TOBACCO CONTROL BILL

THE STATISTICS BILL

## COMMUNICATION FROM THE CHAIR

EXISTENCE OF TWO BILLS BEARING THE SAME TITLE

Mr. Deputy Speaker: Hon. Members, something unusual has happened here. I am holding two Bills; the Tobacco Control Bill No.2, which was published on 24th March by hon. Sungu and another one which was published on 21st March by the Attorney-General. I suppose that we proceed and I order that the Bill which has just been read for the First Time be submitted to the Committee as requested. I also want to draw the attention of the House to the fact that there is another Bill, which was published by the Attorney-General two days after hon. Sungu published his Bill. The Committee will have to look into the issue. The Chair is also going to study this and see how best we can resolve the matter.

> (Orders for First Readings read -Read the First Time and ordered to be referred to the relevant Departmental Committees)

## COMMITTEE OF SUPPLY

(Order for Committee read)

### MOTION

APPROVAL OF SUPPLEMENTARY ESTIMATES (RECURRENT AND DEVELOPMENT) 2005/2006

The Minister for Finance (Mr. Kimunya): Mr. Deputy Speaker, Sir, I beg to move:-

- (i) THAT, a sum not exceeding Kshs12,536,446,290 be granted from the Consolidated Fund to meet expenditure during the year ending 30th June, 2006, in of Supplementary respect 2005/2006 Estimates of Financial Year (Recurrent) having regard to the proposed reduction of Kshs4,983,986,530 therein appearing.
- (ii) THAT, a sum not exceeding Kshs8,245,146,348

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### [The Minister for Finance]

be granted from the Consolidated Fund to meet expenditure during the year ending 30th June, 2006, in respect of Supplementary Estimates of 2005/2006 Financial Year (Development) having regard to the proposed reduction of Kshs15,784,941,614 therein appearing.

# (His Excellency the President has given his consent to this Motion)

Mr. Deputy Speaker, Sir, our national Budget was, as usual, prepared based on sound considerations and assumptions. There are, however, two developments, among other factors, which have adversely affected the performance and the implementation of the Budget. These factors are the prolonged drought and the under-performance of the domestic revenues.

**Mr. Munya:** On a point or order, Mr. Deputy Speaker, Sir. The Minister has not told us whether the President has consented to this Motion.

Mr. Deputy Speaker: When he was giving notice of the Motion, he said so.

Proceed, Mr. Minister!

**The Minister for Finance** (Mr. Kimunya): Mr. Deputy Speaker, Sir, for avoidance of doubt, the President has consented to this Motion.

We had forecast that the drought that had started during the financial year would continue for some time. The onslaught of the drought was not, however, expected to be lengthy and as severe as it has turned out to be. The prolonged drought has been severe and the Government has been very focused in its response to ensure that there is no loss of lives and to alleviate the suffering of our people.

During the year 2005/2006, funds requested for drought and other activities by various Ministries amounted to Kshs37.4 billion. Due to financial constraints, and the need to ensure continued fiscal sustainability, this amount has had to be adjusted downwards by Kshs15.6 billion. However, the Government will continue to grant assistance to those living in the areas where the drought is severe.

Mr. Deputy Speaker, Sir, in this regard, the Government plans to spend Kshs13.8 billion towards drought intervention. The larger part of these funds has been and will continue to be for purchase of food while Kshs4 billion will be applied towards the provision of emergency power supply. The rest of the funds earmarked for drought intervention will be utilised under the Ministry of Water and Irrigation and the Ministry of Livestock and Fisheries Development.

As we remember those of us who are suffering from the drought, I would like to remind the hon. Members that it is time we united together to save the suffering Kenyans. It is time we put our differences together, our personal aspirations and interests together. We should remember those Kenyans out there who are without food and water; without fathers, mothers and without any means of livelihood. We will have---

**Mr. Muite:** On a point of order, Mr. Deputy Speaker, Sir. Did you hear the Minister say that we should put our differences together? Does he mean that we should put our differences together or aside?

# (Laughter)

Mr. Deputy Speaker: Mr. Minister, are you serious about that?

The Minister for Finance (Mr. Kimunya): Mr. Deputy Speaker, Sir, I want to thank the senior counsel for that correction. I meant that we should put our differences aside.

Mr. Deputy Speaker, Sir, turning to the under-performance in revenue

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# [The Minister for Finance]

collection, this was mainly occasioned by a shortfall under the Import Duty due to the implementation of the new tax administration system by the Kenya Revenue Authority (KRA). However, as you will note, there is a close relationship between Import Duty and other domestic taxes. The under-performance will, therefore, also affect the collection of Value Added Tax (VAT) and Excise Duty. Accordingly, the ordinary shortfall on ordinary revenue is Kshs5.2 billion. This shortfall is mainly attributed to a shortfall in Import Duty of Kshs4 billion, Excise Duty of Kshs1.4 billion and VAT of Kshs822 million. Our investment income has also fallen by Kshs1.2 billion.

Mr. Deputy Speaker, Sir, these shortfalls are, however, mitigated against by the increase in other revenue sources by Kshs2.3 billion, an increase in Appropriationsin-Aid (A-i-A) by upwards of Kshs4.5 billion. The new tax management information systems will, however, be streamlined to ensure that the revenue targets for the rest of the financial year are achieved. Poor disbursement of donor funds has delayed the implementation of donorfunded programmes. The reductions which we are seeking, therefore, under the Development Vote will mainly be due to adjustments on the donor commitments. The net reductions amount to Kshs7.5 billion.

Mr. Deputy Speaker, Sir, as hon. Members will be aware, the Government has initiated personnel audits in the Ministries and audit, and the departments. This implementation of the Integrated Payroll Personnel Data (IPPD), has yielded savings on the wage bill and, as a result, our projected saving on the wage bill is Kshs2.4 billion. The Government will continue with the payroll cleansing programme to roll out and strengthen the IPPD in the remaining few Ministries and departments to ensure that maximum benefits are gained from this management strategy.

Mr. Deputy Speaker, Sir, I have prepared the Revised Estimates for 2005/2006

Financial Year, taking into account the above factors which have influenced the implementation of this year's Budget. Some of the effects and influences of these factors on the Budget are as follows:-

The first one is that we require an urgent disbursement of Kshs6.9 billion for drought intervention. Secondly, there was a reduction of revenues and the revision downwards of the annual targets. Thirdly, and as a matter of necessity, we need to allocate Kshs4 billion for emergency power supply. The fourth factor which has affected us is the reduced donor funding under those donor-funded other projects and programmes. Fifth is the allocation of funds for health workers under the Ministry of Health and the settlement of pending utility bills in various Ministries. The sixth item, which might be of interest to hon. Members, is an increase in the allocation to Constituencies Development Fund the (CDF) by Kshs200 million.

Mr. Deputy Speaker, Sir, the Motion before this House is, therefore, to seek net Supplementary approval of the Appropriation of Kshs7.5 billion and also the approval of Kshs7,552,459,760 in the Vote and a reduction of Recurrent Kshs7,539,795,260 in the Development Vote. The overall net Supplementary Estimates for 2005/2006 Financial Year is, therefore, Kshs12,664,494. At this point, I would like to correct the impression that has been created out there by the media that the Government is broke and that we are seeking an extra Kshs20 billion. We are actually only seeking Kshs12 million after the offsets.

Mr. Deputy Speaker, Sir, the approval of the House is also sought for the proposed re-allocations and the application of the additional A-i-A under the various Ministries and departments. The approval of this Motion will enable the Government to carry on with its services to our beloved nation without interruptions until 30th June,

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# [The Minister for Finance] 2006.

Mr. Deputy Speaker, Sir, hon. Members may have realized that the overall net supplementary appropriations being sought is far below the huge amount of funds required for drought intervention, other related activities and other financial requirements by the Ministries and departments. In order to reduce the burden on the Exchequer, I have reallocated funds from the slow-moving expenditures to accommodate the required additional funds. As you are all aware, there are projected savings related to debts that may not be made this financial year due to various reasons, and these include commitments on the security-related projects for which we laid the Controller and Auditor-General's Report on the Table so that the House can guide us on whether we should be paying those debts and how much of those debts we should not pay.

Accordingly, I have also re-allocated those funds in order to maintain low levels of domestic borrowing, which we need to maintain at not more than Kshs30 billion.

Mr. Deputy Speaker, Sir, due to the proposed reduction of expenditures, the overall borrowing from the domestic market may increase by up to Kshs5.9 billion, from Kshs25.4 billion - where we are operating now - to not more than Kshs31.3 billion. That represents about 6.2 per cent of our overall Budget.

Mr. Deputy Speaker, Sir, before I conclude, I wish to appeal to hon. Members, once again, that as we sit in this House, and as representatives of the people out there, we have the privilege of deciding their fate. We have up to 3.5 million Kenyans who are relying on the passage of this Motion which is before us today. They need to get relief food supplies in order to survive.

Mr. Deputy Speaker, Sir, let us remember those people. Let us remember the desperate children, mothers, and those who are watching their cows die everyday. Yesterday, we discussed the current conflict over pasture and so on. Let us have those images at the back of our minds as we decide. By passing these Supplementary Estimates, we will be throwing a lifeline to Kenyans out there. We need the money to mitigate against drought.

Finally, I wish to thank hon. Members for their support that they have always accorded the Treasury, in the management of the economy. I appeal for their continued support to pass this Motion.

With those few remarks, I beg to move and ask the Minister for Planning and National Development to second.

The Minister for Planning and National Development (Mr. Obwocha) Thank you, Mr. Deputy Speaker, Sir. I beg to second this very important Motion on Supplementary Estimates. With the initial Budget of Kshs508 billion that the Minister presented in June, these Supplementary Estimates are basically meant to realign Government expenditure. The Minister has given drought and domestic performance as being the factors behind the Supplementary Estimates.

Mr. Deputy Speaker, Sir, this House should give notice to Permanent Secretaries that the money allocated to their Ministries by Parliament this year must not be returned to the Treasury.

# (Applause)

We would like the funds allocated to Ministries by Parliament to be used well for the benefit of our people. So, Permanent Secretaries should take note of that!

Mr. Deputy Speaker, Sir, I would like to commend the Ministry of Water and Irrigation for doing a commendable job---

**Mr. Odoyo**: On a point of order, Mr. Deputy Speaker, Sir. Is it in order for the Minister, who is a well-trained accountant, to mislead this House that, it is the duty of the House to give notice to Accounting Officers who fall under the

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#### [Mr. Odoyo]

docket of the Minister for Finance? That mandate has already been given to the Minister for Finance and if---

Mr. Deputy Speaker: Order, Mr. Odoyo! Your point of order has been heard! You have not been given an opportunity to contribute!

Mr. Obwocha, please, proceed!

The Minister for Planning and National Development (Mr. Obwocha): Mr. Deputy Speaker, Sir, I have never heard of the hon. Member for Nyakach Constituency sleeping in the House! However, today, he has been caught sleeping. I said that it is this House that allocates money to Accounting Officers. We are sending them a message that we do not want to hear that money has been returned to the Treasury. That is all I said. We are sending a message as Parliamentarians.

Mr. Deputy Speaker, Sir, I want to commend the Ministry of Water and Irrigation for drilling a number of boreholes. It has done a good job. That is an example other Ministries should follow.

Mr. Deputy Speaker, Sir, Electronic Tax Registers (ETRs) are good for this country. If we follow that route, we are going to double our revenue collection. We will not depend on those people who keep on telling us: "You must do this! You must do that!" That is a project that everybody in this country should support. The people who are opposing that project are the ones who have been denying this country revenue. We need revenue to implement various projects. That is the reality. I am, therefore, requesting my colleagues in Parliament to support ETRs. They are going to increase Government revenue. If we succeed in doing that, the Minister for Finance should not factor any donor funds in our next Budget.

I also want to put all hon. Members on notice! In two months' time, we are going to audit the Constituencies Development Fund (CDF) expenditures. We want those funds audited. We want to make sure that they have benefited the people of this country. It is important, for us as hon. Members, to deliver. We must criticise ourselves and provide what Kenyans want squarely.

Mr. Deputy Speaker, Sir, we have requested money for emergency power supply because we do not want our industries to collapse. We want to use that money to supply our homes and various institutions with electricity.

Finally, Mr. Deputy Speaker, Sir---

Mr. Odoyo: On a point of order, Mr. Deputy Speaker, Sir.

The Minister for Planning and National Development (Mr. Obwocha): Mr. Deputy Speaker, Sir, could you protect me from my neighbour? He will have his chance to contribute!

Mr. Deputy Speaker: Let me hear what he has to say!

Mr. Odoyo, please, proceed!

**Mr. Odoyo:** Mr. Deputy Speaker, Sir, again, I would like to appeal to the Chair! The Minister should not continue to mislead this House. For example, he has said that he wants to protect industries. But the Minister for Finance has just pointed out that Government borrowing is expected to grow substantially. That will deny industries money for development. He is misleading us!

**Mr. Deputy Speaker**: Order! Mr. Odoyo, there are some hon. Members who think that when an hon. Member says something they do not like, he or she is out of order! Just wait and bring up your points when you get the time to contribute! But, certainly, that is not a point of order! Just because you did not agree with what the Minister has said does not mean he is out of order!

Mr. Minister, please, continue!

The Minister for Planning and National Development (Mr. Obwocha): Mr. Deputy Speaker, Sir, the son of the late Mayor of Kisumu should be patient. Parliament is about debate. You listen to what the other side is saying and then

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# [The Minister for Planning and National Development]

debate!

Mr. Deputy Speaker, Sir, I would like to say that, with all that is happening in this country, the economy is on track. We want to thank everybody who is contributing to it. The indicators are good for this country. We should support what the Minister for Finance has requested. That will enable us to move up to June, when we will have the next Budget.

With those few remarks, I beg to second.

### (Questions proposed)

**Mr. Billow:** Thank you, Mr. Deputy Speaker, Sir. The Supplementary Estimates have become a necessary ritual for this House that we have to go through and approve. However, this House is always taken for granted that we have to go through two very voluminous books in one afternoon to approve a requested additional expenditure of Kshs20 billion.

#### [Mr. Deputy Speaker left the Chair]

# [The Temporary Deputy Speaker (Mr. Khamasi) took the Chair]

Mr. Temporary Deputy Speaker, Sir, how satisfactorily can we do that work when we have only one afternoon to go through and understand all those changes, digest them and contribute in terms of scrutinising and approving that expenditure? That is indeed a very tall order for this House and this is the ritual that is being done every year. In my view, this whole concept of Supplementary Estimates, particularly to the tune of Kshs20 billion and so forth, is to undermine this House and difficult to undertake. In the public perception, Members of Parliament are responsible for supervising or overseeing public expenditure, yet we had such a short time for all these hon. Members to go through

and contribute effectively and scrutinise. Hence you can understand why they have failed in that responsibility.

Mr. Temporary Deputy Speaker, Sir, you can understand why this House was unable to detect the billions of shillings that were siphoned through the Goldenberg scandal. You can understand why this House has not been able to detect the billions that have been looted through other corrupt scams that have been unearthed in this country in recent years.

When this Government came into power, they said with a lot of fanfare that: "We have taken over empty coffers", and yet we have just seen that in the first 12 months of their leadership, they signed contracts worth close to Kshs30 billion in Anglo Leasing security-related contracts. From where did this money come if they claim that they took over empty coffers in 2002? This country has resources and unless we manage them well, we will not be able to develop.

Mr. Temporary Deputy Speaker, Sir, Government which has same the demonstrated monumental failure in detecting and stopping the Anglo Leasing scandal just a few months ago, is today asking us again to approve a further Kshs20 billion. I want to appeal to the Minister for Finance to take his responsibility seriously. We have seen in the report of the Public Accounts Committee (PAC) that, that Ministry was singularly responsible for the failure that occasioned the loss of the billions of shillings through the Anglo Leasing financing. They have indicated that they abdicated their themselves responsibility by failing to undertake due diligence and many measures that they needed to undertake.

In particular, when the Minister stands here and tells us that this House should send a message to the accounting officers that they should not return any money to Treasury, I think he is misleading

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# [Mr. Billow]

Kenyans. Treasury is the one that appoints accounting officers. They are the ones responsible for supervising accounting officers. If accounting officers failed to spend the money and discharge their responsibility, the Treasury has powers to withdraw their appointments.

#### (Loud consultations)

The Temporary Deputy Speaker (Mr. Khamasi): Order, hon. Members! There are very loud consultations and you can only be standing when you are transiting. So, can we keep some order?

#### Proceed, Mr. Billow!

**Mr. Billow:** Thank you, Mr. Temporary Deputy Speaker, Sir. As I was saying, the Ministry of Finance has, in fact, an enormous responsibility to ensure that money voted for by this House is spent properly as voted for by the House. Kenyans are becoming increasingly concerned with the failure of our successive governments to utilise money in a manner that has been voted for by this House. I think that Ministry needs to take that responsibility much more seriously.

Mr. Temporary Deputy Speaker, Sir, in these Supplementary Estimates the Minister wants us to approve the re-allocation from the Development Vote of almost Kshs77.6 billion to the Recurrent Vote. We have to be very clear about our priorities. Our priorities in this country are development-oriented. Development Expenditure represents investments in the country. When you invest money in roads, water and energy, you are making investments in the country. So, it becomes very difficult for some of us---

#### (Loud consultations)

The Temporary Deputy Speaker (Mr. Khamasi): Order, Mr. Billow! Order, hon. Members! There is a group there consulting in loud tones. Please, if you want to have a

*kamukunji* which has got nothing to do with what we are doing here, go out there. I will not allow that here. You can only be standing in this Chamber if you are transiting. Other than that, I do not allow!

Proceed, Mr. Billow!

Mr. Billow: Thank you, Mr. Temporary Deputy Speaker, Sir. Development is our priority and, therefore, it becomes very difficult when you find that every year, money which we vote for Development Expenditure, when it reaches Supplementary Estimates April, are required to divert some of the money back into Recurrent Expenditure. So, in these Supplementary Estimates given to us, we are being asked to divert or transfer Kshs7.6 billion from the Development Expenditure into the Recurrent Expenditure.. That money is coming out of very important Ministries. It is coming out from the Ministry of Health, Ministry of Education and the Ministries of Roads and Public Works. These are all very critical Ministries in terms of infrastructural development in the country.

So, in Recurrent Expenditure, we are seeing a lot of wastage and extravagance. When this Government wakes up one morning and announces the creation of five to six new Ministries and 27 new districts, do they ever sit down to imagine where that money is going to come from? This is because we cannot live beyond our means. We cannot do things merely for political expediency, which is what is happening in this country today and particularly with this Government.

Mr. Temporary Deputy Speaker, Sir, it is very difficult for us to imagine that this Government spent billions of shillings to purchase vehicles alone in the last two years according to reports published by the Kenya National Human Rights Commission (KNHRC).

The other day I saw a letter, and I will table it here, which is written by the

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Public Communications Secretary, a Dr. Alfred Mutua, and copied to all the Ministries and all Permanent Secretaries in the Government, and telling them that as part of a new policy, to undertake the following: To create a Vote in each Ministry for the communications unit. In other words, Public Communications office to be duplicated in 34 Ministries in the country. He says that they need to do the following: Purchase at least four computers, videos and televisions, video still cameras, cassette recorders and radios, create office space for at least six officers, purchase a car and provide a driver. When I calculated how much that will cost within the Government, the purchase of equipment and facilities alone will cost Kshs200 million. To maintain the salaries of the six officers and the drivers and fuelling of vehicles and other operational those expenditures will cost this Government another Kshs100 million annually. Why? Because this Government wants to create a propaganda machine. This is being done so that the image of the Government is made attractive to Kenyans and the international community. If the Government wants to improve its image, it must invest in governance. Donors did not suspend aid because they did not like our faces or the way we talk. Donors suspended aid because we are misusing money; we are unable to account for our resources and we are stealing---

The Temporary Deputy Speaker (Mr. Khamasi): Order, Mr. Billow! The word you have just used is unparliamentary!

**Mr. Billow:** Mr. Temporary Deputy Speaker, Sir, I apologise for that. We are unable to account for our resources because money is being misappropriated in this country. It becomes very difficult for us, therefore, to understand whether this Government appreciates priorities, which are contained in the Economic Recovery Strategy Paper (ERSP).

When it comes to the issue of priorities, I would like to give another example. I accept

the Kshs8.6 billion that is being voted in the Recurrent Expenditure for the Office of the President because Kshs6.3 billion is for of purchase of relief food. purposes However, if this Government is ready to spend Kshs6.3 billion in the next three months to provide relief food, how much is this Government ready to spend in that part of the world called northern Kenya, to develop infrastructure? How much is this Government ready to invest in the North Eastern Province to provide water and other facilities so that those people do not have to depend on relief food? Why must we Kshs20 billion annually receive for purposes of famine relief when we are not allowed to spend even Kshs1 billion to invest in irrigation in our areas, to provide abattoirs for our livestock and to construct our roads? This shows the problem of lack of priorities by this Government.

Mr. Temporary Deputy Speaker, Sir, the same Government is removing Kshs630 million, which had been voted by this House for rural health services. This is for purchase of materials and supplies for rural health services. They are also removing Kshs122 million for building of health centres and dispensaries. We are eliminating over Kshs1 billion that had been set aside for training of public servants for capacity building in various Ministries. We are also removing Kshs503 million for supplies for control of communicable diseases at a time when there is an outbreak of all manner of diseases in this country. Is this Government serious? We are providing an additional Kshs418 million to the Minister for Information and Communications so that he can allow Dr. Alfred Mutua to create offices in Ministries for purposes of propaganda. Are the priorities of this Government right? It is becoming very difficult for us to understand what is going on.

We were told a short while ago by the Minister for Planning and National

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#### [Mr. Billow]

Development that the Ministry of Water and Irrigation has done a wonderful job. They have sunk boreholes in areas affected by drought. In Supplementary Estimates. the from the additional Kshs20 billion being sought, only Kshs283 million is being provided to the Ministry of Water and Irrigation. This is quite unfortunate because Kshs418 million is being set aside for the office of Dr. Alfred Mutua for propaganda purposes. Where are our priorities? Tomorrow, our animals and people will die for lack of food and water, and then we will rush requesting for famine relief. We need to invest. We can only invest in infrastructure, water, energy and roads. We should put our priorities right.

Mr. Temporary Deputy Speaker, Sir, the Minister has said the economy is performing very well and that we are on track. Unless the Minister is sleeping, it seems he does not know what he is talking about. The economy of this country is not currently doing very well. As a result of the drought, inflation grew from 7 per cent in December last year, to 20 per cent this month. They know what is happening in the tea and coffee sectors. How do they expect the economy to grow in the circumstances which we are in today? We should not live beyond our means. The only money we were getting for development, money that we were spending on roads, energy and water was largely coming from----

#### QUORUM

Mr. C. Kilonzo: On a point of order, Mr. Temporary Deputy Speaker, Sir. There is no quorum in the House.

The Temporary Deputy Speaker (Mr. Khamasi): Hon. Members, Mr. C. Kilonzo has raised a point of order. I would like to be advised by the Clerk-at-the-Table.

Hon. Members, we do not have a quorum. I order that the Division Bell be rung.

(The Division Bell was rung)

The Temporary Deputy Speaker (Mr. Khamasi): Order, hon. Members! We now have a quorum.

Mr. Billow, you can continue.

Mr. Billow: Mr. Temporary Deputy Speaker, I was talking about the fact that the Minister for Planning and National Development said that the Ministry of Water and Irrigation has done a good job; yet clearly, there is no money being allocated to that Ministry. We spent billions of shillings supplying water to people in the ASAL areas. That was money spent in a worthless effort to try and provide water through emergency. We need money to be allocated to this Ministry so that they can invest in boreholes. We want to see that in the Supplementary Estimates. There are many parts of this country that are not experiencing rainfall. A good example is Mandera District where I come from. We need more money because I have just been advised that the emergency provision for the Ministry of Water and Irrigation for the district has run out. So, they cannot drill any more boreholes. We need more money allocated for that. I wanted to bring out the lack of priorities in the way the Government has provided for these Supplementary Estimates.

Mr. Temporary Deputy Speaker, Sir, the Supplementary Estimates contain increases in salaries and allowances for Ministers and Assistant Ministers. The Minister has provided for an additional Kshs240 million to pay for the additional salaries and allowances. We were told that the reason this has been done is largely to encourage these people to come to the House and answer Questions. However, in the last few weeks, we have seen the poor attendance of Ministers and Assistant Ministers in this House.

Mr. Temporary Deputy Speaker, Sir, Ministers are not exercising general direction and control over their Ministries, resulting in loss of billions of shillings

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#### [Mr. Billow]

through scandals like the Anglo Leasing affair. Ministers were performing If their responsibilities properly, then we would not have had loss of funds through phantom So, we need to know why the contracts. Minister for Finance found it necessary to provide for additional funding to cater for increase in salaries and allowances for Ministers and Assistant Ministers, when Kenyans are starving in many parts of the country. These increases in salaries and allowances have been made Under the Kenya National Assembly Vote. The most prudent thing to do should have been to provide for these increases through the various Ministerial Votes and not through the Kenya National Assembly.

Mr. Temporary Deputy Speaker, on the issue of donors, we are aware that donors have suspended large amounts of aid that would have been used for the free primary education and HIV/AIDS control. They have suspended this development assistance because of concerns regarding governance and corruption in this country. Consequently, Kenyans are going to die because of the HIV/AIDS scourge. We are not able to obtain drugs for patients who cannot buy them. This is simply because of lack of good governance. We must be concerned about accountability. This Government must put accountability on top on its agenda. The question of a Permanent Secretary (PS) blaming a Minister, or a Minister blaming his (PS) should not arise. We need to have accountability, so that we can have resources directed to right places.

We were told that over Kshs6 billion was spent to purchase food for drought victims in the last six months. This was a statement that was given to this House recently. Is it not strange that when it comes to purchase of relief food like maize, beans and others, it is done by the Office of the President? Why should the Office of the President, specifically the Minister of State for Administration and Internal Security, be in charge of buying relief food, when we have a Government agency that has been established to purchase food? The National Cereals and Produce Board is the one that has the mandate, in law, in this country to buy grains.

When His Excellency the President was visiting North Eastern Province at the height of a drought, maize and beans bought by the Office of the President, whose officers do not have expertise in purchasing grains, was found having weevils and other insects. It was of a bad quality. We must understand that there is a Ministry responsible for Special Programmes. There is a Minister and a Permanent Secretary responsible for this want Ministry. If we to enhance accountability we must have the Permanent Secretary in charge of this Ministry as the Accounting Officer in relation to purchase of relief food. In that way, matters related to droughts, famine and purchase of relief food should be handled by the Permanent Secretary and the Ministry which is responsible for that. That will make a lot of sense.

Mr. Temporary Deputy Speaker, Sir, lastly, I want to conclude my remarks by saying that this additional expenditure of Kshs20 billion, which is re-allocation of money from some Ministries to others, has been done without due regard to priorities for development in this country. We must put money in areas that will generate revenue and development in this country.

#### (Prof. Kibwana stood up in his place)

The Temporary Deputy Speaker (Mr. Khamasi): Order, Prof. Kibwana!

**Mr. Billow:** We must allocate money to sectors that will improve the living standards of the poor. At this point in time, when there is famine and drought, we expect more money to go to the health and education sectors instead of being moved from such dockets.

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#### [Mr. Billow]

With those few remarks, I beg to support.

The Minister for Environment and Natural Resources (Prof. Kibwana): Mr. Temporary Deputy Speaker, Sir, I must say that you are a very nice person. I must apologise for having stood up when I should not have done so.

I rise to support these Supplementary Estimates. One very compelling reason for doing that, as House, is that a lot of this money, particularly that in the Vote for the Office of the President, will go a long way towards alleviating the effects of the drought and famine we have been experiencing. It will help people by providing them with seed and other things. This Parliament has consistently engaged itself in the drought situation. It will, therefore, be sensible for us, in the spirit of previous work, to quickly approve these Supplementary Estimates, so that our people, who are suffering, are assisted. I believe that this is one area where we need a bipartisan approach. We should rise to the occasion and support these Supplementary Estimates, so that money to assist our people can be available.

Mr. Temporary Deputy Speaker, Sir, we are aware of some of the conflicts that have arisen in our country, and, very sadly, led to the loss of the lives of our colleagues. Among the reasons advanced, even by researchers, for this conflict is scarcity of resources. When resources are scarce there is a tendency for people to engage in conflict. So, if the Minister for Finance is asking for additional money, so that we can provide resources to some of the areas where they are scarce, we should approve his request. That is an important way of ensuring that there is no conflict.

We know that if for any unforeseen reason it takes time for these Supplementary Estimates to be approved by the House, it will mean that the Government will continue to run on the basis of the Budget that was approved in June last year. Government operations will not shut down but there will be a problem in terms of implementing many of the programmes that have already been lined up. This will lead to a very adverse situation countrywide.

This Motion, in the calendar of Parliament, is one of the most important measures that Parliamentarians are supposed to debate and approve unanimously. It is my expectation that as this debate continues, as many of us as possible will take a lot of interest in it, because this is a very important Motion.

Mr. Temporary Deputy Speaker, Sir, since I am responsible for two Ministries, I have also looked at the needs of the Ministry of Environment and Natural Resources and the Ministry of Lands. We are going to launch a national tree planting season. I am happy to note that there is some significant amount of money that has been made available. Obviously, if this money does not come forth quickly and the rain season is concluded, it means that we will have a problem in terms of planting trees. We all know that this is a very important concern.

All the time, when I am in the House and even when I am in the Office of the Ministry of Lands, hon. Members ask about monies for adjudication and ensuring that we make title deeds available. Fortunately, in the Estimates, we have a considerable amount of money for that purpose. Therefore, I ask that hon. Members favourably look at these Estimates because within the Ministry of Lands, we will get a window for ensuring that a lot of the adjudication work can be undertaken.

#### **QUORUM**

**Mr. Osundwa:** On a point of order, Mr, Temporary Deputy Speaker, Sir. There is no quorum in the House.

The Temporary Deputy Speaker (Mr. Khamasi): Yes, there is no quorum in the House. Ring the Division Bell. •

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# ADJOURNMENT

The Temporary Deputy Speaker (Mr. Khamasi): Order! Order, hon. Members! There is still no quorum. From the Chair, I must say that this is a very sad day, that we cannot sit here and transact a very serious matter of the

House, and that we must go away without doing what we are supposed to do.

Hon. Members, it is now time for the interruption of business. The House is, therefore, adjourned until Tuesday, 25th April, 2006, at 2.30 p.m.

The House rose at 4.35 p.m.

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# NATIONAL ASSEMBLY

# OFFICIAL REPORT

Tuesday, 25th April, 2006

The House met at 2.30 p.m.

[Mr. Speaker in the Chair]

#### PRAYERS

#### PAPERS LAID

The following Papers were laid on the Table:-

Annual Report and Accounts of Agricultural Development Corporation for the year ended 31st March, 2002, and the Certificate thereon by the Controller and Auditor-General.

Annual Report and Accounts of Agricultural Finance Corporation for the year ended 30th June, 2003, and the Certificate thereon by the Controller and Auditor-General.

Annual Report and Accounts of Kenya Plant Health Inspectorate Service for the year ended 30th June, 2003, and the Certificate thereon by the Controller and Auditor-General.

Annual Report and Accounts of Mwea Rice Mills Ltd. for the year ended 30th June, 2004, and the Certificate thereon by the Controller and Auditor-General.

Annual Report and Accounts of National Cereals and Produce Board for the year ended 30th June, 2003, and the Certificate thereon by the Controller and Auditor-General.

Annual Report and Accounts of Nzoia Sugar Company for the year ended 30th June, 2004, and the Certificate thereon by the Controller and Auditor-General.

Annual Report and Accounts of Tea Board of Kenya for the year ended 30th June, 2004, and the Certificate thereon by the Controller and Auditor-General.

Annual Report and Accounts of Tea Research Foundation of Kenya for the year ended 30th June, 2004, and the Certificate thereon by the Controller and Auditor-General.

Annual Report and Accounts of Pyrethrum Board of Kenya for the year ended 30th June, 2004, and the Certificate thereon by the Controller and Auditor-General.

Annual Report and Accounts of Sisal Board of Kenya for the year ended 30th June, 2001, and the Certificate thereon by the Controller and Auditor General.

(By the Assistant Minister for Agriculture (Mr. Kaindi) on behalf of the Minister for Agriculture)

Annual Report and Accounts of Kenya Dairy Board for the year ended 30th June, 2002, and the Certificate thereon by the Controller and Auditor-General.

Annual Report and Accounts of Kenya Dairy Board for the year ended 30th June, 2003, and the Certificate thereon by the Controller and Auditor-General.

Annual Report and Accounts of Kenya Dairy Board for the year ended 30th June, 2004, and the Certificate thereon by the Controller and Auditor-General.

(By the Assistant Minister for Agriculture (Mr. Kaindi) on behalf of the Minister for Livestock and Fisheries Development)

Annual Report and Accounts of

Kenya Industrial Research and Development Institute for the year ended 30th June, 2004, and the Certificate thereon by the Controller and Auditor-General.

(By the Assistant Minister for Agriculture (Mr. Kaindi) on behalf of the Minister for Trade and Industry)

Annual Report and Accounts of New Kenya Co-operative Creameries Limited for the year ended 30th June, 2004, and the Certificate thereon by the Controller and Auditor-General.

(By the Assistant Minister for Agriculture (Mr. Kaindi) on behalf of the Minister for Co-operative Development and Marketing)

#### **QUESTIONS BY PRIVATE NOTICE**

#### WHEREABOUTS OF MASTER COHEN KIPLAGAT

**Mr. Sambu:** Mr. Speaker, Sir, I beg to ask the Minister of State for Administration and National Security the following Questions by Private Notice.

(a) Is the Minister aware that on 19th July, 2005 at Kabiyet Police Post, a police officer, Inspector Mohammed, took away a little boy, Cohen Kiplagat, then aged one and a half years?

(b) Is he further aware that none of the child's relatives has seen him since?

(c) Could the Minister inform the House where the child is and ensure that he is reunited with his parents and disciplinary action taken against the officer in question, for separating such a young child from his parents?

The Assistant Minister, Office of the President (Mr Kingi): Mr. Speaker, Sir, I beg to reply.

(a) Further to the information that I gave last week about this Question, we have carried out further investigations and found out that the mother of the above named child, Ms.

Rael Cherobon Chepkwony, escaped from lawful custody, and abandoned the said child at Kabiyet Police Station. She has admitted escaping from lawful police custody, and abandoned her child through, a sworn affidavit. We have a copy of that affidavit.

The Officer Commanding Station (OCS), Kabiyet Police Station, called the maternal grandparents to hand over the child, but they refused. Consequently, the OCS, Kabiyet Police Station, requested Inspector Mohammed to keep the child in his custody until his other relatives are found. That is common procedure. Police officers are still looking for the mother.

(b) Investigations have revealed that the child was given to one Philip Bowen and Christine Bowen, who are the relatives of the mother to the child. That was done on 20th April, 2006, after the necessary procedures were followed to release the child.

(c) Currently, the child lives with Christine Bowen in Lelmuk Location. Our officers visited the home of Christine Bowen on 24th April, 2006 at 4.00 p.m., and found the child safe, happy and in very good health. Inspector Mohammed was requested by the OCS, Kabiyet, to take care of the child after the mother escaped from custody on 19th July, 2005. Therefore, he did not act on his own accord. That was a temporary measure to safeguard the child as efforts to identify close relatives were being made. The officer, therefore, does not deserve disciplinary action. It is the mother who escaped from lawful custody and left the child.

**Mr. Sambu:** Mr. Speaker, Sir, the Assistant Minister says that Inspector Mohammed was requested by the OCS to keep the child, Cohen, in his custody. Inspector Mohammed was the officer in charge of the station! There was no other officer! He made his own decision and took away that child. Why did he take the child

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#### [Mr. Sambu]

to Eldama Ravine when he was transferred in December? That child has never been seen since July. Why did he not leave the child either at the Kapsabet Police Station or the Childrens' Department in Kapsabet?

Mr. Kingi: Mr. Speaker, Sir, from the information we have, the child is with his relatives, Christine and Philip Bowen in was confirmed Lelmuk Location. That yesterday. So, the assertion that the chid has not been seen ever since is misleading. I said last week, and I want to repeat, that the mother of this child abandoned the child in the police cells and it was up to the police to take custody until the parents were found. The mother swears in her affidavit that she would like to be re-united with her child, and we are willing to do that. Let the mother come forward and we will deliver the child to her.

**Mr. Muiruri:** Mr. Speaker, Sir, the Assistant Minister is going round and round. He has no clear answer to this Question. It is a fact that this child has been at the police station since July last year, which is illegal. The mother is said to have escaped from lawful police custody. What was this big crime that the mother committed to warrant her leaving her two-year-old kid in police custody? How did the police obtain her affidavit? Did they not know where the woman was? There is something that is not clear in this matter. What was the woman charged with?

**Mr. Kingi:** Mr. Speaker, Sir, it is a long story. But what we are informed is that the mother was involved in a scuffle with another lady. So, there was a scuffle. In the process, the mother is alleged to have caused actual bodily harm to the person she was fighting with. So, she was arrested and put in a police cell. But she had her kid. Before she was taken to court, she escaped from police custody and abandoned the child in the process.

Mr. Speaker, Sir, a copy of her affidavit was given to us by the Member of Parliament for the area. So, I am sure he can help us locate the mother of the child. We are willing to hand over the child to the mother.

**Mr. Kombe:** On a point of order, Mr. Speaker, Sir. You have heard the Minister say that by yesterday, the child was with his relatives. Then, he has again said that if the mother surrenders, they will give the child back to her.

Mr. Speaker, Sir, now, is he in order to mislead this House that the child is with his relatives when they are still holding him?

Mr. Kingi: Mr. Speaker, Sir, we have handed over the child to the relatives of the mother. The mother swears in her affidavit that she wants to be re-united with her child and we are more than willing to do that. In fact, if the mother comes forward, we will definitely hand over the child to her. We have no problem with that.

Mr. Sambu: Mr. Speaker, Sir, when a Government allows police officers to act as kidnappers and abductors of young children, then I say woe unto this nation, because we are becoming a nation of slave traders and abductors of children. What action will the Government take against Inspector Mohammed for declaring that he would keep the child because he has no son of his own? He has kept this child illegally from July last year to Sunday last week.

Kingi: Mr. Speaker, Mr. Sir, Mohammed acted out Inspector of humanity. The mother abandoned the child in the police cells. We have been looking for the mother in order to hand over the child to her. So, we see no reason for taking action against a police officer who was simply doing his duty.

# (Several hon. Members stood up in their places)

**Mr. Speaker:** Order, hon. Members! Today is a Supply Day as you know. This Question has taken more than 15 minutes and I think we have to get out of it.

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**Capt. Nakitare:** On a point of order, Mr. Speaker, Sir. Is the Assistant Minister in order to allow the police to keep the child as a bait in order to arrest the mother on sight?

Mr. Speaker: Where would you propose the police take him?

**Capt. Nakitare:** We have the Children's Department!

Mr. Speaker: Would you want to respond?

Mr. Kingi: Mr. Speaker, Sir, the child we are talking about has parents who are known and who have relatives. The mother has sworn an affidavit that she would like to be reunited with her child. Why would we go to the extent of sending this child to a Children's Home when the mother wants her child?

Mr. Sambu: On a point of order, Mr. Speaker, Sir!

Mr. Speaker: Order! No more!

Next Question!

Mr. Sambu: Utumwa!

Mr. Speaker: Order, Mr. Sambu! Relax!

The Assistant Minister for Foreign Affairs (Mr. Wetangula): On a point of order, Mr. Speaker, Sir. Is it in order for the hon. Member to make a reference to the Assistant Minister as "mtumwa", meaning a slave?

Mr. Speaker: Order! Mr. Sambu, did you refer to the hon. Member as such?

**Mr. Sambu:** Mr. Speaker, Sir, I did not say "mtumwa", I said "utumwa", meaning slavery. That is what the child is going through now. Kama yeye hafahamu Kiswahili---

#### (Laughter)

**Mr. Kingi:** Bw. Spika, sisi tunaitumikia Serikali yetu na tunamtumikia hata Bw. Sambu. Kwa hivyo, sioni utumwa katika kazi tunayoifanya. Kwa hivyo, ningemuomba Bw. Sambu---

Mr. Mwandawiro: On a point of order, Mr. Speaker, Sir.

Mr. Speaker: Order! I understand Kiswahili very well. In fact, I have sat and passed a Kiswahili examination with a distinction. So, I know the difference between "*mtumwa*" and "*utumwa*".

Mr. Mwandawiro: On a point of order, Mr. Speaker, Sir.

Mr. Speaker: You will sit down. Next Question!

DEVELOPMENT OF HOTEL FACILITIES AT MANGO FARM

**Mr. Khamisi:** Mr. Speaker, Sir, I beg to ask the Minister for Lands the following Question by Private Notice:-

(a) Is the Minister aware that a golf course and hotel facilities are being developed at Mango Farm at Vipingo in Bahari?

(b) Could he assure the House that no squatters will be displaced in the neighbouring villages as a result of the project?

The Minister for Environment and Natural Resources (Prof. Kibwana): Mr. Speaker, Sir, on behalf of the Ministry of Lands, I beg to reply.

(a) I am not aware.

(b) Where private owners of land want to undertake development and squatters may be affected, the Provincial Administration, the Ministry of Agriculture and the Ministry of Lands are always involved to ensure that fairness is upheld.

**Mr. Khamisi:** Mr. Speaker, Sir, I am really surprised that the Minister is not aware of this project, which is being implemented on land formerly belonging to Vipingo Estates, and whose authority must have been obtained from the Ministry. Is he saying that he is not aware of the transfer of the ownership from Vipingo Estates to a company called Sunsail Limited?

**Prof. Kibwana:** Mr. Speaker, Sir, no proposals for the change of user from agricultural to some other use have been approved by my Ministry. It is in that context, therefore, that I am stating that, as

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## [Prof. Kibwana]

of now, I am not aware that the land in question has been converted from agricultural use into anything else.

**Mr. Twaha:** Mr. Speaker, Sir, now that the Minister has been informed of the new development, could he take action immediately to stop the work which is going on illegally?

**Prof. Kibwana:** Mr. Speaker, Sir, as I have pointed out, where any work begins prior to the appropriate change of user being approved by the Ministry, that work is not legal. I am, of course, very much aware of the problem of squatters, especially within the Coast Province. Indeed, I am in discussion with the Members of Parliament from that region. Again, I am going to the Coast Province this week to look at the problem, including this particular issue.

**Mr. Twaha:** Mr. Speaker, Sir, some people along the coast have received letters from the Land Registrar asking them to return their title deeds for cancellation. Could the good law professor inform us from where the Land Registrar derives these powers? Is the Ndung'u Report superior to the Constitution of Kenva?

**Prof. Kibwana:** Mr. Speaker, Sir, we are all aware that the Attorney-General's Office, the Ministry of Lands and the Kenya Anti-Corruption Commission (KACC) are all implementing reforms regarding corruption in terms of land that was illegally and irregularly allocated. Obviously, all of us in the country, and obviously as Parliament, will be united in routing out corruption in connection with land issues.

Mr. Twaha: On a point of order, Mr. Speaker, Sir. I did not refer to land that has been allocated or grabbed. I am talking about land that people bought for value. What is the status of title deeds for such land?

**Prof. Kibwana:** Mr. Speaker, Sir, I would be happy to answer a very specific Question on the particular aspect the hon. Member is referring to. Indeed, this week, when I will be in the Coast Province, I will be

able to actually receive petitions and deal with them in accordance with the Kenyan law.

Mr. Speaker: Last question, Mr. Khamisi!

**Mr. Khamisi:** Mr. Speaker, Sir, the construction of the wall of this project has already begun. My worry is that the local people in that area are already concerned that their dwellings may be interfered with. Could the Minister assure this House that, now that he knows that this project is going on, he will ensure that those squatters are not displaced from that area?

**Prof. Kibwana:** Mr. Speaker, Sir, my Ministry is very concerned about the plight of squatters in the Coast Province and the country in general. I can assure the hon. Member that any development that is done prior to the change of user being approved by my Ministry is illegal, and my Ministry will proceed to stop it.

**Mr. Mukiri:** On a point of order, Mr. Speaker, Sir. There is an issue between squatters and somebody who has a title deed to a property. The Minister is confirming that the rights of a squatter are going to take priority over those of the title deed holder. Is he in order to make such a statement from the Government side?

Mr. Speaker: Has he said that?

**Mr. Mukiri:** Yes, Mr. Speaker, Sir. He says that he is going to respect the rights of the squatters on land whose owner has a title deed!

Prof. Kibwana: Mr. Squatter, Sir---

#### (Laughter)

**Mr. Sambu:** On a point of order, Mr. Speaker, Sir. Could the Minister withdraw that remark immediately, because the Chair is not what he is calling it?

Mr. Speaker: Prof. Kibwana, I am not squatting on the Chair!

(Laughter)

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**Prof. Kibwana:** Mr. Speaker, Sir, I apologise. That was a slip of the tongue. You are not squatting on the Chair and I am sure we are not doing so in this House.

Actually, Vipingo Estates Limited has even been in dialogue with some of the squatters with a view to assisting them. But, obviously, I cannot confirm that squatters will have a right to private property, because that is not the Kenyan law. But at the same time, the Government has schemes, particularly at the coast and elsewhere, to really make sure that there is land made available for squatters, because they are also deserving Kenyans.

**Mr. Speaker:** Next Question by the Member of Parliament for Mwatate Constituency!

# INVASION OF FARMS BY ARMY WORMS IN MWATATE

**Maj. Madoka:** Mr. Speaker, Sir, I beg to ask the Minister for Agriculture the following Question by Private Notice.

(a) Is the Minister aware that army worms have invaded shambas in Mwatate, destroying many acres of maize crop?

(b) What steps has he taken to stop this menace?

(c) Could the Minister provide seeds so that farmers can re-plant?

The Assistant Minister for Agriculture (Mr. Kaindi): Mr. Speaker, Sir, I beg to reply.

(a) Yes, I am aware that army worms have invaded parts of Mwatate, and have also invaded other parts of the country.

(b) After the outbreak was reported, my Ministry undertook the following measures. It immediately mobilised and dispatched agricultural officers armed with pesticides and equipment to the affected areas to control this invasion. Secondly, it issued an army worm alert to provincial and district agricultural officers in order for them to sensitize communities in the affected areas. (c) The district was issued with 103 tonnes of seed

maize under the Drought Recovery Programme this year. In addition, the Ministry is consulting with the Ministry of Special Programmes in order to supply additional seeds to the affected areas.

Maj. Madoka: Mr. Speaker, Sir, I want to thank the Assistant Minister for his answer. I asked this Question one month ago. It is true that something has been done. But I would like to know from him what mechanisms are in place for the Ministry to be able to detect in advance possible invasions by army worms. Although the Ministry has provided the seeds, chances are that these people will not be able to harvest because the rains are beginning to fail now.

Mr. Kaindi: Mr. Speaker, Sir, the Ministry is taking cognisance of this problem, which recurs over and over again, particularly after dry spells. It has initiated a pilot project for control of army worms in Machakos, whose results we, in the long run, expect to replicate in other areas. But more importantly, the Ministry has also instituted corrective mechanisms, through a system of forecasts in various areas of the country. Therefore, we have stations spread across the country to detect moths. We have also established moth traps to try and deal with this problem. But this is a problem that recurs after a long dry period. The Ministry, through consultation and assistance from the Desert Locust Control Organisation, is trying to put in place mechanisms to see whether we can detect this problem before it arises and causes harm in this district.

**Capt. Nakitare:** Mr. Speaker, Sir, you have heard the explanation from the Assistant Minister. My concern is about environment and human misuse of the chemical that is applied to destroy the army worms. Could he tell the House what kind of chemical his Ministry is using to destroy the army worms and also tell us whether the use of this chemical is to the detriment of human beings and livestock?

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Mr. Kaindi: Mr. Speaker, Sir, the hon. Member is aware that our Ministry is also in charge of safety measures through KEPHIS. Therefore, the chemical that we use does not, according to the results of a research conducted by the Ministry, injure individuals or affect the environment. I have a long list of the pesticides that the Ministry is using in those areas. We have used various types of pesticides and various methods to address that problem. There are some chemicals in spray form which we are using. I think the hon. Member knows a chemical called 4ULB. As a lay man, I may not know what these chemicals are, but suffice it to say that we are using the chemicals to spray the army worms, cognisant of the concerns he has raised.

Mr. Speaker: Last question, Maj. Madoka!

**Maj. Madoka:** Mr. Speaker, Sir, I would like to give the chance to Mr. Mwandawiro.

Mr. Speaker: Thank you. Very well, Mr. Mwandawiro!

Mr. Mwandawiro: Ahsante sana, Bw. Spika. Uvamizi wa wadudu waharibifu pia umetokea katika sehemu za Wundanyi na nyanda za chini za Wilaya ya Taita-Taveta kwa jumla, na kusababisha upungufu mkubwa sana, na haswa wa mbegu. Je, Waziri Msaidizi anaweza kueleza ni lini mbegu alizoahidi wakulima? Je, ni lini kwa zitatolewa atawapelekea wakulima mbegu hizo? Mvua inaendelea kunyesha na mbegu bado zinahitajika.

Mr. Kaindi: Mr. Speaker, Sir, the consultations we had confirmed that the seeds will be in the affected areas in a week's time.

#### ORAL ANSWERS TO QUESTIONS

#### Question No.293

OFFICIAL VEHICLE FOR KASARANI DISTRICT OFFICER

Mr. Omondi asked the Minister of State, Administration and National Security:-

(a) whether he is aware

that the District Officer, Kasarani, has been operating without a vehicle for almost a year; and,

(b) if the answer to part "a" above is in the affirmative, when a vehicle will be supplied to the division.

The Assistant Minister, Office of the President (Mr. Kingi): Mr. Speaker, Sir, I beg to reply.

(a) I am aware that the District Officer, Kasarani, has been operating without a vehicle for almost a year.

(b) The District Officer will be considered for a new vehicle along with DOs in other new divisions this financial year, as we receive the vehicles.

**Mr. Omondi:** Mr. Speaker, Sir, the answer that has been given by the Assistant Minister sounds very beautiful and temporarily satisfying. If by the end of this year we will not have received that vehicle, what will he advise?

Mr. Kingi: Mr. Speaker, Sir, I want to assure the hon. Member that we will issue vehicles to the affected divisions, as I have already said, before the end of this financial year, as we receive them.

**Mr. Karaba:** Mr. Speaker, Sir, what the Assistant Minister is trying to allude is that he will issue a Land Rover to Kasarani Division. Is he aware that there are very many District Officers in Kenya who also deserve the same treatment, and that this cannot be done? That is one of the ways in which insecurity is crippling the country.

Mr. Kingi: Mr. Speaker, Sir, I am aware that there are many divisions in this country whose District Officers do not have vehicles. That is why we requested Kshs800 million for purchase of vehicles. Since our budgetary allocation is only half the amount we have asked for, we will buy some vehicles and allocate them to District criteria we have Officers using a established. However, we will eventually ensure that every District Officer gets a vehicle.

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Mr. Bahari: Mr. Speaker, Sir, the issue of lack of motor vehicles for District Officers and the police has come up in this House, time and again, for the last four years. This House had approved, on several occasions, funds for purchase of vehicles for District Officers and the police. Promises have been made but no vehicles have been delivered to officers who require them on the ground, particularly to officers in remote and insecurity-prone areas. Could the Assistant Minister, for purposes of transparency, undertake to provide to this House a list of the vehicles, once he finally decides to allocate them to specific areas?

**Mr. Kingi:** Mr. Speaker, Sir, in fact, I thought the hon. Member was about to ask how we allocated the vehicles that were bought last year. We have a list showing the number of divisions we gave vehicles to in the last one year. However, as he has requested, when we finally allocate the vehicles we are buying, we will bring a list to Parliament, showing where those vehicles will have been sent to.

Mr. Omondi: Mr. Speaker, Sir, it is common knowledge that mobility improves service delivery. The Assistant Minister has agreed that, for a whole year, Kasarani Division has been lacking a vehicle and hence there has been less mobility. Could he confirm that, to forestall that shortfall, he will give us two District Officers and two vehicles before the end of this financial year?

**Mr. Kingi:** Mr. Speaker, Sir, I have already confirmed that we will issue a vehicle to Kasarani Division alongside other divisions, in the current financial year. The issue of posting two District Officers to one division does not arise.

#### Question No.058

COMPLETION OF KATITO-KENDU BAY ROAD

Mr. Odoyo asked the Minister for Roads and Public Works:-

(a) whether he is aware that the construction of Road C19, between Katito and Kendu Bay, that was commissioned by His Excellency the President, has stalled;

(b) whether he is further aware that the road, which is an important link to Suba, Gucha and Migori Districts and Tanzania, has a design that cannot sustain 40tonne lorries; and,

(c) what measures he is taking to ensure that the construction of the road will be completed on schedule and redesigned to sustain heavy cargo export vehicles going to Tanzania and beyond.

The Assistant Minister for Roads and Public Works (Eng. Toro): Mr. Speaker, Sir, I beg to reply.

(a) I am not aware that the construction of Road C19, between Katito and Kendu Bay, that was commissioned by His Excellency the President in the year 2005, has stalled.

(b) I am not aware that the road has a design that cannot sustain 40-tonne lorries.

(c) Despite the fact that the contractor delayed in mobilizing the works, the rate of progress is currently satisfactory and I expect the project to be completed as scheduled. Since the road has been designed to carry legal axle load limits, it will not be necessary to re-design the road.

**Mr. Odoyo:** Mr. Speaker, Sir, while appreciating the answer given by the Assistant Minister, I would like to voice my concern about the persistent habit by the Government, of only responding to issues after hon. Members have brought Questions to this House. Be that as it may, I am happy with the confirmation by the Assistant Minister that the construction works will not stall. However, when this road was last done, it lasted less than 24 months because of the 40-tonne lorries that used the road to ferry goods to Tanzania. Since the design of the said road has not changed, I wish to put it to the Assistant Minister that the 40-tonne

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#### April 25, 2006

## [Mr. Odoyo]

lorries that use the road to transport goods to Tanzania will, again, spoil it within 24 months unless he re-designs it. Could he confirm that he will table before this House the design for this road, so that we can have engineers to confirm to him that he is being economical with the truth when he says that the road can sustain 40-tonne lorries?

Eng. Toro: Mr. Speaker, Sir, the road has been re-designed. As opposed to previous times when contractors would go on site and commence work even before the design has been done, we now do the design first before the contractor goes to the ground. I can assure the hon. Member that the design for this road has been done, and that the road will sustain the 40-tonne lorries he has talked about. The issue is really not the 40-tonne lorries he has talked about, but rather the axle load legally allowed on the road. The design limit is per axle load and we allow eight tonnes per axle. The mare axles a lorry has, the more tonnage it can carry. So, when we are checking on mobile bridges, we check per axle and the gross weight of the vehicle. So, I can assure you that the design is going to cater for all that.

**Mr. Manoti:** Mr. Speaker, Sir, the construction of roads is too expensive for this nation. The Ministry of Roads and Public Works started a system of controlling the road tonnage of commercial vehicles. However, as we speak, lorries are carrying more than the required eight tonnes per axle. What is the Assistant Minister going to do to control this corruption? This will control the usage of our roads.

**Eng. Toro:** Mr. Speaker, Sir, the hon. Member should have declared his interest because he is a transporter. Maybe his lorries have been carrying more than eight tonnes per axle and he is a witness to that. However, the Ministry has taken measures---

**Dr. Rutto:** On a point of order, Mr. Speaker, Sir. The Assistant Minister is imputing an improper motive on an hon. Member of this House. Is he in order?

Mr. Speaker: What did he say?

Eng. Toro: Mr. Speaker, Sir, I said that

the hon. Member should have declared his interest because he is a transporter. That is a fact!

**Mr. Speaker:** Order! Being a transporter is not the issue. The issue here is overweight! Does he overload his lorries?

**Eng. Toro:** Mr. Speaker, Sir, if his lorries pass the weighbridges carrying loads of over eight tonnes per axle, then that could be a case in point. However, the measures that the Ministry is taking---

**Mr. Manoti:** On a point of order, Mr. Speaker, Sir. I have just pointed out what the Ministry is not doing. Is it in order for the Assistant Minister to impute an improper motive on me? I am a transporter and I am asking the question as an hon. Member of this House.

Eng. Toro: Mr. Speaker, Sir, I was answering the hon. Member's question. The Ministry has already decided to put up weighbridges for vehicles in motion. At the static weighbridges, the gross weight of the vehicles will be determined first. Vehicles which will be found to be overloaded will be taken to the weighbridges and those that will be found to be underweight will not be taken to the weigh bridges in order to save time for the transporters.

Mr. Odoyo: Mr. Speaker, Sir, while averring to your decision, this road touches on almost ten constituencies. However, the southern part of Tanzania imports goods through the Port of Mombasa through Lungalunga and Taveta; the central part imports goods through Namanga and the upper part imports goods through Isebania and Migori. The most direct route is through this section of the road that is being repaired. It reduces the distance to Tanzania from Mombasa by over 50 kilometres.

The Assistant Minister is being economical with the truth. The quickest and the cheapest route is through this particular road. Since the Ministry has been unable to control the axle load on our roads, I would like to request the Assistant Minister to redesign this road or guarantee to the House that the axle load limit will be implemented once the road is completed. However, he

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#### [Mr. Odoyo]

has not specified when the road will be completed.

**Eng. Toro:** Mr. Speaker, Sir, we will have either a static or mobile weighbridge on this road, so that lorries coming from Tanzania can be axle-weighed to ensure that we do not have excess axle weight on that road. Unless we do that, we will not be able to safeguard the road that the hon. Member is talking about.

The Ministry is procuring 16 mobile weighbridges at the moment and I am sure that some of them will be put along the new roads, so that the roads are not damaged as we complete them. I am sure one of the weighbridges will be put along that road to weigh the lorries that are coming from Tanzania.

#### Question No.036

## NON-COMPLETION OF ROAD WORKS IN BUNGOMA MUNICIPALITY

**Mr. Wamunyinyi** asked the Minister for Local Government:-

(a) whether he is aware that the contractor M/s. Associated Companies Ltd., who undertook the urban transport project in Bungoma Municipality did not complete all the roads as contracted;

(b) whether he is further aware that some of the roads which were tarmacked are already in poor condition; and,

(c) what the Government is doing to ensure that the contractor completes the works on the roads which were abandoned, and that those rehabilitated are properly maintained.

The Assistant Minister for Local Government (Mr. Shaaban): Mr. Speaker, Sir, I beg to reply.

(a) I am not aware that the contractor was unable to complete the roads project in Bungoma Municipality. Going by the Ministry's records, the roads earmarked for rehabilitation were completed as per the completion certificates and defect liability certificate. The roads were completed on 27th June, 2000.

(b) Yes, I am aware.

(c) My Ministry, through the Kenya Roads Board, has been disbursing road maintenance funds for the maintenance and rehabilitation of roads in Bungoma Municipal Council. The Municipal Council has so far received a total of Kshs13.58 million beginning with the Financial Year 1999/2000 to 2004/2005. My Ministry is also intending to rehabilitate any roads which are in despair in the next financial year, particularly in the Central Business District.

Mr. Wamunyinyi: Mr. Speaker, Sir, I am surprised at the manner in which Ministers are responding to Questions. When hon. Members bring Questions to this House, they must be treated with the seriousness they deserve. I did not ask this Question for fun. This Question should have been answered by the Minister himself. The Assistant Minister has given an answer which is misleading to the House.

This contractor did not tarmack all the roads that he was required to tarmack. In fact, most of the roads that he tarmacked have already been washed away. Most of them are full of potholes. I cannot tell where the money that is said to have been disbursed to Bungoma Municipality went to because nothing has taken place on the ground. Could the Assistant Minister tell the House specifically which works have been done with the money?

Part of the problem that we have within the local authorities is corruption. Clerks and chief officers in the Ministry are responsible for the poor performance of the local authorities. The Ministry does not seem to be serious. The local authorities are not working. This House should be taken seriously and Ministers should take their job seriously.

I want this House to be serious---



An hon. Member: Endelea!

(Applause)

Mr. Speaker: Order, hon. Members! Order!

An hon. Member: Wamunyinyi for a Ministerial flag!

#### (Laughter)

**Mr. Speaker:** Order! Who is that who is not taking my order seriously?

**Mr. Mukiri:** On a point of order, Mr. Speaker, Sir. Is it in order for the Chair to allow hon. Wamunyinyi to make a speech instead of asking a question?

Mr. Speaker: He is absolutely out of order! Ask your question, Mr. Wamunyinyi!

**Mr. Wamunyinyi:** Mr. Speaker, Sir, I was trying to build up my question and the hon. Member does not understand.

**Mr. Speaker:** Order, Mr. Wamunyinyi! Sometimes if you build on quicksand, it will collapse very quickly. You should ensure that you build on solid rock. Ask your question!

Mr. Wamunyinyi: Mr. Speaker, Sir, now that the Assistant Minister has confirmed that he is aware that the roads are in a bad state, what specific measures has he put in place other than what is done through the Kenya Roads Board (KRB)? If he has allocated money, how much has been allocated and when will the work start on those roads?

**Mr. Shaaban:** Mr. Speaker, Sir, I would like to tell the hon. Member that the Ministry of Local Government is a serious Ministry. The contract comprised of the construction of the rehabilitation works for the municipal councils of Bungoma, Busia and Kakamega.

For the information of the hon. Member, the contract, particularly the one carried out in the Municipal Council of Bungoma, cost about Kshs68 million. The following roads were repaired and constructed by means of bitumen and they included Moi Avenue, site and surface of the KMTC Street, Market loop?, Bumula Street and Saloon Street, among others. Mr. Wamunyinyi: I would like the Assistant Minister to answer the question I have asked. Now that he has admitted that he is aware that the roads are in bad shape, could he tell the House how much money he has set aside for those roads and when the works is going to start to improve the roads? He should not read us a story!

Mr. Shaaban: Mr. Speaker, Sir, in my earlier answer, I had said that the Ministry is allocating some funds for the purpose of repairing all those roads that are in disrepair in the next financial year. Our engineers are already on site to assess what it would cost to repair those roads.

Mr. Speaker: Very well! Next Question!

#### Question No. 117

#### MONKEYS/BABOONS MENACE IN LARE DIVISION

**Mr. Mukiri** asked the Minister for Tourism and Wildlife:

(a) whether he is aware that monkeys/baboons from Lake Nakuru Game Park have been invading *shambas* in Naishi Game Park and Bagaria Locations of Lare Division causing extensive damage to crops; and,

(b) what urgent measures he is taking to curb this menace.

The Assistant Minister for Tourism and Wildlife (Mr. Muriungi): Mr. Speaker, Sir, I beg to reply.

(a) Yes, I am aware that monkeys/baboons from Lake Nakuru Game Park have been invading *shambas* in Naishi Game Park and Bagaria Locations of Lare Division causing extensive damage to crops.

(b) The District Warden, Nakuru, has deployed rangers to attend to all reported cases from the area and so far, three monkeys have all been eliminated during

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# [The Assistant Minister for Tourism and Wildlife]

the Problem Animal Control exercise. Patrols have also been intensified with the aim of reducing crop-raiding incidents.

**Mr. Mukiri:** Mr. Speaker, Sir, that answer is not satisfactory. The Assistant Minister has said that they have only killed three monkeys in Lake Nakuru National Park. This is not enough to deter the menace caused to farmers at both Naishi Game Park and Bagaria locations. What is the population of monkeys in Lake Nakuru National Park?

**Mr. Ethuro:** And what is the proportion of the three killed monkeys to that population?

#### (Laughter)

Mr. Muriungi: Mr. Speaker, Sir, our aim is not to eliminate the monkeys, but to control them. I appreciate the fact that there are many monkeys which are causing havoc, but the Ministry is trying to control them through giving very firm instructions to the rangers that they should know that human life is more important than that of the primates. Therefore, they should intensify surveillance in that area.

With regard to the population of monkeys, I appreciate the fact that they are very many, but everything will be done to ensure that the monkeys will be kept off the farms.

Archbishop Ondiek: Mr. Speaker, Sir, the Assistant Minister is not taking this matter seriously. Monkeys are really destroying people's crop, among other things. Could he tell us how he is going to control these monkeys all over the country?

**Mr. Muriungi:** Mr. Speaker, Sir, the Ministry is instituting several measures, including trapping and translocating the monkeys to other unsettled areas. The other measure is to ask the farmers to report the cases immediately so that the rangers can go and eliminate any monkeys which seem to be a menace to the residents.

Mr. Mukiri: Mr. Speaker, Sir, it is not true that rangers have been patrolling the buffer zone between Lake Nakuru National Park, Bagaria and Naishi Game Park, where farmers are farming. This menace has been there for many years. When will they compensate these farmers because they suffer yearin, yearout? The Assistant Minister does not seem to be serious to stop this menace.

Mr. Muriungi: Mr. Speaker, Sir, we are very serious in stopping this menace, and that is why I said earlier that we are trying to trap and translocate some of these primates to unsettled areas. For the case of compensation, I would like to remind the hon. Member that in the 1989 Wildlife Conservation (Amendment) Act, Cap. 376, the amendment outlawed compensation for crops, livestock and other related manmade infrastructure. However, the Ministry has initiated a review of this amendment so that there can be sustainable corrections for compensation. We expect the hon. Member to support this initiative when it is presented in this House.

**Mr. Speaker**: Order, hon. Members! Time is up! We have a Supplementary Order Paper. The reason for having a Supplementary Order Paper is the Motion to transfer Personal Allocation from Vote R29 to Vote R03 at the end of the day. But everything else remains the same.

You must also appreciate that a Supplementary Estimates Motion must end within a day, unless the House, otherwise, orders that it takes more than one day. It is allocated three hours. I have no time for any other interlocutory matters. Hon. Members who have interlocutory matters can raise them tomorrow! It is now 3.30 p.m.! The Order paper says: "Not later than 3.30 pm!"

Next Order!

# (Mr. J.M. Mutiso stood up in his place)

Order, Mr. Mutiso! Until the matter comes to the Floor! Is it in relation to this matter?

Mr. J.M. Mutiso: No, Mr. Speaker, Sir.

Mr. Speaker: Order, Mr. J.M. Mutiso! If it is not, therefore---

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Mr. J.M. Mutiso: Mr. Speaker, Sir, you have not given direction on the remaining Questions.

Mr. Speaker: I am sorry! I think the Clerk knows that when I have not made a direction, he will disperse them in the course of this week! The Questions will, therefore, have to appear on the Order Paper in the course of this week! That is standard practice. I am sorry we cannot deal with any other matter now!

Question No.93

MEASURES TO CATER FOR ORPHANS IN BUTULA CONSTITUENCY

(Question deferred)

Question No.052

RE-OPENING OF MARALAL AFC OFFICE

(Question deferred)

Question No.253

ELECTRIFICATION OF SCHOOLS IN HAMISI CONSTITUENCY

(Question deferred)

Question No.295

# EXCLUSION OF KITHANGATHINI FARMERS SOCIETY FROM STABEX FUNDING

(Question deferred)

(Mr. Wario stood up in his place)

Sorry, Mr. Wario! Because of time, I can only give you a chance when we get to the Supplementary Estimates! If it is related to that, fine! Mr. Wario, why do you not do it in the morning? Is it very urgent?

Mr. Wario: Mr. Speaker, Sir, on 30th, March, 2006, you ordered the Minister for Livestock and Fisheries Development to table

some documents.

**Mr. Speaker**: Mr. Wario, that is a matter that can wait until tomorrow morning!

Mr. Wario: It is not in the Order Paper, Mr. Speaker, Sir! It might get lost!

Mr. Speaker: Order! It can never be on the Order Paper! It cannot!

Mr. Wario: Mr. Speaker, Sir, could vou advise us? What do we do next?

**Mr. Speaker**: What you do is this: If the time comes, ask the Minister to respond! I hope the Minister will follow the promise he made on the Floor of the House.

Mr. Minister, can you do it tomorrow, either in the morning or afternoon?

The Minister for Livestock and Fisheries Development (Mr. Munyao): Mr. Speaker, Sir, I will do it on Tuesday.

Mr. Speaker: Tuesday is too far. Do it tomorrow afternoon!

Next Order!

#### MOTION

Approval of Supplementary Estimates (Recurrent and Development) 2005/2006

> (i) THAT, a sum not exceeding Kshs12,536,446,290 be from the granted Consolidated Fund to meet expenditure during the year ending 30th, June, 2006, in respect of Supplementary of 2005/2006 Estimates Financial Year (Recurrent) the regard to having reduction of proposed Kshs4,983,986,530 therein appearing.

> (ii) THAT, a sum not exceeding Kshs8,245,146,348 be granted from the Consolidated Fund to meet expenditure during the year ending 30th, June, 2006, in

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respect of Supplementary Estimates of 2005/2006 Financial Year (Development) having regard to the proposed reduction of Kshs15,784,941,614 therein appearing.

# (The Minister for Finance on 20.4.2006)

# (Resumption of Debate interrupted on 20.4.2006)

Mr. Speaker: Who was on the Floor? I think this matter is continuing. Prof. Kibwana, you had time to continue? Well, we had not set a time limit for this debate. But you must be aware that, for all practical purposes, last Thursday was not counted. This debate must end in three hours!

Prof Kibwana, you have the Floor now! The Minister for Environment and Natural Resources (Prof. Kibwana): Thank you, Mr. Speaker, Sir, for giving me the opportunity to continue with my contribution. I would like to conclude my contribution by supporting the Motion.

Mr. Speaker, Sir, it is obvious that the debate on the Supplementary Estimates has taken more time than usual. Usually, the debate is concluded by January. The Financial Year is about to end. Parliament should take a cue from that and conclude the debate on the Supplementary Estimates, so that money can be availed. If that is not done, we will not be able to spend the money appropriately. The money will be returned to the Treasury. That will be a bad indicator that Government Ministries and parastatals are not spending their money appropriately. So, it is essential that this House acts expeditiously on this matter.

Mr. Speaker, Sir, hon. Members have been accused of not responding to these Estimates and, as a consequence, failed to make money available for Kenyans, particularly those who are suffering from drought and famine. One way to prove them wrong is by passing the Supplementary Estimates today. The House should further public and national interests, and not personal

interests as some of our critics would want the country to believe. Therefore, it is important that we rise to the occasion.

When one looks at most of the areas where money is required until the end of June, they are very deserving. There is money for youth, women, drought and education. One really hopes that Parliament will expeditiously support these Supplementary Estimates. By doing that, we will address needy issues that are affecting our people.

Mr. Speaker, Sir, issues affecting parliamentarians can be debated in the usual appending them to without way, Supplementary Estimates. That is how Parliament should do its business. So, without wasting much time, I urge this honourable House to expeditiously pass these Estimates. It is in the national interest to secure our people, particularly those in hardship areas. I was in my constituency over the weekend. It was clear that more seeds are needed. Famine relief is needed. Many roads and bridges have broken down. This money will assist not only Makueni, but many parts of the country. A lot of money has been allocated for the supply of electricity. Again, many places in this country require electricity, and it is necessary to assist them.

It is not correct for hon. Members not to pass these Estimates, because of the Constituencies Development Fund (CDF). It is a fact that we have not discussed the CDF Report. So, one cannot legitimately argue that hon. Members are resisting these Estimates because they want the CDF to be enhanced. When we discuss the CDF Report, we shall cross that bridge. So, I am happy to note that we have a quorum and we finalise this matter today. If we have any other interests, we shall lay them on the Table.

With those few remarks, I beg to support.

**Prof.** Anyang'-Nyong'o: Mr. Speaker, Sir, I rise to oppose this Motion.

(Applause)

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## April 25, 2006

## [Prof. Anyang'-Nyong'o]

I rise to ask the House to reject these very good Supplementary Estimates for reasons. When the Minister for Finance was support the the House to requesting Government in voting billions of Kenyan shillings for both the Development and Recurrent Expenditure, he argued that he is doing so, so that this can support an economy that is doing well. That is a falsehood. The economy is not doing that well. It is not doing that well, not because Kenyans are not working hard, do not want to do well, are not sacrificing for development but because a Government which is opposite us has abdicated its responsibility for serving economic growth in this country and has instead decided to misuse the resources of this nation in a very profligate manner.

Mr. Speaker, Sir, the nation cannot pay taxes to a Government that is illegal and irresponsible. If you look at the Constitution, it says very well that for the Cabinet to be chosen, it must first and foremost be chosen from hon. Members of this House who are on the Government side and if any hon. Member from the Opposition is to join the Government, that party must be consulted and give its concurrence.

## (Applause)

Mr. Speaker, Sir, it is a fact that the Government has poached hon. Members from the Opposition without the concurrence of the party concerned---

The Minister for Environment and Natural Resources (Prof. Kibwana): On a point of order, Mr. Speaker, Sir. Is it in order for the hon. Prof-Anyang'-Nyong'o to discuss what is before the courts in this House?

Mr. Speaker: Sorry, I did not follow the debate. What was he discussing about?

The Minister for Environment and Natural Resources (Prof. Kibwana): Mr. Speaker, Sir, he was discussing a court case about the status of those who are in

Government from the Opposition which is a matter before the courts of law and there is a doctrine of separation of powers.

**Prof.** Anyang'-Nyong'o: Mr. Speaker, Sir, when Argentina is playing against Chad, a team which is known internationally to be weaker than Argentina, it is a known fact that the Chadians will try to mark Maradona to stop him from scoring any goals because they do not know any other style.

#### (Laughter)

So, it has come to my notice that the Members of Government have developed a practice of interrupting me when I am speaking because they know I am going to "score".

#### (Applause)

**Mr. Speaker:** Prof. Anyang'-Nyong'o, so are you saying in other words that you are a "Maradona"?

#### (Laughter)

**Prof. Anyang'-Nyong'o:** Yes, Mr. Speaker, Sir. So, if the hon. Member was patient enough to listen to what I was saying, I was not referring to an age-old case in court. This idea of *sub judice* is often used very frequently by the Government to stop democratic discussion in this country and this practice must stop.

#### (Applause)

Mr. Speaker, Sir, secondly, the Constitution says that for a Cabinet Minister to be appointed, this House must first of all, establish a number of Cabinet positions in Government. That is in the Constitution! So, we have been operating a Government unconstitutionally and a Government that is established unconstitutionally and illegally,

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#### [Prof. Anyang'-Nyong'o]

cannot expect to ask Parliament to vote money for it to spend. That is a basic point.

# (Applause)

#### Mr. Speaker: Order, hon.

Members! I think for correct records, could you also want to confirm that at some stage you served in that Cabinet contrary to the principles you are bringing up?

#### (Laughter)

**Prof. Anyang'-Nyong'o:** Mr. Speaker, Sir, you are a lawyer and you know that law is never implemented retroactively. I am not in the Government; I am in the Opposition and I am arguing before you as a member of the Opposition and not of the Government. So, you cannot revert to my argument retroactively.

The Attorney-General (Mr. Wako): On a point of order, Mr. Speaker, Sir. Is the hon. Member in order to say law cannot be made to act retroactively when the Constitution itself permits this House to enact a law which will operate retroactively? The only exception is that this Parliament cannot create an offence and for that offence to act retroactively. I believe that my senior counsel, hon. M. Kilonzo who is seated here will confirm that.

**Prof. Anyang'-Nyong'o:** Mr. Speaker, Sir, I am surprised that the Attorney-General who has consistently misadvised the Government is seeking today to advise it.

# (Applause)

I will accordingly ignore his advice.

Mr. Speaker, Sir, this House knows pretty well that one of the reasons why we have not been able to employ 500,000 people in the economy is not because the economy is not growing but---

Mr. Speaker: Order! Just before we leave that, there has been a matter that has been with us since I became Speaker which is

this question of: "How many Ministries do we have?" First, it was by the Government side when they were on Opposition side and now vice-versa. Now, when the Opposition side were on this side, they were resisting it and now that they are in the Government side they are saying it is right. However, I think as hon. Members and people with intellectual honour, our positions should never be shifting depending on where you sit.

# (Applause)

I think our positions must always remain on what is truly believed to be the case. I have had occasions to say something in relation to Section 16 of the Constitution and I want to read it to the House so that we do not give a wrong impression to the country and I have been consistent on this. It reads:-

> "There shall be party offices of Ministers of Government of Kenya as may be established by Parliament or if Parliament fails to do that, subject to any provisions made by Parliament by the President".

So, if Parliament fails to make the number of Ministerial offices, then the President does that. So, until you act as Parliament, do not say it is illegal. It is perfectly constitutional.

#### Proceed!

The Assistant Minister for Cooperative Development and Marketing (Mr. Mwenje): On a point of order, Mr. Speaker, Sir. My good friend, Prof. Anyang'-Nyong'o, has just said that he is in the Opposition.

As far as I know, he was elected on a NARC ticket which represents the Government. Does that therefore mean that he has crossed the Floor, declared he is not in the same party and, therefore, his seat should be declared vacant?

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#### (Applause)

Mr. Speaker: Order, hon. Members! "Maradona" will continue!

#### (Laughter)

**Prof. Anyang'-Nyong'o:** Mr. Speaker, Sir, that also demonstrates that a Government that is totally confused cannot expect to correct anybody.

Mr. Speaker, Sir, one of the most important issues in these Supplementary Estimates is the issue of hiding expenditures of Government under very dubious lines. If you look at the Recurrent Expenditure, you will realise that there are certain lines--- I am referring to lines of expenditure, which are called: Other Operating Expenses.

Mr. Speaker: Which page are you referring to?

Prof. Anyang'-Nyong'o: Mr. Speaker, Sir, I will take you through. If you look at page two---

# (Loud consultations)

Mr. Speaker: Order, hon. Members! Order! Please, listen to the hon. Member. He is probably making a very valid point. Often times, we, as a Parliament, have been accused of passing things without looking at them, particularly when it is something that has to do with finances of the country. Please, listen!

Proceed, Prof. Anyang'-Nyong'o!

**Prof. Anyang'-Nyong'o:** Mr. Speaker, Sir, if you look at page two of the Recurrent Expenditure Estimates, under the Estimates for the Office of the President, Item 2211300 on Other Operating Expenses has Kshs402,800 indicated as the Printed Estimates and Kshs496,670 as the Revised Estimates. The amount of increase is Kshs93,870. I would like the Chair to mark that.

**Mr. Speaker:** Prof. Anyang'-Nyong'o, I have not followed you. I do not know if hon. Members have.

**Prof.** Anyang'-Nyong'o: Mr. Speaker, Sir, I would like you to mark Head 001, Sub-Head 000, Item 2211300 on Other Operating Expenses as indicated on page two of the Recurrent Expenditure Estimates.

Mr. Speaker, Sir, if you look at page five, Head 577 on National Economic and Social Council, Sub-Head 000, Item 2211300 is also on Other Operating Expenses. The Printed Estimates for this Item amount to Kshs5,500,000. The Revised Estimates amount to Kshs45,950,000. There is a difference of Kshs40,450,000.

If you look at page nine, Head 005, Sub-Head 000, Item 2211300, again this is on Other Operating Expenses, the Printed Estimates amount to Kshs2.5 million---

#### (Loud consultations)

Mr. Speaker: Order, hon. Members! Please, I hope hon. Members have their Printed Estimates and can follow the arguments of the hon. Member, so that when you vote, you do so when you know what is being talked about.

Proceed, Professor!

**Prof.** Anyang'-Nyong'o: Mr. Speaker, Sir, the Printed Estimates amount to Kshs2.5 million and the Revised Estimates amount to Kshs78,400,000.

Mr. Speaker: Which Item is that?

**Prof.** Anyang'-Nyong'o: Mr. Speaker, Sir, that is indicated at the bottom of page nine as Item 2211300. The amount of increase for this Item is Kshs75,900,000.

If you move on to page 11, still under the Office of the President, if you look at Head 011, Sub-Head 000, Item 2211300 on Other Operating Expenses, the Printed Estimates amount to Kshs11,250,062 and the Revised Estimates amount to Kshs66, 597,126. The amount of increase is Kshs55,347,064.

If you move on to page 13, Head 371 on Immigration Department Headquarters, if you look at Item 2211300,

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#### [Prof. Anyang'-Nyong'o]

again you will find that the Printed Estimates amount to Kshs8,714,800. The Revised Estimates amount to Kshs85,547,206. There is a difference of Kshs76,832,406.

I can go on, but the point I am trying to make is that you cannot put under Other Operating Expenses such a variation order running into millions. That huge sum of money, if we will be accountable to the people of Kenya, must be itemised; otherwise I will come to the conclusion that the Office of the President is trying to hide the expenses of the referendum under Other Operating Expenses.

# Hon. Members: You are right!

## (Applause)

**Prof. Anyang'-Nyong'o:** Mr. Speaker, Sir, this is probably what is happening. That is why I am saying apart from this Government being illegal, it is irresponsible and it is misusing the funds of the public. This House, as a House elected to look after the taxes of the citizens of this country, cannot possibly vote in Printed Estimates of this nature. I am sure that any Minister of Finance and hon. Members knowledgable in accounting matters, will support me.

If you go through this document, and look at items under Other Operating Expenses in whatever Ministry, you will realize that there is a rise from a meagre figure of Kshs5 million or so, to hundreds of millions. Unless the Government can offer ocular proof that Other Operating Expenses can be clearly itemised and explained, I would plead with hon. Members to be responsible to the people of Kenya and reject the Printed Estimates.

Mr. Speaker, Sir, having said that, and having convinced the House that these Supplementary Estimates must be rejected until the Government explains these figures correctly, let me move on to other issues.

A sum of Kshs200 million that is allocated for the increase in the Constituencies Development Fund (CDF) is peanuts. The

CDF, as every hon. Member of this House knows, has revolutionised the distribution of resources to the grassroots. We know for certain that we have problems of capacity building of the CDF. However, problems of capacity building should inform this House that we need more resources to strengthen the CDF rather than to disparage it. If you add Other Operating Expenses in these Printed Estimates, you will find out that they amount to billions of shillings. A Government that is concerned about poverty eradication would rather put this money into grassroots expenses where poverty exists than spread it in a very deceptive manner, to what they are calling, Other Operating Expenses. I submit that the money needed for strengthening the CDF exists in these Printed Estimates under an Item called, Other Operating Expenses. Indeed, if we are being fair to the people of Kenya, who are the taxpayers, the Printed Estimates should be revised, and that money, which the Minister is saying is not there, should be taken to where it ought to be. That is to the eradication of poverty at the grassroots level.

I want to address another issue. We know that there has been haemorrhage in Government expenditure through what is called lease financing. Hon. Members in this House have said, and I agree with them, that lease financing of Government expenditure, particulary if it is for Development Expenditure is quite a noble thing. However, when lease financing goes to fleecing the country, this is not noble.

When we came to Government, we promised the people of Kenya that we would build the Mombasa Highway, from Mombasa to Busia as a dual carriage way. I must confess to this House that this idea was originally mine. I know that when the President was addressing a fund raising function at Hotel Intercontinental in

October, 2002, I put that issue in his speech.

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# [Prof. Anyang'-Nyong'o]

He annunciated it in a very clear and committed fashion.

Mr. Speaker, Sir, we are now in 2006 and have no dual-carriage road between Busia and Mombasa. Rather than building a dual carriage road between Busia and Mombasa through lease financing, we have financed very funny projects in the Office of the President, which, in the final analysis, have been proven to be non-existent. At stake in these Supplementary Estimate is Kshs20.7 billion. Any Engineer will tell you that Kshs20.7 billion, if added to lease financing, will build a dual carriage road between Busia and Mombasa.

Today, Prof. Katama Mkangi would have been alive because he would have been driving on a safer highway. Many Kenyans, great and small, would have been alive, because they would have been driving on a We would rather print safer highway. Supplementary Estimates and bring them to the House to spend money on what is called "other than allocate money to operating expenses" what this country needs. I would like to submit that it is time this House put its foot down to ensure that the wealth of this nation is used for bureaucratic and not for development expenditure.We have people who would rather put money into their pockets and businesses than build this nation.

The reports we get, as the people of Kenya, indicate that there is tremendous looting going on in the Government at this time. When I was in the Government I went to New Nyanza General Hospital and saw that, that Hospital was improving. But when I went there last weekend, I saw that it had gone back to Nyayo days. We have one nurse to 60 patients at this Hospital. I would like to tell you that from first hand experience. My father was admitted to the amenity ward at the New Nyanza General Hospital in Kisumu with my own nurse to attend to him. The nurse could not sleep in that amenity ward because of mosquitoes. Mosquitoes were harassing patients

in the hospital. Instead of spending money to fight mosquitoes at this hospital, we have that money being spent on "other operating expenses". What is the Government operating?

I would like to see the money that is in these Supplementary Estimates go to genuine expenditures like rehabilitating our hospitals and staffing them to ensure that we have one nurse per patient, as is the case in the Nairobi Hospital, so that our people can truly believe that 40 years after Independence we are fighting poverty, ignorance and disease. If we are going to approve these Supplementary Estimates as they are, then as it is said in the Bible, there is no truth in us and we will be deceiving ourselves. I would like to see submitted Estimates that are in line with what we agreed when I was in the Government, namely to empower the people of Kenya and advance democracy.

It is important to note, and I would like this House to note this, that only two Ministries in this Government follow the Economic Recovery Strategy, as we agreed. These Ministries are that of Water and Irrigation and that of Wildlife and Tourism. If you look at the records of the Government, you will see that these are the two Ministries that have recorded progress. Other Ministries have been starved of resources by the Office of the President. It is in that Office where the Anglo Leasing beast reared its ugly head and took away development money from other Government Ministries.

Unless we deal with the basic problem in this country, which is stifling development, we will not get anywhere. That problem is having an authoritarian system of Government. Unless we deal this issue once and for all, we shall, as the famous philosopher said, be dancing on the tip of a pin as if we are angels when we are not. I am saying this because doctorate students in their final analysis should find

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#### [Prof. Anyang'-Nyong'o]

out the fundamental cause of a problem. The fundamental cause of our problem is that the Government thinks that if everything is scheduled under the Office of the President, Parliamentarians will be scared enough to pass it.

We have come of age in this House, and say once and for all that an authoritarian Presidential system, which is stifling development in this country, must be uprooted from our system of Government, so that democracy can enable development. I would have wanted to see in these Printed Estimates a commitment by the Government not only to renew the constitutional review process but also have a clear time table for its conclusion. The Government should not deceive the people of Kenva forever by establishing commissions and committees to look for ideas, when the people of Kenya know what they want. The democracy in a people of Kenya want Parliamentary system of Government, where the representatives of the people will make decisions and not unelected officials.

I would like to submit that, for all intents and purposes, we should have a prime minister in this country. There is an official who is like a God, because he is three things in one. He is the Head of the Public Service, Secretary to the Cabinet and also a Permanent Secretary in the President's Office. Having three positions in the hands of one person is dictatorial. When we sit as a Cabinet the Head of Public Service is the Secretary and does not speak. As soon as he comes out of the Cabinet, he orders everybody in the Government. He circulars to Ministers, Assistant writes Ministers and everybody else and you cannot face him. If we have a de facto prime minister in the form of somebody who is not elected, it is high time we had a *de facto* prime minister who is elected by the people of Kenya and can answer questions in this House. This is a great anomaly in our system of Government and we know it. Unless we are pretending about democracy, we should accept that democracy is

found in a representative government. Democracy reflects the principle of no taxation without representation.

will be abdicating mv I responsibility, as an hon. Member of Parliament for Kisumu Rural Constituency, if I hand over these Estimates to a nonelected "Head of Government" called the Head of Public Service, who will, as soon these Estimates are passed, sit down with his Permanent Secretaries and decide how this money will be spent. That is the truth about this Government, and we have experienced it. If, indeed, there cannot be taxation without representation, then those of us who are elected must be in charge of how this money is spent and should not surrender our responsibilities to the Head of the Public Service.

#### (Loud consultations)

**Mr. Speaker:** Order, hon. Members! As I said when we began this Motion, it runs for only three hours unless the House orders otherwise. Therefore, I urge hon. Members making contributions to be concise, so that we hear the voices of others. Otherwise, we may have only three hon. Members contributing and may not hear others.

**Prof.** Anyang'-Nyongo: Mr. Speaker, Sir, I will bow to your plea. I will make my last point. A gentleman will always respect others' pleas. So, I will, in a gentlemanly fashion, accept your plea and conclude.

I would urge the other side of the House to stop this talk about pro poor policies. Pro poor policies are very discriminatory and condescending. Our mission, as a Government, is to eradicate poverty and not to put the poor in a corner somewhere and deplore them. When you begin being pro poor then you end up dishing out small amounts of money here and there for projects that will benefit the

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# [Prof. Anyang'-Nyongo]

poor. Since there is a policy of being pro poor, you will find that money allocated to projects that would eradicate poverty has been reduced. I would argue that we adopt an anti-poverty rather than a pro poor policy, because an antipoverty philosophy will lead us to voting large sums of money to poverty eradication projects including the CDF.

With those few remarks, I beg to oppose.

Mr. M'Mukindia: Mr. Speaker, Sir, I rise to support this Motion because I realise that when we do a budget it is not humanly possible to foresee what is likely to happen in the next 12 months. This is true in any budgeting process; whether it be Government or the private sector. We have to accept the fact that we do not know fully what will happen in the future.

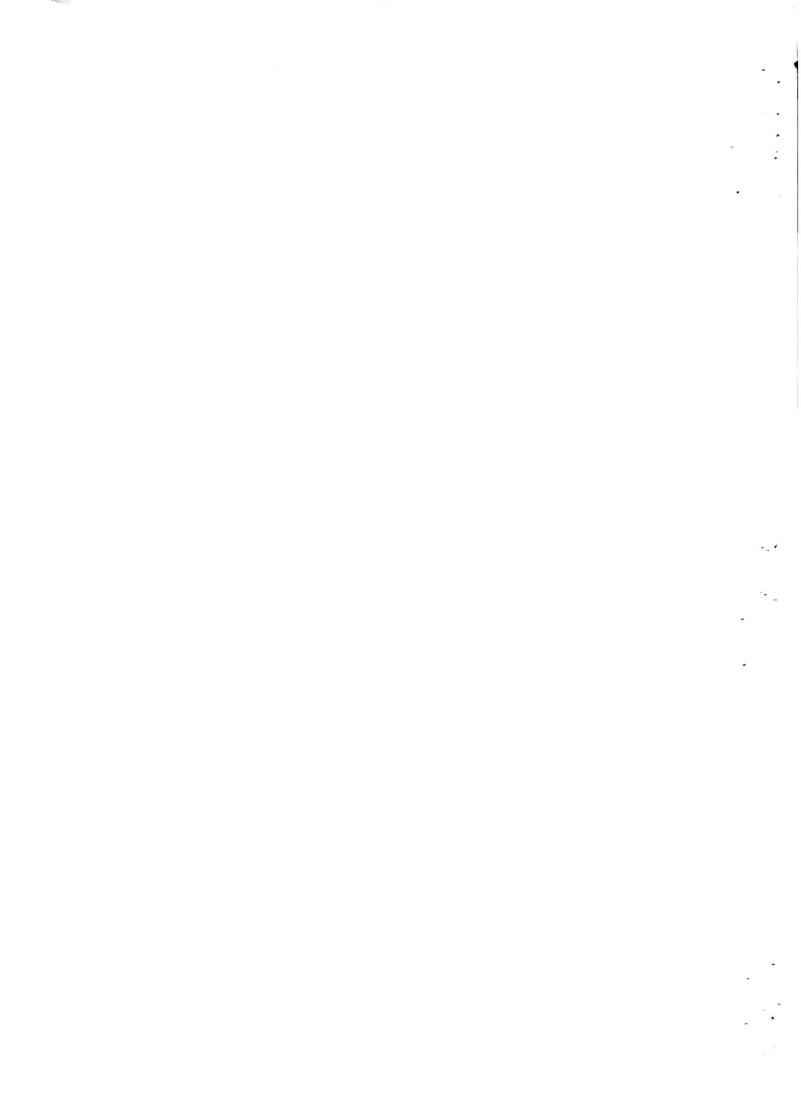
Nevertheless, I feel that, like hon. Members have said, there are certain concerns regarding these Supplementary Estimates. This is especially true if you look at how the money is being transferred from the Development Vote to the Recurrent Vote. We have been told that a lot of this money will go into meeting requirements of the famine relief efforts. I do not think any hon. Member would wish to see any of our people suffering merely because we do not want to vote for these Supplementary Estimates. For that reason, we must support this Motion.

However, Mr. Speaker, Sir, we are aware that as far back as June 2005 when the Budget was read, indications were quite clear that there would be a drought in this country. In fact, it had started, not just last year, but in 2004. One, therefore, wonders - and this must go to the Executive arm - why we did not foresee the problems that would be associated with the drought conditions prevailing from the year 2004, 2005 to date. Therefore, part of this transfer of Development Expenditure to Recurrent Expenditure must be borne by the Ministry itself for not factoring in this problem.

Mr. Speaker, Sir, the other concern I have with these Supplementary Estimates, is simply because one of the major policy feelers of this Government is that we shall continue to try to create jobs. It, therefore, means that we are taking money meant for development projects; wealth creation areas and poverty eradication to consumption, where we do not produce wealth and jobs. Therefore, this affects our efforts in reducing employment, poverty and ensuring that the rice fields which have been lying idle in Kisumu Rural where Prof. Anyang'-Nyong'o comes from are rehabilitated. The genuine concern is that we are moving money from the poverty reduction efforts to consumption. Again, this must have been seen in advance. Why was this not factored in since it was a well known fact for two years? The Meterological Department was continuously telling us that there was going to be serious drought conditions, not only in Kenva, but throughout Eastern Africa. Why was this not factored in?

Mr. Speaker, Sir, as I said earlier, the buck stops squarely on the planners and those in charge of the Budget within the various Ministries concerned. I also note that we are moving a substantial amount of funds from the National Assembly Vote to the Directorate of Personnel Management. I think we need to be explained to very clearly by the Minister what this means to the budget of Parliament? Is it as a result of savings within Parliament or as a result of not using the money in Parliament. Again, we must put this question squarely on the laps of the Clerk of the National Assembly. Why have we failed to spend this money in Parliament so that it has become necessary to transfer it from the Legislature to the Executive?

Mr. Speaker, Sir, I do not wish to belabour the point. I want to take account of the fact that this Motion must not last for more than three hours, but I hope, when replying, the Minister will explain to us



#### [Mr. M'Mukindia]

which areas of development will be affected by this transfer of Kshs15.8 billion from the Development Vote to the Recurrent Vote. Secondly, we shall want to know, as hon. Members of the Legislature, which areas of Parliament will be affected by the transfer of Kshs324 million from the parliamentary vote to the Executive Vote.

With those few remarks, I beg to support.

**Capt.** Nakitare: Thank you, Mr. Speaker, Sir. This Supplementary Budget has question marks, but I stand to support it, because I would like to see the Government functioning. If you cut the arm that feeds you, you will starve to death. There are constraints that this Budget has carried, probably because of unprofessional economics or because of oversights.

Speaker, Sir, looking at the Mr. expenditure summary on the Recurrent Vote, I am completely betrayed to see that the Ministry of Defence is underestimated. One can stand on the Floor of the House and say that Kenya is not at war and, therefore, we do not need and aircrafts, army transportation ships, personnel. This is laughable. I must support this Budget to supplement whatever efforts the Government is making. An amount of Kshs300 million is not enough to run the Ministry of Defence in the whole country. I must elaborate openly that the there is a problem in the Elemi Triangle. There is a problem along the Kacheliba-Uganda border. There is also a problem along the borders of Moyale and Marsabit. There is a problem along the Somalia border and in the Indian Ocean. Our Navy is not compatible and competent to curb the piracy in the Indian Ocean. We have seen the demise of our colleagues through the failure of the Kenyan Government not acquiring up to date aircrafts. This has resulted in the loss of hon. Members.

When I look at the Budget of the Office of the President that has Kshs8 billion, that money must be shared between the Ministry of

Defence. It should also be used to upgrade our police to enable them deal with insecurity in the country. The money must be used in the running and maintenance of poverty eradication programmes. When we think of poverty eradication, we have to think about drought. Drought may be seasonal, but it is a recurrent thing. The country has to be bold to face it when it The drought we experienced occurs. recently was last experienced 100 years ago. The drought occurred due to climatic changes and is self explanatory. We have seen the invasion of armyworms in farms and people using chemicals to deter the invasion and destruction of crops by army warms. That should make this House behave and approve the Budget, however irregular it may be. We do not have to be bull fighters to know who is stronger and who is weak.

When I look at the Ministry of Finance, I do not understand why it should be given Kshs2.8 billion when the Ministry of Defence is given Kshs300 million. What will the Ministry of Finance do with the money? It is supposed to be collecting money from us through taxes. The Budget reflects the Executive's empowerment of luxury---

Mr. Speaker: Order, order! I must bring you to relevancy. This is not a Budget. These are Supplementary Estimates. We are only giving money where it ought to be added. But if what had been given earlier in ordinary circumstances is enough, then it remains. Please, address the Supplementary Estimates, reallocation, if you please, because that is what it is.

**Capt. Nakitare:** Thank you, Mr. Speaker, Sir. The figures we have are exaggerated. So, if I go with what you have said, with all due respect, I will be undermining my thoughts. My school of thought will also be undermined greatly.

Mr. Speaker: Order, order! Order, Capt. Nakitare! You know you are obligated

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### [Mr. Speaker]

to take guidance of the Chair. You have to take my guidance, please. I am not trying to do anything to you, apart from guide.

**Capt. Nakitare:** Mr. Speaker, Sir, it is a Recurrent Supplementary Estimate. It is self explanatory. From what we are seeing, this country cannot develop due to lack of money. We had a Budget; why do we need to have Supplementary Estimates? It is because of the failure of the main Budget. If we had budgeted correctly, we would not have any deficit. If those who worked on the main Budget had a vision for this country, we would not have a calamity like the drought. What has been said by Prof. Anyang'-Nyong'o is true. However, instead of opposing the Supplementary Estimates, I support it.

With those few remarks, I support.

Mr. Raila: Mr. Speaker, Sir, I, like my colleagues who spoke earlier on, stand to oppose this Motion. I do not want to belabour the point that this country cannot develop if we continue to spend most of our meagre resources, merely in consumption; when we put too much money in Recurrent Estimates at the expense of development. Therefore, looking at the Supplementary Estimates, one is saddened that we are reducing the very little we had provided for in the Printed Estimates. When you look at the Printed Estimates, you will see that we had allocated Kshs69.3 billion for development as opposed to Kshs229 billion for Recurrent Expenditure. That constituted 23 per cent of the amount for development and 77 per cent for Recurrent. If this House passes the Supplementary Estimates, the net effect will be reducing Development Estimates from 23 per cent to 21 per cent and increasing the Recurrent Estimates from 77 per cent to 79 per cent. That has the effect of reducing several development projects which were in the approved Printed Estimates.

[Mr. Speaker left the Chair]

[Mr. Deputy Speaker took the Chair]

I have looked at the other Ministries' Votes and found out that the trend is consistent. There is increment in the Recurrent Expenditure and reduction in Development Expenditure. For example, I have looked at the Vote for the Ministry of Roads and Public Works and seen that a number of road projects which were approved have either been cancelled or funding has been substantially reduced. I want to give one example so as to explain what I am talking about.

On page 381, Head 385, Sub-Head 420, Isiolo District, Construction of Roads, in the Printed Estimates, there was Kshs102 million provided for the Isiolo-Marsabit Road. In the Revised Estimates, that has been slashed off completely and we have a decrease of Kshs102 million. When we move on to page 385 Sub-Head 490, Maua Central District, Construction of Roads, there is an Item of Kshs240 million. Funding is required to cater for advance payment and certified works on Ruiri-Isiolo Road, which was erroneously left out in the 2005/2006 Printed Estimates. We are slashing off funds for Isiolo-Marsabit Road which has been a subject of discussion here. Very recently, when we went to burry our dead in Marsabit, we spoke very eloquently about developing the road. We are cancelling the provisions for that particular road and creating expenditure for another road of Kshs240 million which was not in the Printed Estimates. Why is it not possible to use this money to begin the construction of the Isiolo-Marsabit Road if at all this Government is serious with the promises the President made in Marsabit when we went to bury our colleagues who died recently?

There there exists in this country the office of the Government Spokesman. If you look at page 6 of the Revised Estimates, under Head 712, Sub-Head 000, there is a title: Government Spokesman (Public Communications Office). This is,

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# [Capt. Nakitare]

perhaps, an office with two or three officers. You will realise that under the Item: Communications, Supplies and Services, there from Kshs1,850,000 to an increase is With regard to Domestic Kshs5,342,072. Subsistence and other and Travel Transportation Costs the money has been raised from Kshs2,200,000 to Kshs6,200,000. The money allocated for Printing, Advertising and Information Supplies and Services has been increased from Kshs5,500,000 to Kshs26 million. Further on, the amount allocated for Hospitality Supplies and Services has been Kshs2,020,000 to increased from Kshs4,020,000.

With Other Operating regard to Expenses, which Prof. Anyang'-Nyong'o was talking about, the Government will spend Kshs8 million. The amount of money for Routine Maintenance- Other Assets has been increased from Kshs1,100,00 to Kshs2,774,968 while Purchase of Office Furniture and General Government will cost the Equipment Kshs4,500,000. Research, Feasibility Studies, Project Project Preparation and Design, Supervision will cost Kshs2 million.

Government office of the The Spokesman alone has been allocated Kshs45 Should this The question is: million. Government be spending money on a Mr. Mutua who is known to run around with a motorcade of so many vehicles and shouting his voice hoarse without being coherent in whatever he says, or should this money be put to better use? Another question that this Government needs to ask is: What are these other expenses which amount to Kshs8 billion being given to this particular office? Like the hon. Member who spoke before me, I want to say that we cannot come to any other conclusion other than that these "Other expenses" is a new trick that the Government has invented to try to cover up for the money that they illegally withdrew from the Treasury and used during the referendum campaigns.

It is very sad that at a time when many

people are dying, the Government can only scheme for ways of trying to recover the money that was illegally removed from the Treasury. The media has been saying that hon. Members of Parliament are not considerate and that they have refused to approve the money that is meant to purchase food for those people who are starving. I have looked at that particular Item concerned with relief food and found out that there is only Kshs600 million which has been allocated for the purpose of emergency supplies for the people who are starving. So, one of the prime purpose of these Supplementary Estimates is to cover up for illegal expenditure and, secondly, to provide money for the bloated Executive which has been created through Executive fear simply because of blunders which have been occasioned by the President.

Mr. Deputy Speaker, Sir, neither did anybody ask the President nor did he consult anybody when he was creating a Cabinet of 34 Ministers. The President promised the people of Kenyan that he was going to run a lean Cabinet. He increased the Cabinet from 29 Ministers to 34 Ministers for no other reason other than for political expediency and survival. He then appointed two Assistant Ministers in almost each and every Ministry in order to create the strength that is required in this House. This is the reason why the Development Vote is suffering. The Government has to provide money to pay additional salaries to Ministers who are running departments. Government departments have been elevated to the Cabinet level so that Ministers can fly flags and be here like voting machines.

This Parliament must rise to the occasion and tell the President that they are not going to dance to his tune and approve illegalities which he has created himself in order to survive politically. I would like to urge my colleagues in this House that a time has come for Members of Parliament to stand up and be counted. Kenyans are

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looking at Members of this House. This House should be responsible and reject the Supplementary Estimates because they are not in the interest of the common man. This is not meant to reduce poverty, rather it is meant to deal only with political expediencies.

Mr. Deputy Speaker, Sir, in being mindful of other colleagues who want to contribute, I beg to oppose.

The Minister for Trade and Industry (Dr. Kituyi): Thank you, Mr. Deputy Speaker, Sir, for giving me a chance to contribute to this debate.

In my contribution, I intend to say that I am satisfied that this House has persons who can take the challenges that floor us down on our responsibilities and, in fact, rise beyond partisan rivalries and competition and do what is right. That is exactly what we are going to do today. I will also attempt to say a few things about what I think is the rationale of the Supplementary Estimates and the reallocation of public resources. Lastly, I will attempt to make a personal response to some of the things that gleamed out of the statements made by my friends hon. Raila and hon. Prof. Anyang'-Nyong'o.

Mr. Deputy Speaker, Sir, the desire to settle scores to show that there is weakness here and, that this Government is bad, can sometimes blind us to the opportunities that we have to constructively say what we need to do together. I know that there have been some issues which have been raised by the Opposition about the Supplementary Estimates which are legitimate issues for the Government to respond to.

We are operating on the reality where the media can set a momentum for us. The media in this country today feels very disappointed when we have consensus in this House. I saw the faces of my friends in the media gallery when we had consensus on the PAC Report; that drama had been avoided and that an opportunity to see people settling scores had been sidestepped. They like it when some

bloodied noses appear on the Floor of the House. If you look at the build up today, you will think that the country is on the brink of war and that the gladiators will meet on the Floor of Parliament today. It is very interesting because drama sells but the reality can gleam the substance from the rhetoric.

Mr. Deputy Speaker, Sir, it is my hope that the Minister for Finance has heard the very legitimate concerns raised by some of the more constructive critiques from the Opposition.

Particularly important, is the issue of transferring ministerial benefits from the Treasury to Parliament. I would like urge the Minister for Finance to heed this call and rectify this situation so that the ministerial allowances can go back to the Treasury away from the Parliamentary Vote. I think it is a legitimate concern. I think it makes sense and I think the Minister was wrong.

Mr. Deputy Speaker, Sir, I think it is an atrocious economy with truth for an hon. Member of Parliament to manufacture a House this before this that story Government wants to put Kshs600 million in the Supplementary Estimates for famine relief, because he wants to show how bad the Government is. Either he does not know what he is talking about or whoever advised him showed him the wrong figures which had the same net effect. That is the better part. Otherwise, it is a bit of opportunistic negativism. These Supplementary Estimates seek to put together out of the different Supplementary of the components Estimates, Kshs13.8 billion for famine relief. I listened to a critique of how the Government prepared the Printed Estimates. When I was listening to the bloating of further---

**Mr. Raila:** On a point of order, Mr. Deputy Speaker, Sir. Could the Minister point out where the Kshs13.8 billion for famine relief is? On which page is it?

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The Minister for Trade and Industry (Dr. Kituyi): Mr. Deputy Speaker, Sir, I will come to that presently. I will address some of the issues you have raised even with reference to irrelevant facts. But let me go on---

Mr. Raila: On a point of order, Mr. Speaker, Sir.

The Minister for Trade and Industry (Dr. Kituyi): It is not a question and answer session between me and the hon. Member for Lang'ata.

**Mr. Deputy Speaker:** Order, Mr. Raila! I do not want to allow interruptions for the sake of it. It is up to the Minister to point out if he wants to. You cannot say that he must say it because it is not a matter of argument. I would like our debate to be devoid of interruptions unless it is absolutely necessary.

Proceed, Dr. Kituyi!

The Minister for Trade and Industry (Dr. Kituyi): Mr. Deputy Speaker, Sir, I was speaking in broad terms; I will come down to the specifics. I was in Cabinet with Mr. Raila Anyang'-Nyong'o when the Prof. and Government, with substantial and extensive participation by Prof. Anyang'-Nyong'o who is my personal friend and former teacher started shifting away from the traditional itemising of detailed budget line to a new standard classification of the Budget, where output rather than line items is put in the broad categorisation. This means that if you go into the details that are read horizontally you have those items that are put under "other" delineated. To just look at what you were glad to have in the Printed Estimates, that structure was there in the Printed Estimates which you were party to presenting to this Parliament. At that time you did not find anything wrong with it. But when they come today in the same structure in the Supplementary Estimates, you say that they are hiding money that is being stolen by the Government. That is not particularly honest nor is it intelligent.

Mr. Deputy Speaker, Sir, there were two other things that were of concern to me. The people of Marsabit, Isiolo, North Horr and

Moyale desperately need a good road. Those people need to be alive and there before they can use the good road. This country is taking money from other areas; Kshs45 million has been taken from the roads in Bondo District, Kshs125 million has been taken from the roads in Busia District and Kshs350 million in Narok District, because this Government believes that the citizens of this country can understand the immensity of the problem of famine today and say: "We can forego the initial construction of this road for the next few months if it will keep Kenyans alive." You do not want to build a tarmac road for carcasses of animals which were killed because the State could not intervene in famine relief.

Mr. Deputy Speaker, Sir, recently, I watched the BBC from Singapore and I was proud to be Kenyan. I saw on the BBC television an army track stopping by the roadside in Modogashe. Army men came out and distributed drinking water to women standing by the road. I saw an army truck supplying hay to pastoralists when the time is over. I felt proud that this is a society that is responding to a domestic problem honourably and collectively. I did not think that by the Government moving resources to address the life and death matter of victims of drought in northern Kenya and other parts of the country, it was reducing Development Estimates vis-a-vis Recurrent Estimates.

Mr. Deputy Speaker, Sir, I have looked at the draft agreement being signed by the Government of Kenya and the Government of China. If you look at the contents of the part that is to be signed by myself and Mr. Buchi Ley on Friday morning, you will see a reflection of the reality that this Government has been thinking about how to source resources to deal with the issue of roads in the face of a shortfall in domestic expenditure. By the end of this week, we will have received a

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grant as part of the construction of the Nanyuki-Moyale Road. This is a statement of a Government which says that, when we have an emergency at home, let us use resources we had put on line for building roads to attend to an emergency. Friends of our country should step in to ameliorate the problem of infrastructure by putting new money into the construction of roads we were going to attempt to construct. I do not think that a responsible government could do better than that.

I heard a statement from the good professor - and I wish he was here to amend it - that this Government is killing development and it is reversing us. Prof. Anyang'-Nyong'o and I have been in the same Government and we went to address an international forum recently. We said that public revenues in Kenya today are 350 percent of what they were in January, 2003. If you look at the Budget and the fecundity of the investments on the Nairobi Stock Exchange, you will note that Kshs20 billion has been mopped up locally on the IPO of KenGen. This is a statement of an economy that is up and about.

I share the sense that growth alone is not economic development. This Government has done very well in returning us to growth but the essence of economic development and social pacts between the governed and the Government are pacts in which leadership sails beyond our partisan divide. We have to commit ourselves to do what it takes to ensure that no Kenyan will die because of want. We have to ensure that no Kenyan girl will be raped because of a disgraced male and that Kenyans will not be insecure because they do not carry guns into the bedroom. That contract takes more than an Opposition and Government which are ready to settle scores the way some of my colleagues who were only recently with me in the Government are talking before this House.

Mr. Deputy Speaker, Sir, I heard Prof. Anyang'-Nyong'o say that Kenyans want an elected Prime Minister. I do not think so. First

of all, there is no country which has an elected Prime Minister. What Kenyans want right now is that no other Kenyans should die because they do not have food due to lack of rain. Let this Government start investing in infrastructure to make sure that the next drought will not translate into famine. Those are the more immediate things that Kenyans want, and not the ability of us eloquently settling scores on the Floor of the House and pretend away the responsibilities that we were celebrating only recently. When you hear an hon. Member - not from the Official Opposition party - wailing more than the bereaved composition of illegal the about Government---

I remember very vividly one time when, at the end of a Cabinet meeting, my friend Prof. Anyang'-Nyong'o, sat at the same table with Mr. Karume and discussed how they could create synergies between their Ministries. It was an eloquent statement of approval that, that was from a colleague. They could include the budgetary estimates for the Ministry of Mr. Karume, as he worked together with the Ministry of Finance to present the Printed Estimates. But, all over a sudden, his eyes have been opened now! He sees Mr. Karume as the enemy. He did not see that when they were sitting at the same table in the Cabinet.

My friend, Mr. Raila, once famously said: "If you are joining the Government and they give you less than a full mandate, *hata mkia ni nyama*!" That was a famous statement from Raila Odinga. But, all of a sudden, he is denigrating Ministries that they are departments. Where was he? Where has he come from?

**Mr. Sungu:** On a point of order, Mr. Deputy Speaker, Sir. With due respect to my friend, Dr. Kituyi, is he in order to discuss personalities rather than issues in the Supplementary Estimates?

Mr. Deputy Speaker: Order! Let us discuss the Estimates.

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The Ministry of Trade and Industry (Dr. Kituyi): Mr. Deputy Speaker, Sir, if I have been discussing personalities, then I am wrong. But if I am discussing issues raised by persons, I am right. The analogy that "hata mkia ni nyama" is a statement by Mr. Raila that money is being spent on people who are heading departments being called Ministries. It is not about the character and person of Mr. Raila. But because he saw the difference, he did not raise any point of order. I hope you also start seeing the difference.

Mr. Deputy Speaker, Sir, this country is at a critical moment. We cannot pretend that we have gone through mourning, now everything is fine. At a very personal level, when I look at a debate like this, I am subconsciously waiting to hear Dr. Godana make his remarks. I feel a hollowness when I see that he is not at that space. But it was not for nothing that those hon. Members lost their lives. There is no virtue in perpetual settling of petty scores. There is a time for us to show our opposition with each other. There is time for us to rise to the challenge, not only to answer on national issues, but to redeem the credibility of Parliament. The public out there is wrongly thinking that Parliamentarians are sitting here intimidating the Government to give them more money for mileage. That is not in the Printed Estimates. We are not asking for any money from the Treasury to add to Parliament. If we are not able to speak with one voice to redeem and protect the stature and integrity of Parliament, they will believe that, that is actually the issue. If we find consensus and pass the Supplementary Estimates - which I hope we will do - they will believe that we have "cut" some deal about money for hon. Members.

None of us can win if we look at the smaller issues, and forget about our responsibility to redeem the larger picture. The redemption of the larger picture is a collective statement from this House that: "Yes, it is painful to forego some roads that we promised our own people. It is painful to forego some

things that we promised as a developmental agenda. It is even possible to forego some of the benefits of enhanced Constituencies Development Fund (CDF)." Those are the sacrifices that we have to make for citizens of this country in order for them not to go hungry. Those are sacrifices we have to make, so that our disciplined forces can keep the peace and silence the gun. They should be able to follow a prayer with firm action. That message gets drowned when we try to hit at each other. Even the message that Parliament is giving out, that there is something unfair about Ministerial allowances being transferred to the Vote of Parliament, we cannot afford to make that a partisan divide issue. We should say: "Technically, this is wrong! The Minister for Finance, please reverse this as soon as possible!" We can do that without saying that one side of this House has lost!

Historically, in the 14 years that I have been here, the greatest moments of this House have not come when we have been be able to point out the weaknesses of each other. When we have been able to lower our voices, stop talking at each other and talk to each other and start taking collective decisions about what is necessary for us. We should say that procurement and financing of Government activities should be within the law. A clear signal that we are empathising with Kenyans who are starving today. The Government has to move about its business of going beyond prayer, to show that we cannot condone primitive and wanton violence that has led to the deaths of some of our cleverest hon. Members. To about stop inventing new arguments procedures that we were party in developing and justifying.

With those few remarks, I beg to support.

Mr. Raila: On a point of order, Mr. Deputy Speaker, Sir. Dr. Kituyi promised to show us the Kshs38 billion for famine relief in the Supplementary Estimates!

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Mr. Deputy Speaker: Dr. Kituyi, what do you want to say about that?

The Minister for Trade and Industry (Dr. Kituyi): Mr. Deputy Speaker, Sir, the Kshs13.8 billion that I mentioned is as follows:-

(i) Because of the need for emergency energy because of the drought that affected the sourcing of power, Kshs4 billion has been allocated. That is the Global Energy Budget.

(ii) For relief food and rehabilitation, there is Kshs6.3 billion and Kshs6.6 billion for Strategic Food Security Reserves.

(iii) There are Kshs3 billion for Ministry of Water and Irrigation for digging livestock of and purchase boreholes. breeding stocks for maintenance of regeneration. I am afraid that, that was the comprehensively discussed when Government sought to use it.

Mr. Deputy Speaker, Sir, I cannot immediately give the pages of the Printed Estimates but I can, if the House so wishes, sit down and look at specific Items line by line, and refer to pages to show that the claim by my good friend, that Kshs600 million is all that there is, is laughable.

**Mr. Deputy Speaker:** Order! I now ask the Assistant Minister for Finance to come forward.

**Mr. Syongo:** On a point of order, Mr. Deputy Speaker, Sir. The Chair promised to give me the next chance after Mr. Raila. Could you give me the chance?

**Mr. Deputy Speaker:** I am sorry, Mr. Syongo. I know about that but, those who spoke took a long time. If you look at page 7 of the Supplementary Order Paper, there is an amendment proposed by the Assistant Minister. It is only fair that we give him time to move the amendment now.

Mr. Syongo: I promise not to take much time!

**Mr. Deputy Speaker:** Order! I think that is final. When we revert back after the proposed amendment, I will consider you, Mr. Syongo.

The Assistant Minister for Finance (Mr. Kenneth): Mr. Deputy Speaker, Sir, I beg to move that the Motion on Supplementary Estimates for 2005/2006 (Recurrent Expenditure) be amended as follows:-

> By deleting the fullstop at the end thereof, and adding thereto the following: "Subject to re-allocating from Vote R29 - The National Assembly - the following from Head 881, Item 210100, Kshs157 million; Item 2, Kshs86,407,898 and Item 3, Kshs82 million to Vote R7, Head 135 - Ministry of Finance."

**Mr. Deputy Speaker:** Attention of hon. Members is drawn to the fact that, there is an amendment to what is on the Order Paper. The Order Paper reads: "Vote R03, Head 025 - Directorate of Personnel Management."

The Chair has approved the amendment on Vote R7, Head 135 - Ministry of Finance. That is the proposed amendment.

The Assistant Minister for Finance (Mr. Kenneth): Mr. Deputy Speaker, Sir, the purpose of this amendment is to take back the money that was being paid to Ministers and Assistant Ministers from the National Assembly to the Ministries. We are proposing that it goes back to the Ministry of Finance, which could then appropriate to the respective Ministries. There has been questions as to the manner in which that was done. Hon. Members can take this opportunity to pass this amendment, so that we can regularise what was done.

I will ask Dr. Kituyi to second the amendment.

The Minister for Trade and Industry (Dr. Kituyi): Mr. Deputy Speaker, Sir, in seconding, I want to thank the Assistant Minister for Finance for this

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# [The Minister for Trade and Industry]

amendment. I too expressed a desire that for us to do things the right way, what seems to be infringing on separate accounting procedures has to be corrected, and I am glad that it is being done. The import of what the Assistant Minister is doing is to rectify what was wrongly done.

While at it, may I take this opportunity to point out to Members what I mentioned and was challenged by Mr. Raila.

**Mr. Deputy Speaker:** Order, Dr. Kituyi. Please, confine yourself to the issue at hand.

The Minister for Trade and Industry (Dr. Kituyi): Mr. Deputy Speaker, Sir, to my mind, the main thing that was legitimately raised by Members of the Opposition was the benefits to the transfer of Ministerial Parliamentary Budget. I am glad that the Ministry of Finance is responding to that genuine concern. I encourage the spirit that legitimately raised, matters are when Government has to show the maturity to positively respond to them and not go into reverse gear or resist them.

With those remarks, I beg to second.

**Mr. Okemo:** On a point of order, Mr. Deputy Speaker, Sir. I do not understand under what regulation the amendment can hold? If there was to be a proper transfer, it should be from the National Assembly to the respective Ministries. It cannot go to the Ministry of Finance and then from there go to other Ministries. There is no regulation under which you could do that.

Mr. Raila: Mr. Deputy Speaker, Sir, in addition to that, the Assistant Minister is talking about Vote R03, which is the Directorate of Personnel Management---

**Mr. Deputy Speaker:** No, it is Vote R07, Head 135, Ministry of Finance. This House is only concerned about moving the money from the Legislature to the Executive. That is the gist of the proposed amendment.

Mr. Syongo: On a point of order, Mr. Deputy Speaker, Sir. This issue should be

clarified further. If included in this sum are the basic salaries of Ministers and Assistant Ministers which they are entitled to by virtue of being Members of Parliament, then it would be an illegality, so to speak---

Mr. Deputy Speaker: Order, Mr. Syongo! You are entitled to debate this matter as soon as I propose the Question.

(Question, that the words to be added be added, proposed)

Mr. Okemo: Mr. Deputy Speaker, Sir, if this amendment had come in the form that we transfer these various items from the National Assembly to the various Ministries where the basic salaries and allowances had originally been budgeted, then I would support it.

# [Mr. Deputy Speaker left the Chair]

## [Mr. Speaker resumed the Chair]

But this is the wrong way to do it. I think we are trying to find a short-cut to solve an irregularity which had originally been committed by the Ministry of Finance. I know they are in a hurry to make a correction, but they are doing it the wrong way. These amounts of money represent persons who can be identified, namely, Ministers and Assistant Ministers. We know that these officers do not serve in the Ministry of Finance, but under various Ministries. So, those specific amounts must, therefore, go to the specific Ministries. In fact, under the approved estimates, there is no money that goes to the Ministry of Finance which then passes it on to any other Ministry. The role of the Ministry of Finance is to appropriate expenditures once this House has approved them.

**Mr. Speaker:** Mr. Okemo, I think you can also assist the House by following the right way. We correct anything by amendments. An amendment Motion is also

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#### [Mr. Speaker]

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capable of being amended. But for the House to appreciate what is being done, I think we must get the background of it. This money is not coming out of the blue. It is from the Budget itself, previously sitting in every Ministerial either Vote as Ministerial Responsibility or House Allowances. Those matters that cover Ministers as such. They were brought from the original Vote to this Vote. If you think it is wrong for it to go to the Treasury and then to have it disbursed to the various Ministries, you could actually amend that amendment by proposing that the various sums be dispatched to the various relevant Vote Heads in the relevant Ministries to cover those allowances. But you can only do that, not by wondering, but by moving the right amendment. You stand guided.

#### (Applause)

Mr. Okemo: Mr. Speaker, Sir, as much as I agree with the Chair, I think it is the responsibility of the Mover, who is the Minister for Finance, to come up with that amendment. But on my part, I am not even supporting the Motion, leave alone having to help them to correct the anomaly which they have created themselves.

Mr. Speaker: Well, you are entitled to oppose. But what Members are not entitled to, is to put hurdles. If you think there is something wrong, oppose it. If you think it is done the wrong way, then you are entitled as a Member to correct it. Indeed, you have a responsibility to bring an amendment. But you can continue opposing, if you want.

Mr. Okemo: Mr. Speaker, Sir, on top of opposing the amendment, I also have very fundamental observations to make. I have listened very carefully to what Prof. Anyang'-Nyong'o raised. He raised some very serious concerns, that there are huge variations between the approved Budget and the revised Budget. The variations are so big that I do not believe it would be fair for this House to be

expected to approve huge variations without explanation as to the clarification of the composition---

The Assistant Minister for Finance (Mr. Kenneth): On a point of order, Mr. Speaker, Sir. I think we should confine ourselves to this particular amendment. The hon. Member can have an opportunity to discuss the Supplementary Estimates at another time.

**Mr. Speaker:** Order! I agree. We will have to discuss the amendment, dispose of it one way or the other, and then come back to the main Motion, which is the Supplementary Estimates.

Mr. Okemo: Mr. Speaker, Sir, I will not spend much time, because I think I have made my fundamental point. But I think what needs to be done is what happened actually when we were approving the Budget. The Assistant Minister should go back and actually itemise those figures that relate to the specific Ministries and bring them to this House for approval.

Mr. Speaker: Order, hon. Members! Maybe the Chair can again attempt to help. I want to try to shed some light on this. Ministerial Independence, Since house, domestic servant responsibility, allowances, gratuity and all other payments that relate to being a Minister have always been paid by the Executive. Parliament makes all those payments that relate to an hon. Member, as an hon. Member. Now, for some strange reason, after we passed the Budget--- All these figures are not from the blues. They are actually a collection of what was in the Budget we passed, or rather the balance of it, because a lot of it has already been spent over the last few months. The Minister, for some reason now wants such payments to be made by Parliament. If I understood Dr. Kituyi well, I think the is the following: There is rationale separation of powers between the Executive and the Legislature. That principle is not procedural. It is constitutional and basic to

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#### [Mr. Speaker]

parliamentary democracy. The minute you try to fuse, because this is what the proposal attempts to do, you completely destroy the concept of separation of powers, as we understand it.

## (Applause)

So, what is being attempted to be done here is to rectify that and take back that money to wherever it came from. The Executive will pay its own Ministers their dues the way it has always done. Parliament will continue to pay Ministers and Assistant Ministers what it has always been paying by virtue of their being Members of Parliament. I think that is the position.

Thank you. Yes, Dr. Machage!

The Assistant Minister for Health (Dr. Machage): Thank you, Mr. Speaker, Sir, for that elaborate and wise explanation of the situation. Indeed, we are faced with the issue of deciding whether money that is not due to Parliament, or money that Parliament should not handle or pay, is to be paid out by it. That bit is painful to Parliament. If the Minister for Finance has looked at his own Budget and thought it wise that this money be moved to his Ministry, there is nothing wrong with that. Therefore, I do not see the necessity of even thinking of an amendment to this amendment to move this money to the respective Ministries. It is just prudent that we see the reality and sense, as explained by the Chair, and approve this amendment.

Mr. Speaker, Sir, with those few remarks, I beg to support.

Mr. Speaker: Very well! Yes, Mr. Billow!

Mr. Billow: Mr. Speaker, Sir, to begin with, I seek your guidance regarding page 416 of the Recurrent Expenditure Estimates. Under Head 881, Legislature, Item 2110100, Basic Salaries, Permanent Employees---

Mr. Speaker: Hon. Members, look at page 416, Head 881, Legislature. You will find

000, Headquarters. The hon. Member is referring to the first Item after that, I believe.

Mr. Billow: Yes, Mr. Speaker, Sir. I am referring to the first Item, Basic Salaries. It says: "Additional funds are required to cater for the salaries of Ministers and Assistant Ministers." That figure, if you turn to page 414, is Kshs157 million. That is the figure the Minister is trying to transfer from the National Assembly back to the Treasury. My question is: Who is supposed to pay the basic salaries of the Ministers? Is it Parliament or the Treasury? I am seeking your guidance. Could you clarify this?

**Mr. Speaker:** Hon. Members, this matter is very plain and simple. This figure of Kshs157 million is the collective entitlement to Ministers who were being previously paid by the various Ministries. Now a lump sum amount has been provied the National Assembly Vote, so that it can pay the Ministers. It is a lump sum amount and is contained in these Supplementary Estimates. It is only a balance of the Budget.

You will also find that among the things being removed are the house allowances payable to Ministers, as Ministers. You will also find that the thing that is now being removed and transferred to the relevant Ministries is the gratuity payable to Ministers, which is not payable to Members of Parliament. It is payable to Ministers because they are Ministers. They must be paid by the Executive under the relevant Ministries.

That is the position!

**Mr. Billow:** Thank you, Mr. Speaker, Sir, for the clarification. It is just that the use of the words "basic salary' causes a bit of anxiety.

Mr. Speaker, Sir, I have no problem with this amendment. I support it. But I need to raise just two points very quickly. One, I think the preparation of Budgets, if •

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#### [Mr. Billow]

I may use the words of my colleague here, is not rocket science. It should be as accurate as possible, so that we do not have wide variations. The kind of amendments being made to some Items, for example Kshs597 million being removed from pensions because it is not going to be used, are not encouraging.

Secondly, there is a question that had been raised, both inside and outside the House, about an increase of the salaries of Ministers and Assistant Minsters through a circular by the Head of the Public Service and Secretary to the Cabinet. Perhaps, just to encourage transparency, I would advise the Minister to also shed some light on that matter. Where exactly is the so called increase that the Head of the Public Service and Secretary to the Cabinet has, in fact, effected? We cannot find it in this particular document. I understand it was included in the Estimates for June, 2005, where we find Kshs200,000 in every Ministry for Ministers, and, I think, salaries as Kshs100,000 for Assistant Ministers. It is important that we bring it out clearly, so that hon. Members of this House can approve something they can see, without hiding anything or causing such an impression.

Otherwise, I support the amendment.

The Assistant Minister for Finance (Mr. Kenneth): Mr. Speaker, Sir, I would like to thank the shadow Minister for Finance for supporting the Ministry in this very important amendment to the Motion.

This particular amendment has no cost implication, because whatever came back to the House from 1st November, 2005, so that everybody is paid here, is what is being returned to the Ministry of Finance. I also fully appreciate what the former Minister for Finance said, that, perhaps, we should have appropriated it to the respective Ministries. I see no problem with appropriating it to the respective Ministries. We have put it to the Vote of the Ministry of Finance because it is the custodian of the entire funds of the Government. If it is the wish of the House that

the funds provided under these line Budget Items be reverted to the appropriate Ministries, I would have no problem.

**Mr. Speaker:** Order! If I may help the House, when you make this resolution, a Supplementary Appropriation Bill will come to the House for approval. It is through the resultant Supplementary Appropriation Act that you will disburse all this money from the Treasury to the various Ministries. Is that okay?

The Assistant Minister for Finance (Mr. Kenneth): Yes, Sir.

**Mr. Speaker:** Thank you. Very good! Why do you not all applaud?

#### (Applause)

(Question, that the words to be added be added, put and agreed to)

Mr. Speaker: Hon. Members, the Motion, as amended, now reads as follows:-

(i) THAT, a sum not exceeding Kshs12,536,446,290 be from the granted Consolidated Fund to meet expenditure during the year ending 30th June, 2006, in respect of Supplementary Estimates of 2005/2006 Financial Year (Recurrent) to the having regard reduction of proposed Kshs4,983,986,530 therein appearing.

(ii) THAT, a sum not exceeding Kshs8,245,146,348 granted from the be Consolidated Fund to meet expenditure during the year ending 30th June, 2006, in respect of Supplementary 2005/2006 Estimates of Financial Year (Development) having regard

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#### [Mr. Speaker]

to the proposed reduction of Kshs15,786,941,614 therein appearing, subject to reallocating from Vote R29, National Assembly, the following from Head 881-

(1)Item 210100 Kshs157,000,000 (2)Item 211300 Kshs86,407,898 and. (3)Item 2710100 Kshs82,000,000 R07. to Vote 135. Head Ministry of Finance.

(Question of the Motion as amended proposed)

Mr. Speaker: Mr. Michuki, you may have the Floor!

for Minister of State The Administration and National Security (Mr. Michuki): Mr. Speaker, Sir, I wish to thank you very much for granting me the opportunity the debate on the contribute to to Supplementary Estimates that have been tabled before this House.

#### (Loud consultations)

Mr. Speaker: Order! Order, hon. Members! We will have some silence!

Proceed, Mr. Michuki!

The Minister of State for Administration and National Security (Mr. Michuki): Mr. Speaker, Sir, let me take this opportunity to, first of all, correct an impression which has been made on the Floor of this House on the so-called "large variations

of the Estimates".

Last year, when the Government assessed the extent of drought and famine, a decision was made that everything must be done to make sure that we save lives and contain the calamity, which was natural. The drought, famine and all those deficiencies were estimated to cost Kshs19 billion. This money had to come from the revenues that provide the voted provisions.

To that extent, there had to be drastic reductions, which had been provided, expenditure under normal meet to circumstances because the situation had drastically changed. Making reference to "large variations" without understanding this background is misleading. I thought the issue would have been to seek clarification rather than conclude on those re-allocations. The statement ignored the reality that we have been dealing with since the drought and famine struck.

Therefore, although these Supplementary Estimates call for additional funds, to the extent that they are mostly dealing with re-allocation, it must be said that these re-allocations are caused by the drought, lack of water in ASAL areas, the famine that we are facing right now, and where we have to provide additional food to our people, particularly in ASAL areas and also the timing of the referendum.

Revised Estimates of this kind deal with situations that could never have been foreseen when the original Estimates were cast. Therefore, this is what the Revised Estimates are dealing with; deliberate reallocation and adjustments of provision to Votes by the Government to raise money to meet those emergencies.

Mr. Speaker, Sir, a lot has been said about the economy not growing. These are fallacies that are coming from people who would rather say that the grapes are sour. Those who have commented on this aspect have been hon. Members of this Government only a few months ago. Since

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## [The Minister of State for Administration and National Security]

they are not on the Government side, what the Government does must turn out to be unacceptable to them.

First of all, as hon. Dr. Kituyi has said, our economy is yielding three-and-a-half times the revenue the former Government was collecting. In fact, this is without a lot of sweat. Obviously, systems have been adjusted. The Kenya Revenue Authority should be congratulated by this House for facilitating so many projects to be implemented---

#### (Loud consultations)

**Mr. Speaker:** Order, hon. Members! This is a very crucial issue! Why do we not listen? We will pass things here that you did not listen to. Let me tell you my experience; in either 1994 or 1995, hon. Members failed to listen when the Supplementary Estimates were being discussed and they ended up reducing their benefits without knowing. This is because they did not listen.

Please, proceed!

The Minister of State for Administration and National Security (Mr. Michuki): Thank you very much, Mr. Speaker, Sir, for drawing the attention of the House to this very important matter.

Mr. Speaker, Sir, I was talking about our economy. Our economy is so strong that those who were unable to revive it before are jealous. If you look at today's newspapers, you will see that the KenGen Initial Public Offer (IPO)---

Mr. Speaker, Sir, I am sure hon. Okemo does not know what I am talking about.

**Mr. Okemo:** On a point of order, Mr. Speaker, Sir. Surely, we are talking about the Supplementary Estimates. For somebody to say that we are jealous about not having been able to revive the economy is irresponsible and out of order. We would all like to have a revived economy.

The Minister of State for Administration and National Security (Mr. Michuki): Mr. Speaker, Sir, hon. Okemo knows very well that when I talk about the economy, I am talking about the Supplementary Estimates. It is the economy that produces the kind of money that we are looking for.

I was saying that the KenGen initial public offer attracted from the public Kshs20 billion. This was from ordinary Kenyans who bought 500 shares each. If you noticed, since the offer was floated, there were queues at every bank which had offered to assist in giving loans that were required by our ordinary people. People who could not afford to buy more than 500 shares at Kshs11.90 eventually raised Kshs20 billion. The shares were worth Kshs7.8 billion and the balance of over Kshs12 billion has to be surrendered back to the banks. The article that I am drawing your attention to is anticipating that interest rates will go down because of the high liquidity. We have to create a demand to absorb that money.

Mr. Speaker, Sir, the Supplementary Estimates provided for the construction of 334 dams last year in Arid and Semi-Arid Lands (ASAL) areas. These dams are meant to collect water that can be used by the whole Kenyan population of 33 million people for six days. Also, 288 boreholes were dug last year. I am sure the hon. Members on the other side of the House are aware of these facts.

I will not comment on the allegations about the Cabinet appointments because there is not much there to comment about. In my opinion, it was hot air. The law is quite clear and the authority of the Government is well understood.

Mr. Speaker, Sir, if this authority is exercised to the disadvantage of certain people who made themselves unfit to be in the Government, it is nothing to worry about.

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## [The Minister of State for Administration and National Security]

Finally, any Government---

(Loud consultations)

Mr. Speaker: Order, hon. Members! Proceed, Mr. Minister!

State for Minister of The Administration and National Security (Mr. Michuki): Mr. Speaker, Sir, any Government in the world, as long as it operates within the law, can create institutions. Whether you talk about the Government Spokesperson or Dr. Mutua's office, the office has been created legitimately by the Government in power. Other than the fact that Dr. Mutua is performing his job properly, there has been no reason why we should argue about the Kshs45 million that would be spent to make sure that Kenyans are told the truth about what the Government is doing, which is what Dr. Mutua is supposed to If it is the case that Dr. Mutua appears do. to be scoring well, that is good.

With those few remarks, I beg to support.

**Mr. Weya:** On a point of order, Mr. Speaker, Sir. I would like to request that the Mover be called upon to reply because we need to make progress.

**Mr. Speaker:** Order, Mr. Weya! Apparently, all of you do not know the law. This Motion must go on for not less than three hours. That is why we must begin not later than 3.30 p.m. You must learn the law and respect it!

The Minister for Trade and Industry (Dr. Kituyi): On a point of order, Mr. Speaker, Sir. With the indulgence of the Chair, when I was making my contribution, I made certain statements and I was asked by hon. Members to show where they appear in the Supplementary Estimates. If you can grant me the indulgence, I would like to substantiate what I said.

Mr. Speaker: What information were you asked to give?

The Minister for Trade and Industry (Dr. Kituyi): Mr. Speaker, Sir, I was arguing that hon. Raila was wrong to claim that the total provision for famine relief in the Supplementary Estimates is Kshs600 million. I contested that and I just wanted to show where the evidence is.

Mr. Speaker: Go ahead, as long as you do not re-open debate.

The Minister for Trade and Speaker, Industry (Dr. Kituyi): Mr. Sir. I will not re-open any debate. My purpose is just to prove that the claim of Kshs600 million is not correct. I would like to refer hon. Members to page 3 of the Recurrent Expenditure, Head 275, Item 2640200, Emergency Relief and Refugee Assistance, Kshs6.3 billion. On page 4 of the same volume, Head 564, Item 3120100, Acquisition of Strategic Stocks has an allocation of Kshs1.6 billion, showing an increase of Kshs600 million. Additionally, there are pages 492 and 627 of the Development Estimates concerning what I had mentioned about energy and the Ministry of Water and Irrigation, which directly relate to drought and famine. I would like to negate the claim that the only provision for famine relief is Kshs600 million.

(Mr. Kipchumba stood up in his place)

**Mr. Speaker:** What is it, Mr. Kipchumba?

Mr. Syongo: On a point of order, Mr. Speaker, Sir. Before you took the short break, you actually promised me that I would be the next person to speak after hon. Raila.

Mr. Speaker: All right! I have heard you plead so often. I cannot be having a deaf ear, so I will hear you out. Mr. Kipchumba, I promise that I will hear you after hon. Syongo.

Hon. Members, you all know that by 6.00 p.m., I am compelled by law to call

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#### [Mr. Speaker]

upon the Minister to respond. So, we have about 15 minutes to discuss this Motion.

# Proceed, Mr. Syongo!

Mr. Syongo: Thank you, Mr. Speaker, Sir. First, may I take this opportunity to really commend you because you guided this House very ably and professionally when we were discussing the amendments, and the ruling you made could not have been better. I hope that the Minister for Finance will take note that those emoluments that are due to the Ministers and Assistant Ministers on account of their being hon. Members, specifically their basic salaries, which are their entitlements as hon. Members, should remain under the Vote of the National Assembly when the Supplementary Appropriation Bill is prepared.

Mr. Speaker, Sir, having said so, I want to make a few remarks. When moving this Motion, the Minister for Finance attributed the need for these Supplementary Estimates to two reasons: One, because of the emergency that we are all aware of; the famine and droughtrelated situation. Secondly, he talked about the shortfall in tax revenue. I would like to say that, as a House, we must support the introduction of the Electronic Tax Registers (ETRS). This instrument will definitely help the Kenva Revenue Authority (KRA) to increase the amount of tax revenue for this country. Every hon. Member should support it so that an equitable amount of money is collected from those who are able to pay taxes, in order to finance the development and expenses of this Government.

Mr. Speaker, Sir, there is something that worries me. The Minister for Finance indicated that there was a shortfall of Kshs5.2 billion in terms of Import Duty and Value Added Tax on imports. The Minister attributed this shortfall to introduction of the new import the documentation procedure. I happen to know the Director-General of the KRA as a classmate and also because he is a professional. I cannot believe that such measures, like a new system, could have been introduced without carrying out an impact assessment of that new policy to the extent that we have a shortfall of Kshs5.2 billion! I can see that the Assistant Minister for Finance is very busy consulting with his colleagues, but I would like to appeal to him to check on the banking and the revenues which were collected during that period to ascertain that, indeed, there was a shortfall of that magnitude; because I do not believe that, that kind of shortfall could have been allowed to take place without the financial impact assessment.

Mr. Speaker, Sir, the third point I want to make is this. When the Minister was moving this Motion, he talked about one of the ways he is going to use to deal with the problems that necessitated the Supplementary Estimates. He stated that he is going to fall back to domestic borrowing to the tune of Kshs5.9 billion. If we have to increase our domestic borrowing by that amount, then we must be very, very concerned. For one, we are going to reduce substantially the amount of credit available for the private sector to invest and expand their businesses. There is also a possibility that, indeed, we are going to see that the gains in terms of the improvement of the economy, and indications are very clear that it is beginning to improve, are likely to be So, we are likely to see reversed. unemployment continuing and, in fact, even collection will also revenue be tax threatened.

But, Mr. Speaker, Sir, even more worrying is that inflation is likely to increase. Only last year, the inflation rate was a single digit. At the moment, it stands at 20 per cent. If we have to borrow another Kshs5.9 billion on the domestic market, the inflation is going to increase. The needs to take cautionary Government measures before it uses this particular method to bridge the gap between estimates and actuals that are required.

The second method which the Minister told us he is going to use to deal

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## [Mr. Syongo]

with the shortfall is the re-allocation of very substantial amounts of money from one Ministry to another. It is very important that before this is done, and even before this was proposed, a detailed analysis of the impact of such re-allocation is taken care of.

Mr. Speaker, Sir, it is only the other day when we lost our colleagues in an air disaster. Recently, we witnessed a documentary on one of the television stations, showing the pathetic conditions of our airstrips. It is only last week, after the Marsabit disaster, when we had another case where a Kenya Airforce plane was unable to take off from an airstrip in Busia.

Mr. Speaker, Sir, there was also a news coverage that, indeed, a number of police helicopters cannot be used because they cannot be maintained. The issue of serviceability of sensitive military equipment - including aircraft - is so critical that we must take it into account before we reallocate funds.

Mr. Speaker, Sir, I am reliably informed - I have not had a chance to look at the Estimates - that the Ministry of Education will have to forego Kshs1.3 billion! That money will be taken away from the Ministry and reallocated elsewhere. What is the impact of that in terms of education service delivery? I urge the Minister to look at those issues very critically. Otherwise, we will be trying to solve one problem and causing a more serious one.

Mr. Speaker, Sir, I want to conclude by saying the following. Several hon. Members have alluded to the over-subscription of KenGen shares. Those monies will increase Government revenue. Have those amounts been taken into account? There is no evidence that they have been taken into account. Since we are going to get money before the end of this financial year, I want to request the Minister for Finance not to deny sensitive departments substantial amounts of money by bringing these Supplementary Estimates. If he has done that, he should refund those monies, so that we do not compromise on service delivery. I feel that sufficient care was not taken when these Supplementary Estimates were prepared. So, I can only say I very reluctantly support this Motion!

Thank you, Mr. Speaker, Sir.

**Mr. Kipchumba**: Thank you, Mr. Speaker, Sir. I want to support this Motion because it is a normal practice. But I would like to make some comments.

The Government should prioritise the purchasing of strategic reserves by using the money meant for Emergency Relief and Refugee Assistance. The other day, the Minister for Agriculture said that a substantial amount of food will be brought from outside the country. We could not raise adequate stocks for the reserves because of the low price that was prevailing in the market.

Mr. Speaker, Sir, I urge the Ministry of Finance to give adequate finances. It should further direct the National Cereals and Produce Board (NCPB) to increase their prices. That will mop up the stocks that are still held by farmers, who are hoping that the prices will increase. We should do that, instead of losing the much needed foreign exchange to import strategic reserves. We would be better off buying the stocks locally. We will enrich Kenyans.

We know the reason why many people prefer to import stocks rather than buy them locally. It is because of the little kick-backs that they get in the process. We would like to discourage that.

Secondly, the National Registration Bureau has an additional Kshs84 million. The registration exercise is going on all over the country to ensure that Kenyans get identity cards. The only problem is that most of the personnel involved in the exercise cannot move because of lack of vehicles and fuel. Many hon. Members have to dig deep into their pockets to fuel Government vehicles. That is because they want their constituents to get identity cards, so that they can register as voters. I hope

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#### [Mr. Kipchumba]

this money will be released quickly to this Ministry which has been disabled in very many aspects in order to enable its personnel to register persons.

Mr. Speaker, Sir, I want to raise a concern on the Government Printer. On many occasions in this House we have raised concerns over the Government Press. There is an additional Kshs639 million. We hoped that this critical department called the Government Press would be able to raise its own revenue. If you visited this critical department, you will realise they have massive equipment. They can print bank notes. They can print anything that we would like to have in this country, but a lot of money has been lost because there are facilities which have not been certain completed. Electrification has not been done and certain critical equipment has not been activated. I think it is important that we need to make this critical department work because I have personally visited it and I have realised that once this equipment is activated, we can actually print anything for the East and Central African region and not just for Kenya. I

think, in addition, the Government Press can raise a lot of revenue. I do not understand why we would want to be giving it money every year and yet every Ministry has a Vote for printing, which in my understanding, they should be paying the Government Printer so that it can be able to sustain itself and, in effect, probably even raise quite a lot of revenue for this country. I hope that in the next financial year, the Government Press should be able to raise quite a lot of money for this country, and the equipment that is there must be put in use.

I have a problem with the Cabinet Office. In as much as I am not quite aware of what it deals with, the Ksh198 million that is allocated for it is quite a lot of money. I wish that this money could be given to famine relief so that Kenyans can be fed. Let us not take advantage of the fact that there are Kenyans who are starving by increasing money for famine relief food when, in effect, in terms of distribution, many Kenyans do not get adequate food. We must invest in logistics. I think the biggest problem that we have in this country is not really the food shortage because there is a lot of it in Western Kenya and North Rift but the movement of that food is the biggest problem in this country. I wish that we can be convinced that no Kenyan will die because of lack of adequate food and that the emergency response must be prompt and befitting. Our earnings must be used to distribute food in the cheapest way possible.

The other day it had to take the Head of State to order that the army be made to distribute food to the faminestricken areas. Why should we wait until the Head of State makes an order? We need to be proactive. Famine is something that we can always project and move adequate food to those areas in good time so that no Kenyan dies because of lack of adequate food.

Mr. Speaker, Sir, I want to say that the fact that there was over-subscription in KenGen shares is not a very good thing as many of the Ministers are saying. In fact, it is bad that many Kenyans are holding a lot of money. Too much liquidity creates a lot of inflation. In as much as there will be low interests, simple economics will tell you that there will be a lot of inflation in this country, which is in fact very bad for the economy. These two must balance.

With those few shares, I beg to support.

Mr. Speaker: Order, hon. Members! It is now time for me to call upon the Minister to respond. Go ahead, Mr. Kenneth!

The Assistant Minister for Finance (Mr. Kenneth): Mr. Speaker, Sir, with your indulgence, I would like to donate four minutes of my time to Mr. Kagwe, three minutes to Mrs. Mugo and three minutes to Mr. Konchella.

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Mr. Speaker: You are not a very generous brother! Anyway, it is your time!

Proceed, Mr. Kagwe!

The Minister for Information and Communications (Mr. Kagwe): Mr. Speaker, Sir, I would like to thank Mr. Kenneth for his generous donation of four minutes.

I rise to support this Motion. When we talk about expenditure for famine relief, it is important for us to---

(Loud consultations)

Mr. Speaker: Order, hon. Members! Again, let us have some order!

Proceed, Mr. Kagwe!

The Minister for Information and Communications (Mr. Kagwe): Mr. Speaker, Sir, it is very important to appreciate that the expenditure on famine relief is multiministerial in the sense that it is not just the question of purchase of food. Indeed, the purchase of food probably takes up about half of the money. Most of the money will go to areas such as transportation of the food. Transporting a plane-load of food to North Eastern Province, for example, may be more expensive than the cost of purchasing the food. However, that notwithstanding, that food must be taken to the places where Kenyans are suffering. Therefore, in considering, and in hon. Members looking at expenditure on this area, it is very important to keep that at the back of our minds.

Mr. Speaker, Sir, in supporting this Motion, I would like to congratulate Kenyans. Kenyans have kept this country going, and they are the ones who are paying this money. It is Kenyans, as opposed to popular opinion, where the thinking is that the donor community is the one that keeps Kenya running, who keep this country going.

The expected revenue from our own people this year is about Kshs327 billion. The expected Recurrent Expenditure this year, from what we have seen in the Printed Estimates, is Kshs237 billion. This tells you that Kenya runs

on its own. This is something that we should all, as a nation, be very proud of. When you consider that the Uganda budget is 50 per cent donor-funded, and the one in Tanzania is approximately 45 per cent donor-funded, this nation has a lot to be proud of. When I talk about this nation, I am not necessarily talking of the Government side. Kenya is made up of both the Government and Opposition sides. We should all remember that when we speak in this House, it is forgotten out there that we are simply playing the roles that we are supposed to play. We are not necessarily saying that the Government is evil; we are simply saying that there is a role for the Opposition, and that is to oversight the Government.

However, there is a sense in which the media begins to think that because somebody in the Opposition is opposing the Government, it means that, that person hates Kenya. That person does not hate Kenya. That person is doing what they are supposed to do. Therefore, I would like to urge that those who oppose various issues, like my good friend, Prof. Anyang'-Nyong'o, do so in that same spirit, appreciating that you oppose not for the sake of opposing, but you oppose to correct so that all Kenyans, irrespective of whether they sit on that side or this side, and irrespective of whether they are in this House or not, can continue to benefit from the good work that the Government will continue doing.

One of the issues that we are suffering from even as we sit on opposite sides, is that we are being demonised out there, particularly by the media. I understand that there is a Ministerial Question to this effect. I will respond to it when it is asked. I understand that there was a wish within the media fraternity of an individual speaking in the morning and saying that he wishes that lightning would strike and that the whole of this House

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[The Minister for Information and Communications]

would be demolished, including yourself, Mr. Speaker, Sir.

Mr. Speaker: And particularly!

## (Laughter)

The Minister for Information and Communications (Mr. Kagwe): Mr. Speaker, Sir, I was unable to decipher whether it is in particular or it is including. However, there are those saving that hon. Members of Parliament are "Ibilisi". When somebody wishes people ill and dead, the only individual who is capable of doing that; the only being capable of wishing all hon. Members of Parliament dead is the devil! It is not possible for right-thinking individuals of the community to wish any ill anywhere in the world. These are people who have lost sight of their role. They have forgotten that the freedom of the media is a means to an end, and it is not an end in itself. That is not how to go about issues. It is for that reason that we will present the Media Bill to this House. It is up to this House to decide how the media is going to operate from now on. We do not do so because we do not appreciate the role of the media in the democratisation process of our country. Indeed, the media is vital for democracy, but it is not the only institution that is vital. Parliament is also vital in a democratisation process. My four minutes seem to be over; I will continue with this matter tomorrow afternoon.

With those few remarks, I beg to support.

The Assistant Minister for Education (Mrs. Mugo): Thank you Mr. Speaker, Sir. I would also like to thank the hon. Assistant Minister for giving me this opportunity to contribute to this Motion, which I support fully.

I would like to thank the Ministry of Finance, and Kenyans in general, for feeding all the millions of starving Kenyans. In the same breadth, I understand that money has to come from somewhere. That is why reductions in some Ministries were absolutely necessary. We cannot support the feeding of million of starving Kenyans on the one hand, and bash the Government on the other hand for reducing the Development Votes. That is, indeed, double standards. We, therefore, need to rise above any petty issues that tend to show that we are better than them, especially when it comes to issues of national interest. I also want to thank both sides of the House and all Kenyans, because when they are threatened, they come together and show that they are one people.

I would like to appeal to Kenyan traders. and leaders in this House, who oppose installation of electronic tax registers (ETRs) to revise their stance. We appreciate that many traders are honest and are paying up their taxes, and that is why the Government is able to run. But there are a few unscrupulous traders who would like to get away with public taxes. It is for this reason that, as a House, we must support installation of ETRs to make sure that we do not run short of funds, and take money for emergencies from our Development Votes. I believe that when this matter comes to this House, we will unanimously support installation of ETRs.

Finally, I want to urge this House to pass these Supplementary Estimates, particularly those for the development of the education sector. We have the Education Sector Support Programme. We also have fast-tracking grants from our donor partners, which we must match with our own funds. Failure to match them with our own funds means interference with our free primary education programme, which I am sure no Kenyan wants interfered with.

Many of you have been asking when bursaries will be released. It is for this reason that we must all support these Estimates. Even as we reduce certain Votes,

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# [The Minister for Information and Communications]

I want to urge special consideration for my Ministry, because we have a programme with our donors into which we must put a lot of money. The money for my Ministry must not be reduced, or else we will say goodbye to this beautiful free primary education programme. I am sure none of you will want that to happen.

With those few remarks, I support the Motion.

The Minister of State for Immigration and Registration of Persons (Mr. Konchelah): Mr. Speaker, Sir, I would like to thank the Assistant Minister for giving me a few minutes to support to this Motion.

I would like to talk about the livestock off-take. The Government provided funds to buy livestock from our people in ASAL areas. While this Budget provides the same money to support livestock programmes, I want to ask the Government and the Minister concerned to not only buy the livestock back and provide to the people but also ensure that the people who have no money to buy that livestock are able to access resources either through soft loan credit, or every family should be given a set number of cattle for re-stocking.

When you look at the cattle rustling going on in the country now, it is a direct reflection of the poverty of the ASAL areas where people are fighting for their livelihood. They are taking cattle from other people to try and survive.

Mr. Speaker, Sir, we, therefore, need to provide for and strengthen the Ministry in charge of internal security, to provide security for our people. When you look at the number of people dying either in towns or elsewhere because of insecurity, it is a shame to this country, and yet we have enough skilled labour. We are supplying skilled labour to other parts of Africa in terms of teachers, engineers and doctors, yet we cannot provide security for our people. The money that is allocated to security should be utilised well. We should train a special force of people from the area where cattle rusting takes place. If we train 50 Somalis, 50 Pokots, 50 Turkanas and 50 Samburus and deploy them in those areas, they will flush out all cattle rustlers from there. I would like to suggest that the Minister considers special training for people from that area to tackle cattle rustling because it is impoverishing our people.

On the issue of relief food, I want to thank the Government for providing food to ensure that our people do not die of hunger. Indeed, I also want to thank the World Food Programme for working with the Government to feed our people during the drought period. We still know that a lot of food is growing in the fields and it will take another three months before it is harvested. We will soon have a problem of transport. We, therefore, want to ask the Minister for Roads and Public Works to ensure that there are sufficient funds to construct roads so that our people can transport their food to the market.

Mr. Speaker, Sir, in my constituency, I have one pathetic road from Chebunyo to Esoit where people grow a lot of food but they cannot transport it to the market. Right now we have a lot of maize in the fields, which will be ready soon. However, the farmers cannot be able to transport it to the market, and yet they want to use the earnings to buy livestock.

Finally, on the issue of registration in my Ministry, the Government gave directives that every Kenyan who has attained the age of getting an identity card should access the service for free. This is a Government policy and any officer who is charging the applicants is committing an offence. He will be dealt with accordingly. Indeed, I will take responsibility to ensure that four million Kenyans are registered within the stipulated time.

Mr. Speaker: Mr. Konchellah, your time is up!

The Assistant Minister for Finance (Mr. Kenneth): Thank you, Mr. Speaker, Sir, for allowing me to donate some of my time to a few selected respective hon. Members.

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#### [The Assistant Minister for Finance]

The Treasury appreciates the comments that have been made and the issues that have been brought up here by hon. Members. Indeed, it is arising from such issues that we are able to pick the feeling of hon. Members as we prepare for the main Budget, to take into consideration some of the facts and opinions that have been raised.

We have keenly followed the debate. One of the issues that have particular concerns to hon. Members is on the implementation of the Budget as approved by this House last year, and in respective years. We are aware that we need to respect issues that have been factored in the Budget, that have not been implemented. We want to reassure hon. Members that action will be taken against Accounting Officers who return funds to the Treasury without any reasonable excuse, denying Kenyans the services for which the was for. Indeed, Budget set Budget implementation is a major component of the performance contract of the Accounting Officers, which they have now signed. I am sure that one or two years from now, we will be able to pin-point in the performance contract, those officers who do not perform their duties.

Mr. Speaker, Sir, I have also noted the concern by hon. Members, of wastage by Ministries through purchase of vehicles and equipment. It appears as if this has been a perennial problem. We, indeed, are looking at what takes place in neighbouring and developed countries. We intend to provide a transport policy which is being prepared. We hope it will address this particular issue, conclusively.

Mr. Speaker, Sir, the Supplementary Estimates allow Ministries to realign their budgets. This is because in certain cases, we need to realign unforseen expenditures. The reduction in the Development Expenditure is reallocation to the for Recurrent not Expenditure. The reductions have been necessitated by the revisions on donor commitments for various programmes. The reduction in the Development Expenditure for the Ministry of Health was due to revisions to commitment of the Global Fund. Indeed, the provisions for the Recurrent Vote for Health have increased to cater for personnel expenses and other operating expenses. Hon. Kipchumba and Mr. Syongoh raised an issue about KenGen, which demonstrates in some way, confidence because we have more Kenyans subscribing for shares.

I also appreciate the concern which was raised from an economic point of view, of inflation. If you look at certain factors, like the dollar rate vis-a-vis the inflation, you will see that we are still in sound management. This Government has an obligation to feed its people and prevent any further loss of lives. Indeed, the supplementary budget has been caused by the need by the Government to undertake certain urgent measures to mitigate the effects of drought. I support the sentiments of hon. Members, of the need to find a lasting and sustainable solution to famine relief. Indeed, the Budget, beginning last year, set resources for boreholes to be sank in ASAL areas. This will increase accessibility and availability of safe, clean drinking water for domestic use and for the livestock, which has been a source of conflict in the ASAL areas. The Treasury wants to assure hon. Members that this issue will be taken very seriously, while drafting the next Budget.

An issue was raised about the strategic food reserve. I think we have fully taken care of that for the time being. We hope that when we are working on the next Budget, we will allocate more money for strategic food reserve.

Mr. Speaker, Sir, we must count ourselves lucky because the rains have come and we can now plant maize. However, we need to have proper planning so that in future, we are able to use our own strategic food reserve to feed our people. We also appreciate that people in ASAL areas have not only been affected from a point of what to eat, but also from a point of their livestock.

We need to think of how to re-stock the livestock so that they can go back to

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#### [The Assistant Minister for Finance]

their old habits and be able to feed themselves.

The Supplementary Estimates, as hon. Members may have noted, have recorded a provision for compensation of civil servants. This is despite the recent increments that were This has arisen due to the made. implementation of the integrated personnel has brought about payroll data that quality in personnel transparency and information, and hence eliminated overestimation of the wage bill and leakage in the payroll. I would like to assure the hon. Members that the reduction in Development Expenditure was due to reduction in dollar commitment.

In the case of the Ministry of Roads and Public Works the reduction of money meant to fund some projects is because no work has yet started and if the funds are left as reflected in the Vote they will be surrendered to the Treasury. That is the case with regard to the procurement procedures that are now in place. We have now passed a Bill on procurement matters and we are going to operationalise it.

Mr. Speaker, Sir, we hope that as we approach the next Budget, the operations of that Public Procurement and Disposal Act will be in place to hasten the implementation of what this House has budgeted for.

Mr. Speaker, Sir, I want to thank hon. Members for the commitment that they have shown this afternoon when discussing the Supplementary Estimates. We have heard of all shades of comments. I can assure Members, on behalf of Treasury, that we have taken in those and we shall consider them. comments at this time when we are especially approaching the next Budget.

With those few remarks, I wish to appeal to Members to support this Bill.

(Question of the Motion as amended put and agreed to)

#### Resolved accordingly:

(i) THAT, a sum not exceeding Kshs12,536,446,290 be granted from the Consolidated Fund to meet expenditure during the year ending 30th June, 2006, in respect of Supplementary Estimates of 2005/2006 Financial Year (Recurrent) having regard to the proposed reduction of Kshs4,983,986,530 therein appearing.

(ii) THAT, a sum not exceedingKshs8,245,146,348 granted from be the Consolidated Fund to meet expenditure during the year ending 30th June, 2006, in respect of Supplementary Estimates 2005/2006 of Financial Year (Development) having regard to the proposed reduction of Kshs15,786,941,614 therein subject appearing, to reallocating from Vote R29, National Assembly, the following from Head 881-(1) Item 210100 - Kshs157,000,000 (2) Item 211300 - Kshs 86,407,898 and, (3) Item 2710100 - Kshs82,000,000 to Vote R07, Head 135, Ministry of Finance.

#### ADJOURNMENT

Mr. Speaker: Hon. Members, for the convenience of the House, we will now adjourn our business to tomorrow, Wednesday, 26th April, 2006, at 9.00 a.m.

The House rose at 6.25 p.m.

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#### SPECIAL ISSUE

Kenya Gazette Supplement No. 87 (Acts No. 6)



REPUBLIC OF KENYA

### KENYA GAZETTE SUPPLEMENT

### ACTS, 2006

### NAIROBI, 7th December, 2006

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#### PRINTED AND PUBLISHED BY THE GOVERNMENT PRINTER, NAIROBI

#### THE APPROPRIATION ACT, 2006

#### No. 6 of 2006

#### Dated of Assent: 6th December, 2006

#### Date of Commencement: 7th December, 2006

AN Act of Parliament to authorize the issue of a sum of money out of the Consolidated Fund and its application towards the service of the year ending on the 30th June, 2007, and to appropriate that sum and a sum voted on account by the National Assembly for certain public services and purposes

( ))

#### ENACTED by the Parliament of Kenya as follows:—

1. This Act may be cited as the Appropriation Act, 2006.

2. (1) The Treasury may issue out of the Consolidated Fund and apply towards the supply granted for the service of the year ending on the 30th June, 2007, the sum of Kenya Shillings three hundred and forty-three billion, eight hundred and sixty-three million, three hundred and eighty-nine thousand, one hundred and thirty-one, and that sum shall be deemed to have been appropriated as from 1st July, 2006, for the services and purposes specified in the Schedule.

(2) The sum granted out of the Consolidated Fund by subsection (1) includes the sum of Kenya Shillings one hundred and seventy-one billion, nine hundred and thirty one million, six hundred and ninety four thousand, five hundred and sixty-five voted on account by the National Assembly on the 22nd June, 2006, in accordance with section 101 of the Constitution of Kenya.

**3.** In addition to the sum granted by section 2, there may be applied, for the several services and purposes specified in the Schedule, the sums specified out of any money directed to be applied as Appropriations in Aid under section 99 (2) of the Constitution of Kenya.

Short title

Issue of KShs. 343,863,389,131 out of the Consolidated Fund for Service of the year ending 30<sup>th</sup> June, 2006 and Appropriation of the money granted.

Appropriations in Aid

No. 6

	No. 6	124		
		The Approp	riation	
-		SCHEDULE		2006
	(1) Vote	(2)		(ss. 2 and 3)
	Vo.		(3)	(4)
_		Service or Purpose	Sumel	Appropria-
	Re	current Expenditure	Supply	tions in Aid
R	01 The	amount required in th	KSh.	KSh.
	Mini and admi admin servio	amount required in the year ending 2007, for the salaries and expenses o stry of State for Provincial Administra Internal Security, including gen nistration and planning, fi distration services, Administration Po ces, Government Press, Police al Service Unit	f the ation eral eld lice and	
R02	June, 2 staff o Nakur Eldore Service	nount required in the year ending 3 2007, for the salaries and expenses of f State Houses; Nairobi, Mombasa a u, State Lodges; Sagana, Kisun t, Kakamega and Presidential Pre s	Dth the nd iu, ss	471,430,455
R03	June, 2( Directo includin	ount required in the year ending 30 107, for the salaries and expenses of the rate of Personnel Managemen g Government Training Institutes and Development Institutes	e	2,000,000
R04 I a r	The amo June, 200 Ministry Idminist epresen	ount required in the year ending 30th 7, for the salaries and expenses of the of Foreign Affairs, including general ration and place	2,252,562,300	37,030,050
Itoy I Ju O Ho an Se	ffice of ome Affa d plann rvices.	nt required in the year ending 30th , for the salaries and expenses of the the Vice-President and Ministry of firs, including general administration ing, Prisons Service, Children's Probation and Aftercare Service, trol and Licensing Board	5,695,264,300	1,095,232,000
R06 The Jun Min Dev adm regi estin data and	e amoun e, 2007, nistry velopme inistrativ onal co nate also collecti Nation	t required in the year ending 30th for the salaries and expenses of the of Planning and National ent including headquarters re services, statistical services and -operation and research. The includes expenditure arising from on, policy analysis and research al Coordinating Agency for	6,528,170,710	56,707,360
			,002,005,180	1,500,000

		125		
200	06	The Appropriatio	п	No. 6
		SCHEDULE—(Contd.)		(ss. 2 and 3)
(1)		(2)	(3)	(4)
Voi No.		Service or Purpose	Supply	Appropria- tions in Aid
	Recurrer	nt Expenditure	KSh.	KSh.
R07	June, 2007 Ministry administra economic directorate informatio financial ir Revenue A expenditu	nt required in the year ending 30th , for the salaries and expenses of the of Finance including general tion and planning, financial policy, matters, debt management, of public procurement, government in technology services, banks and nstitutions, insurance and the Kenya suthority. The estimate also includes re arising from Government and parastatals reform	15,553,116,820	190,704,420
R08	June, 2007, Ministry of general ac expenses	nt required in the year ending 30th , for the salaries and expenses of the of State for Defence, including dministration and planning and related to the Kenya Armed	23,869,000,000	
R09	The amoun June, 2007 Ministry of including g	it required in the year ending 30th , for salaries and expenses of the Regional Development Authorities, general administration and planning I development	584,028,000	3,621,000,000
	The amoun June, 2007, Ministry o administrat agriculture, private sect supply of a extension re for agricu management	t required in the year ending 30th for the salaries and expenses of the f Agriculture, including general tion and planning, regulatory nt of inputs and outputs in promotion of agriculture and tor development, facilitation and egriculture extension services and esearch, information management lture sector, monitoring and t of food security and protection of irce base for agriculture	5,283,607,800	100,000 566,878,696
R11	The amount June, 2007, 1 Ministry c administrat equipment, medicine an services, int planning pr	required in the year ending 30th for the salaries and expenses of the of Health, including general ion and planning, buildings, curative health, preventive ad promotive health, rural health tegrated rural health and family rogramme, health training and nyatta National Hospital, medical		

	126		
No.		2	2006
	SCHEDULE—(Contd.)		(ss. 2 and 3
(1) Vote	(2)	(3)	(4) Appropria
No.	Service or Purpose	Supply	Appropria- tions in Aid
	Recurrent Expenditure	KSh.	KSh
	supplies and grants to non-government hospitals	21,533,184,880	77,492,850
R12	The amount required in the year ending 30th June, 2007, for the salaries and expenses of the Ministry of Local Government, including general administration and planning, and grants to local authorities	750,890,780	6,572,750,000
R13	The amount required in the year ending 30th June, 2007, for the salaries and expenses of the Ministry of Roads and Public Works, including general administration and planning, supplies branch, architectural, electrical, roads and mechanical departments and staff training. The estimate also includes expenditure in respect of maintenance of buildings and rents and rates for office accommodation	1,762,650,090	11,542,283,017
R14	The amount required in the year ending 30th June, 2007, for the salaries and expenses of the Ministry of Transport, including general administration and planning, Civil Aviation Board, Meteorological Department, Shipping and Maritime Services, Information, Communication and Technology Services, Kenya Civil Aviation Authority, Kenya Railways and Road Transport Branch	1,593,600,000	1,883,856,815
	The amount required in the year ending 30th June, 2007, for the salaries and expenses of the Ministry of Labour and' Human Resource Development, including general administration and planning, industrial relations, directorate of occupational health and safety services, human resource planning and development, directorate of applied technology, directorate of industrial and vocational training and department of micro and small scale enterprises development.	892,452,600	72,30:
R16	The amount required in the year ending 30th June, 2007, for the salaries and expenses of the Ministry of Trade and Industry, including general administration and planning, promotion of trade, industrial development, regional co- operation, import and export trade, Investment	072,452,000	12,50:

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	2006	127 The Appropriation SCHEDULE—(Contd.)		<b>No. 6</b> (ss. 2 and 3)
	(1) Vote	(2)	(3) Supply	(4) Appropria- tions in Aid
	No.	Service or Purpose	KSh.	KSh.
		Recurrent Expenditure		
		Promotion Council, Relific Development Institute, Kenya Industrial Development Institute, Kenya Industrial Property Office, Kenya Industrial Training Institute, Export Processing Zones Authority, Business Premises Rent Tribunal and Kenya Institute of Business Training	1,608,508,700	708,459,769
$\bigcirc$	R17	The amount required in the year ending 30th June, 2007, for the salaries and expenses of the Ministry of Justice and Constitution Affairs, including general administration and planning, Kenya National Human Rights Commission and Kenya Law Reform Commission	561,582,250	20,500,000
	R18	The amount required in the year ending 30th June, 2007, for the salaries and expenses of the Ministry of Gender, Sports, Culture and Social Services, including general administration and planning, culture and social services, development and co-ordination of sports and Kenya Library Services	1,788,124,260	14,593,430
	RIS	June, 2007, for the salaries and expenses errors Ministry of Livestock and Fisheries Development, including general administration and planning, regulatory management of inputs and livestock, promotion of livestock, private sector development, facilitation and supply of livestock extension services and extension research, information management for livestock sector, monitoring and management of livestock diseases and pest control and protection of natural resource base for livestock	2,738,347,050	171,568,797
		<ul> <li>The amount required in the year ending 30th June, 2007, for the salaries and expenses of the Ministry of Water and Irrigation, including general administration and planning, rural-urban and special water programmes, flood control and land reclamation and development of irrigation schemes including National Irrigation Board</li> <li>The amount required in the year ending 30th June, 2007, for the salaries and expenses of the</li> </ul>	2,422,318,800	311,810,00

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Ne	o. 6	The Appropriate	ion	2006
		SCHEDULE—(Contd.)		(ss. 2 and 3)
(1) Vo	te	(2)	(3)	(4) Appropria-
No		Service or Purpose	Supply	tions in Aid
	Recu	rrent Expenditure	KSh.	KSh.
	and pla develop and R	ry of Environment and Natura ces, including general administration anning, forestry development, minera oment, Department of Resource Survey emote Sensing and environmenta ment and protection	n 1 s	36,800,000
R22	The am June, 20 Ministr Marketi planning co-oper services	ount required in the year ending 30th 007, for the salaries and expenses of the y of Co-operative Development and ng including general administration and g, provincial administrative services, ative supervision and promotional , co-operative audit services and co- e education and training Programme		14,800,000
R23	The amo June, 200 Cabinet administ Reform Corporat National Commu	ount required in the year ending 30th 07, for the salaries and expenses of the		
і • З	The amo June, 200 Ministry o general a integratio	unt required in the year ending 30th 7, for the salaries and expenses of the of East African Community, including dministration and planning, regional n and contributions to regional and nal organizations	657,822,950	1,003,000
R25	The amou June 2007 State La administra Registra Administra	int required in the year ending 30th , for the salaries and expenses of the	729,826,100	100,000
R26 T J J S C	The amou une, 2007 udicial D ervices in Court of	nt required in the year ending 30th , for the salaries and expenses of the epartment for running of judicial cluding the Court of Appeal, High Kenya, Magistrates' and Kadhis'	1,318,186,980	96,000,000 458,000,000
			1,510,100,980	458,000,000

1	29	

	127		
2006			No. 6
	SCHEDULE—(Contd.)		(ss. 2 and 3)
(1) Vote	(2)	(3)	(4) Appropria-
No.	Service or Purpose	Supply	tions in Aid
	Recurrent Expenditure	KSh.	KSh
R27	The amount required in the year ending 30th June, 2007, for the salaries, allowances and expenses of the Public Service Commission in connection with public service interviews, appointments, examinations and discipline	241,734,000	1,010,000
R28	The amount required in the year ending 30th June, 2007, for the salaries, allowances and expenses of staff of the National Audit Office on account of services rendered to the Central Government and local authorities. The estimate also includes expenditure related to the audit services for state corporations	1,069,634,930	96,500,000
R29	The amount required in the year ending 30th June, 2007, for the salaries, allowances and expenses of the National Assembly comprising the Office of the Clerk and Legislature	4,402,666,300	1,000,000
R30	The amount required in the year ending 30th June, 2007, for the salaries and expenses of the Ministry of Energy, including general administration and planning, renewable energy development, electric power development and petroleum exploration and substitution	132,038,800	204,581,948
R31	The amount required in the year ending 30th June, 2007, for the salaries and expenses of the Ministry of Education, including general administration and planning, basic education, quality assurance and standards, higher education and policy and planning	92,868,900,000	81,620,000
R32	The amount required in the year ending 30th June, 2007, for the salaries and expenses of the Ministry of Information and Communications, including general administration and planning, information and news services, Keńya News Agency, Rural Press, Film Production Department and the Kenya Institute of Mass Communication	650,300,600	73,650,000
R33	The amount required in the year ending 30th June, 2007, for the salaries and expenses of Electoral Commission of Kenya, including review of electoral boundaries and registration		

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	No	6 The Appropriation		
		. 6 The Appropriation SCHEDULE—(Contd.)	2	2006
	$\overline{(1)}$			(ss. 2 and 3
	Vot No.		(3)	(4) Appropria
		Service or 1 urpose	Supply	tions in Aid
		Recurrent Expenditure	KSh.	KSh.
		of voters. The estimate also includes expenses related to general elections, petitions and by elections	3,572,124,300	4,000,000
	R34	June 2007, for the salaries and expenses of running the Kenya Anti-Corruption Commission including, general administration and planning, operations and expenditure related to research, education policy and preventive services, investigations and assets tracing and legal services and asset		
	R35	recovery The amount required in the year ending 30th June, 2007, for the salaries and expenses of the Ministry of State for Special Programmes, including general administration and planning, Relief and Rehabilitation, National Food Security, National Disaster Operations, National AIDS Control Council and Disaster Emergency Response Coordination	1,262,000,000 2,422,345,900	2,000,000
		The amount required in the year ending 30th June, 2007, for the salaries and expenses of the Ministry of Lands, including general administration and planning, land adjudication and settlement, Survey of Kenya, lands and physical planning	*	
	R40	The amount required in the year ending 30th June, 2007, for the salaries and expenses of the Ministry of State for Immigration and Registration of Persons, including general administration and planning, field	1,561,306,000	141,664,928
	2 1	administration services, civil registration, National Registration of Persons Bureau and mmigration Services	85,529,800	1,829,621,622
1	J N i K S C	The amount required in the year ending 30th fune, 2007, for the salaries and expenses of the Ministry of State for National Heritage, ncluding general administration and planning, Kenya National Archives and Documentation Service, Non-Government Organizations Coordination Board and National Museums of		
	K	Cenya	766,000,000	170,000

		131		No. 6
2	006	The Appropriation		
2	000	SCHEDULE—(Contd.)		(ss. 2 and 3)
$\overline{(}$	1)	(2)	(3)	(4) Appropria-
	lote	Service or Purpose	Supply	tions in Aid
<u> </u>	Vo.		KSh.	KSh.
		Recurrent Expenditure		
F	R42	The amount required in the year ending 30th June, 2007, for the salaries and expenses of the Ministry of State for Youth Affairs, including general administration and planning, National Youth Service and Youth Development and Training	2,643,203,350	32,510,000
)	R43	The amount required in the year ending 30th June, 2007, for the salaries and expenses of the Ministry of Science and Technology, including general administration and planning, technical education and National Council for Science and Technology	2,605,000,000	816,000
	R44	The amount required in the year ending 30th June, 2007, for the salaries and expenses of the Ministry of Housing, including general administration and planning, government estates department and housing development.	585,310,600	451,100,000
	R45	The amount required in the year ending 30th June, 2007, for the salaries and expenses of National Security Intelligence Service, including general administration and planning, operations, training and expenditure related to liaison offices	5,998,000,000	2,000,000
	R40	The amount required in the year ending 30th	1,700,350,200	125,244,251
		TECH	252,319,439,620	31,076,765,408
		SUB TOTAL		

132 No. 6 The Appropriation 2006 SCHEDULE-(Contd.) (ss. 2 and 3) (1)(2)(3)(4)Vote Appropria-No. Service or Purpose Supply tions in Aid Development Expenditure KSh. KSh. D01 The amount required in the year ending 30th June, 2007, for the Office of the President for capital expenditure, including general administration and planning, field administration services, Government Press, Kenya Police and General Service Unit..... 3,081,748,960 D02 The amount required in the year ending 30th June, 2007, for capital expenditure on buildings, extension and renovation to existing buildings at the State Houses and Lodges..... 264,000,000 D03 The amount required in the year ending 30th June, 2007, for the Directorate of Personnel Management for capital expenditure, including general administration and planning and training institutions..... 187,000,000 58,000,000 D04 The amount required in the year ending 30th June, 2007, for the expenses of the Ministry of Foreign Affairs, including general administration and planning and diplomatic representation..... 800,000,000 150,000,000 D05 The amount required in the year ending 30th June, 2007, for the Office of the Vice-President and Ministry of Home Affairs for capital expenditure, including general administration and planning, prisons service and children services..... 1,108,861,550 216,000,775 D06 The amount required in the year ending 30th June, 2007, for the Ministry of Planning and National Development for capital expenditure including general administration, national development planning, policy and research, statistical services, National Coordinating Agency for Population and Development and salaries and expenses of project personnel..... 772,085,420 1,121,988,724 D07 The amount required in the year ending 30th June, 2007, for the Ministry of Finance for capital expenditure, including general administration and planning, financial services, divestiture of public enterprises, capital and

200			No. 6
-	SCHEDULE—(Contd.)		(ss. 2 and 3
(1)	(2)	(3)	(4)
Vote No.	Service or Purpose	Supply	Appropria tions in Aid
	Development Expenditure	KSh.	KSh
	share investment in banks and financial institutions and government information technology services	34,423,328,001	1,221,951,000
D09	The amount required in the year ending 30th June, 2007, for the Ministry of Regional Development Authorities for capital expenditure, including general administration and planning and regional development	365,000,000	490,000,000
D10	The amount required in the year ending 30th June, 2007, for the Ministry of Agriculture for capital expenditure including general administration and planning regulatory management of inputs and outputs in agriculture, promotion of agriculture sector development, facilitation and supply of agriculture extension services and extension research, information management for agriculture sector, monitoring and management of food security, crop diseases and pest control and protection of natural resource base for agriculture	3,654,847,470	776,295,109
D11	The amount required in the year ending 30th June, 2007, for the Ministry of Health for capital expenditure, including general administration and planning, buildings, equipment, housing projects, curative health, preventive medicine and promotive health, rural health services, integrated rural health and family planning programme, health training, Kenyatta National Hospital, medical supplies and grants to Non-Government hospitals	6,984,343,850	4,731,950,356
D12	The amount required in the year ending 30th June, 2007, for the Ministry of Local Government for capital expenditure including general administration and planning, development projects within local authorities	1,286,151,780	806,400,587
D13	The amount required in the year ending 30th June, 2007, for the Ministry of Roads and Public Works for capital expenditure, including general administration and planning, consultancy, design, expenditure on		

No. 6	134 The Appropriation		<b>2006</b> (ss. 2 and 3)
140. 0	SCHEDULE—(Contd.)		
(1)	(2)	(3)	(4) Appropria-
Vote	Service or Purpose	Supply	tions in Aid
No.		KSh.	KSh.
Ċ	machanical transport, electrical department	6,175,141,350	16,515,504,520
D14	The amount required in the year ending Sour June, 2007, for the Ministry of Transport for capital expenditure, including general administration and planning, Railways, Kenya Civil Aviation Authority, Kenya Marine Services, Meteorological Services and Road Transport Branch	1,845,300,000	90,200,000
D15	The amount required in the year ending 30th June, 2007, for the Ministry of Labour and Human Resource Development for capital expenditure including general administration and planning, national manpower policy and development, technical training, industrial training, occupational health, informal-micro and small scale enterprise development and Directorate of Applied Technology	228,000,000	7,500,000
D16	The amount required in the year ending 30th June, 2007, for the Ministry of Trade and Industry for capital expenditure, including general administration and planning, promotion of trade, industrial development, internal and external trade services, Investment Promotion Council, Export Processing Zones Authority, Kenya Bureau of Standards, Kenya Industrial Research and Development Institute and Kenya Institute of Business Training		0 200,773,42
D1	<ul> <li>7 The amount required in the year ending 30th June, 2007, for the Ministry of Justice and Constitution Affairs for capital expenditure including general administration and planning Kenya National Commission on Human Rights and Kenya Law Reform Commission</li> <li>18 The amount required in the year ending 30th Construction of Gender, Sports</li> </ul>	221,000,00	00 1,017,933,9
	June, 2007, for the Winnsty of capita Culture and Social Services for capita expenditure including general administration and planning, culture and social services development and co-ordination of sports an the Kenya National Librar Services	n S, d	000 538,000,

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135
The Appropriation

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(00	2	and	31
100.	-	and	21

(ss. 2 and 3)		SCHEDULE—(Contd.)	
(4) Appropria-	(3)	(2)	(1) Vote
tions in Aid	Supply	Service or Purpose	No.
KSh. 501,000,000	KSh. 1,511,654,420	Development Expenditure The amount required in the year ending 30th June, 2007, for the Ministry of Livestock and Fisheries Development for capital expenditure including general administration and planning, livestock development, fisheries development and veterinary services	D19
2,791,806,000	5,000,190,850	The amount required in the year ending 30th June, 2007, for the Ministry of Water and Irrigation for capital expenditure including general administration and planning, water services and Regulatory Boards, Water Services Trust Fund, Water Resources Management Authority, rural-urban and special water programmes, fiood control, land reclamation and National Irrigation Board and National Water Conservation and Pipeline Corporation.	
287,849,372	986,260,140	The amount required in the year ending 30th June, 2007, for the Ministry of Environment and Natural Resources for capital expenditure, including general administration and planning, forestry development, mineral development, Department of Resource Survey and Remote Sensing and environmental management and protection	
8,094,750	180,000,000	The amount required in the year ending 30th June, 2007, for the Ministry of Co-operative Development and Marketing for capital expenditure including general administration and planning, professional administrative services, co-operative management and training.	
358,067,000	123,900,000	The amount required in the year ending 30th June, 2007, for the Cabinet Office for capital expenditure including general administration and planning and the Directorate of e- Government	
70,000,000	77,500,000	The amount required in the year ending 30th June, 2007, for the State Law Office for capital expenditure including general administration and planning, the Registrar General's Department and the Administrator General's Department.	

	The Appropriation		2006
No. 0	SCHEDULE—(Contd.)		(ss. 2 and 3)
715	(2)	(3)	(4)
(1) Vote	Service or Purpose	Supply	Appropria- tions in Aid
No.	Development Expenditure	KSh.	KSh.
D26	The amount required in the year ending 30th June, 2007, for Judicial Department for construction and improvement of court houses	400,000,000	
D30	June, 2007, for the Ministry of Energy for capital expenditure, including general administration and planning, renewable energy development, electric power development, rural electrification programme, petroleum e x p l o r a t i o n a n d substitution	2,277,035,870	6,162,733,096
D31	June, 2007, for the Ministry of Education, for capital expenditure including general administration and planning, basic education, quality assurance and standards higher education and policy and planning	3,223,733,190	2,813,221,163
D32	The amount required in the year ending 30th June, 2007, for the Ministry of Information and Communications for capital expenditure including general administration and planning, information and news services and Kenya News Agency, Rural Press, Film Production Department and Kenya Institute of Mass Communication	30,000,000	1,740,000,00
D3	June, 2007, for the Ministry of state for operating Programmes for capital expenditure including general administration and planning, flood mitigation, disaster emergency response coordination, arid lands resource management, National AIDS Control Council and disaster emergency response	2,273,633,960	1,717,653,22
D:	The amount required in the year ending 30th June, 2007, for the Ministry of Lands for capital expenditure including general administration and planning, land adjudication and settlement, Survey of Kenya, the Departments of lands, physical planning	289,800,000	

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The Appropriation

			opriation		No. 6
71	\	SCHEDULE—(Conta	ł.)		(ss. 2 and 3
(1 Va Na	ote	(2) Service or Purpo	se	(3) Supply	(4) Appropria- tions in Aia
	Developr	ment Expenditure		KSh.	KSh.
D4	Ministry Registratio administrat administrat National R Immigratior	tion services, Civil Regis egistration of Persons Bure n of Persons t required in the year endir	es of the on and general field tration, eau and	596,506,70	
	including ge Kenya Natio Service, M Coordination	for the salaries and expenses of State for National He eneral administration and pla onal Archives and Docume Non-Government Organi n Board and National Muse	eritage, anning, ntation zation ums of	100,000,000	0 406,686,000
D42	The amount June, 2007, f Ministry of general admi Youth Servi	required in the year ending for the salaries and expenses State for Youth Affairs, inc inistration and planning, Na ce and Youth Developmer	g 30th of the luding ational nt and	,514,200,000	
D43	Ministry of S general admineducation and	required in the year ending or the salaries and expenses cience and Technology, incl nistration and planning, tech d national council for scienc	of the uding hnical	72,000,000	
ي D44	The amount of June, 2007, fc Ministry of administratio estates departm	required in the year ending or the salaries and expenses of Housing, including gen on and planning, governi nent and housing developmer	30th of the neral ment nt. 5	550,000,000	
Ĩ	Wildlife for general admin	equired in the year ending or the Ministry of Tourism capital expenditure inclu- istration and planning, Tou Idlife Service	30th and ding	13,000,000	1,225,330,931
Т	ſotal	КSн.	91,54	43,949,511	46,097,809,979
C	GRAND TOTAL.	КSн.	242.04	53,389,131	77,174,575,387

PAGE

<u>SPECIAL ISSUE</u>



REPUBLIC OF KENYA

# KENYA GAZETTE SUPPLEMENT

ACTS, 2007

NAIROBI, 23rd October, 2007

CONTENT

Act-

PRINTED AND PUBLISHED BY THE GOVERNMENT PRINTER. NAIROBI

• • , -. . • .

#### No. 8 of 2007

## Date of Assent: 22nd October, 2007

# Date of Commencement: 23rd October, 2007

AN Act of Parliament to authorize the issue of a sum of money out of the Consolidated Fund and its application towards the service of the year ending on the 30th June, 2008, and to appropriate that sum and a sum voted on account by the National Assembly for certain public services and purposes

ENACTED by the Parliament of Kenya, as follows-

1. This Act may be cited as the Appropriation Act, 2007.

2. (1) The Treasury may issue out of the Consolidated Fund and apply towards the supply granted for the service of the year ending on the 30th June, 2008, the sum of Kenya Shillings fourhundred and forty-nine billion, thirty-eight million, four hundred and twenty-six thousand, two hundred and sixty, and that sum shall be deemed to have been appropriated as from the 1st July, 2007, for the services and purposes specified in the Schedule.

(2) The sum granted out of the Consolidated Fund by subsection (1) includes the sum of Kenya Shillings two hundred and twenty-four billion, five hundred and nineteen million, two hundred and thirteen thousand, one hundred and thirty voted on account by the National Assembly on the 21st June, 2007, in accordance with section 101 of the Constitution of Kenya.

3. In addition to the sum granted by section 2, there may be applied, for the several services and purposes specified in the Schedule, the sums specified out of any money directed to be applied as Appropriations in Aid under section 13 (2A) of the Sovernment Financial Management Act, 2004.

Appropriations in Aid.

No. 5 of 2004.

Short title.

Issue of KSh.

449,038,426,260 out of the Consolidated

Fund for Service of

the year ending 30th June, 2008 and

appropriation of the

money granted.

Appropriation

No. 8

(1)

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No.

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SCHEDULE (4)(3)Appropria-(2)tions in Aid Supply Service or Purpose KSh. KSh. Recurrent Expenditure R01 The amount required in the year ending 30th June, 2008, for salaries and expenses of the Ministry of State for Provincial Administration and Internal Security, including general administration and planning, field administration services, Administration Police services, Government Press, Police and 495,000,000 26,083,812,000 General Service Unit..... KUZ The amount required in the year ending 30th June, 2008, for salaries and expenses of the staff of State Houses; Nairobi, Mombasa and Nakuru, State Lodges; Sagana, Kisumu, Eldoret, Kakamega and Presidential Press 806,126,670 Services..... R03 The amount required in the year ending 30th June, 2008, for salaries and expenses of the Ministry of State for Public Service, including general administration and planning and 1,783,689,700 Government Training Institutes R04 The amount required in the year ending 30th

June, 2008, for salaries and expenses of the Ministry of Foreign Affairs, including general administration and planning, diplomatic representation and contributions to international organizations..... R05 The amount required in the year ending 30th

June, 2008, for salaries and expenses of the Office of the Vice-President and Ministry of Home Affairs, including general administration and planning, Prisons Service, Children's Services, Probation and Aftercare Service, Betting Control and Licensing Board.....

R06 The amount required in the year ending 30th June, 2008, for salaries and expenses of the Ministry of Planning and National Development including general administrative services, statistical services and regional cooperation and research. The estimate also includes expenditure arising from data collection, policy analysis and research and National Co-ordinating Agency for Population and Development.....

1,960.364.000

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2007

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2,100,000

36,150,000

1,109,750,000

91,707,360

6.088.759,420

6,776,231,000

(ss. 2 and 3)

#### Appropriation

Nc. 8

Recurrent Expenditure		KSh.	KSh.
No.	Service or Purpose	Supply	tions in Aid
Vote			Appropria-
(1)	(2)	(3)	(4)
	SCHEDULE-(Ca	ontd.)	(ss. 2 and 3)

R07 The amount required in the year ending 30th June, 2008, for salaries and expenses of the Ministry of Finance, including general administration and planning, financial policy, economic matters, debt management, directorate of public procurement, government information technology services, banks and financial institutions, insurance and the Kenya Revenue Authority. The estimate also includes expenditure arising from Government 18,725,000,000 77,690,080 investment and parastatals reform ..... R08 The amount required in the year ending 30th June, 2008, for salaries and expenses of the Ministry of State for Defence, including general administration and planning and expenses related to the Kenya Armed Forces... 38,288,485,550 621,000,000 R09 The amount required in the year ending 30th June, 2008, for salaries and expenses of the Ministry of Regional Development Authorities, including general administration and planning 659,062,110 and regional development..... 100,000 R10 The amount required in the year ending 30th June, 2008, for salaries and expenses of the Ministry of Agriculture, including general administration and planning, regulatory management of inputs and outputs in agriculture, promotion of agriculture and private sector development, facilitation and supply of agriculture extension services and extension research, information management for agriculture sector, monitoring and management of food security and protection of natural resource base for agriculture..... 6,976,209,570 91,853,422 R11 The amount required in the year ending 30th June, 2008, for salaries and expenses of the Ministry of Health, including general administration and planning, buildings, equipment, curative health, preventive medicine and promotive health, rural health services, integrated rural health and family planning programme, health training and

2007

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Na. 8	254 Appropriation SCHEDULE—(Contd.)		<b>2007</b> (ss. 2 and 3)
(1)	(2)	(3)	(4) Appropria-
Vote	Service or Purpose		tions in Aid
No.	rent Expenditure	KSh.	KSh.
	research, Kenyatta National Hospital, medical	22.668.033.500	77,000,000
R12	The amount required in the year ending 30th June, 2008, for salaries and expenses of the Ministry of Local Government, including general administration and planning, and grants to local authorities	814,522,900	9,150,829,954
R13*	The amount required in the year ending 30th June, 2008, for salaries and expenses of the Ministry of Roads and Public Works, including general administration and planning, supplies branch, architectural, electrical, roads and mechanical departments and staff training. The estimate also includes expenditure in respect of maintenance of buildings and rents and rates for office accommodation	1,842,591,130	18,421,621,035
R14	June, 2008, for salaries and expenses of the Ministry of Transport, including general administration and planning, Meteorological Department, Shipping and Maritime Services, Kenya Civil Aviation Authority, Kenya Ferry Services, Kenya Railways and Transport Licensing and Registration	2,029,825,000	0 1,977,000.000
	The amount required in the year ending 30th June, 2008, for salaries and expenses of the Ministry of Labour and Human Resource Development, including general administration and planning, industrial relations, directorate of occupational health and safety services, human resource planning and development, directorate of applied technology, directorate of industrial and vocational training and department of micro and small scale enterprises development	867,000,00	00 69,980,000
. R1	6 The amount required in the year ending 30th June, 2008, for salaries and expenses of the Ministry of Trade and Industry, includin, general administration and planning, promotio of trade, industrial development, regional co operation, import and export trade, Investment	g n	

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2007	255 Appropriation SCHEDULE—(Contd.	)	No. 8 (ss. 2 and 3)
(1) Vote No.	(2) Service or Purpose	(3) Supply	(4) Appropria- tions in Aid
	rent Expenditure	KSh.	KSh.
	Promotion Council, Kenya Bureau of Standards, Kenya Industrial Research and Development Institute, Kenya Industrial Property Office, Kenya Industrial Training Institute, Export Processing Zones Authority, Business Premises Rent Tribunal and Kenya Institute of Business Training	1,888,243,030	222,109,77
R17	The amount required in the year ending 30th June, 2008, for salaries and expenses of the Ministry of Justice and Constitutional Affairs, including general administration and planning, Kenya National Human Rights Commission and Kenya Law Reform Commission	628,857,940	40,700,00
R18	The amount required in the year ending 30th June, 2008, for salaries and expenses of the Ministry of Gender, Sports, Culture and Social Services, including general administration and planning, culture and social services, development and co-ordination of sports and Kenya Library Services	1,846,516,800	31,243,96
R19	The amount required in the year ending 30th June, 2008, for salaries and expenses of the Ministry of Livestock and Fisheries Development, including general administration and planning, regulatory management of inputs and livestock, promotion of livestock, private sector development, facilitation and supply of livestock extension services and extension research, information management for livestock sector, monitoring and management of livestock diseases and pest control and protection of natural resource base for livestock	2,974,956,700	173,805,26
R20	The amount required in the year ending 30th June, 2008, for salaries and expenses of the Ministry of Water and Irrigation, including general administration and planning, rural- urban and special water programmes, flood control and land reclamation and development of irrigation schemes including National Irrigation Board	2,945,059,710	) 929,140,00
R21	The amount required in the year ending 30th June, 2008, for salaries and expenses of the		

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No.	8 Appropriation		2007
	SCHEDULE—(Contd.	)	(ss. 2 and 3)
(1) Vote No.	e Service or Purpose	(3) Supply	(4) Appropria-
	urrent Expenditure	Supply	tions in Aid
net.	Ministry of Environment and Natural Resources, including general administration and planning, forestry development, mineral development, Department of Resource Surveys and Remote Sensing and environmental management and protection	KSh. 3,049,978,000	KSh. 184,450,000
R22	The amount required in the year ending 30th June, 2008, for salaries and expenses of the Ministry of Co-operative Development and Marketing including general administration and planning, provincial administrative services, co-operative supervision and promotional services, co-operative audit services and co- operative education and training programme	837,754,400	13,000,000
R23	The amount required in the year ending 30th June, 2008, for salaries and expenses of the Cabinet Office, including general administration and planning, Civil Service Reform Secretariat, Inspectorate of State Corporations, Efficiency Monitoring Unit, National Economic and Social Council, Public Communications and Directorate of Government Services.	1,159,451,190	1.005,000
224	The amount required in the year ending 30th June, 2008, for salaries and expenses of the Ministry of East African Community, including general administration and planning, regional integration and contributions to regional and international organizations	420,900,270	_
25	The amount required in the year ending 30th June 2008, for salaries and expenses of the State Law Office, including general administration and planning, legal services, Registrar-General's Department, Administrator-General's Department and legal training	729,508,960	107,500,000
26	The amount required in the year ending 30th June, 2008, for salaries and expenses of the Judicial Department for running of judicial services including the Court of Appeal, High Court of Kenya, Magistrates' and Kadhia'	. 27,5 56,700	101,200,000
	Courts	1,320,798,960	496,000,000

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Separate Service

		257 Appropriation		No. 8
2007		. SCHEDULE—(Contd.)		(ss. 2 and 3)
		(2)	(3)	(4) Appropria-
(1) Vote No.	Ser		Supply	tions in Aid KSh.
	rent Expenditure		KSh.	NDR.
R27	The amount required i June, 2008, for sala expenses of the Public connection with pub appointments, examina	n the year ending 30th aries, allowances and Service Commission in lic service interviews, tions and discipline	314,840,29	90 2,400,000
R28	June, 2008, for said expenses of staff of th on account of services Government and local	in the year ending 30th aries, allowances and he National Audit Office s rendered to the Central authorities. The estimate iture related to the audit prations	1,166.458,4	420 70,200,000
R29	The amount required June, 2008, for sa	in the year ending 30th ilaries, allowances and onal Assembly comprising k and Legislature	6,972,591,	970 1,000,000
R30	June, 2008, for sala Ministry of Ener administration and p development, electri petroleum exploratio	d in the year ending 30th tries and expenses of the gy, including general lanning, renewable energy c power development and n and substitution	154,505	,700 173,035,974
R3	I The amount require June, 2008, for sal Ministry of Educ administration and quality assurance education and policy	d in the year ending 30th aries and expenses of the ation, including genera planning, basic education and standards, highe y and planning	106,348,000	0,000 96,120,000
	June, 2008, for sa Ministry of Inform including general a information and n Agency, Rural Department and th Communication		s, g, vs on ss 782,03	34,900 72,000,00
R	June, 2008, for Electoral Commi review of electora of voters. The est related to general	red in the year ending 30 salaries and expenses ssion of Kenya, includi Il boundaries and registrati imate also includes expen I elections, petitions and	ng ion ses	114,400 25,000,0

elections.....

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P. 0	258		2007	
No. 8	Appropriation SCHEDULE—(Contd.)		(ss. 2 and 3)	
(1)		(3)	(4)	
(1) Vote No.	(2) Service or Purpose	(S) Supply	Appropria- tions in Aid	
	rent Expenditure	KSh.	KSh.	
R34	The amount required in the year ending 30th June 2008, for salaries and expenses of running the Kenya Anti-Corruption Commission including, general administration and planning, operations and expenditure related to research, education policy and preventive services,			
R35	investigations and assets tracing and legal services and asset recovery The amount required in the year ending 30th June, 2008, for salaries and expenses of the	1,272,243,240	300,000	
	Ministry of State for Special Programmes, including general administration and planning, Relief and Rehabilitation, National Food Security, National Disaster Operations, National AIDS Control Council and Disaster	2 001 088 000	2,050,000	
	Emergency Response Co-ordination	3,091,088,000	2,030,000	6
	The amount required in the year ending 30th June, 2008, for salaries and expenses of the Ministry of Lands, including general administration and planning, land adjudication and settlement, Survey of Kenya, lands and physical planning	1,292,758,600	180,605,038	]
	The amount required in the year ending 30th June, 2008, for salaries and expenses of the Ministry of State for Immigration and Engistration of Persons, including general administration and planning, field administration services, civil registration, National Registration of Persons Bureau and	355,278,430	1,951,330,378	
R41	immigration Services The amount required in the year ending 30th June, 2008, for salaries and expenses of the Ministry of State for National Heritage, including general administration and planning, Kenya National Archives and Documentation Service, Non-Government Organizations Co- ordination Board and National Museums of	555,278,450	1,901,00,076	
	Kenya	932,132,490	460,000	
R42	The amount required in the year ending 30th June, 2008, for salaries and expenses of the Ministry of State for Youth Affairs, including general administration and planning, National Youth Service and Youth Development and Training	2,505,000,000	54,860,000	Ĵ

	259		No. 8
2007	Appropriation SCHEDULE—(Contd.)		(ss. 2 and 3)
(1)	(2)	(3)	(4) Appropria-
Vote No.	Service or Purpose	Supply	tions in Aid
	rent Expenditure	KSh.	KSh.
R43	The amount required in the year ending 30th June, 2008, for salaries and expenses of the Ministry of Science and Technology, including general administration and planning, technical education and National Council for Science and Technology	3,608,000,000	2,000,000
R44	The amount required in the year ending 30th June, 2008, for salaries and expenses of the Ministry of Housing, including general administration and planning, government estates department and housing development.	856,873,000	887,000,000
R45	- ending 30th	6,818,616,00	2,000,000
R46	The amount required in the year ending 30th June, 2008, for salaries and expenses of the Ministry of Tourism and Wildlife, including general administration and planning, development and promotion of tourism, Kenya Tourist Board, Kenya Wildlife Service and		20 222,000,000
	Kenyatta International Conference Centre	299,599,896,22	

77,596,650

3.201,600,000

194,000,000

- D01 The amount required in the year chang your June, 2008, for the Ministry of State for Provincial Administration and Internal Security for capital expenditure, including general administration and planning, field administration services, Government Press, Kenya Police and General Service Unit.....
- D02 The amount required in the year ending 30th June, 2008, for capital expenditure on buildings, extension and renovation to existing buildings at the State Houses and Lodges......

	SCHEDULE—(Contd.)		(ss. 2 and 3)
(1) Vote No.		(3)	(4) Appropria-
	Service or Purpose	Supply	tions in Aid
	The amount required in the year ending 30th	KSh.	KSh.
	June. 2008, for the Ministry of State for Public Service for capital expenditure, including general administration and planning and training institutions	407,000,000	10,000,000
D04	The amount required in the year ending 30th June, 2008, for capital expenditure of the Ministry of Foreign Affairs, including general administration and planning and diplomatic		10,000,000
DOS	representation	1,100,000,000	
DUS	The amount required in the year ending 30th June, 2008, for the Office of the Vice-President and Ministry of Home Affairs for capital expenditure, including general administration and planning, prisons service and children services	1,445,754,830	250,076,987
D06	The amount required in the year ending 30th June, 2008, for the Ministry of Planning and National Development for capital expenditure including general administration, national development planning, policy and research, statistical services, National Co-ordinating Agency for Population and Development and salaries and expenses of project personnel	903,960,690	1,228,477,153
	The amount required in the year ending 30th June, 2008, for the Ministry of Finance for capital expenditure, including general administration and planning, financial services, divestiture of public enterprises, capital and share investment in banks and financial institutions and government information technology services	58,075,652,400	1,621,969,614
09	The amount required in the year ending 30th June, 2008, for the Ministry of Regional Development Authorities for capital expenditure, including general administration and planning and regional development	660,596,700	1,300,399,530
	The amount required in the year ending 30th June, 2008, for the Ministry of Agriculture for capital expenditure including general administration and planning, regulatory management of inputs and outputs in		9 PC 14 PC201 PC201 PC

Sec. 1

3005	Appropriation		Nc. 8	
2067	SCHEDULE—(Conid.)		(ss. 2 and 3)	
(1) Vote	(2)	(3) Supply	(4) Appropria- tions in Aid	
No.		KSh.	KSh.	
	opment Expenditure agriculture, promotion of agriculture sector development, facilitation and supply of agriculture extension services and extension research, information management for agriculture sector, monitoring and management of food security, crop diseases and pest control and protection of natural resource base for agriculture	4,156,074,800	1,069,665,251	
	The amount required in the year ending 30th June, 2008, for the Ministry of Health for capital expenditure, including general administration and planning, buildings, equipment, housing projects, curative health, preventive medicine and promotive health, rural health services, integrated rural health and family planning programme, health training, Kenyatta National Hospital, medical supplies and grants to Non-Government hospitals	9,114,889,240	2,494,004,880	
D12	The amount required in the year ending 30th June, 2008, for the Ministry of Local Government for capital expenditure including general administration, planning and development projects within local authorities	2,105,722,950	629,715,424	
	The amount required in the year ending 30th June, 2008, for the Ministry of Roads and Public Works for capital expenditure, including general administration and planning, consultancy, design, expenditure on Government buildings, other public works, development of roads, materials branch, mechanical, transport and electrical departments	22,200,000,000	) 19,671,507,120	
	The amount required in the year ending 30th June, 2008, for the Ministry of Transport for capital expenditure, including general administration and planning, Railways, Kenya Civil Aviation Authority, Kenya Marine Services, Meteorological Services, Kenya Ferry Services and Transport Licensing and Registration	3,261,000,00	0 1,470,676,000	
D15	5 The amount required in the year ending 30th June, 2008, for the Ministry of Labour and Human Resource Development for capital			

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	262		2007	
No. 8	Appropriation SCHEDULE—(Contd.)		(ss. 2 and 3)	
	(2)	(3)	(4) Appropria- tions in Aid	
(1) Vote	Dumose	Supply	tions in Aid	
No.	Service or Purpose	KSh.	KSh.	

Development Expenditure

expenditure including general administration and planning, national manpower policy and development, technical training, industrial training, occupational health, informal-micro and small scale enterprise development and Directorate of Applied Technology.....

- D16 The amount required in the year ending 30th June, 2008, for the Ministry of Trade and Industry for capital expenditure, including general administration and planning, promotion of trade, industrial development, internal and external trade services, Investment Promotion Council, Export Processing Zones Authority, Kenya Bureau of Standards, Kenya Industrial Research and Development Institute and Kenya Institute of Business Training.....
  - D17 The amount required in the year ending 30th June, 2008, for the Ministry of Justice and Constitutional Affairs for capital expenditure including general administration and planning, Kenya National Commission on Human Rights and Kenya Law Reform Commission.....
  - D18 The amount required in the year ending 30th June, 2008, for the Ministry of Gender, Sports, Culture and Social Services for capital expenditure including general administration and planning, culture and social services, development and co-ordination of sports and the Kenya National Library Services.....
    - D19 The amount required in the year ending 30th June, 2008, for the Ministry of Livestock and Fisheries Development for capital expenditure including general administration and planning, livestock development, fisheries development and veterinary services.....
    - D20 The amount required in the year ending 30th June, 2008, for the Ministry of Water and Irrigation for capital expenditure including general administration and planning, water services and Regulatory Boards, Water Services Trust Fund. Water Resources

449,800,000

444,600,000

1,356,144,750

239,420,000 1,249,276,109

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148,687,240

554,147,775

1,503,572,300 481,420,000

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			263	
	No. 8		Appropriation	200'
	(ss. 2 and 3)	)	SCHEDULE-(Contd.	
	(4)	(3)	(2)	(1)
	Appropria- tions in Aid	Supply	Service or Purpose	Vote No.
	KSh.	KSh.	nent Expenditure	Deve
	5,492,284,834	5,925,854,200	nagement Authority, rural-urban and special er programmes, flood control, land amation and National Irrigation Board and ional Water Conservation and Pipeline poration	
	892,963,534	1,509,991,700	amount required in the year ending 30th e, 2008, for the Ministry of Environment Natural Resources for capital expenditure, uding general administration and planning, estry development, mineral development, partment of Resource Survey and Remote sing and environmental management and ection.	D21
		210,000,000	amount required in the year ending 30th e, 2008, for the Ministry of Co-operative velopment and Marketing for capital enditure including general administration planning, professional administrative vices, co-operative management and hing.	D22
2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	137,467,540	150,700,000	amount required in the year ending 30th e, 2008, for the Cabinet Office for capital enditure including general administration planning and the Directorate of e- vernment.	D23
	37,800,000	93,000,000	amount required in the year ending 30th c, 2008, for the State Law Office for capital enditure including general administration planning, the Registrar General's partment and the Administrator General's artment.	D25
	_	405,000,000	amount required in the year ending 30th e, 2008, for Judicial Department for struction and improvement of court houses	D26
	6,984,581,628	12,545,202,860	amount required in the year ending 30th e, 2008, for the Ministry of Energy for ital expenditure, including general inistration and planning, renewable energy elopment, electric power development, l electrification programme, petroleum oration and substitution	D30

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Nc. 8	264 Appropriation SCHEDULE—(Conid.)		<b>2007</b> (ss. 2 and 3)	
(i)	(2)	(3)	(4) Appropria-	
Vote No.	Service or Purpose	Supply	tions in Aid	
	opment Expenditure	KSh.	KSh	
D31 ] J	The amount required in the year ending 30th une, 2008, for the Ministry of Education, for capital expenditure including general administration and planning, basic education, quality assurance and standards higher education and policy and planning	5,583,412,465	3,766,877,780	
	The amount required in the year ending 30th June, 2008, for the Ministry of Information and Communications for capital expenditure including general administration and planning, information and news services and Kenya News Agency, Rural Press, Film Production Department and Kenya Institute of Mass Communication	2,240,000,000	¢ 947,907,836	
	The amount required in the year ending 30th June, 2008, for the Kenya Anti-Corruption Commission for capital expenditure including general administration and planning	100,000,000	) —	
	The amount required in the year ending 30th June, 2008, for the Ministry of State for Special Programmes for capital expenditure including general administration and planning, flood mitigation, disaster emergency response co- ordination, arid lands resource management, National AIDS Control Council and disaster emergency response	.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	403,900,330	
a	<ul> <li>The amount required in the year ending 30th June. 2008, for the Ministry of Lands for capital expenditure including general administration and planning, land adjudication and settlement, Survey of Kenya, the Departments of lands and physica planning.</li> <li>The amount required in the year ending 30th June, 2008, for the Ministry of State for Immigration and Registration of Persons, for capital expenditure including general states and planning.</li> </ul>	l 1 1,848,000,0 h r r i 1 d	00 50,497,780	
	administration services, Civil Registration National Registration of Persons an Immigration Services	d	238,000,000	

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200	7 Appropriation		No. 8
	SCHEDULE-(Conid	.)	(ss. 2 and 3)
(1) Vote	(2)	(3)	(4) Appropria-
No.	Service or Purpose	Supply	tions in Aid
Deve	lopment Expenditure	KSh.	KSh.
⊃41	The amount required in the year ending 30th June, 2008, for the Ministry of State for National Heritage, for capital expenditure including general administration and planning, Kenya National Archives and Documentation Service, Non-Government Organizations Co- ordination Board and National Museums of Kenya		37,720,000
D42	The amount required in the year ending 30th June, 2008, for the Ministry of State for Youth Affairs, for capital expenditure including general administration and planning, National Youth Service and Youth Development and Training.	1,751,948,780	6,979,200
D43	The amount required in the year ending 30th June, 2008, for the Ministry of Science and Technology, for capital expenditure, including general administration and planning, technical education and National Council for Science and Technology	316,000,000	
D44	The amount required in the year ending 30th June, 2008, for the Ministry of Housing, for capital expenditure, including general administration and planning, government estates department and housing development.	1,306,000,000	8,000,000
D46	The amount required in the year ending 30th June, 2008, for the Ministry of Tourism and Wildlife for capital expenditure including general administration and planning, Tourism and Kenya Wildlife Service	773,000,000	949,685,667
		, ,,000,000	212,000,007
	SUB-TOTAL	149,438,530,040	52,212,285,862
	Grand TotalKSh.	449,038,426,260	90,376,383,104

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### SPECIAL ISSUE

Kenya Gazette Supplement No. 88 (Acts No. 7)



REPUBLIC OF KENYA

# KENYA GAZETTE SUPPLEMENT

# ACTS, 2008

## NAIROBI, 16th December, 2008

#### CONTENT

Act —

PAGE

PRINTED AND PUBLISHED BY THE GOVERNMENT PRINTER, NAIROBI

#### Appropriation

#### No. 7 of 2008

#### Date of Assent: 11th December, 2008

#### Date of Commencement: 16th December, 2008

AN ACT of Parliament to authorize the issue of certain sum of money out of the Consolidated Fund and their application towards the service of the year ending on the 30th June, 2009, and to appropriate that sum and a sum voted on account by the National Assembly for certain public services and purposes

#### ENACTED by the Parliament of Kenya, as follows: -

1. This Act may be cited as the Appropriation Act, 2008.

2. The Treasury may issue out of the Consolidated Fund and apply towards the supply granted for the service of the year ending on the 30th June, 2009, the sum of Kenya Shillings four hundred and ninety-two billion, eight hundred and sixty-eight million, four hundred and ninety-five thousand, six hundred and eighty, and that sum shall be deemed to have been appropriated as from the 1st July, 2008, for the services and purposes specified in the Schedule.

(2) The sum granted out of the Consolidated Fund by subsection (1) includes the sum of Kenya Shillings two hundred and forty-six billion, four hundred and thirty-four million, two hundred and fortyseven thousand, eight hundred and forty voted on account by the National Assembly on the 25th June, 2008, in accordance with section 101 of the Constitution of Kenya.

3. In addition to the sum granted by section 2, there may be applied, for the several services and purposes specified in the Schedule, the sums specified out of any money directed to be applied as Appropriations in Aid under section 13 (2A) of the Government Financial Management Act, 2004. Short title.

Issue of KSh. 492,868,495,680 out of the Consolidated Fund for the Service of the year ending on the 30th June, 2009 and appropriation of the money granted.

Appropriations in Aid.

No.5 of 2004.

2008

No. 7

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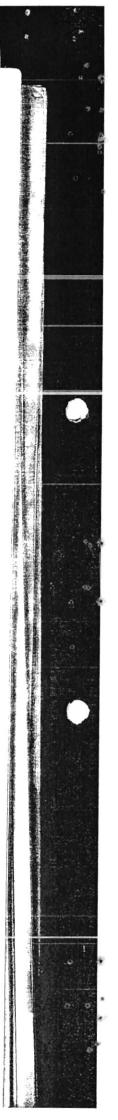
Appropriation

	SCHEDULE	(ss. 2 a	2 and 3)	
(1)	(2)	(3)	(4)	
Vote No.	Service or Purpose	Supply	Appropriations in Aid	
	Recurrent Expenditure	KSh.	KSh.	
R01	The amount required in the year ending 30th June, 2009, for the salaries and expenses of the Ministry of State for Provincial Administration and Internal Security, including general administration and planning, field administration services, Administration Police services, Government Press, Kenya Police and General Service Unit	38,691,087,000	521,028,471	
R02	The amount required in the year ending 30th June, 2009, for the salaries and expenses of the staff of the State Houses; Nairobi, Mombasa and Nakuru, State Lodges; Sagana, Kisumu, Eldoret, Kakamega. The estimate also includes expenses related to Presidential Press Service and Policy Analysis and Research	913,000,000	2,100,000	
R03	The amount required in the year ending 30th June, 2009, for the salaries and expenses of the Ministry of State for Public Service, including general administration and planning and Government Training Institutions	1,286,447,200	37,250,000	
R04	The amount required in the year ending 30th June, 2009, for the salaries and expenses of the Ministry of Foreign Affairs, including general administration and planning, diplomatic representation, coordination and liaison services and international organizations	6,336,000,000	1,111,460,52	
R05	The amount required in the year ending 30th June, 2009, for the salaries and expenses of the Office of the Vice-President and Ministry of Home Affairs, including general administration and planning, Prisons Services, Probation and Aftercare Service and Betting Control and Licensing Board	9,435,584,600	104,777,000	

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	83		
2008	Appropriatio	n	No. 7
	SCHEDULE—(Contd.)	(ss. 2	and 3)
(1)	(2)	(3)	(4)
Vote No.	Service or Purpose	Supply	Appropriations in Aid
th D gr st T ar	The amount required in the year ending 30th une, 2009, for the salaries and expenses of the Ministry of Planning, National Development and Vision 2030 including eneral administrative and planning, tatistical services and regional co-operation. The estimate also includes expenditure rising from data collection, policy analysis and research	2,169,000,000	
th add pc pu teo ins an als De pu	epartment of Government investment and iblic enterprises, parastatals reform		2,000,000
8 Th Jur the ger	ogramme and Kenya Investment Authority he amount required in the year ending 30th ne, 2009, for the salaries and expenses of e Ministry of State for Defence, including neral administration and planning and	22,389,913,910	54,690,080
9 The Jun Mi Au	penses related to the Kenya Armed Forces e amount required in the year ending 30th ne, 2009, for salaries and expenses of the nistry of Regional Development thorities, including general administration d planning and regional development	42,781,000,000 688,430,000	421,000,000
0 The Jun the gen regu outi agri faci exte info sect	e amount required in the year ending 30th he, 2009, for the salaries and expenses of Ministry of Agriculture, including heral administration and planning, ulatory management of inputs and puts in agriculture, promotion of iculture and private sector development, ilitation and supply of agriculture ension services and extension research, formation management for agriculture tor, monitoring and management of food urity, crop and pest control and protection	000,430,000	20,000

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No. 7

84

(ss. 2 a	(ss. 2 and 3)		
(3)	(4)		
Supply	Appropriations in Aid		
. 7,712,380,000	92,641,022		
of ng g, ve lth ily ng, cal ent 23,211,815,500	62,000,000		
nd ng nd	) 9,250,400,00		
0th of eral ads	0 19,077,447,67		
s of eral nya nya ime	0 1,977,000,00		
s of urce teral trial ealth urce e of and	00 72,380,0		
	$(3)$ Supply $7,712,380,000$ th of ng og, ve th ily ng, cal ent $23,211,815,500$ Oth of and ang and $909,000,000$ Oth of eral ads taff $1,224,882,38$ Oth s of eral nya nya ime $\dots 2,115,710,00$ Both s of urce trial ealth urce e of and scale i		

	85		
008	Appropriation		No. 7
	SCHEDULE-(Contd.)	(ss. 2 a)	nd 3)
)	(2)	(3)	(4)
ote o.	Service or Purpose	Supply	Appropriations in Aid
Ju the A ac tra E P	ne, 2009, for the salaries and expenses of e Office of the Deputy Prime Minister and linistry of Trade and including general dministration and planning, promotion of ade, internal and external trade services, xport Promotion Council, Business remises Rent Tribunal and Kenya Institute f Business Training.	1,017,893,780	8,500,000
Ji th a ti	The amount required in the year ending 30th une, 2009, for the salaries and expenses of the Ministry of Justice, National Cohesion and Constitutional Affairs, including general administration and planning and legal raining	1,009,411,830	42,600,000
נ ז ז ז	The amount required in the year ending 30th June, 2009, for salaries and expenses of the Ministry of Gender and Children Development including general administration and planning, Children services, gender and social services.	1,616,405,000	0 5,595,000
	The amount required in the year ending 30th June, 2009, for the salaries and expenses of the Ministry of Livestock Development including general administration and planning, regulatory management livestock, livestock development and veterinary services	2,860,340,00	0 11,407,90
	The amount required in the year ending 30th June, 2009, for salaries and expenses of the Ministry of Water and Irrigation, including general administration and planning, rural- urban and special water programmes, flood control and land reclamation and development of irrigation schemes including Bura Irrigation Scheme, National Irrigation Board and National Water Conservation and Pipeline Corporation	3,343,000,0	00 1,138,113,25
	June, 2009, for the salaries and expenses of the Ministry of Environment and Mineral Resources, including general administration and planning, mineral development, Department of Resource Surveys and Remote Sensing, and environmental		

2008

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	Appropriation		2008
No. 7	(Contd)	(ss. 2 a	nd 3)
	SCHEDULE—(Contd.)	(3)	(4)
(1)	(2) Service or Purpose	Supply	Appropriations in Aid
Vote No.	management and protection	1,058,070,000	
R22	The amount required in the year ending 30th June, 2009, for the salaries and expenses of the Ministry of Co-operative Development and Marketing including general administration and planning, provincial co- operative administrative services, co- operative supervision and promotional services, co-operative audit services and co- operative education and training Programme	882,170,00	0 15,200,000
	The amount required in the year ending 30th June, 2009, for salaries and expenses of the Cabinet Office, including general administration and planning, National Economic and Social Council, Office of the Public Communications, coordination and liaison services and Directorate of e- Government Services	1,151,000,0	00 10,000
	4 The amount required in the year ending 30th June, 2009, for salaries and expenses of the Ministry of East African Community including general administration and planning, regional integration and contributions to regional and international organizations	458,214,	990 —
	25 The amount required in the year ending 30th June, 2009, for the salaries and expenses of the State Law Office including general administration and planning, legal services and Registrar-General's Department	954,570	,000 110,000,000
	R26 The amount required in the year ending 30th June, 2009, for the salaries and expenses of running the judicial services including the Court of Appeal, High Court of Kenya, Magistrates and Kadhis Courts	1,447,233	3,200 531,000,00
	<ul> <li>R27 The amount required for the year ending 30th June, 2009, for the Public Service Commission for recurrent expenditure including general administration and planning</li> <li>R28 The amount required in the year ending 30th June, 2009, for the salaries and expenses of the Kenya National Audit Office includire</li> </ul>	e d 378,58 h of	31,150 3,150,0

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Appropriation

No. 7

(ss. 2 ;	and 3)
(3)	(4)
Supply	Appropriations in Aid
1,345,000,000	72,700,000
y for neral	3,000,000
f the nerai vable ower and	
30th es of heral child ools ttion	174,923,217
30th s of and eral tion ncy, nent fass	114,260,000
80th n of ling	90,000,000
Oth s of ion eral and i i ion ces,	7,500,000
1,263,000,000	5,100,000
	(3)         Supply         audit          1,345,000,000         30th         y for         neral          7,245,304,550         30th         f the         ineral          7,245,304,550         30th         f the         ineral          197,657,990         30th         es of         heral         child         ools         tion         106,838,410,000         30th         s of         and         eral         tion         106,838,410,000         30th         s of         and         eral         tion            1,133,810,000         30th         and            2,126,205,500         0th         ion         eral         and         ion         eral         and         ion

Appropriation

T. <b>7</b>	Appropriation			
lo. 7			(ss. 2 and 3)	
	SCHEDULE—(Contd.)	(3)		(4)
1)	(2)	Suppl	Appr	opriations
	Service or Purpose	Supp	y 1.	in Aid
June, 2 the/ Progra admin rehabi Natio emerg R36 The a June, the admi adjue Ken Dep	nount required in the year ending 30th 2009, for the salaries and expenses of Ministry of State for Special including general istration and planning, relief and ilitation, national disaster operations, nal AIDS Control Council and Disaster gency response coordination mount required in the year ending 30th 2009, for the salaries and expenses of Ministry of Lands, including general nistration and planning, land dication and settlement, Survey of ya, lands and physical planning artment	1,44	,934,000	100,000 218,240,544
lmr sala adr adr Na im	nigration and Registration locality general aries and other expenses including general ninistration and planning, field ninistration services, civil registration tional Registration of Persons and migration Services	h d h	577,000,000	2,612,888,570
Ju Ni S C K	ne, 2009, 101 and Culture includin ational Heritage and Culture includin eneral administration and planning, Keny ational Archives and Documentatio ervice, Non-Government organisatio Coordination Board, National Museums Kenya, national cultural services and Ken	ng ya on of ya 1	,490,004,250	6,380,00
	The amount required in the year ending 3 June, 2009, for salaries and expenses of Ministry of Youth Affairs and Spo including general administration planning, co-ordination of sports, Natio Youth Service and youth development training The amount required in the year ending June, 2009, for salaries and expenses of Ministry of Higher Education, Science Technology, including ge administration and planning, tech	orts, and onal ánd  30th f the	4,031,069,000	) 64,960,0

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# Appropriation

No. 7

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(1)	SCHEDULE - (Contd.)	(ss. 2 and 3)		
$\frac{(1)}{V_{\text{oto}}}$	(2)	(3)	(4)	
Vote No.	Service or Furpose	Supply	Appropriations in Aid	
	education, higher education support service, university education and National Council for Science and Technology The amount required in the year ending 30th June, 2009, for salaries and expenses for the Ministry of Housing, including general	18,813,790,000	14,700,000	
	development	888,008,000	887,000,000	
	The amount required in the year ending 30th June, 2009, for the salaries and expenses of National Security Intelligence Service, including general administration and planning, operations, training and expenditure related to liaison services.	8,000,000,000	2 000 000	
R46 J M a a E	The amount required in the year ending 30th June, 2009, for salaries and expenses of the Ministry of Tourism, including general administration and planning, development and promotion of tourism, Kenya Tourist Board, Utalii College, Bomas of Kanya and		2,000,000	
48 T Ju th ge cc pe M	Kenyatta International Conference Centre The amount required in the year ending 30th une, 2009, for the salaries and expenses of the Office of the Prime Minister including eneral administration and planning, pordination services, public sector reforms, erformance. contracting, Efficiency lonitoring Unit and Inspectorate of State orporations	1,222,249,000	182,050,000	
49 Th Ju the inc pla and	he amount required in the year ending 30th ne, 2009, for the salaries and expenses of e Ministry of Public Health and Sanitation, cluding general administration and anning, equipment, preventive medicine d Promotive health and oversight after the	1,000,000,000	100,000	
55 Th Jur the	e amount required in the year ending 30th ne, 2009, for the salaries and expenses of Ministry of Forestry and Wildlife, Juding general administration	2,258,000,000	20,000,000	
pla	nning, forestry and Kenya Wildlife			

### Appropriation

No. 7	Арргорганон	( )	ad 3)
	SCHEDULE—(Contd.)	(ss. 2 ar	(4)
(1)	(2)	(3) Supply	Appropriations
Vote No.	- Service or Purpose		in Aid
R56	The amount required in the year ending 30th June, 2009, for the salaries and expenses of Ministry of Fisheries Development, including general administration and planning and fisheries development	723,499,200	190,623,910
R57	The amount required in the year ending 30th June, 2009, for the salaries and expenses of the Ministry of Nairobi Metropolitan Development including general administration and planning, development of Nairobi Metropolitan infrastructure including roads, bus and rail transport system. The estimate also includes expenditure arising from development of efficient water supply and waste management system and slum up-grading	260,026,000	. —
R53	in the year ending 30th	228,700,00	0 —
	59 The amount required in the year ending 30th June, 2009, for the salaries and expenses for the Ministry of Public Works including general administration and planning, supplies Branch, Architectural department, Electrical Department and Mechanical Department.	926,597,62	20. 8,500,000
R	60 The amount required in the year ending 30th June, 2009, for salaries and expenses of the Ministry of Industrialization, including general administration and planning, industrial development, Kenya Bureau of Standards, Kenya Industrial Research and Development Institute, Kenya Industrial Property Institute, Kenya Industrial Institute and Export Processing Zones Authority	1,303,340,7	700 180,909,771
	SUB TOTAL KSh.		

91			No.
2008 Appropriati	Appropriation		and the second
SCHEDULE	(ss. 2	and 3)	ARC COMP
1) (2)	(3)	(4)	
Vote Service or Purpose	Supply	Appropriations in Aid	
Development Expenditure			からたいで
2001 The amount required in the year ending 30th June, 2009, for the Ministry of State for Provincial Administration and Internal Security, for capital expenditure, including general administration and planning, field administration services, Administration Police, Government Press, Kenya Police and General Service Unit	4,486,000,000	6 250 000	
02 The amount required in the year ending 30th June, 2009, for the State House for capital expenditure on buildings, extension and renovations to existing buildings at the State Houses and Lodges	242,000,000	6,250,000	
D3 The amount required in the year ending 30th June, 2009, for the capital expenditure of the Ministry of State for Public Service, including general administration and planning and government training institutions	396,100,000	-	
<sup>4</sup> The amount required in the year ending 30th June, 2009, for the expenses of the Ministry of Foreign Affairs for capital expenditure including general administration and planning and diplomatic representation		3,500,000	
5 The amount required in the year ending 30th June, 2009, for the Office of the Vice- President and Ministry of Home Affairs for capital expenditure, including general administration and planning, prisons service, probation and aftercare services and Betting	970,000,000	1,101,875,000	
The amount required in the year ending 30th June, 2009, for the Ministry of State for Planning, National Development and Vision 2030 for capital expenditure including general administration and planning, national development planning, policy and research, statistical services, National Council for Population and Development 1 and salaries and expenses of project personnel	1,381,000,000		
personnel	11,383,935,700	1,730,844,330	

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Þ	92		2008	
No. 7	Appropriation		2008	
	SCHEDULE—(Contd.)	(ss. 2 and 3)		
(1)	(2)	(3)	(4)	
Vote	Service or Purpose	Supply A	ppropriations in Aid	
	The amount required in the year ending 30th June, 2009, for capital expenditure of the Ministry of Finance, including general administration and planning, financial policy, debt management, Directorate of Public Procurement, Government Information Technology Services, banks and financial institutions, Insurance Regulatory Authority and Kenya Revenue Authority. The estimate also includes expenditure arising from Department of Government Investment and Public Enterprises, parastatals reform programme and Kenya investment authority	11,128,339,410	1,265,675,000 918,198,602	
	0 The amount required in the year ending 30th June, 2009, for the Ministry of Agriculture, for capital expenditure including general administration and planning, regulatory management of inputs and outputs in agriculture, promotion of agriculture sector development, facilitation and supply of agriculture extension services and extension research, information management for agriculture sector, monitoring and management of food security, crop and pest control and protection of natural resource base for agriculture	4,005,175,400	) 1,284,561,794	
	<ul> <li>D11 The amount required in the year ending 30th June, 2009, for the Ministry of Medical Services for capital expenditure, including general administration and planning, buildings, equipment, curative health, rural health services, health training, Kenyatta National Hospital, Moi Teaching and grants to non-Government hospitals</li> <li>D12 The amount required in the year ending 30th June, 2009, for the Office of the Deputy</li> </ul>	3,116,094,61	.0 406,780,000	

2008

Appropriation

No. 7

	SCHEDULE—(Contd.)	(ss. 2 and 3)	
(1)	(2)	(3)	(4)
Vote No.	Service or Purpose	Supply	Appropriations in Aid
	Prime Minister and Ministry of Local Government for capital expenditure including general administration and planning and development projects within local authorities	2,428,804,590	1,087,715,424
013	The amount required in the year ending 30th June, 2009, for the Ministry of Roads for the capital expenditure, including general administration and planning. Roads department, transport department and staff training	24,689,500,000	17,663,100,000
014	The amount required in the year ending 30th June, 2009, for capital expenditure of the Ministry of Transport, including general administration and planning, Railways, Kenya Ferry Services, Kenya Civil Aviation Authority, Kenya Marine Authority and Meteorological Services	3,063,000,000	1,167,950,000
015	The amount required in the year ending 30th June, 2009, for the Ministry of Labour and Human Resource Development for capital expenditure including general administration and planning, industrial relations, directorate of occupational health and safety services, human resource planning and development, Directorate of industrial training and vocational training and department of micro and small scale development	494,460,000	
016	The amount required in the year ending 30th June, 2009, for the Office of the Deputy Prime Minister and Ministry of Trade for capital expenditure, including general administration and planning, internal and external trade services, Export Promotion Council, Business Premises Rent Tribunal, and the Kenya Institute of Business Training	98,800,000	258,200,000
017	The amount required in the year ending 30th June, 2009, for the Ministry of Justice, National Cohesion and Constitutional Affairs for capital expenditure including general administration and planning, Governance, justice, law and order sector		
	reform programme and legal training	200,673,200	841,730,400

No. 7	Appropriation		2008
	SCHEDULE—(Contd.)	(ss. 2 an	nd 3)
(1)	(2)	(3)	(4)
Vote No.	Service or Purpose	Supply	Appropriations in Aid
	The amount required in the year ending 30th June, 2009, for the Ministry of Gender and Children Development for capital expenditure including general administration and planning, children services, gender and social services	711,281,300	970,817,196
D19	The amount required in the year ending 30th June, 2009, for the Ministry of Livestock Development for capital expenditure including general administration and planning, livestock development and veterinary services	1,212,438,800	475,226,48
D20	The amount required in the year ending 30th June, 2009, for capital expenditure for the Ministry of Water and Irrigation including general administration and planning, rural- urban and special water programmes, flood and land reclamation, development of irrigation schemes including Bura irrigation Scheme, National Irrigation Board and National Water Conservation and Pipeline Corporation	8,390,831,100	7,050,209,26
D21	The amount required in the year ending 30th June, 2009, for the Ministry of Environment and Mineral Resources for capital expenditure, including general administration and planning, mineral development, Department of Resource Survey and Remote Sensing and environmental management and protection	627,620,970	415,018,44
D22	2 The amount required in the year ending 30th June, 2009, for the Ministry of Co-operative Development and Marketing for capital expenditure including general administration and planning, professional administrative services, co-operative management and training	219,000,000	
D2	3 The amount required in the year ending 30th June, 2009, for the Cabinet Office for capital expenditure including general administration and planning, National Economic and Social		!

No. 7

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	SCHEDULE—(Contd.)	(ss. 2 and 3)	
(1)	(2)	(3)	(4)
Vote No.	Service of Tarpose	Supply	Appropriations in Aid
	Council, co-ordination and liaison office, and Directorate of e-Government.	172,000,000	2,808,395,000
D25	The amount required in the year ending 30th June, 2009, for capital expenditure of the State Law Office including general administration and planning, legal services and the Registrar General's Department	93,000,000	_
D26	The amount required in the year ending 30th June, 2009, for Judicial Department for construction and improvement of court houses	454 200 000	
D30	The amount required in the year ending 30th June, 2009, for the Ministry of Energy for capital expenditure, including general administration and planning, renewable energy development, electric power development, rural electrification programme, petroleum exploration and substitution	454,200,000 22,335,000,000	8,051,371,711
D31	The amount required in the year ending 30th June, 2009, for the Ministry of Education for capital expenditure including general administration and planning, early childhood education, primary, education, schools for the handicapped, secondary education and adult education.		
	The amount required in the year ending 30th June, 2009, for the Ministry of Information and Communications for capital expenditure including general administration and planning, information and news services and Kenya News Agency, Rural Press, Film Production Department and Kenya Institute of Mass Communication.	9,067,724,200	1,506,210,288 493,570,669
034	The amount required in the year ending 30th June, 2009, for the Kenya Anti-Corruption Commission for capital expenditure including general administration and	2,02 ,000,000	493,370,009
035	planning The amount required in the year ending 30th June, 2009, for the Ministry of State for Special Programmes for capital expenditure including general administration and	100,000,000	_

2008

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No. 7	Appropriation		2008
	SCHEDULE—(Contd.)	(ss. 2 an	nd 3)
(1)	(2)	(3)	(4)
Vote No.	Service or Purpose	Supply	Appropriations in Aid
. ] (	The amount required in the year ending 30th June, 2009, for the Ministry of Gender and Children Development for capital expenditure including general administration and planning, children services, gender and social services	711,281,300	970,817,196
	The amount required in the year ending 30th June, 2009, for the Ministry of Livestock Development for capital expenditure including general administration and planning, livestock development and veterinary services	1,212,438,800	475,226,484
D20	The amount required in the year ending 30th June, 2009, for capital expenditure for the Ministry of Water and Irrigation including general administration and planning, rural- urban and special water programmes, Flood and land reclamation, development of irrigation schemes including Bura irrigation Scheme, National Irrigation Board and National Water Conservation and Pipeline Corporation	8,390,831,100	7,050,209,26
D21	The amount required in the year ending 30th June, 2009, for the Ministry of Environment and Mineral Resources for capital expenditure, including general administration and planning, mineral development, Department of Resource Survey and Remote Sensing and environmental management and protection.	627,620,97	0 415,018,4
D22	2 The amount required in the year ending 30th June, 2009, for the Ministry of Co-operative Development and Marketing for capital expenditure including general administration and planning, professional administrative services, co-operative management and training	219,000,000	
D2	3 The amount required in the year ending 30th June, 2009, for the Cabinet Office for capital expenditure including general administration and planning, National Economic and Social		ſ

Appropriation

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No. 7

	SCHEDULE – (Contd.)	(ss. 2 and 3)	
(1)	(2)	(3)	(4)
Vote No.	service or r urpose	Supply	Appropriations in Aid
	Council, co-ordination and liaison office, and Directorate of e-Government.	172,000,000	2,808,395,000
D25	The amount required in the year ending 30th June, 2009, for capital expenditure of the State Law Office including general administration and planning, legal services and the Registrar General's Department	93,000,000	
026	The amount required in the year ending 30th June, 2009, for Judicial Department for construction and improvement of court houses	454 200 000	
	The amount required in the year ending 30th June, 2009, for the Ministry of Energy for capital expenditure, including general administration and planning, renewable energy development, electric power development, rural electrification programme, petroleum exploration and substitution	454,200,000 22,335,000,000	- 8,051,371,711
031	The amount required in the year ending 30th June, 2009, for the Ministry of Education for capital expenditure including general administration and planning, early childhood education, primary, education, schools for the handicapped, secondary education and adult education		
32	The amount required in the year ending 30th June, 2009, for the Ministry of Information and Communications for capital expenditure including general administration and planning, information and news services and Kenya News Agency, Rural Press, Film Production Department and Kenya Institute of Mass Communication.	9,067,724,200	1,506,210,288 493,570,669
34 ( i	The amount required in the year ending 30th June, 2009, for the Kenya Anti-Corruption Commission for capital expenditure including general administration and planning	100,000.000	
35 T J S	The amount required in the year ending 30th June, 2009, for the Ministry of State for Special Programmes for capital expenditure ncluding general administration and		_