

ELEVENTH PARLIAMENT – FOURTH SESSION- 2016

DEPARTMENTAL COMMITTEE ON JUSTICE AND LEGAL AFFAIRS

REPORT ON THE CONSIDERATION OF THE CONTEMPT OF COURT BILL, 2016 (NATIONAL ASSEMBLY BILL NO. 32 OF 2016)

CLERK'S CHAMBERS

NOVEMBER, 2016

PARLIAMENT BUILDINGS

NAIROBI

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CHAIR'S FOREWORD

On behalf of the Departmental Committee on Justice and Legal Affairs and pursuant to provisions of Standing Order 199 (6), it is my pleasant privilege and honor to present to this House the Report of the Committee on its consideration of the Contempt of Court Bill, 2016.

The Bill was read for the first time on 9^{th} August 2016 and subsequently committed to the Committee pursuant to the provisions of Standing Order 127 (1); it is on the basis of this that the Committee makes this Report.

The Committee wishes to register its appreciation to the Offices of the Speaker and the Clerk of the National Assembly for the support accorded to the Committee and the staff, in the execution of its mandate. Let me take this opportunity to thank all Members for their patience, endurance and dedication to committee business, despite their other commitments and tight schedules, which enabled the Committee to complete this Report.

Hon. Samuel Chepkong'a M.P

COMMITTEE MANDATE

The Departmental Committee on Justice and Legal Affairs is established under the National Assembly Standing Orders No. 216 (1). The functions and mandate of the Committee are also contained under the National Assembly Standing Orders, No. 216(5) as:-

- Investigate, inquire into, and report on all matters relating to the mandate, management, activities, administration, operations and estimates of the assigned Ministries and departments;
- 2. Study the program and policy objectives of the Ministries and departments and the effectiveness of the implementation;
- 3. Study and review all legislation referred to it;
- Study, access and analyze the relative success of the Ministries and Departments as measured by the results obtained as compared with its stated objectives;
- Investigate and inquire into all matters relating to the assigned Ministries and departments as they may deem necessary, and as may be referred to them by the House;
- 6. Vet and report on all appointments where the constitution or any law requires the National Assembly to approve, except those under Standing Order 204; and
- 7. Make reports and recommendations to the House as often as possible, including recommendation of proposed legislation.

The subject matter of the Departmental Committee on Justice and Legal Affairs are stated in the Second Schedule of the National Assembly Standing Orders as follows:

- (a) Constitutional affairs;
- (b) The administration of law and Justice, including the Judiciary, public prosecutions, elections, ethics, integrity and anti-corruption; and
- (c) Human rights.

MEMBERS OF THE COMMITTEE

Chairperson Hon. Samuel Chepkong'a, M.P. Vice Chairperson Hon. Priscilla Nyokabi, M.P. Members Hon. Njoroge Baiya, M.P. Hon. Muriithi Waiganjo, M.P. Hon. Ndirangu Waihenya, M.P. Hon. Florence Kajuju, M.P. Hon. Kang'ata Irungu, M.P. Hon. Benson Mutura, M.P. Hon. John Njoroge Chege, M.P. Hon. William Cheptumo, M.P. Hon. Mohamed Abdi Haji, M.P. Hon. Bitok Kirwa, M.P. Hon. Sammy Koech, M.P. Hon. Moses Cheboi, M.P. Hon. Paul Bii, M.P. Hon. Charles Gimose, M.P. Hon. Johana Ng'eno, M.P. Hon. Boniface Otsiula, M.P. Hon. David Ouma Ochieng, M.P. Hon. Neto Agostinho, M.P. Hon. Kaluma Peter, M.P. Hon. Fatuma Ibrahim Ali, M.P. Hon. Ben Momanyi Orori, M.P. Hon. T. J. Kajwang', M.P. Hon. (Bishop)Mutua Mutemi, M.P. Hon. Olago Aluoch, M.P. Hon. Christine Oduor Ombaka, M.P. Hon. Benjamin Andayi, M.P Hon. Kamoti William Mwamkale, M.P

SECRETARIAT

First Clerk Assistant Third Clerk Assistant Third Clerk Assistant Legal Counsel Legal Counsel Research Officer Mr. Abenayo M. Wasike Mr. Ahmed Salim Abdalla Ms. Mary Luka Lemerelle Mr. Denis Abisai Ms. Mugure Gituto Ms. Clare Jerotich Kidombo

SITTINGS

The Committee considered the Contempt of Court Bill, 2016 in its sitting held on Thursday, 17th November, 2016 and adopted its report on Tuesday, the 22nd day of November 2016.

COMMITTEE RECOMMENDATION

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The Committee, having considered the Contempt of Court Bill, 2016, will be proposing amendments in clauses 5, 6, 8, 13, 19, 27, 28, 30, 35 and 38 of the Bill during the Committee of the Whole stage.

ADOPTION OF THE REPORT

We, the Members of the Departmental Committee on Justice & Legal Affairs have, pursuant to Standing Order 199, adopted this report and affix our signatures to affirm our approval and confirm its accuracy, validity and authenticity as per the attached list.



1.0 INTRODUCTION

The Contempt of Court Bill, 2016 was read for the first time on 9th August 2016 and subsequently committed to the Departmental Committee on Justice and Legal Affairs for consideration pursuant to the provisions of Standing Order 127 (1), and report to the House.

2.0 CONSIDERATION OF THE CONTEMPT OF COURT BILL, 2016

The Committee considered the Contempt of Court Bill, 2016 in its sitting held on Thursday, 17th November, 2016. Pursuant to Standing Order 127(3), the Committee invited the public through the Daily Nation and Standard newspapers of 17th August, 2016 to make representations on the Bill. The Committee did not receive any memoranda.

The Committee noted that the Bill was generally well drafted and that it broadly covered the issue of contempt of Court. The Committee proposed amendments with the aim of fine-tuning the Bill to the best possible outcome. Having considered all the clauses, the Committee therefore proposed the following amendments:

CLAUSE 5

THAT clause 5 of the Bill be amended—

- (a) in paragraph (a) by deleting the word "and"; and
- (b) by deleting sub clause (2).

Rationale: The word "and" was repetitive and therefore unnecessary.



CLAUSE 6

THAT clause 6 of the Bill be amended by deleting the words "in the course of the hearing of a proceeding" appearing in paragraph (c).

Rationale: Because the clause as it was, limits subordinate courts.

CLAUSE 8

THAT clause 8 of the Bill be amended by inserting the words "with the leave of the court" immediately after the words "the Director of Public Prosecutions".

Rationale: To make it possible for a third party to apply to institute a proceeding for contempt of Court.

CLAUSE 13

THAT clause 13 of the Bill be amended by—

- (a) in sub clause (1) deleting the words "reasonable grounds" and substituting therefor the word "reason"; and
- (b) in sub clause (3) deleting the words "reasonable grounds" and substituting therefor the word "reason."

Rationale: The term "reasonable grounds" was in the opinion of the Committee too limiting, hence the amendment.

CLAUSE 19

THAT clause 19 of the Bill be amended in sub clause (2) by—

- (a) deleting the words "at the discretion of"; and
- (b) inserting the word "reasonable" immediately after the words "it may be subject to".

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Rationale: The amendment was aimed at ensuring that the Court does not unreasonably withhold leave to use recording devices.

CLAUSE 27

THAT clause 27 of the Bill be amended in paragraph (j) —

- (a) by deleting the word "wrongfully" and substituting therefor with the word "forcibly"; and
- (b) by deleting the expression "a" and substituting therefor with the expression "and."

Rationale: To clarify the offence.

CLAUSE 28

THAT clause 28 of the Bill be amended in sub paragraph (1) by inserting the expression "to" immediately after the words "is liable".

Rationale: To correct the typographical mistake.

CLAUSE 30

THAT clause 30 of the Bill be amended by deleting the word "ninety" wherever it appears and substituting therefor with the word "thirty."

Rationale: The proposed time of ninety days was too long. Thirty days was more appropriate.

CLAUSE 35

THAT clause 35 of the Bill be amended by deleting the words "be in addition to and not in derogation of the provision of" and substituting therefor the word "supersede."

Rationale: This was with the aim of making the Act the primary law on all matters contempt.

CLAUSE 38

THAT the Bill be amended by deleting clause 38 by inserting the following new clauses-

Repeal of section 36	38A. The High Court (Organization and Administration)						
of No. 27 of 2015.	Act is amended by deleting section 36.						
Repeal of section 35	38B.	The	Court	of	Appeal	(Organization	and
of No. 28 of 2015.	Admii	nistrati	on) Act i	s am	ended by	deleting section 3	35.

Rationale: The deleted provisions will become redundant upon the passage and enactment of the Contempt of Court Bill, 2016.

3.0 COMMITTEE RECOMMENDATION

Having considered the Contempt of Court Bill, 2016, the Committee will be proposing amendments in clauses 5, 6, 8, 13, 19, 27, 28, 30, 35 and 38 of the Bill during the Committee of the Whole stage.

SIGNED CHAIRPERSON (HON. SAMUEL CHEPKONG'A, M.P) 22. Nov. 2016 DATE ...

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MINUTES OF THE SITTING OF THE DEPARTMENTAL COMMITTEE ON JUSTICE AND LEGAL AFFAIRS HELD ON THURSDAY, 17TH NOVEMBER, 2016 AT 10.30 A.M. IN 1ST FLOOR, COMMISSION BOARDROOM, COUNTY HALL

PRESENT

Hon. Samuel Chepkonga, M.P. Hon. Priscilla Nyokabi, M.P. Hon. Agostinho Neto, M.P. Hon. Ben Momanyi, M.P. Hon. Benson Mutura, M.P. Hon. Charles Gimose, M.P. Hon. Dr. Christine Ombaka, M.P. Hon. David Ochieng, M.P. Hon. Fatuma Ibrahim, M.P. Hon. Kang'ata Irungu, M.P. Hon. John M. Waiganjo, M.P. Hon. John Njoroge Chege, M.P. Hon. Olago Aluoch, M.P. Hon. Kamoti Mwamkale William, M.P. Hon. Moses Cheboi, M.P. Hon. Paul K. Bii, M.P. Hon. Peter Kaluma, M.P.

- Chairperson
- Vice Chairperson

APOLOGY

Hon. Bitok Kirwa, M.P.Hon. Florence Kajuju, M.P.Hon. Tom J. Kajwang', M.P.Hon. (Bishop) Robert Mutemi, M.P.Hon. Johana Ngeno, M.P.

ABSENT

Hon. Njoroge Baiya, M.P.Hon. Boniface Otsiula, M.P.Hon. Mohamed Abdi Haji, M.P.Hon. Sammy Koech, M.P.Hon. Ndirangu Waihenya, M.P.Hon. William Cheptumo, M.P.

SECRETARIAT

Mr. Ahmed Salim	-	Clerk Assistant III
Ms. Mugure Gituto	-	Legal Counsel II
Ms. Clare Jerotich	-	Research Officer

MIN No. JLA /2016:- PRELIMINARIES

The Chairperson called the meeting to order at 10.45 a.m. The meeting was then opened with a word of prayer from the Chairperson.

MIN No. JLA /2016:-

CONSIDERATION OF THE OFFICE OF THE ATTORNEY GENERAL (AMENDMENT) BILL, 2016 (LEGISLATIVE PROPOSAL)

The Committee discussed the Committee-sponsored legislative proposal on the Office of the Attorney General (Amendment) Bill, 2016, which sought to amend section 12 of the Office of the Attorney General Act, 2012. The Committee unanimously adopted the proposal and recommended its publication. The adoption of the proposal was proposed by Hon. David Ochieng and seconded by Hon. Benson Mutura.

MIN No. JLA / 2016:- CONSIDERATION OF THE CONTEMPT OF COURT BILL, 2016

The Contempt of Court Bill, 2016 was referred to the Committee, having been read for the first time. The Committee considered the Bill, and proposed amendments to Clauses 5, 6, 8, 13, 19, 27, 28, 30, 35 and 38. The Committee was scheduled to adopt its report on Tuesday, 22nd November 2016.

MIN No. JLA /2016:-

CONSIDERATION OF THE WITNESS PROTECTION (AMENDMENT) BILL, 2016

The Committee deferred the consideration of the Witness Protection (Amendment) Bill, 2016 to its next sitting which was scheduled for Tuesday, 22nd November 2016.

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MIN No.JLA/2016:-

ADJOURNMENT

There being no other business to transact, the sitting adjourned at twenty minutes past one o'clock.

Signed (Chairperson) Nov. 2016 2 ۱ Date.....

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MINUTES OF THE SITTING OF THE DEPARTMENTAL COMMITTEE ON JUSTICE AND LEGAL AFFAIRS HELD ON TUESDAY, 22ND NOVEMBER, 2016 AT 10:00 A.M. IN NEW DINING AREA, PARLIAMENT BUILDING

PRESENT

Hon. Samuel Chepkonga, M.P. Hon. Ben Momanyi, M.P. Hon. Benson Mutura, M.P. Hon. David Ochieng, M.P. Hon. Fatuma Ibrahim, M.P. Hon. Kang'ata Irungu, M.P. Hon. Johana Ngeno, M.P. Hon. John M. Waiganjo, M.P. Hon. John Njoroge Chege, M.P. Hon. Mohamed Abdi Haji, M.P. Hon. Ndirangu Waihenya, M.P. Hon. Olago Aluoch, M.P. Hon. Moses Cheboi, M.P. Hon. Paul K. Bii, M.P. Hon. Peter Kaluma, M.P. Hon. Sammy Koech, M.P. Hon. William Cheptumo, M.P.

APOLOGY

Hon. Priscilla Nyokabi, M.P.
Hon. Bitok Kirwa, M.P.
Hon. Florence Kajuju, M.P.
Hon. Dr. Christine Ombaka, M.P.
Hon. Tom J. Kajwang', M.P.
Hon. (Bishop) Robert Mutemi, M.P.

ABSENT

Hon. Njoroge Baiya, M.P.Hon. Charles Gimose, M.P.Hon. Kamoti Mwamkale William, M.P.Hon. Agostinho Neto, M.P.Hon. Boniface Otsiula, M.P.

Chairperson

Vice Chairperson

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SECRETARIAT

Mr. Ahmed Salim	-	Clerk Assistant III
Ms. Mugure Gituto	-	Legal Counsel II
Ms. Clare Jerotich	-	Research Officer

MIN No. JLA /2016:- PRELIMINARIES

The Chairperson called the meeting to order at 10.25 a.m. The meeting was then opened with a word of prayer from Hon. Ndirangu Waihenya.

MIN No. JLA /2016:- CONFIRMATION OF THE PREVIOUS MINUTES

Minutes of the meeting held on 17th November 2016 were confirmed as a true record of the deliberations. The confirmation was proposed by Hon. Olago Aluoch and seconded by Hon. Moses Cheboi.

MIN No. JLA /2016:-ADOPTION OF THE REPORT ON THE CONSIDERATION OF THE CONTEMPT OF COURT BILL, 2016

The Committee adopted the report on the Contempt of Court Bill, 2016. The adoption of the report was proposed by Hon. John Njoroge Chege and seconded by Hon. Ben Momanyi.

MIN No. JLA /2016:-

CONSIDERATION OF THE WITNESS PROTECTION (AMENDMENT) BILL, 2016

The Committee deferred the consideration of the Witness Protection (Amendment) Bill, 2016 to its next sitting which was scheduled for Thursday, 24th November 2016.

MIN No.JLA /2016:-

ADJOURNMENT

There being no other business to transact, the sitting adjourned at twelve noon.

Signed	(5	hud
Date	22.	N	(Chairperson)

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KENYA NATIONAL ASSEMBLY ELEVENTH PARLIAMENT

DEPARTMENTAL COMMITTEE ON JUSTICE & LEGAL AFFAIRS

MEMBERS' ATTENDANCE

Date:

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22nd November 2016 (10:00 AM)

Venue:

NEW DINING AREA, MAIN PARLIAMENT BUILDING

ADOPTION OF THE REPORT ON CONTEMPT OF COURT BILL, 2016 Agenda: CONSIDERATION OF THE WITNESS PROTECTION (AMENDMENT) BILL, 2016

n. Samuel Chepkonga (Chairperson) n. Priscila Nyokabi (Vice Chairperson) n. Agostinho Neto n. Ben Momanyi Orori n. Benson Mutura n. Boniface Otsiula n. Bitok Kirwa	JAm? Raham Ramo
n. Agostinho Neto n. Ben Momanyi Orori n. Benson Mutura n. Boniface Otsiula	Rahnn Rahnn Pamo
n. Ben Momanyi Orori n. Benson Mutura n. Boniface Otsiula	Rahnu
n. Benson Mutura n. Boniface Otsiula	Rahnn
n. Boniface Otsiula	Pamo
a. Bitok Kirwa	
a. Charles Gimose	
a. Christine Ombaka (Dr.)	
. David Ochieng'	
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15.	Hon. John M. Waiganjo	Geltett
16.	Hon. John Njoroge	
17.	Hon. John Olago Aluoch	$\bigcirc \bigcirc \bigcirc$
18.	Hon. Kamoti W. Mwamkale	- Vin
19.	Hon. Mohamed Abdi Haji	IAA
20.	Hon. Moses Cheboi	NAME -
21.	Hon. Njoroge Baiya	104-2
22.	Hon. Paul K. Bii	
23.	Hon. Peter Kaluma	10 Han
24.	Hon. Robert Mutemi (Bishop)	
25.	Hon. Sammy Koech	
26.	Hon. T.J. Kajwang	
27.	Hon. Waihenya Ndirangu	Re
28.	Hon. William Cheptumo	Dame

A. M. Wasike

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For: The Clerk of the National Assembly

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32 | Business News

Wednesday August 17, 2016 | DAILY NATION

BY VICTOR JUMA

Pan Africe Insurance Holds re-branded to Sanlam Kary comply with the new Compa-and Identify with its South based parent Sanlam Group The Nairobi Securities 22 Lited insure says it has ini-the acrosym. 'Pic', denotin limited company, to obey Isw. The company says I halo-adopt the Sanlam name to r denote-oid relationship with ent company. Sanlam has ac

The company says it a decade our relationship we ent company. Saniam ha cumulative 563 per can Adrican, which meently insurance to its mainsta ance products.

Insurer obeys

the law with

name change

Performance > Focus on SMEs grows loan book **Family Bank profit** down 40 per cent

Half year earnings hit by higher operating costs that reached

AY HUGAMBI MUTEGI

The firm has also booked a bon loss provision expense of shop 3 million, a significant herease from the 6h36, 97 mil-liour regimered during a similar period last year. Tamily Bah's social Inter-min from a during the period increased 35,7 per carls to Sho 03 billion, on the back of income from loss and sideances which grew by Shi7 billion to close the half year at Big 36 billion.

ped marginally

Non-interret income dipped marginally to 5h/31 billion as feed and commissions from Joans and advances as well us foreign exchange trading income slowed down. The company's total assets as at Jone was 5h80.2 billion as

is focus on small and minuten-enterprise lending and personal leans resulted in a significant lump in its lean book by 4.4.7, per cent to 583,7 billion. The bank in December re-ceived a 5th Dillon lown from Netherlands-based Oktocredi for onward lending to small am-medium-aiged burnesses, pointer, that its lean book wa-set to grow horther this year. Pamily Bank's half year of labelitas stood at 58.65 05 to lion (representing 4 seven p

billion. The iender's ongoing branch expansion programme was one of the factors that resulted in a jump in property value by Shi 35 billion to Shi 8 billion.





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Eve on roaring trade

A lion carving among other artefacts ready for sale at the Rift Valley Collectors Den near the Lake Nakuru National Park yesterday. Traders in touristo related craft are expecting high sales during the peak season that runs from July to October.



NATIONAL ASSEMBLY ELEVENTH PARLIAMENT - FOURTH SESSION

In the Matters of consideration by the National Assembly of The Contempt of Court Bill, 2016 and the Sexual Offences (Amendment) Bill, 2016

SUBMISSION OF MEMORANDA

18(1)(b) of the Constitution provides that "Parliement arion and involvement in the isolative and other bulkness trees. Standing Order 17(3) states that "the Departmental committed she I facilitate public performation and state in mendations of the public vision the Committee makes its repor-

ntampt of Court Bill, 2016 seeks to define contempt of court and to its in punkting for contempt of court.

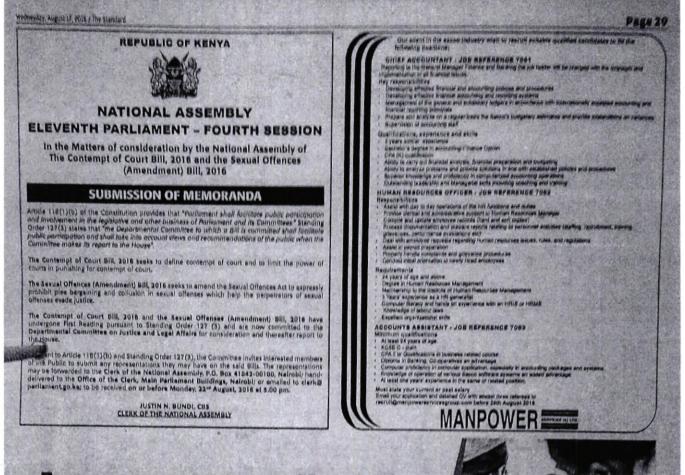
al Offences (Amendment) Bill, 2016 seeks to amend the may prohib i ples bergaloing end collusion in securi offe for offexual offenses evade fusice.

The Contempt of Court Bill, 2018 and the Sexual Offenses (Amendment) Bill, 2016 no undergone First Reacting pursuant to Standing Order (27, 3) and are now committed to to Departmental Committee on Juittee and Legal Affairs for consideration and therear report to the House.

ursuant to Article Tile(1)(b) and Standing Order 127(3). The Committee Invites Interaction embers of the Public to scorn is any representations they may hererow the safet@iss. Too presentations may be forwarded to the Clean of the Kalonal Assembly (200, 807,41342) 0100, Matrobit, and detrivered to the Office of the Clean Kalonal Assembly (200, 807,41342) arbobit or ambigit of cleans patiament, as key to be meaved on an before Monday, 284 unsist, 2016 at \$100 pm.

Raise stake The multipational inter-its controlling stake in it any to 60 per cent. Sant becomes the latest subside the parent company's nut me those in Tanania, Mo and Uganda.

firms in Africa Saniam Kanya anys the mai change will not affect its curre operations or legis obligations. To company will oddy inform the pub-of the details of the name chan having secured approvals from any holders and the regularors.



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