

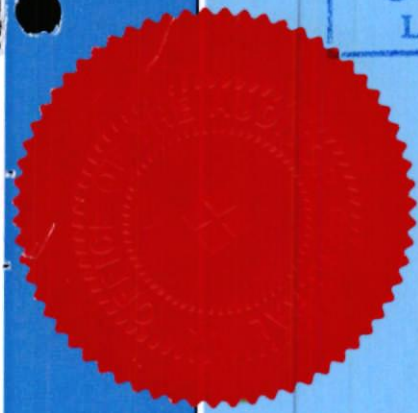
REPUBLIC OF KENYA

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REPORT

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COMMITTEE	
CLERK AT THE TABLE	Draab

OF

THE AUDITOR-GENERAL

ON

**BARINGO COUNTY EDUCATION
BURSARY FUND**

**FOR THE YEAR ENDED
30 JUNE, 2018**



REPUBLIC OF KENYA

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HEADQUARTERS
Anniversary Towers
Monrovia Street
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NAIROBI

REPORT OF THE AUDITOR-GENERAL ON BARINGO COUNTY EDUCATION BURSARY FUND FOR THE YEAR ENDED 30 JUNE, 2018

REPORT ON THE FINANCIAL STATEMENTS

Disclaimer of Opinion

I have audited the accompanying financial statements of Baringo County Education Bursary Fund set out on pages 1 to 6, which comprise the statement of financial position as at 30 June, 2018, the statement of financial performance, statement of changes in net assets, statement of cash flows and statement of comparison of budget and actual amounts for the year then ended, and notes to financial statements in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015.

I do not express an opinion on the accompanying financial statements. Because of the significance of the matters described in the Basis for Disclaimer of Opinion section of my report, I have not been able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion on these financial statements.

Basis for Disclaimer of Opinion

1.0 Errors in Financial Statements Presentation and Disclosure

The financial statements prepared and presented for audit did not meet the presentation framework issued by the Public Sector Accounting Standards Board (PSASB) and the following reports and statements were not included or were not complete;

- 1.1. Key entity information by Management
- 1.2. The Board of Trustees (or any other Corporate Governance Body for the Fund)
- 1.3. Details of Management Team
- 1.4. The Board and the Fund Chairperson's report
- 1.5. Report of the Fund Administrator
- 1.6. Corporate Governance Statement
- 1.7. Management discussion and analysis
- 1.8. Corporate Social Responsibility statement/sustainability report

- 1.9. Report of the Trustees
- 1.10. Statement of Management Responsibilities
- 1.11. Blank page for the insertion of the Independent report of the auditor
- 1.12. Summary of significant accounting policies
- 1.13. Notes to the Financial Statements are incomplete
- 1.14. Other important disclosures
- 1.15. The Financial Statements are not numbered
- 1.16. The financial statements have been referred to as "Baringo County - Education Bursary and Scholarship Fund" instead of "Baringo County Education Bursary Fund" as per Section 3 of the Public Finance Management (Baringo County Education Bursary Fund) Regulations, 2014

Consequently, the financial statements as prepared and presented do not comply with the format prescribed by the PSASB.

2.0 Inaccuracies in the Financial Statements

The financial statements prepared and presented for year ended 30 June, 2018 had the following inaccuracies: -

- 2.1 The statement of financial performance reflects balance brought forward of Kshs.2,712,102 which relates to the closing surplus for the financial year 2016/2017. However, the disclosure is not in line with the International Public Sector Accounting Standards (IPSAS) No.1 on presentation of the financial statements which requires such opening balances to be reflected in the statement of financial position and not in the statement of financial performance.
- 2.2 The statement of financial position reflects surplus for the period of Kshs.3,658,817 while the statement of financial performance reflects Kshs.6,370,919 resulting to unreconciled nor explained variance of Kshs.2,712,102.
- 2.3 The statement of financial performance reflects surplus for the period of Kshs.6,370,919 while the statement of changes in net assets reflects a deficit of Kshs.36,341,183 resulting to unreconciled nor explained variance of Kshs.42,712,102.
- 2.4 The statement of changes in net assets reflects a revolving fund balance of Kshs.200,000,000 and a revaluation reserve balance of Kshs.123,560 which are not reflected in the statement of financial position and which were not supported with the relevant schedules.
- 2.5 The statement of cash flows reflects a net increase in cash and cash equivalents of Kshs.3,658,817 for the financial year 2017/2018. However, the re-casting of the same revealed a net increase of Kshs.6,370,919 resulting to an unreconciled and unexplained variance of Kshs.2,712,102.

Further, the statement reflects a net decrease in cash and cash equivalents of Kshs.25,520,305 for the financial year 2016/2017. However, the re-casting of the same revealed an increase of Kshs.2,712,102 thus resulting to an unreconciled and unexplained variance of Kshs.28,232,407.

- 2.6 The statement of comparison of budget and actual amount reflects a surplus under the final budget column of Kshs.40,000,000 while the re-casting of the balances revealed an amount of Kshs.2,712,102 thereby resulting to an unreconciled and unexplained variance of Kshs.37,287,898. Further, the statement reflects a surplus under the actual on comparable basis column of Kshs.36,341,183 while the re-casting revealed a surplus of Kshs.6,370,919 thus resulting to an unreconciled and unexplained variance of Kshs.29,970,264.

Consequently, the accuracy and completeness of the balances included in the financial statements for the year ended 30 June, 2018 could not be confirmed.

3.0 Unreconciled Bursary Expenditure

As disclosed in Note 2 to the financial statements, the statement of financial performance reflects total payments of Kshs.36,341,183 (2017 - Kshs.45,520,305) which includes Kshs.35,425,538 on award of bursaries to the needy/beneficiaries. However, the supporting schedule shows an amount of Kshs.27,607,500 resulting to an unexplained and unreconciled variance of Kshs.7,818,038.

Under the circumstances, the accuracy and completeness of the Kshs.35,425,538 on bursaries for the year ended 30 June, 2018 could not be confirmed.

4.0 Unsupported Administration Expenses

As disclosed in Note 2 to the financial statements, the statement of financial performance reflects total payments of Kshs.36,341,183 (2017 - Kshs.45,520,305) which includes domestic travel and subsistence allowances (administration expenses) of Kshs.900,000. However, the administration costs schedule provided for the audit reflected Kshs.855,005 resulting to an unexplained and unreconciled variance of Kshs.44,995. In addition, the administration expenses were not supported by payment vouchers and cashbooks. Further, the Kshs.900,000 is less than Kshs.1,200,000 being 3% of Kshs.20,000,000 allocation for financial year 2017/2018. This contravenes Section 16(5) of the Public Finance Management (Baringo County Education Bursary Fund) Regulations, 2014 which states that for each disbursement, the Board shall set aside a sum of three per centum of the total allocation to cater for the administration expenses of the Fund. The sum set aside under this regulation shall be properly accounted for and proper books of accounts kept and returns made to the Board on how the sum has been used.

Under the circumstances, the accuracy, validity and completeness of administrative costs amount of Kshs.900,000 for the year ended 30 June, 2018 could not be confirmed.

5.0 Cash and Cash Equivalents Balance

The statement of financial position reflects a cash and cash equivalents balance of Kshs.6,370,919 (2017 - Kshs.2,712,102). However, the cash book provided for audit shows a balance of Kshs.2,703,592 resulting to an unexplained and unreconciled variance of Kshs.3,667,327.

Under the circumstances, the accuracy and completeness of reported cash and bank balance of Kshs.6,370,919 as at 30 June, 2018 could not be confirmed.

REPORT ON LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES

Conclusion

I do not express a conclusion on the lawfulness and effectiveness in the use of public resources as required by Article 229(6) of the Constitution. Because of the significance of the matters described in the Basis for Conclusion on Lawfulness and Effectiveness in Use of Public Resources section of my report, I have not been able to obtain sufficient appropriate audit evidence to provide a basis for my audit conclusion.

Basis for Conclusion

1.0 Budget Control and Performance

The statement comparison of budget and actual amounts reflects final budget of Kshs.42,712,102, actual receipts of Kshs.42,712,102 and expenditure of Kshs.36,341,183 resulting to under absorption of Kshs.6,370,919. The under absorption may have impacted negatively on bursary award to needy/ beneficiaries.

Further, the approved budget for the Fund was not provided for audit, which contravenes Section 31(a) of the Public Financial Management (County Governments) Regulations, 2015 which requires that all revenue and expenditure shall be entered into the County Government budget estimates and approved for one year only. It also contravenes Section 99(2) of the Regulations which requires that the approved budget estimates of expenditure shall form the basis of the financial statements for the financial year.

Under the circumstances, the Fund's Management was in breach of the law.

2.0 Non-Adherence to Education Bursary Fund Regulations

A review of the bursary disbursements of Kshs.35,425,538, as disclosed in Note 2 to the financial statements, revealed non-compliance with the Public Finance Management (Baringo County Education Bursary Fund) Regulations, 2014 as detailed below;

- 2.1 The Fund Administrator did not provide evidence of quarterly returns to the County Executive Member responsible for finance, County Assembly and the board pursuant to Regulation 12(3). These returns include summary of beneficiaries and approval status of disbursements, disbursements to the ward, disbursements from County Government and restrictions imposed as per section 12(4) (a to d); and

2.2 Bursaries were not acknowledged in writing and formal receipts issued to the beneficiaries and bursary board as required by Regulation 17.

To this extent, the Fund's Management was in breach of the law.

3.0 Non-Response to Management Letter

The Fund Management failed to respond to the Management Letter issued by the Auditor General dated 30 June, 2020 contrary to Section 31(4) of the Public Audit Act, 2015, which states that the accounting officer shall within fourteen (14) days from the date of receipt of the draft management letter, submit a response to the Auditor-General including remedial actions that have been undertaken to address any qualifications in the Draft Management Letter.

Under the circumstances, the Fund's Management was in breach of the law.

4.0 Late Submission of 2017/2018 Financial statements

The financial statements were submitted on 24 February, 2020 which is later than the expected submission date of 30 September, 2018 by approximately seventeen (17) months. This is contrary to Section 47(1) of the Public Audit Act, 2015 which states that the financial statements required under the Constitution, the Public Finance Management Act, 2012 and any other legislation, shall be submitted to the Auditor-General within three months after the end of the fiscal year to which the accounts relate.

Under the circumstances, the Fund's Management was in breach of the law.

REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

Conclusion

I do not express a conclusion on the effectiveness of internal controls, risk management and governance as required by Section 7(1)(a) of the Public Audit Act, 2015. Because of the significance of the matters described in the Basis for Conclusion of the Effectiveness of Internal Controls, Risk Management and Governance section of my report, I have not been able to obtain sufficient appropriate audit evidence to provide a basis for my audit conclusion.

Basis for Conclusion

Lack of a Risk Management Policy

Documents provided for audit revealed that the Fund does not have a risk management strategy contrary to Section 158(1)(a) and (b) of the Public Finance Management (County Governments) Regulations, 2015 which requires the accounting officer to develop risk management strategies, which include fraud prevention mechanism and internal control that builds robust business operations.

Under the circumstances, the Fund's risk management strategy for the year under review could not be ascertained.

Responsibilities of Management and those Charged with Governance

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Accrual Basis) and for maintaining effective internal control as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal control, risk management and governance.

In preparing the financial statements, Management is responsible for assessing the Fund's ability to continue to sustain services, disclosing, as applicable, matters related to sustainability of services and using the going concern basis of accounting unless Management is aware of the intention to terminate the Fund or to cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities which govern them, and that public resources are applied in an effective way.

Those charged with governance are responsible for overseeing the Fund's financial reporting process, reviewing the effectiveness of how the Fund monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to governance and risk management, and ensuring the adequacy and effectiveness of the control environment.


Auditor-General's Responsibilities for the Audit

My responsibility is to conduct an audit of the Fund financial statements in accordance with International Standards of Supreme Audit Institutions (ISSAIs) and to issue an auditor's report that includes my opinion in accordance with the provisions of Section 48 of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. However, because of the matters described in the Basis for Disclaimer of Opinion section of my report, I was not able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion on these financial statements.

In addition, my responsibility is to express a conclusion about whether, in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them, and that public resources are applied in an effective way, in accordance with the provisions of Article 229(6) of the Constitution and submit the audit report in compliance with Article 229(7) of the Constitution. I also consider internal control, risk management and governance

processes and systems in order to give an assurance on the effectiveness of internal controls, risk management and governance in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. However, because of the matters described in the Basis for Conclusion on Lawfulness and Effectiveness in Use of Public Resources, and Internal Controls, Risk Management and Governance sections of my report, I was not able to obtain sufficient appropriate audit evidence to provide a basis for an audit conclusion.

I am independent of the Fund in accordance with ISSAI 130 on Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya.


CPA Nancy Gathungu, CBS
AUDITOR-GENERAL

Nairobi

14 December, 2021

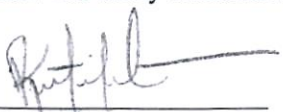
**BARINGO COUNTY EDUCATION BURSARY AND SCHOLARSHIP FUND
REPORTS AND FINANCIAL STATEMENTS FOR THE YEAR ENDED 30TH JUNE, 2018**

1 FINANCIAL STATEMENTS

1.1 STATEMENT OF FINANCIAL PERFORMANCE FOR THE YEAR ENDED 30TH JUNE, 2018

Particulars / Details	Note	2017-2018	2016-2017
		Kshs	Kshs
Revenue from Non-Exchange Transaction			
Opening Balance for the Period	1	2,712,102.00	28,232,407.00
Transfers from Baringo County	1	40,000,000.00	20,000,000.00
		42,712,102.00	48,232,407.00
Revenue from Exchange Transaction			
Interest Earned	1	-	-
		-	-
TOTAL REVENUES		42,712,102.00	48,232,407.00
PAYMENTS			
Fund Uses / Expenditure/Disbursements/ Administration Costs	2	36,341,183.00	45,520,305.00
TOTAL PAYMENTS/ EXPENSES		36,341,183.00	45,520,305.00
Other gains/Loses			
Gain / Loss on Disposal of Assets			
SURPLUS/DEFICIT FOR THE PERIOD		6,370,919.00	2,712,102.00

financial statements. The entity financial statements were approved on _____ 2018 and signed by:



Fund Administrator
 Name: PATRICK LOROGOI KITILIT
 (DIRECTOR)


Fund Accountant
 CPA Thomas Chesaro
 Member Number 15566
 Name: ICPAK

30 JUN 2018

OFFICE OF THE AUDITOR GENERAL
 P. O. Box 10000, NAIROBI
 REGISTRY
 13 MAY 2021
RECEIVED
 23 SEP 2020

BARINGO COUNTY EDUCATION BURSARY AND SCHOLARSHIP FUND
REPORTS AND FINANCIAL STATEMENTS FOR THE YEAR ENDED 30TH JUNE, 2018

1.2 STATEMENT OF FINANCIAL POSITION AS AT 30TH JUNE, 2018

		2017-2018	2016-2017
		Kshs	Kshs
FINANCIAL ASSETS			
Current Assets			
Cash and Cash Equivalents	3	6,370,919.00	2,712,102.00
Prepayments			
Inventories			
TOTAL FINANCIAL ASSETS		6,370,919.00	2,712,102.00
LESS: FINANCIAL LIABILITIES			
Accounts Payable		-	-
TOTAL FINANCIAL LIABILITIES		-	-
NET FINANCIAL ASSETS/(LIABILITIES)		-	-
REPRESENTED BY			
Fund balance b/fwd		2,712,102.00	28,232,407.00
Surplus/Deficit for the year		3,658,817.00	(25,520,305.00)
Prior year adjustments		-	-
NET FINANCIAL POSITION		6,370,919.00	2,712,102.00
<p>The accounting policies and explanatory notes to these financial statements form an integral part of the financial statements. The financial statements were approved on _____ 2018 and signed by:</p>			
 _____ Fund Administrator Name: PATRICK LOROGON KITILIT (DIRECTOR)	_____ Fund Accountant Name: CPA Thomas Chesaro ICPAK Member Number 15566		

BARINGO COUNTY EDUCATION BURSARY AND SCHOLARSHIP FUND
REPORTS AND FINANCIAL STATEMENTS FOR THE YEAR ENDED 30TH JUNE, 2018

1.3 STATEMENT OF CHANGES IN NET ASSETS AS AT 30TH JUNE, 2018

	Revolving Fund	Revaluation Reserve	Accumulated Surplus / Deficit	Total Amount
	Kshs	Kshs	Kshs	Kshs
Balance as at 1st July, 2016	140,000,000	123,560	(111,891,153)	28,232,407
Surplus / Deficit for the period	-	-	(45,520,305)	(45,520,305)
Funds Received During the Year	20,000,000	-	-	20,000,000
Revaluation Gain	-	-	-	-
Balance as at 30th June, 2017	160,000,000.00	123,560.00	(157,411,458.00)	2,712,102
Balance as at 1st July, 2017	160,000,000	123,560	(157,411,458)	2,712,102
Surplus / Deficit for the period	-	-	(36,341,183)	(36,341,183)
Funds Received During the Year	40,000,000	-	-	40,000,000
Revaluation Gain	-	-	-	-
Balance as at 30th June, 2018	200,000,000.00	123,560.00	(193,752,641.00)	6,370,919.00



BARINGO COUNTY EDUCATION BURSARY AND SCHOLARSHIP FUND
REPORTS AND FINANCIAL STATEMENTS FOR THE YEAR ENDED 30TH JUNE, 2018

1.4 STATEMENT OF CASH FLOWS FOR THE YEAR ENDED 30TH JUNE, 2018

Cash Flows from Operating Activities	Note	2017-2018 Kshs	2016-2017 Kshs
Receipts for operating income			
Opening Balance for the Period	1	2,712,102.00	28,232,407.00
Transfers from Baringo County, Loan Recovered and Interest Earned	1	40,000,000.00	20,000,000.00
Total Receipts		42,712,102.00	48,232,407.00
Payments for operating expenses			
Award of the Bursary Fund to the Needy / Beneficiaries	2	35,425,538.00	44,430,375.00
Domestic travel and subsistence Allowances (Adm. Costs)	2	900,000.00	1,083,000.00
Other operating expenses (Bank Charges/Tax Deducted)	2	15,645.00	6,930.00
		36,341,183.00	45,520,305.00
Adjusted for:			
Decrease / Increase in Accounts Receivables (Outstanding Imprest)		-	-
Increase / Decrease in Accounts payables (Deposits and Retention)		-	-
Adjustments during the year			
Net Cash flows from operating activities		6,370,919.00	2,712,102.00
Cash Flows from Investing Activities			
Purchase of Property, Plant, Equipment and Intangible Assets		-	-
Proceeds from sale of Property, Plant and Equipment			
Proceeds from Loan Principal Repayments			
Loan Disbursement Paid Out		-	-
Net cash flows from Investing Activities		-	-
Cash Flows from Financing Activities			
Proceeds from Revolving Fund Receipts		-	-
Additional Borrowings		-	-
Repayment of principal on Domestic and Foreign borrowing		-	-
Net cash flows from financing activities		-	-
Net Increase In Cash and Cash Equivalents		3,658,817.00	(25,520,305.00)
Cash and cash equivalent at BEGINNING of the year		2,712,102.00	28,232,407
Cash and cash equivalents as at 30 th June, 2017		6,370,919.00	2,712,102.00

30 JUN 2018

BARINGO COUNTY EDUCATION BURSARY AND SCHOLARSHIP FUND
REPORTS AND FINANCIAL STATEMENTS FOR THE YEAR ENDED 30TH JUNE, 2018

1.5 STATEMENT OF COMPARISON OF BUDGET AND ACTUAL AMOUNTS FOR THE PERIOD ENDED 30TH JUNE, 2018

	Original Budget	Adjustments	Final Budget	Actual on Comparable Basis	Performance Difference	% Utilisation
Revenue	Kshs	Kshs	Kshs	Kshs	Kshs	Kshs
Balance Brought Forward	2,712,102	-	2,712,102	2,712,102	-	100.00%
Transfer from County Government	40,000,000	-	40,000,000	40,000,000	-	100.00%
Interest Income	-	-	-	-	-	0.00%
Other Income	-	-	-	-	-	0.00%
Total Income / Revenue	42,712,102	-	42,712,102	42,712,102	-	100.00%
Expenses						
Award of the Bursary Fund to the Needy / Beneficiaries	38,800,000	-	38,800,000	35,425,538	3,374,462	91.30%
Domestic travel and subsistence Allowances (Adm. Costs) (3%)	1,200,000	-	1,200,000	900,000	300,000	75.00%
Other operating expenses (Bank Charges/Tax Deducted)	-	-	-	15,645	(15,645)	0.00%
Total Expenses	40,000,000	-	40,000,000	36,341,183	3,658,817	90.85%
Surplus / Deficit for the Period	2,712,102.00	-	40,000,000.00	36,341,183.00	3,658,817.00	90.85%

30 JUN 2018

BARINGO COUNTY EDUCATION BURSARY AND SCHOLARSHIP FUND

REPORTS AND FINANCIAL STATEMENTS FOR THE YEAR ENDED 30TH JUNE, 2018

NOTES TO THE FINANCIAL STATEMENTS

1 EXCHEQUER RELEASES/BARINGO COUNTY

Description and reference of the transfer	Date of transfer	2017-2018	2016-2017
		Kshs	Kshs
Revenue from Non-Exchange Transaction			
Balance Brought Forward	1/7/2016	2,712,102	28,232,407
1st quarter transfer	10/7/2017	10,000,000	-
2nd quarter transfer		-	-
3rd quarter transfer		-	20,000,000
4th quarter transfer	30/4/2018	30,000,000	-
		40,000,000.00	20,000,000.00
Revenue from Exchange Transaction			
Interest Income/Earned		-	-
		-	-
Total		42,712,102.00	48,232,407.00

2 FUND USES / EXPENDITURE / DISBURSEMENT

		2017-2018	2016-2017
		Kshs	Kshs
Award of the Bursary Fund to the Needy / Beneficiaries		35,425,538	44,430,375
Domestic travel and subsistence Allowances (Adm. Costs)		900,000	1,083,000
Other operating expenses (Bank Charges/Tax Deducted)		15,645	6,930
Total		36,341,183.00	45,520,305.00

3 Bank Accounts

Name of Bank, Account No. & currency		2017-2018	2016-2017
		Kshs	Kshs
Equity Bank, Ac no. 1390262458895 (Kshs)		6,370,919	2,712,102
Total		6,370,919.00	2,712,102.00

[The bank account held by the entity]

