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| REPOR | TABLED BY | S.M. L | | |
| | COMMITTEE | | | |
| | CLERK AT THE TABLE | Davie | | |

OF

THE AUDITOR-GENERAL

ON

BARINGO COUNTY BURSARY FUND

FOR THE YEAR ENDED 30 JUNE, 2014

REPUBLIC OF KENYA

Telephone: +254-(20) 3214000 E-mail: info@oagkenya.go.ke Website: www.oagkenya.go.ke



HEADQUARTERS

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REPORT OF THE AUDITOR-GENERAL ON BARINGO COUNTY BURSARY FUND FOR THE YEAR ENDED 30 JUNE, 2014

REPORT ON THE FINANCIAL STATEMENTS

Disclaimer of Opinion

I have audited the accompanying financial statements of Baringo County Bursary Fund set out on pages 1 to 6, which comprise the statement of financial position as at 30 June, 2014, the statement of financial performance, statement of changes in nets assets, statement of cash flows and statement of comparison of budget and actual amounts for the year then ended, and notes to financial statements in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015.

I do not express an opinion on the accompanying financial statements. Because of the significance of the matters described in the Basis for Disclaimer of Opinion section of my report, I have not been able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion on these financial statements.

Basis for Disclaimer of Opinion

1.0 Errors in Financial Statements Presentation and Disclosure

The financial statements prepared and presented for audit did not meet the presentation framework issued by the Public Sector Accounting Standards Board as detailed below:

- 1.1. Key entity information by Management was missing,
- 1.2. The Board of Trustees report was missing,
- 1.3. Management Team was missing,
- 1.4. Board/Fund Chairperson's report was missing,
- 1.5. Report of the Fund Administrator was missing,
- 1.6. Corporate Governance Statement was missing,
- 1.7. Management Discussion and Analysis was missing,

- 1.8. Corporate Social Responsibility Statement/Sustainability report was missing,
- 1.9. Report of the Trustees was missing,
- 1.10. Statement of Management responsibilities was missing,
- 1.11. Blank page for the report of the independent auditor was not provided,
- 1.12. Summary of significant accounting policies was missing,
- 1.13. The Financial Statements do not have page numbers;
- The Statement of Financial Performance and Statement of Financial Position do not have approval dates;
- 1.15. The Financial Statements have been referred to as "Baringo County Education Bursary and Scholarship Fund" instead of "Baringo County Education Bursary Fund" as per Section 3 of the Public Finance Management (Baringo County Education Bursary Fund) Regulations, 2014;
- 1.16. Page 6 erroneously includes footer "the bank account held by the entity";
- 1.17. A Trial Balance was not presented for audit.

Consequently, the annual report and financial statements as prepared and presented do not comply with the requirements of International Financial Reporting standards and as prescribed by the Public Sector Accounting Standards Board.

2.0 Inaccuracies in the Financial Statements

The following inaccuracies were noted in the financial statements presented for audit:

- 2.1 The statement of financial performance reflects surplus for the period of Kshs.29,097,880 while the statement of changes in net assets reflects deficit of Kshs.902,120 resulting to unexplained nor reconciled variance of Kshs.30,000,000.
- 2.2 The statement of comparison of budget and actual amounts reflects balance brought forward of Kshs.29,097,880 in the actual amount column. However, the Fund was created in 2013/2014 and was not operational in the previous year.
- 2.3 The statement of financial performance reflects transfers from Baringo County of Kshs.30,000,000 while the statement of comparison of budget and actual amounts reflects Kshs.56,000,000 resulting to unexplained nor reconciled variance of Kshs.26,000,000.
- 2.4 The statement of comparison of budget and actual amounts reflects interest income of Kshs.21,560 while the statement of financial performance reflects a nil balance resulting to unexplained nor reconciled variance of Kshs.21,560.

Consequently, the accuracy and completeness of the above balances included in these financial statements for the year ended 30 June, 2014 could not be confirmed.

3.0 Domestic Travel and Subsistence Allowance

The statement of financial performance reflects fund uses of Kshs.902,120 as disclosed under Note 2 to the financial statements. Included in the balance is domestic and subsistence allowance of Kshs.900,000. However, the schedule presented did not detail the payee, activities undertaken, when and where they were undertaken, participants and the rates paid. In addition, the respective payment vouchers and supporting documents were not provided for audit.

Under the circumstances, the accuracy and completeness of domestic travel and subsistence allowance of Kshs.900,000 for the year ended 30 June, 2014 could not be confirmed.

4.0 Unsupported Cash and Bank Balance

The statement of financial position reflects cash and cash equivalents of Kshs.29,097,880 as disclosed under Note 3 of the financial statements. However, the balance is not supported by way of bank statements and certificate of bank balance.

Consequently, the accuracy and completeness of cash and cash equivalent of Kshs.29,097,880 as at 30 June, 2014 could not be confirmed.

REPORT ON LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES

Conclusion

I do not express a conclusion on the lawfulness and effectiveness in the use of public resources as required by Article 229(6) of the Constitution. Because of the significance of the matters described in the Basis for Disclaimer of Opinion and Conclusion on Lawfulness and Effectiveness in Use of Public Resources sections of my report, I have not been able to obtain sufficient appropriate audit evidence to provide a basis for my audit conclusion.

Basis for Conclusion

1.0 Budgetary Control and Performance

The statement of comparison of budget and actual amounts reflects final revenue budget of Kshs.30,000,000 and actual revenue of Kshs.85,119,440 resulting to over collection of Kshs.55,119,440 or 184%. Further, out of the actual revenue of Kshs.85,119,440, only Kshs.902,120 was spent resulting to an under absorption of Kshs.84,217,320 or 99%.

The under absorption affected the planned activities which may have impacted negatively on bursary awards to needy beneficiaries. Further, approved budget for the Fund was not provided for audit, this contravenes Section 31(a) of the Public Financial Management (County Governments) Regulations, 2015 which requires that all revenue and expenditure shall be entered into the county government budget

estimates and approved for one year only. It also contravenes Section 99(2) of the Public Financial Management (County Governments) Regulations, 2015 which requires that the approved budget estimates of expenditure shall form the basis of the financial statements for the financial year.

Under the circumstances, the Fund is in breach of the law.

2.0 Non-Response to Management Letter

The Fund management failed to respond to the Management Letter dated 24 March, 2021. This is contrary to Section 31(4) of the Public Audit Act, 2015, which states that the Accounting Officer shall within fourteen days from the date of receipt of the draft Management Letter, submit a response to the Auditor-General including remedial actions that have been undertaken to address any qualifications in the Draft Management Letter.

Under the circumstances, the Fund was in breach of the Law.

3.0 Late Submission of 2013/2014 Financial Statements

The financial statements were submitted late on 23 September, 2020, six (6) years later. This is contrary to Section 47(1) of the Public Audit Act, 2015 which states that the financial statements required under the Constitution, the Public Finance Management Act, 2012 and any other legislation, shall be submitted to the Auditor-General within three months after the end of the fiscal year to which the accounts relate.

Under the circumstances, the Fund is in breach of the Law.

REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

Conclusion

I do not express a conclusion on the effectiveness of internal controls, risk management and governance as required by Section 7(1)(a) of the Public Audit Act, 2015. Because of the significance of the matters described in the Basis for Disclaimer of Opinion and Conclusion of Internal Controls, Risk Management and Governance sections of my report, I have not been able to obtain sufficient appropriate audit evidence to provide a basis for my audit conclusion.

Basis for Conclusion

1.0 Lack of Risk Management Policy

During the audit, it was noted that the Fund does not have a risk management strategy. This is contrary to section 158(1)(a) and (b) of the Public Finance Management (County Governments) Regulations, 2015 which requires the accounting officer to develop risk management strategies, which include fraud prevention mechanism and internal control that builds robust business operations.

Under the circumstances risk management, development of strategies and controls may not have been implemented in an orderly manner.

Responsibilities of Management and those Charged with Governance

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Accrual Basis) and for maintaining effective internal control as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal control, risk management and overall governance.

In preparing the financial statements, Management is responsible for assessing the Fund's ability to continue to sustain services, disclosing, as applicable, matters related to sustainability of services and using the applicable basis of accounting unless the Management is aware of the intention to terminate the Fund or cease operations, or have no realistic alternative but to do so.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities which govern them, and that public resources are applied in an effective way.

Those charged with governance are responsible for overseeing the financial reporting process, reviewing the effectiveness of how the Fund monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

Auditor-General's Responsibilities for the Audit

My responsibility is to conduct an audit of Baringo County Bursary Fund financial statements in accordance with International Standards of Supreme Audit Institutions (ISSAIs) and to issue an auditor's report that includes my opinion in accordance with the provisions of Section 48 of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. However, because of the matters described in the Basis for Disclaimer of Opinion section of my report, I was not able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion on these financial statements.

In addition, my responsibility is to express a conclusion about whether, in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them, and that public resources are applied in an effective way, in accordance with the provisions of Article 229(6) of the Constitution and submit the audit report in compliance with Article 229(7) of the Constitution. I also consider internal control, risk management and governance processes and systems in order to give an assurance on the effectiveness of internal controls, risk management and governance in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. However, because of the matters described in the Basis for Conclusion on Lawfulness and Effectiveness in Use of Public Resources, and Internal Controls, Risk Management and Governance sections of my report, I was not able to obtain sufficient appropriate audit evidence to provide a basis for an audit conclusion.

I am independent of the Baringo County Bursary Fund in accordance with ISSAI 130 on Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya.

CPA Name Cathoneni, CBS AUDITOR-GENERAL

Nairobi

01 December, 2021

1 FINANCIAL STATEMENTS

1.1 STATEMENT OF FINANCIAL PERFORMANCE FOR THE YEAR ENDED 30TH JUNE, 2014

| STATEMENT OF FINANCIAL PE | Note | 2013-2014 | 2012-2013 |
|--|----------------|---------------------------|----------------------------------|
| Particulars / Details | | Kshs | Kshs |
| Transaction | | | |
| Opening Balance for the Period | 1 | - | |
| Transfers from Baringo County | 1 | 30,000,000.00 | - |
| | | 30,000,000.00 | _ |
| Transaction | | | |
| Interest Earned | 1 | - | - |
| | | - | |
| TOTAL REVENUES | | 30,000,000.00 | - |
| PAYMENTS | | | |
| Fund Uses / | | | |
| Expenditure/Disbursements/ | 2 | 902,120.00 | - |
| EXPENSES | | 902,120.00 | |
| Other gains/Loses | 10.00 | | |
| Gain / Loss on Disposal of Assets | | | |
| SURPLUS/DEFICIT FOR THE | | | |
| PERIOD | | 29,097,880.00 | |
| | | | |
| The accounting policies and explanatory | notes to these | financial statements form | an integral part of the financia |
| tatements. The entity financial statemen | ts were approv | ed on | _ 2014 and signed by: |
| (minute) | | F | b- |
| | | Fund Accountant | Name: CPA |
| Fund Administrator | | Thomas Chesaro | ICPAK Member |
| Name: Joseph Waiharo (CO) | | Nun | nber 15566 |

JUN 23.1



1.2 STATEMENT OF FINANCIAL POSITION AS AT 30TH JUNE, 2014

| | 2013-2014 | 2012-2013 |
|-----------------------------|-----------------|-----------|
| | Kshs | Kshs |
| FINANCIAL ASSETS | | |
| Current Assets | | |
| Cash and Cash Equivalents | 3 29,097,880.00 | |
| Prepayments | | |
| Inventories | | |
| TOTAL FINANCIAL ASSETS | 29,097,880.00 | |
| LESS: FINANCIAL | | |
| Accounts Payable | - | |
| TOTAL FINANCIAL | - | |
| NET FINANCIAL | | |
| ASSETS/(LIABILITIES) | - | - |
| REPRESENTED BY | | |
| Fund balance b/fwd | - | |
| Surplus/Defict for the year | 29,097,880.00 | |
| Prior year adjustments | - | |
| NET FINANCIAL POSITION | 29,097,880.00 | |

Fund Administrator Name: Joseph Waiharo (CO) Fund Accountant

Name: CPA Thomas Chesaro ICPAK Member Number 15566

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1.3 STATEMENT OF CHANGES IN NET ASSETS AS AT 30TH JUNE,2014

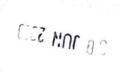
| | | Revaluation | Accumulated | Total |
|---|----------------|-------------|-------------------|---------------|
| | Revolving Fund | Reserve | Surplus / Deficit | Amount |
| | Kshs | Kshs | Kshs | Kshs |
| Balance as at 1st July, 2012 | - | - | - | - |
| Surplus / Deficit for the period | - | - | - | - |
| Funds Received During the Year | - | - | - | _ |
| Revaluation Gain | - | - | - | - |
| Balance as at 30 th June, 2013 | - | • | - | |
| Balance as at 1st July, 2013 | - | - | - | - |
| Surplus / Deficit for the period | - | - | (902,120) | (902,120) |
| Surplus / Deficit for the period | 30,000,000 | - | - | 30,000,000 |
| Surplus / Deficit for the period | T | - | - | - |
| Balance as at 30 th June, 2014 | 30,000,000.00 | - | (902,120.00) | 29,097,880.00 |

1.4 STATEMENT OF CASH FLOWS FOR THE YEAR ENDED 30TH JUNE, 2014

| Cash Flows from Operating | Note | 2013-2014 | 2012-2013 |
|--|------|---------------|--------------------------|
| | | Kshs | Kshs |
| Receipts for operating income | | | |
| Opening Balance for the Period | 1 | - | |
| Transfers from Baringo County, Loan | | | |
| Recovered and Interest Earned | 1 | 30,000,000.00 | - |
| Total Receipts | | 30,000,000.00 | - |
| Payments for operating expenses | | | |
| Award of the Bursary Fund to the | | | |
| Needy / Beneficiaries | 2 | _ | _ |
| Domestic travel and subsistence | | | |
| Allowances (Adm. Costs) | 2 | 900,000.00 | _ |
| Other operating expenses (Bank | | 300,000.00 | |
| Charges/Tax Deducted) | 2 | 2,120.00 | _ |
| enages run Bedacted) | | 902,120.00 | |
| Adjusted for: | | 902,120.00 | |
| Decrease / Increase in Accounts | | | |
| Receivables (Outstanding Imprest) | | | 220 |
| Increase / Decrease in Accounts | | - | |
| payables (Deposits and Retention) | | 75 | |
| Adjustments during the year | | - | |
| Adjustments during the year | | | |
| activities | | | |
| activities | | 29,097,880.00 | - |
| | | | |
| Cash Flows from Investing | | | |
| Purchase of Property, Plant, | | | |
| Equipment and Intangible Assets | | - | |
| Proceeds from sale of Property, Plant | | | |
| and Equipment | | | |
| Proceeds from Loan Principal | | | |
| Loan Disbursement Paid Out | | - | |
| Net cash flows from Investing | | | _ |
| Cash Flows from Financing | | - | |
| Proceeds from Revolving Fund | | | |
| Additional Borrowings | | | |
| Repayment of principal on Domestic | | | - |
| and Foreign borrowing | | | |
| Net cash flows from financing | | + | - |
| and the state of t | | - | - |
| Net Increase In Cash and Cash | | 1 | |
| Equivalents | | 29,097,880.00 | - |
| Cash and cash equivalent at | | 27,577,000.00 | |
| BEGINNING of the year | | _ | \ <u>-</u> |
| Cash and cash equivalents as at 30 th | | 1 | 7 |
| June, 2014 | | 20 007 990 00 | 0 1101 200 |
| Julio, 2014 | | 29,097,880.00 | ↓ 0 JUN 2 013 - 1 |

1.5 STATEMENT OF COMPARISON OF BUDGET AND ACTUAL AMOUNTS FOR THE PERIOD ENDED 30TH JUNE, 2014

| Revenue | Original Budget Kshs | Adjustments Kshs | Final Budget Kshs | Actual on Comparable Basis Kshs | Performance Difference | % Utilisation |
|----------------------------------|-------------------------|---------------------|----------------------|--|---------------------------|------------------|
| | KSIIS | KSIIS | KSIIS | KSIIS | Kshs | Kshs |
| Balance Brought Forward | - | - | - | 29,097,880 | (29,097,880) | 100.00% |
| Transfer from County Government | 30,000,000 | - | 30,000,000 | 56,000,000 | (26,000,000) | 100.00% |
| Interest Income | - | - | - | 21,560.00 | (21,560) | 0.00% |
| Other Income | - | - | - | | - | 0.00% |
| Total Income / Revenue | 30,000,000 | - | 30,000,000 | 85,119,440 | (55,119,440) | 100.00% |
| | | | | | | |
| Expenses | | | | | | |
| Award of the Bursary Fund to the | | | | | | |
| Needy / Beneficiaries | 29,100,000 | - | 29,100,000 | - | 29,100,000 | 0.00% |
| Domestic travel and subsistence | | | | | | |
| Allowances (Adm. Costs) (3%) | 900,000 | - | 900,000 | 900,000 | _ | 100.00% |
| Other operating expenses (Bank | | | | | | |
| Charges/Tax Deducted) | - | - | - | 2,120 | (2,120) | 0.00% |
| Total Expenses | 30,000,000 | - | 30,000,000 | 902,120 | 29,097,880 | 3.01% |
| Surplus / Deficit for the Period | - | - | 30,000,000.00 | 902,120.00 | 29,097,880.00 | 3.01% |



BARINGO COUNTY EDUCATION BURSARY AND SCHOLARSHIP FUND REPORTS AND FINANCIAL STATEMENTS FOR THE YEAR ENDED 30TH JUNE, 2014 NOTES TO THE FINANCIAL STATEMENTS

1 EXCHEQUER RELEASES/BARINGO COUNTY

| Description and reference of the | | | |
|--|------------------|---------------|-----------|
| transfer | Date of transfer | 2013-2014 | 2012-2013 |
| | | Kshs | Kshs |
| Revenue from Non-Exchange Transaction | | | |
| Balance Brought Forward | 07/01/2013 | - | - |
| 1st quarter transfer | | - | - |
| 2nd quarter transfer | | | - |
| 3rd quarter transfer | | - | - |
| 4th quarter transfer | 06/04/2014 | 30,000,000 | - |
| | | 30,000,000.00 | =. |
| Transaction | | | |
| Interest Income/Earned | | - | - |
| | | - | - |
| Total | | 30,000,000.00 | - |

2 FUND USES / EXPENDITURE / DISBURSEMENT

| | 2013-2014 | 2012-2013 |
|----------------------------------|------------|-----------|
| | Kshs | Kshs |
| Award of the Bursary Fund to the | | |
| Needy / Beneficiaries | - | - |
| Domestic travel and subsistence | | |
| Allowances (Adm. Costs) | 900,000 | - |
| Other operating expenses (Bank | | |
| Charges/Tax Deducted) | 2,120 | - |
| Total | 902,120.00 | • |

3 Bank Accounts

| Name of Bank, Account No. & | 2013-2014 | 2012-2013 |
|-----------------------------------|---------------|-----------|
| | Kshs | Kshs |
| Equity Bank, Ac no. 1390262458895 | | |
| (Kshs) | 29,097,880 | - |
| Total | 29,097,880.00 | - |

[The bank account held by the entity]