



MINISTRY OF FINANCE

COUNTY STAKEHOLDERS CONSULTATION ON 2012/13 - 2014/15 MTEF BUDGET

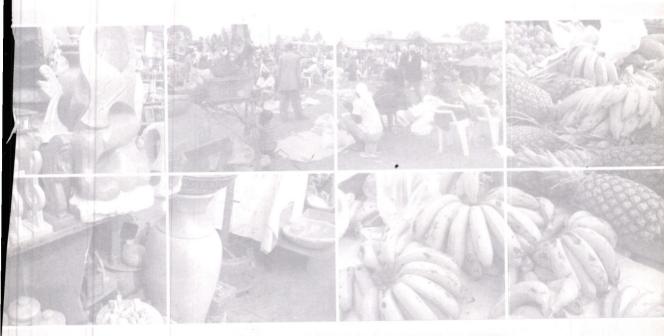


KISII COUNTY REPORT



MINISTRY OF FINANCE

COUNTY STAKEHOLDERS CONSULTATION ON 2012/13 – 2014/15 MEDIUM TERM EXPENDITURE FRAMEWORK BUDGET



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November 2011

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ACKNOWLEDGEMENT

The Constitution promulgated on 27th August 2010, has introduced fundamental changes in the management of public resources. Among these are the requirement for openness, accountability and public participation in public financial matters. Therefore, there is a need to ensure that the views of stakeholders are considered as we prepare the MTEF budget. Involvement of stakeholders is essential for successful implementation of planned programmes. This creates widespread support and ownership, which increases acceptance and legitimacy of the Government policies and plans.

In this regard, the participation of the stakeholders in the Kisii County would not have been successful were it not for the mutual teamwork of the sector line ministries, CSOs and development partners in the county. Gratitude goes to the elected leaders from the seven constituencies who provided leadership during the meeting. Further, we acknowledge the able leadership of all the District Commissioners in the County who organised their departmental heads to the meeting under the leadership of the DC, Kisii Central District, Mr Njoroge.

The County Secretariat that spearheaded the process of inputting, compiling and printing of the report for validation under the facilitation of District Accountant, Mr. Matetechere, through whom the Ministry of Finance played a vital role in the process.

County Consultative Forum Secretariat Kisii County

EXECUTIVE SUMMARY



This report gives an abridged account of the Kisii County Consultative Forum, which took place at the Kisii County Council Hall on 2nd November 2011. The purpose of the forum was to enlighten the people of Kisii County on their role in the Medium Term Expenditure Framework (MTEF) budget making process and to facilitate their involvement in identifying the key issues in the county and in proposing prioritised interventions in respect of those issues. The forum was attended by 208 participants drawn from among farmers, professionals, educationists, special groups, youths, women, trade unions, politicians, Community Based Organisations, Faith Based Organisations, GOK staff, and NGOs from all the districts in the County. The report gives an outline of the development of the MTEF budget process in the county, the institutional framework for undertaking the process as well as the output from the Forum.

It also provides an overview of the economic situation in the country; a summary of the planning and budgeting process; the constitutional requirements for involving stakeholders at the county levels in the budget making process; the process of involving them; the institutional framework for undertaking the process; and the objectives of the County Consultative Forum.

A County fact sheet included in the report provides information on the location and size of the county, its administrative and political units, population size and its distribution by gender, its major economic activities as well as its main challenges.

Chapter three outlines the approach for facilitating the participation of the stakeholders and it includes the rationale as well as the principles that underlie their involvement in the process. The chapter also outlines the composition and roles of the County Consultative Forum Secretariat in the process. The Forum's output which encompasses the key issues in the county, the prioritised interventions, and the recommendations which were made at the sector meetings and plenary session are itemised in chapter four of the report.

The Consultative Forum also made a number of conclusions and suggestions on the way forward for deepening the MTEF consultative process as well as in enhancing its effectiveness in identifying the key issues for consideration under the MTEF budgeting process.

The Annex contains additional information on the County profile, the stakeholders who participated in the Forum, and the details of the composition of the Sector Working Groups.

ABBREVIATIONS AND ACRONYMS

AIDS Acquired Immune Deficiency Syndrome ARD Agriculture and Rural Development CDF Constituency Development Fund

COFOG Classification of the Functions of Government

CRA Commission on Revenue Allocation

DA **District Accountant**

DAO District Agricultural Officer DDO **District Development Officer**

DO District Officer

EBSC Economic and Budget Steering Committee EPWH Environmental Protection, Water and Housing

FY Financial Year

GECLA General Economic, Commercial and Labour Affairs

GJLOS Governance, Justice, Law & Order **ICT**

Information Communication Technology **IDPs**

Internally Displaced Persons

IFMIS Integrated Financial Management Systems

KNCCI Kenya National Chamber of Commerce and Industry

LATF Local Authority Transfer Fund

MOF Ministry of Finance

MTEF Medium Term Expenditure Framework

PAIR **Public Administration & International Relations**

PBB Programme Based Budgeting **SCOA** Standard Chart of Accounts

SPCR Social Protection, Culture and Recreation

SWG Sector Working Group

CHAPTER 1: INTRODUCTION

1.1. Background

This report provides information on development issues and interventions in Kisii County for the 2012/13 - 2014/15 MTEF budget, which resulted from the County Consultative Meeting that was held at the Kisii County Council Hall on 2^{nd} November 2011. It was attended by 208 stakeholders.

The Constitution of Kenya 2010 requires not only public participation but also openness and accountability in financial matters. In this regard, it became imperative to ensure that stakeholders are indeed involved in the key stages of the budget making process.

The need to deepen the stakeholders' participation and to comply with the requirements of the Constitution made it necessary to develop the CCF as the appropriate mechanism for articulating wider public participation in the budget making process. Through County Consultative Forums, identified key stakeholders in each County were invited from the various segments of the population to a workshop to discuss the main challenges in their respective areas, set sectoral priorities and thereafter to propose appropriate interventions for funding through the Budget. The priorities are thereafter weighted to get the national priorities which will be used to set sector ceilings and thus ensure that stakeholders from the counties have an input in the National Budget.

Recent Economic Situation

The MTEF budget is being formulated at a time when the economy is experiencing many challenges. These include global recession, high fuel prices, food insecurity, and the recent volatility of the Kenya Shilling against the major currencies. In particular, the volatility of the Shilling resulted to the escalation of costs of servicing debts, importation of essential commodities and rising inflation. Revenue has slowed on account of challenging economic environment amid rising expenditure pressures. This has direct impact on resources available moving forward as financing constraints have emerged with shortfalls in domestic borrowing occasioned by rising inflationary expectations.

Poverty and unemployment, particularly among the youth, remain serious challenges despite the gains made over the last couple of years. To overcome these challenges, high and sustainable economic growth that ensures increased incomes and employment opportunities as envisaged in the Vision 2030 is necessary.

Focusing Our Spending on Economic Growth and Development

In the face of these challenges, the Government will continue to consolidate and sustain economic growth by restoring and maintaining macroeconomic stability and focusing on economic policies and structural reforms aimed at removing the binding constraints to higher growth while facilitating private sector to expand its business and promote productivity. Public spending will be reoriented towards improving the livelihood of the people by investing in programmes that are aimed at promoting economic growth while cushioning the poor and the vulnerable. In particular, Government interventions will continue to focus on the following:

- Maintenance of stable macroeconomic framework;
- Scaling up investment in physical infrastructure;
- Improving access and the quality of education and health care;
- Ensuring security for both people and property;
- Empowering the youth and vulnerable members of the society;
- Promoting equitable regional development for social stability;
- Enhancing good governance, transparency and accountability in the management of public resources; and
- Implementing the Constitution

Fundamental Changes in the Constitution

Government spending will be anchored on a sound legal framework that promotes prudent management of public resources, openness, accountability, public participation, and equitable distribution of resources.

The Constitution has established the National and County Governments and devolved some of the government functions. The national revenues will be shared equitably among the two levels of Government. To finance the devolved functions, the Constitution assigns at least 15% of the national revenues to the County Governments.

The County Governments will become operational after the next General Elections. In view of this, Sector Working Groups are expected to work out the resources required to implement the functions assigned to the Counties during the transition period. In addition, the Commission on Revenue Allocation will provide the criteria for allocating revenue among the County Governments, and appropriate recommendations on the Equalisation Fund into which 0.5 per cent of revenue collected by the National Government shall be paid as required by the Constitution.

The remaining share of the national revenue is assigned to the National Government. The services which the National Government is expected to provide will target the residents in the 47 Counties. The County Consultative Fora provided a forum for Stakeholders participation in the identification of priorities for consideration in the 2012/13 – 2014/15 MTEF Budget. The forum was facilitated by a secretariat comprising officers drawn from the County and backstopped by officers from National Sector Working Groups.

1.2. Stakeholders' Participation

Involvement of stakeholders is necessary for successful implementation of Government programmes. It creates widespread support for government programmes; increases acceptance and legitimacy of policy plans by making citizens responsible for achieving desired results; ownership is developed at the community level and resistance is avoided. This enables them to better understand the need for certain policies, projects/programmes and therefore be more willing to accept compromises. Where stakeholders are not properly identified and consulted important issues may be overlooked or underprioritised and schemes that do not best address their concerns and priorities designed. This may lead to stakeholders feeling aggrieved by decisions made and consequently cause delay in project/programme implementation.

Key Steps in Stakeholders Involvement

There were six steps that were considered crucial for appropriate involvement of stakeholders. Steps one to three dealt with the question of "Who to involve?" while steps four to six answered the question "How to involve them?"

- Step 1: Specifying issues to be addressed: This was done by the National Consultative Secretariat.
- Step 2: Stakeholder identification: This was undertaken by the County Consultative Secretariat. It involved putting together a list of stakeholders and identifying those who:
 - Would be affected by, or significantly affected by the issues in question;
 - Had information, knowledge and expertise about the issues;
 - Controlled or influenced implementation instruments relevant to the issues.

Identification was from the following categories:

- Primary stakeholders: Those who would ultimately be affected by proposed policy measures either positively or negatively (e.g. citizens in general, social groups or professions, individual organisations).
- Key actors: Those who had the political responsibility (MPs, Civic Leaders),
- Stakeholders with skills and expertise
- Step 3: Analysis of actor constellations: Action in this regard was by the County Secretariat in conjunction with Sector Working Groups.

Mapping of stakeholders was carried out by creating an Influence-Interest-Matrix. Stakeholders who had a high influence and a high stake would be involved more, while stakeholders with low influence and a low stake were given low priority in the involvement.

| | Low Influence | High Influence |
|------------|--|--|
| Low Stake | Least Priority Stakeholder Group | Useful for decision and opinion formulation, brokering |
| High Stake | Important stakeholder group perhaps in need of empowerment | Most critical stakeholder group |

Table 1.1: Influence-Interest-Matrix.

- Step 4: Involvement activities: Action: National and County Consultative Secretariat. This focused on:
 - Legal requirements
 - Information provision, public meetings, press releases, letters, notices etc.
 - Avoiding involvement of stakeholders late in the planning process
- Step 5: Setting up of an involvement strategy: This was actioned by both the National and County Consultative Secretariat. The strategy specified the following aspects:
 - When and how stakeholders were to be involved.
 - The way in which involvement would be undertaken.
 - The roles and responsibilities of all stakeholder groups who were involved
 - Skills required to manage the process
 - Timing and reporting procedures
 - Assessing stakeholders' availability and commitment.
 - The roles of key individuals who might play a significant role ("Local Champions")
- Step 6: Established a follow up and evaluation mechanism that included:
 - Keeping stakeholders informed of key project stages to show how their views, opinions and issues would be carried forward
 - Incorporating feedback in the engagement process
 - Specifying when involvement strategy would be evaluated during and after the process

Participation

The Kisii County Consultative Forum was attended by 208 stakeholders, both males and females, who were drawn from farmers, professionals, educationists, special groups, youths, women, trade unions, politicians, Community Based Organisations, Faith Based Organisations, GOK Staff, and NGOs from all the districts in the County as shown at annex 2.

1.3. Summary of the Planning and Budget Process in Kenya

1.3.1. The MTEF Process

The Government adopted the Medium Term Expenditure Framework (MTEF) approach to budgeting in the FY 2000/01. Some of the key objectives of the MTEF are to link policy, planning and budgeting, and to ensure stakeholders' participation in the budget making process. The Kenya Vision 2030 and its first Medium Term Plan 2008-2012 provide the policy framework for preparing the ministerial strategic plans and budgets. The budget process is premised on three principles:

- a. Comprehensiveness: Coverage of budget has to include all public resources in scrutiny and allocation;
- b. **Realism:** Estimates of resources and expenditure requirements has to be as realistic as possible; and
- c. **Transparency and Accountability:** Openness in budget formulation, implementation, and evaluation to enhance accountability of systems and officials.

The MTEF Sector Working Groups provide an entry point for stakeholders' participation in budget making process, formulation and collating of sector budget proposals. There are eleven Sector Working Groups.

The MTEF budgeting process can be summarised into three main stages as follows:

i. Macro Target Setting/Estimation of the Overall Resource Envelope

This is a top down approach to budgeting where the macro economic targets including projected economic growth, desired inflation rate, money supply, projected interest rates, desired levels of borrowing both domestic and external, and other macro aggregates which include realisable revenues and sustainable expenditure levels including the sector resource envelop ceilings are determined in advance.

ii. Review of Sector Priorities

This is a bottom up approach where the ministries are expected to review their past budget performance which should inform their future financial plans through their Ministerial Public Expenditure Review (MPERs) and sub sector reports. The sub sector report presents the Ministry's three year financial plan with programmes that are prioritised, and a criterion for allocation of resources among competing needs (ministerial priorities). At these levels, the ministries engage in resource biding within the sector and each ministry is given a ceiling of its future resource envelop.

iii. Financial Programming

This is the final stage in the budgeting process where the preparation and approval of the programmes and itemised budget is undertaken. Based on the ceiling that is secured from the sectoral resource envelopes, the ministry firms up the programmes to be implemented over a three-year horizon. In addition, the ministry prepares a supporting itemised budget for both recurrent and the development budget guided by the existing commitments, work in progress, and new policy commitments.

1.3.2. MTEF Institutional Framework

The MTEF process in Kenya has an elaborate system of institutions, structures, processes, instruments and rules (details are contained the Kenya MTEF Manual, 2011). A brief discussion of the key structures, and how different ministerial structures feed into these arrangements, is provided below:

The Budgetary Supply Department (BSD)

The department co-ordinates and directs the implementation of MTEF process. It is also expected to make arrangements for internal capacity-building and for the training of key stakeholders and participants in this process.

The Macroeconomic Working Group (MWG)

The MWG is responsible for preparing consistent forecasts for economic development and growth. The group also prepares the expected revenues, the financing strategy of public expenditures and, together with the Sector Working Groups, proposes sectoral resource ceilings. The group is chaired by Ministry of Finance and has members drawn from the relevant departments and agencies of the Ministries of Finance and Planning. These include the departments of Economic Affairs, Budgetary Supply, Debt Management, and External Resources of the Ministry of Finance, and the Directorate of Macro in the Ministry of Planning, National Development, and Vision 2030. Other agencies involved are the Kenya Institute for Public Policy and Research Analysis (KIPPRA), the Kenya National Bureau of Statistics, the Kenya Revenue Authority (KRA), and the Central Bank. It may also co-opt other specialised institutions as and when the need arises.

Sector Working Groups (SWGs)

There are eleven MTEF Sectors which participate in the budget making process. These are: Agriculture and Rural Development; Health; Education, Social Protection, Culture and Recreation; Public Administration and International Relations; Environmental Protection, Water and Housing; Energy, Infrastructure, Information, Communication and Technology; General Economic, Culture and Labour Affairs; Governance, Justice, Law and Order; National Security; and Macro Working Group.

The SWGs work closely with line ministries, and are responsible for developing sectoral policies and objectives, evaluating ministry/department estimates and submissions and ensuring that the inputs, activities, outputs and outcomes are in line with national objectives. Each sector has a core secretariat based at the Ministry of Finance and which incorporates other ministries and stakeholders when required.

The Economic and Budget Steering Committee (EBSC)

The EBSC is made up of heads of relevant key departments of the Ministry of Finance and Ministry of Planning and National Development. This committee evaluates the macroeconomic and financing strategies recommended by the MWG and how they link to national objectives. They also review the status of not only the budget preparation process but also the implementation status for purposes of guiding the Permanent Secretary, as well as the Minister for Finance on all decisions pertaining to the Budget. The EBSC is chaired by the Economic Secretary.

Estimate Working Group (EWG)

The EWG is coordinated by the Ministry Desk Officer (Budget Supply Officer BSO) in the Budget Department. The role of this group is to review the itemised budget proposals by Ministries. The group is chaired by the BSO and the line-Ministry team include heads of department and the technical staff. Key Officers from the line-Ministry include the Chief Finance Officer, the Accounts Controller, the Head of Personnel and the Head of Central Planning and Project Management Unit/Department. In some Ministries, the team is quite large as it also includes the head of Semi-Autonomous Government Agencies (SAGAs) that depend on the exchequer. The Chairperson of the EWG defends the proposals at the BPG.

Budget Procedure Group (BPG)

The Budget Procedure Group is chaired by the Director of Budget and consists of the Deputy Director of Budget, an officer in charge of consolidating the estimates and also parliamentary business, officers from the Budget Policy and Expenditure Management Unit, and a representative from the External Resources Department. This team reviews the proposals from the EWG to ensure that all the guidelines including policy issues have been complied with. This team then finalises, consolidates the estimates, and prepares a summary statement that is submitted to the Permanent Secretary and Minister for approval.

Role of Parliament in the Budget Making Process

The legislature is supreme in budget matters. It approves expenditure and taxation measures in order for them to become effective, the levels of borrowing and guaranteeing of loans by the national government. Parliament debates, makes recommendation, and approves the Budget Policy Statement which is the key document that provides the basic framework and hard budget constraint. Parliament participates in the budget making by reviewing and approving the budget of the 3 arms of Government. The review process entails seeking the views of the public in accordance with Article 221 of the Constitution. Parliament also discusses and makes recommendations on audit reports.

The legislative budget process in Kenya is anchored on Chapter 12 of the Constitution of Kenya 2010, which stipulates the timelines for submission of the Estimates of Revenue and Expenditure to Parliament, sharing of revenue, revenue allocation, Division of Revenue Bill, the process of approving the budget, the Vote on Account, Appropriation Act and the Supplementary Estimates Act. These provisions will be enacted in a Public Finance Management law.

Estimates of expenditures and revenues are detailed in the Appropriation Bill under separate votes and services just as the Financial Act gives details of revenue raising measures under various tax laws. The Appropriation Bills and Finance Bill are discussed in detail by the whole House of Parliament sitting as the Committee of Supply, and Committee of Ways and Means, and are approved as the Appropriation and Finance Acts, respectively.

Roles of the National Assembly

The National Assembly will among others debate and approve Money Bills, allocation of national revenue between levels of government. It appropriates funds for expenditure by the National Government and other State organs, provides oversight over the national revenue and expenditure, and approves the division of the national resources. The Constitution provides that Parliament should approve the division of the resources between the National and the County levels and among the Counties. This will be done through introduction of the necessary bills, as provided for in Article 217 and Article 218, in the respective houses. The National Assembly will consult the public on the Budget, revenue sharing proposal and expenditures as per Article 221.

Roles of the Senate

The Senate represents Counties, determines allocation of national revenue among counties, and provides oversight over national revenue allocated to counties. Once every five years the Senate will determine a criterion that will be the basis of sharing revenues between the National Government and the County level government, (Article 217).

Role of Commission on Revenue Allocation in the Budget Making Process

The Commission on Revenue Allocation (CRA) is an independent commission set up under Article 215 of the Constitution of Kenya. Its role in the Budget making process is to recommend the basis of equitable sharing of revenue raised by national government between national and county government and among county governments. CRA will also recommend on matters concerning financing and management of the county governments. CRA will define and enhance revenue sources of national government and county governments. It will encourage fiscal responsibility by national government and county governments. The Commission will be consulted and its recommendations considered before Parliament passes any bill appropriating money out of the equalisation fund. CRA will be consulted on any bill that includes provisions dealing with sharing of revenue. CRA will publish and review policy that sets out criteria for identifying marginal areas in actualisation equalisation fund (Article 206).

The Roles of the Controller of Budget and the Auditor General

Controller of Budget (COB)

The COB oversees the implementation of the budget of the national and county governments by approving withdrawals from public funds under Articles 204, 206, and 207. The COB prepares and submits quarterly reports on the implementation of the budget to each house of parliament.

Auditor General

The role of the Auditor General is to audit and report the accounts of the national and county governments, courts, commissions and all independent offices, the National Assembly, Senate, and County Assemblies. The Auditor General will audit the accounts of political parties funded from public funds. The audit reports shall be submitted to Parliament or the relevant County Assembly.

1.4. Objectives of the County Consultative Forums (CCF)

Although the linkage between policy, planning and budgeting has been fairly good over the last ten years, the involvement of the key stakeholders throughout the budget making process has been weak, particularly at the devolved level. This has been partly due to the absence of an institutionalised framework for public participation in the process and partly due to weak capacity to formulate and prepare budgets at the devolved level. The County Consultative Fora have been institutionalised to facilitate greater public participation in the budgeting process.

The main objectives of the CCFs were:

- To enable stakeholders to engage in the planning process, to identify their social and developmental challenges, and propose home-grown interventions to address the challenges to be considered in the National Budget.
- To promote inclusivity in the planning and budget making process, thus enhance greater ownership, and participation of citizen in budget implementation, monitoring and evaluation.
- To allow harmonisation of interventions, minimise duplication of efforts and wastage of resources.
- To enable the citizens to better appreciate the national resource constraints and the need to prioritise the needs and wants.
- To enhance openness, transparency and accountability in the budget making process.
- To provide a platform for effectively communicating planned policies and programmes, and to give and receive feedback on the planned interventions/implementation of programmes.
- To lay foundation for building the capacity of the public to participate and contribute in budget making.

CHAPTER 2: COUNTY PROFILE

2.1. County Fact Sheet

| em No. | | Information Category | Statistics |
|----------|----------------------------|---------------------------------------|------------|
| 1. | Total area (Km²) | | 1332.7 |
| 2. | No. of Districts | | 9 |
| 3. | No. of constituencies | | 9 |
| 4. | Total Population (2009 Cen | sus) | 1,152,282 |
| 5. | Total Male Population (200 | | 550,464 |
| 6. | Total Female Population (2 | | 601,818, |
| 7. | Total Youth Population(15 | | 330,164 |
| 8. | Poverty Rate | | 60.7 |
| 9. | Educational levels | % of people with primary education | 64.5 |
| ٥. | Eddodionario | % of people with secondary education | 17.3 |
| 10. | Educational Facilities | No. of ECD Centres | 904 |
| 10. | Eddedistratives | No. of Primary Schools | 762 |
| | | No. of Secondary schools | 381 |
| 11. | Health Facilities | No. of Dispensaries | 80 |
| 11. | | No. of Health Centres | . 72 |
| | | No. of Hospitals | 25 |
| 12. | Length of Roads (Km) | Bitumen Surface | . 171 |
| | | Gravel Surface | 293 |
| | | Earth Surface | 669 |
| 13. | Road network quality | Paved roads (as % of total roads) | 5.2 |
| 10. | | Good/fair roads (as % of total roads) | 48.6 |
| 14. | Financial Institutions | No. of Banks | 8 |
| 1 | | Number of Micro-credit institutions | (|

Sources: 2009 National Population and Housing Census; Kenya County Fact Sheet, CRA, December 2011; Final Report of Constituencies and Wards, IEBC, March 2012; District Statistics Offices

2.2. Description

2.2.1. Position and Size of the County

Kisii County borders Nyamira County to the North West, Transmara in the South and Homa Bay and Migori Counties to the West. It lies between latitude 0° 30′ and 1° South and longitude 34° 38′ and 35° East. The County covers an area of 1,332.7Km².

2.2.2. Administrative and Political Units

Kisii County is divided into 9 districts as shown on the table below:

| Masaba South | 161.9 |
|---------------|---------|
| Kisii Central | 238.7 |
| Marani | 123.8 |
| Kisii South | 127.0 |
| Gucha South | 204.2 |
| Gucha | 58.8 |
| Nyamache | 162.5 |
| Kenyenya | 162.6 |
| Sameta | 78.0 |
| TOTAL | 1,332.7 |

The County comprises of nine constituencies namely Kitutu Chache South, Kitutu Chache North, Nyaribari Chache, Nyaribari Masaba, Bobasi, South Mugirango, Bomachoge Borabu, Bomachoge Chache, and Bonchari constituencies.

2.2.3. Demographic Profile

According to the 2009 Population Census, Kisii County had a population of 1,152,282 of which the male population was 550,464 (47.8%) and the female population was 601,818, (52.2%). The youth population (15 – 29 years) accounted for 28.7% of the population.

2.2.4. Main Economic Activities

Crop farming and dairy production are the major economic activities in Kisii County as ninety per cent of the land is arable land. The main crops grown include beans, maize, tea, coffee, finger millet, potatoes; pyrethrum, sugarcane and groundnuts. The other activities are poultry, honey production, and fish farming.

The mining of Kisii soapstone is an important economic activity in the county. It provides employment to over 5,000 people both directly and indirectly.

CHAPTER 3: METHODOLOGY

3.1. Framework for Stakeholders Participation in the Budget Making Process

A framework for the consultation in the budget making process is intended to ensure a standard approach to the country- wide involvement of stakeholders in the 2012/13 – 2014/15 MTEF Budget Making Process.

This is in response to the weak involvement of stakeholders in previous budget making process. The MTEF Sector Working Groups which provide an entry point for stakeholders' participation in budget making process only exist at the national level. At the devolved level, the Treasury Guidelines on budget preparation required that Ministries involve district stakeholders in the process. Despite this, there was little evidence on the extent to which Ministries involved the district stakeholders in the process. This was mainly due to the absence of an institutionalised framework for public participation in the budget making process and weak capacity to formulate and prepare budgets at the devolved level.

Rationale for Stakeholders Participation

Stakeholders' participation allows prioritisation of social and development needs and design of home grown interventions to address their respective challenges. It promotes inclusivity, greater ownership, and participation of the citizenry in budget implementation, monitoring and evaluation. It leads to harmonisation of interventions, minimises duplication of efforts and wastage of resources, enhance openness, transparency and accountability in the budget making process. It provides a mechanism for effective communication of planned policies and programmes, and receiving feedback on the implementation of policies and programmes.

Principles for Stakeholders Participation

Stakeholders' participation is effective when it is mutually done and genuine. It must embrace inclusiveness by mapping all the stakeholders. The farmers, pastoralists, educationists, media, youth, faith based organisations, gender, vulnerable members of the society, employers, employees, industrialists, the political class among others must all be involved in the process. The process must guarantee quality and timely access to information in a version that is easily understood. The process must also clarify the roles and responsibilities of the Government and the stakeholders, and underscore that the role of each party in the process is complementary and not competing. This will be defined and consensus built around it.

Framework for Participation

Consultations were held at two levels, namely, the National and County Levels. At the National Level, a National Stakeholders Consultative Forum (NSCF) was held to launch the budget making process, formulate the budget proposals through the Sector Working Groups arrangement and to validate the Sector Budget proposals during the Public Sector Hearings.

At the County level, a County Consultative Forum (CCF), which targeted the key stakeholders of each County, was held. Each County identified and invited their stakeholders drawn from the various segments of the population. Consultations were done in breakout sessions of key sectors and thematic groups (i.e. youth, pastoralists, and physically challenged persons among others).

Each County submitted a validated Report on Prioritised County Sector Issues and Priorities to Ministry of Finance.

Methodology

To ensure effective consultation of stakeholders, the framework for Consultation considered the following aspects:

- **Scope/coverage**; the consultations targeted 200 stakeholders in the County while ensuring the Gender threshold stated in the Constitution.
- Agenda and Expected Outputs for the Consultative Fora: The agenda for the County Consultative fora/workshops included dissemination of the budget making process, calendar, expenditure and revenue analysis, the roles and responsibilities of each of the stakeholder in the process. This culminated in the formulation and preparation of a validated Report on Prioritised County Sector Issues and Priorities.
- Sensitisation/training of the technical officers to be involved: Prior to the County Consultations Forum, both the District Development Officer and the Accountant drawn from the County were sensitised on the budget process. The duo played a lead role in sensitising the County secretariat, organising and coordinating the consultations in the Counties.
- Toolkit: To ensure a standard approach to the stakeholders' consultation, a toolkit which was
 developed by the national secretariat was used. The tool kit specified the objectives, methodology,
 timelines, expected output, and feedback mechanism of the consultations.

3.2. County Consultative Forum Secretariat

(a) Composition

The secretariat comprised of the following:

- i). Representative of Coordinating Ministries:
 - Provincial Administration
 - Ministry of Finance
 - Ministry of Planning (DDO will be secretary)
- ii). Sector Representatives (9 Sectors)
 - Agriculture and Rural Development
 - Energy, Infrastructure and ICT
 - General Economic, Commercial and Labour Affairs
 - Health
 - Education
 - Public Administration and international Relations
 - Social Protection, Culture and Recreation,
 - Governance Justice Law and Order
 - Environmental Protection, Water and Housing.
 - In addition, the secretariat should have 3 members selected from Civil Society organisations, private sector, Women leaders, Youth organisations and Religious organisations.

(b) Role of Secretariats:

The roles of the County Consultative Secretariat were to:

- Identify and secure a suitable venue for the meeting.
- Identify and invite participants and stakeholders who represent various sectors, Gender and Districts
- Register participants in a prescribed format (see annex 2)
- Develop the programme for consultations, identify session facilitators, and prepare presentations and speeches. The presentations included the Opening Statement, and overview of the County
- The Secretariat provided guidance to sector group formation. The secretariat organised for the half day validation forum and managed the budget availed for the process.
- Compiled Forum Report, which was forwarded to the Ministry of Finance Headquarters by end of November 2011.

Following the group meetings, each sector presented its report on its priorities to the stakeholders in plenary, leading to the preparation of a draft for each sector. The priorities of the sectors are outlined in the next chapter.

CHAPTER 4: STAKEHOLDERS PRIORITIES

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This section provides information on all development issues the stakeholders' identified during the consultations per sector. The stakeholders involved per sector.

4.1. Agriculture and Rural Development (ARD)

| 1 | Inadequate/unreliable/ | 1 | Establish local seed companies in the county | Central government, county |
|---|------------------------------|----------|---|---|
| | expensive farm inputs | | Establish industries for feeds and other inputs | government and private sector to act |
| | | | Establish repackaging deports in the county. | on the proposed interventions |
| | | | Subsidies should be offered for common farm | The inputs should be available, of good |
| | | | inputs | recommended quality and provided on |
| | | | | time. |
| 2 | Marketing and value addition | 7 | Organise marketing through cooperative societies, | The central government, county |
| | | | farmers' associations and marketing groups | government and private sector should |
| | | • | Revive and strengthen existing societies | make sure that prices of goods, |
| | | • | Set out cold storage facilities | perishability, haphazard marketing and low |
| | | • | Improve infrastructure like roads and electrification. quality of products are taken care of. | quality of products are taken care of. |
| 3 | Research | e E | Establish and strengthen research sub centres in the The central government should act on the | The central government should act on the |
| - | | | county | same |
| | | • | Strengthen institutions to carry out research on | |
| | | | emerging resources and crops-KARI etc | |
| 4 | Lack of cottage industries | 4 | Construction of industries for major farm produces | Government to allocate funds for |
| | | <u>=</u> | (bananas, Avocado, fish, milk, eucalyptus (for menthol, | constructing these industries |
| | | 0 | oil & other products) and soapstone | |

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| | | | | AND DESCRIPTION OF THE PERSONS AND PERSONS | |
|------|--------------------------|----------|---|--|--|
| S/NO | Key Issues | Priority | prity Proposed Intervention | Rec | Recommendation |
| 2 | In adequate agricultural | 5 | More extensions staff | • | Employ more extension officers and |
| | extension services | | Increased funding – for extensions services | | strengthen the sector |
| | | | | • | Enhance and strengthen coordination |
| | | | | | of extension service provision by |
| | | | | | supporting existing institutions like |
| | | | | | Stake Holders For a |
| 9 | Credit facilities | 9 | High interest rates | • | Introduce farmer friendly interest rates |
| | | | Low funding from AFC | • | Increase funding to AFC |
| | | | Tough rules for deposit taking from SACCOs | • | Lower deposit taking funding level |
| | | | Stiff loan conditions | | requirement for registration |
| | | | | • | Encourage and support MFIs in the |
| | | | | | county |

4.2. Energy, ICT, and Infrastructure (EII)

| S/NO | Key Issues | Priority | Pro | Priority Proposed Intervention | Recommendation |
|------|-----------------------------|----------|-----|--|---|
| 1 | Inadequate and Poor Roads | 1 | • | Open new roads and service lanes | Increase budget for road infrastructure |
| | | | • | Tarmacking of major roads and streets | |
| | | | • | Building of bridges and foot paths | |
| | | | • | Rehabilitation/ improvement of dilapidated roads | |
| 2 | Inadequate Energy supply | 2 | • | Generation of enough power supply | Ministry of energy to allocate more funds |
| | | | • | Exploit other sources of energy, e.g. mini-hydro | to the sub sector |
| | | | | power stations, solar energy, and others | |
| 3 | Inefficient local authority | 3 | • | Improve good governance at local authority levels | Act on the proposed interventions |
| | | | • | Improve capacity for the staff and Councillors | |
| | | | • | Improve garbage and sewage management by | |
| | | | | constructing refuse chambers, landfills and purify | |
| | | | | sites | |

| 4 | expanding ICT coverage and | 4 | • | Train more personnel with ICT skills | Introduce ICT lessons at all levels of |
|---|--------------------------------|---|----|---|--|
| | usage in the county | | • | Build more resource centres | education |
| | | | • | Establish stations for information dissemination | Increase funding for ICT |
| | | | • | Establish media houses at the county level | Zero rate tax on ICT equipments. |
| 2 | i. Lack of enough staff at the | 2 | • | Public works office should be staffed | Train/employ more professionals like |
| | Public Works offices in the | | • | Community to be trained on modern technologies | engineers, architects, planners and |
| | county | | | of construction | quantity assurance officers. |
| | ii. Use of modern construction | | | | Funds to be availed for training |
| | technology i.e. interlocking | | | | the community on new building |
| | bricks | | | | technologies |
| 9 | Provision of air transport and | 9 | Σŏ | Modern airstrip should be constructed in the county | Construct and Improve existing air strips In |
| | or expansion of existing air | | | | the county |
| | transport | | | | |

4.3. General Economic, Commercial and Labour Affairs (GECLA)

Missing

4.4. Health

Missing

4.5. Education

| S/NO | Key Issues | Priority | Proposed Intervention | Recommendation |
|------|---|----------|--|---|
| 1 | Primary/Secondary | Т | Government should employ more | Avail funds for infrastructure |
| | Understaffing and lack of | | teachers | improvements and employ more teachers |
| | Infrastructure In primary and | | Construction and improvement of | |
| | secondary schools i.e. libraries and laboratories | | infrastructure | |
| 2 | Lower enrolment, understaffing and | 2 | Process of mainstreaming ECD E to primary | Government should fund ECDE |
| | poor infrastructure at ECDE level | | be enhanced | Programmes and employ ECDE |
| | | | | teachers |
| | | | | Establish ECDE training centres |
| 3 | Low quality at primary and | 8 | Employ more teachers | Set minimum input package for a |
| | secondary school levels of education | | Increase government capitation to schools | learner |
| | | | Improve physical facilities | Review curriculum |
| | | | Consider early specialisation | Consider early specialisation |
| | | | Increase schools for children with special | |
| | | | needs | |
| 4 | Inadequate institutions of high | 4 | Set up more technical colleges | County government to initiate and solicit |
| | learning | | Set up and equip 3 polytechnics of | for support central government |
| | | | national status in the country | |
| 2 | High wastage rate at primary level | 2 | Employ more teachers | Issues to be addressed by both county |
| | | | Implement policy on grade to grade | and central government |
| | | | transition 100% | Consider automatic promotion from |
| | | | Sensitise stakeholders | primary to secondary |
| | | | Improve and increase physical facilities | |
| | | | Increase schools for learners with special | |
| | | | needs | |
| | | | Review curriculum | |
| | | | | |

4.6. Governance Justice, Law and Order Sector (GJLOS)

| through networks. Sensitisation and capacity building on effects of drugs and substance abuse by NACADA and CSOS. Automation of Judiciary and 2 Computerising services at the law court to additional court rooms Corruption Corruption A Stafffing in the Judiciary Congestion of prisons Congestion of prisons Congestion of prisons Congestion of adjacent corrective and institutions institutions or correction and institutions and adjacent corrective and rehabilitative centres Corruption He fight against drug abuse the fight against drug | | Drug and substance abuse | 1 | Forging of working relationships | There is need to involve all stakeholders in |
|--|---|-----------------------------|---|---|--|
| Strengthon of prisons Staffing in the Judiciary Congestion of prisons Staffing in the Judiciary Congestion of prisons Staffing in the Judiciary Congestion of prisons Strengthen community servicing in the Judiciary Congestion of prisons Strengthen community servicing rehabilitative centres Contents Congestion of prisons Strengthen community servicing rehabilitative centres Congestion of prisons Strengthen community servicing rehabilitative centres | | | | through networks. | the fight against drug abuse |
| Automation of Judiciary and 2 Computerising services at the law court to Coadditional court rooms 3 • Election of viable leaders with quality • Ieadership traits • Create more wealth opportunities • Create more wealth opportunities • Congestion of prisons 5 • Employment of more judicial officers Judiciary • Strengthen community servicing in the Judiciary • Creation of adjacent corrective and rehabilitative centres | | | | Sensitisation and capacity building on | |
| Automation of Judiciary and 2 Computerising services at the law court to Conaditional court rooms 3 • Election of viable leaders with quality • Corruption 3 • Election of viable leaders with quality • Create more wealth opportunities • Create more wealth opportunities • Creation of more court rooms • Congestion of prisons 5 • Employment of more judicial officers Judicial officers 6 • Creation of adjacent corrective and 7 • Creation of adjacent corrective and 7 • Creation of adjacent corrective and 8 • Creation of adjacent corrective and 9 • Creation of adjacen | | | | effects of drugs and substance abuse | |
| Automation of Judiciary and speed up justice additional court rooms Corruption Staffing in the Judiciary Congestion of prisons Congestion of prisons Staffing in the Judiciary Congestion of prisons Congestion of prisons Staffing in the Judiciary Congestion of prisons Congestion of prisons Staffing in the Judiciary Congestion of prisons Congestion of prisons Staffing in the Judiciary Congestion of prisons Congestion of prisons Congestion of prisons Staffing in the Judiciary Congestion of prisons Cong | | | | by NACADA and CSOS. | |
| additional court rooms 3 • Election of viable leaders with quality • leadership traits • Create more wealth opportunities • Creation of more court rooms • Congestion of prisons • Strengthen community servicing • Strengthen community servicing • Creation of adjacent corrective and rehabilitative centres | 2 | Automation of Judiciary and | 2 | Computerising services at the law court to | Computerising judiciary and construction of |
| Corruption 3 • Election of viable leaders with quality leadership traits • Create more wealth opportunities • Creation of more court rooms • Employment of more judicial officers Jud • Strengthen community servicing over institutions • Creation of adjacent corrective and rehabilitative centres | | additional court rooms | | speed up justice | new law courts |
| Staffing in the Judiciary Congestion of prisons Congestion of prisons Congestion of a prisons Congestion of prisons Congestion of a prisons | 3 | Corruption | ĸ | Election of viable leaders with quality | Civic education |
| Staffing in the Judiciary Congestion of prisons Congestion of prisons Staffing in the Judiciary Congestion of prisons Staffing in the Judiciary Congestion of prisons Strengthen community servicing over institutions Congestion of adjacent corrective and rehabilitative centres | | | | leadership traits | Salary increment to law enforcement |
| Staffing in the Judiciary 4 Creation of more court rooms • Congestion of prisons 5 • Employment of more judicial officers Judinative community servicing over institutions • Creation of adjacent corrective and rehabilitative centres | | | | Create more wealth opportunities | officers |
| Staffing in the Judiciary 4 Creation of more court rooms Congestion of prisons 5 • Employment of more judicial officers • Strengthen community servicing institutions • Creation of adjacent corrective and rehabilitative centres | | | | | More powers and logistic support to anti |
| Staffing in the Judiciary 4 Creation of more court rooms Congestion of prisons 5 • Employment of more judicial officers • Strengthen community servicing institutions • Creation of adjacent corrective and rehabilitative centres | | | | | corruption body |
| Congestion of prisons 5 • Employment of more judicial officers • Strengthen community servicing institutions • Creation of adjacent corrective and rehabilitative centres | 4 | Staffing in the Judiciary | 4 | Creation of more court rooms | Increase the number of court rooms |
| Congestion of prisons Strengthen community servicing institutions Creation of adjacent corrective and rehabilitative centres | | | | | Increase judicial officers |
| | 2 | Congestion of prisons | 2 | Employment of more judicial officers | Judiciary to act on pending cases to avoid |
| | | | | Strengthen community servicing | overload and strengthen correction and |
| Creation of adjacent corrective and rehabilitative centres | | | | institutions | rehabilitation centres |
| rehabilitative centres | | | | Creation of adjacent corrective and | |
| | | | | rehabilitative centres | |

4.7. Public Administration and International Relations (PAIR)

| transition take place | staff in financial management. | | | |
|---|---|---|----------------|---|
| Trainings to be done immediately before the | National government to train county | 1 | Human capacity | 1 |

| 2 | Inter- county relations | 2 | • | Inter-county committees/ forums to | |
|---|---------------------------|---|---|--------------------------------------|---------------------------------------|
| | | | | be organised to harmonise plans and | |
| | | | _ | resources | |
| 3 | Monitoring and Evaluation | 3 | • | Mainstream M&E policies in project | The community should be sensitised on |
| | structures | | | implementations in the counties | participatory M&E |
| | | | • | Budget control as cascaded to combat | |
| | | | | corruption | |
| | | | | | |

4.8. Social Protection, Culture and Recreation (SPCR)

| S/NO | Key Issues | Priority | Proposed Intervention | Recommendation |
|------|--|----------|--|--|
| 1 | Youth employment , participation and | 1 | Capacity building sensitisation and building | More trainings to be done on |
| | involvement | | ICT centres in every district | entrepreneurship |
| | | | | Training youth on road safety |
| 2 | Lack of social protection for the aging, | 2 | Up scaling of the cash transfer program to | Increase funding, technical officers, and |
| | severe disability and OVC | | cover more vulnerable groups | logistics |
| 3 | HIV/AIDS | 3 | Continuous awareness creation | More CHEWS to be employed |
| | | | sensitisation | More funding for drugs |
| | | | | Creation of more patient support centres |
| 4 | Disaster management and | 4 | Formation of disaster management centres, More funds to be allocated on the same | More funds to be allocated on the same |
| | preparedness | | warehouses and teams | |
| 2 | Gender based violence | 2 | Creation of awareness on gender | Formation of trained paralegal stuff |
| | | | related issues | and enforcement of affirmative action, |
| | | | Encourage couple counselling | Children Act and Disability Act |
| | | | | Increased financial allocation |
| 9 | Lack of functional cultural centres | 9 | Construction and rehabilitation of the | Allocation of funds to assist in the |
| | | | existing functional centres | construction and equipping the centres |

4.9. Environmental Protection, Water and Housing (EPWH)

| Develop irrigation master plan. | | Provide irrigation infrastructure | P. | 2 | Harsh weather conditions | 2 |
|---|----------|--|----|---|--------------------------------|---|
| them | | | | | | |
| & create awareness on the need to develop | | | | | • | |
| Adoption of emerging housing technologies | | | | | | |
| Provide subsidy in mortgage and collateral. | | Upgrading of existing slums. | • | | | |
| housing development. | | accommodate the county. | | | | |
| Encourage public/private partnership in | | Development of low and high cost houses to | • | | | |
| rural areas. | | existing units. | | | | |
| Develop master plan for both urban and | | Proper rehabilitation and maintenance of the | • | 4 | Lack of inadequate housing | 4 |
| AC | | sensitisation. | | | | |
| Enforcement of the existing environmental | | Tree planting with capacity building and | • | 3 | Environmental Degradation | 3 |
| centres in Kisii County | \dashv | | | | | |
| Provide sewage treatment plant for urban | | | | | | |
| equipment and funding | | Identify and develop liquid waste systems | • | | Facilities | |
| create capacities in terms of awareness, | | Identify solid waste disposal Sites | • | 2 | Inadequate waste disposal | 2 |
| Develop water systems | | Roof water harvesting (ACT 2002). | • | | | |
| Avail adequate water treatment chemicals | | Develop new water systems | • | | | |
| consumers | | Protect the water sources | • | | Water | |
| Capacity building of water staff and | | Improve access to clean & Safe water | • | 1 | Access to clean, safe drinking | 1 |
| | | | | | | |

Details of sector composition are given at Annex 3.

CHAPTER 5: CONCLUSION

5.1. Recommendations

- Resources shared among counties must be equitable and approved by county assemblies
- ii. Equitable distribution among the counties especially the 75% national budget
- iii. Create incentives to counties generating a lot of resources
- iv. Revitalise and integrate community health centres to promote preventive health care in the county
- v. Undertake a teacher's recruitment in the county
- vi. Implementation of infrastructure projects and other key projects through public private partnerships in the county
- vii. Incubation centres to train youths on entrepreneurship skills

5.2. The Way Forward

- Structures that plan, implement, monitor, and evaluate projects and programmes in the county should be well coordinated as well as harmonising funding mechanisms and maintaining of accountability and equitability
- ii. Need to increase awareness of the agricultural and industrial products produced in the county through network marketing by societies and cooperatives
- iii. Increase financing to small and medium sized enterprises to spur innovation in the county
- iv. Promotion of renewable energy and sensitising the community in the county in the use of alternative energy technologies e.g. biogas, and solar energy
- v. Immediate audit to take stock of the assets already existing in the county.

ANNEX

Annex 1: Detailed County Fact Sheet

| | T |
|---|-----------|
| Total Area (km²) | 1,332.7 |
| Water mass (km²) | 18.4 |
| Arable land (km²) | 1,260.34 |
| Non-arable land (km²) | 190.66 |
| Total urban areas(km²) | 136.8 |
| No. of towns | 11 |
| Topography and climate | |
| Lowest altitude(m above sea level) | 1200 |
| Highest altitude(m above sea level) | 2100 |
| Temperature Range | |
| High | 27 |
| Low | 21 |
| Rainfall | |
| High (mm) | 2100 |
| Low (mm) | 1200 |
| Demographic profiles (2009) | |
| Total Population | 1,152,282 |
| Total Male population | 550,464 |
| Total female population | 601,818 |
| Sex ratio | 1:1.09 |
| Infantile Population (under 1): 2009 | |
| Female | 21,844 |
| Male | 21,990 |
| Total | 43,834 |
| Population Under five: 2009 | |
| Female | 105,872 |
| Male | 106,751 |
| Total | 212,623 |
| Primary School age groups 6-13 years): 2009 | |
| Female | 151,628 |
| Male | 141,557 |
| Total | 293,185 |

| Information Category | Statistics |
|---|------------|
| Secondary School age group (14-17 years: 2009 | 61,378 |
| Female | 62,160 |
| Male | 123,538 |
| Total | 125,533 |
| Youth population 15-30 yrs): 2009 | |
| Female | 163,048 |
| Male | 197,894 |
| Total | 360,942 |
| Labour force (16-64 yrs):2009 | |
| Female | 352,854 |
| Male | 298,496 |
| Total | 651,350 |
| Aged population 65+ yrs): 2009 | 42,375 |
| Female | 24,349 |
| Male | 18,026 |
| Urban population: 2009 | |
| Female | 139,957 |
| Male | 131,762 |
| Total | 271,719 |
| Rural Population: 2009 | |
| Female | 461,861 |
| Male | 418,702 |
| Total | 880,563 |
| Population Density (persons/km²): 2009 | 864.6 |
| Highest (Kisii Central) | 1097.10 |
| Lowest (Masaba South | 754 |
| County | 868.5 |
| Crude Birth rate/1000 | 41.5 |
| Crude Death rate/1000 | 11.5 |
| Infant mortality rate (IMR)/1000 | 90 |
| Child mortality rate (CMR)/1000 | 81.5 |
| Under Five Mortality Rate (U5MR)/1000 | 109 |
| Life expectancy 1989/99 | |
| Male | 48 |
| Female | 52 |
| Average | 50 |
| Total number of households | 61,922 |
| Average households size 2009 | 12,384.4 |
| Female headed household (%) | |
| Total number of Physically handicapped | 10310 |
| Poverty Indicators | |
| Absolute poverty:- | |
| Percentage | 49.6 |
| Number | 564,618 |

| Information Category | Statistics |
|--|-------------------------------|
| Contribution to national poverty (%) | 1.45 |
| Urban poor: | |
| Percentage | 57.15 |
| Number | 155,287 |
| Rural Poor | |
| Percentage | 64.1 |
| Number | 564,440 |
| Food Poverty:- | |
| Percentage | 49.9 |
| Number | 574,988 |
| Corp farming | |
| Average farm size (small scale) (ha) | 0.75 |
| Average farm size (large scale((ha) | 3.71 |
| Percentage of farmers with title deeds (%) | 44.3 |
| Total acreage under food crops (acres) | 84440 |
| Total acreage under cash crops (acres) | 217292 |
| Livestock farming: | |
| Main livestock bred | Cattle, poultry, sheep, goats |
| Milk production | |
| Quantity (M. litres) | 134.15 |
| Value (millions) | 2,683 |
| Mutton production: | |
| Quantity (tones) | 125.16 |
| Value(million) | 20,257.12 |
| Egg production: | |
| Quantity (no.) | 652,153 |
| Value (million) | 45,301,788 |
| Poultry meat production: | |
| Quantity (tones) | 268.52 |
| Value (millions) | 5370.04 |
| Honey production: | |
| Quantity (Kg) | 15729 |
| Value (million) | 4,718,700 |
| Pork Production | |
| Quantity (tones) | 16.5 |
| Value (million) | 3,300 |
| Fish farming: | |
| Fish farmers (No.) | 677 |
| Number of fish farm families | 10358 |
| Fish ponds (No.) | 3100 |
| Area of fish pond (m²) | 930,000 |
| Main species of fish | Tilapia, cat Fish |
| Fishing gear: | |
| Fishing nets | Fishing nets |

| Information Category | Statistics |
|---|---------------|
| Fish harvest: | |
| Weight (kg) | 9737 |
| Value (KSh) | 685,039 |
| Environment | |
| Number of EIAs endorsed | 51 |
| Number of Environment audits executed | 150 |
| Number of solid waste management sites | 1 |
| Number of hill tops and slopes mountain area | 3 |
| protected | 2 |
| Hilltops | 4 |
| Number of rivers, lake and wetlands protected | 6 |
| Rivers | 0 |
| Wetlands | |
| Cooperative | |
| Number of cooperative societies | × |
| Rural SACCOs | 18 |
| Multipurpose Societies | 4 |
| Jua Kali Societies | 2 |
| Urban SACCOs | 27 |
| Active Cooperative societies | 80 |
| Dormant cooperative societies | 53 |
| Total registered membership | 59715 |
| Turn over by type (KSh. Millions) | |
| Rural SACCOs | 507,719,999 |
| Multipurpose Societies | 3,165,554 |
| Urban SACCOs | 1,670,563,477 |
| Total | 2,181,449,030 |
| Health: | |
| Public Referral Hospital | 1 |
| Public Sub-District Hospital | 1 13 |
| Public Health Centres | 71 |
| Public Dispensary | 67 |
| Private Clinics | 10 |
| Private Hospitals | 6 |
| Mission Hospitals | 5 |
| Mission dispensary | 7 |
| Private Dispensary | 6 |
| Mission Health Centre | 1 |
| Doctor/patient ration | 1:107,497 |
| Nurse/patient ratio | !:1477.5 |
| HIV Prevalence (5) | 5.12 |
| Antenatal care (ANC) (New) | 36,316 |
| Health facility deliveries (200&0 | 22,955 |
| Contraceptive acceptance (%) | 34.2 |
| Children: vaccination fully immunised child (%) | 80 |
| Simulation ruly illinumised crima (76) | OU |

| Information Category | Statistics |
|---|------------|
| Average Distance to the nearest Health facility (%) | |
| Place of Delivery (%) | |
| Hospital | 27.6 |
| Health Centre | 15.9 |
| Dispensary Clinic | 16.6 |
| Maternity Home | 1.0 |
| At Home | 38.0 |
| Delivery assistant (%): | |
| Doctor | 9.3 |
| Midwife/Nurse | 51.0 |
| TBA | 11.3 |
| Trained TBA | 3.5 |
| Self | 4.1 |
| Other | 20.0 |
| Morbidity Rates (%) | |
| Male | 22.7 |
| Female | 27.4 |
| Total (District | 25.1 |
| Malaria Control: | |
| Children Under5 who slept under bed net (%) | 70 |
| Treated net | 46.7 |
| Five Most prevalent diseases (%) | |
| Malaria Fever | 55.4 |
| Diarrhoea | 4.1 |
| Flu | 17.5 |
| Eye Problem | 2.4 |
| Headache | 2.3 |
| Education | |
| Pre-school | |
| No. of ECD centres | 904 |
| No. of ECD teachers | 1184 |
| Teacher/pupil ratio | 1:49 |
| Total enrolment | 41,239 |
| Drop-out rate (%) | 11 |
| Average years of attendance (yrs) | 3 |
| Primary School: | |
| Number of primary schools | 762 |
| Number of teachers | 6260 |
| Teacher/pupil ratio | 1:37 |
| Enrolment | 231,651 |
| Average years of attendance (yrs) | 6 |
| Transition rate (%) | 56.9 |

| Information Category | Statistics |
|---|----------------|
| Community distribution by distance to nearest | |
| Public primary school (%) | |
| 0-500m | 20.3 |
| 500m-1 km | 31.8 |
| 1.1.Km -2.9 km | 32.2 |
| 5 km or more | 15.8 |
| Secondary Schools: | 15.6 |
| Number of secondary schools | 201 |
| Number of teachers | 381 |
| Teacher/pupil ration | 3,936 |
| Total enrolment | !:20 74.842 |
| Male | 74,843 |
| Female | 45,726 |
| Drop-Out rate (%) | 29,117 |
| Average years of attendance (yrs) | 4 |
| Community distribution by distance to nearest | 4 |
| Public Secondary School | |
| 0-500m | 13.2 |
| 500 – 1 km | 49 |
| 1.1 km – 2.9 km | 30.7 |
| 1.2 5 km or more | 7.1 |
| Tertiary Institutions: | 7.1 |
| Public Universities | |
| Private Universities | 0 |
| University Campuses/Colleges | 0 |
| National Polytechnics | 5 4 |
| Science & Technology Institutes | 11 |
| Other Public Colleges | 2 |
| Private accredited Colleges | 6 |
| Private on accredited colleges | 14 |
| Adult Literacy: | 14 |
| Literacy rate (%) | 55.5 |
| Ability to read: | 55.5 |
| Can read (%) | 20.5 |
| Cannot read (%) | 88.5 |
| Ability to write: | 11.3 |
| Can write (%) | 07.0 |
| Cannot write (%) | 87.8 |
| Ability to read and write: | 13.6 |
| Can read and write (%) | 07.0 |
| . , | 87.8 |
| Cannot read and write (%) | 11.3 |
| Energy: | |
| Trading centres connected with electricity | 28 |
| Households using wood fuel (%) | 91 |

| Transport & Communication | | |
|-------------------------------------|----------|--|
| Road length: | | |
| Bitumen surface (kms) | 170.848 | |
| Gravel surface (kms) | 292.55 | |
| Earth surface (kms) | 669.2 | |
| Total | 1229.698 | |
| Wholesale, Retail, Trade & Industry | | |
| No. of Trading Centres | 77 | |
| Registered Retail traders | 3234 | |
| Registered wholesale traders | 41 | |
| Industry | | |
| Bakeries | 4 | |
| Manufacturing industries (No.) | 37 | |
| Financial Services | | |
| Commercial Banks | 8 | |
| Micro-finance institutions | 6 | |
| Insurance companies/Branches | 3 | |

Annex 2: List of Participants

| No | Name | Organisation | District |
|-----|-----------------------|----------------------|---------------|
| 1. | Ernest Munyoki | Youth Affairs | Nyamache |
| 2. | Charles Ayako | Youth Affairs | Gucha South |
| 3. | Charles Atancha | Keumbu S.D.A. | Kisii South |
| 4. | John Mwanga | At. FAMICA | Kisii |
| 5. | Irene Buyeke | YWCA | Gucha |
| 6. | Zablon O. Magara | Retired (Education) | Kenyenya |
| 7. | Makanda Jacklyne | Youth Affairs | Kenyenya |
| 8. | Peninah J. Chepkiyeny | ООР | Kisii Central |
| 9. | Lemingani Rynah | ООР | Gucha south |
| 10. | Michael Otete | AT.FAMICA | Gucha |
| 11. | Magati Stephen | NPI-SHAP | Kisii |
| 12. | Ochieng E.B. George | MOE | Nyamache |
| 13. | Kennedy Okongo | Gender | Kisii Central |
| 14. | Margaret Kemunto | Gender | Masaba South |
| 15. | Joseph Ondari | ООР | Gucha |
| 16. | Robert O. Momanyi | AT. FAMICA | Gucha |
| 17. | Daniel Orina | Youth Affairs | Gucha |
| 18. | Abdi S. Sheikh | Education | Marani |
| 19. | Monicah M. Omwenga | Finance | Kisii South |
| 20. | Joel Nyarumba | Finance | Kisii Central |
| 21. | Jane K. Orora | Finance | Gucha |
| 22. | Jackqueline K. Janai | CODE | Gucha South |
| 23. | Omasimba Moses | ECDE | Kisii Central |
| 24. | P.M. Muriithi | NGO | Masaba South |
| 25. | Martha Omoro | Provincial Admin | Kisii Central |
| 26. | George Dinda | Trade | Kisii Central |
| 27. | Enock K. Kinaro | Judiciary | Kisii Central |
| 28. | Cllr. Ben Makori | Gusii County Council | Kisii Central |
| 29. | Cllr. Nyamumbo | Gusii County Council | Marani |

| 30. | Lydiah Nyariki | ООР | Kisii |
|-----|----------------------|--------------------|---------------|
| 31. | Plista Bonareri | Education | Gucha South |
| 32. | Emily Mokaya | NGO | Kenyenya |
| 33. | Mutua Mutungi | Public Prosecution | Kisii |
| 34. | Daniel Komen | Youth Affairs | Masaba South |
| 35. | Melitus Kabar | Health | Kisii Central |
| 36. | Opanga Paul | MSF | Kisii Central |
| 37. | James Ombese | GCC | Kisii |
| 38. | Ogembo Masese | KERRA | Kisii South |
| 39. | Thomas Omanga | GCC | Masaba South |
| 40. | Fredrick Onsando | GCC | Masaba South |
| 41. | Meshack Mwambi | Education | Masaba South |
| 42. | William Maiko | GCC | Masaba South |
| 43. | Francis Momanyi | AG | Kisii |
| 44. | John Omwenga | KERRA | Gucha |
| 45. | Hannington Okech | Planning | Gucha South |
| 46. | Vincent Mobagi | Fisheries | Gucha |
| 47. | Oliver Kianga | GCC | Marani |
| 48. | Abel Ondieki | GCC | Masaba south |
| 49. | James Ajore | Police | Kisii |
| 50. | Thomas Ango | Jua Kali | Ogembo |
| 51. | Jared Manwa | Kisii Youth Group | Kisii |
| 52. | Charles Mogaka | KCWA | Kisii |
| 53. | Owiti Willis | MOE | Kisii South |
| 54. | John Arika | A.P | Kisii Central |
| 55. | Mary K. Ratemo | Chief | Kisii South |
| 56. | Oloo Vincent Ochieng | NEMA | Gucha |
| 57. | Zebedeo N. Mbora | T.C. of Ogembo | Gucha |
| 58. | Victor M. Aura | ОТС | Gucha |
| 59. | Isaac N. Moreka | Education | Gucha |
| 60. | Benard K. Manwaye | GCC | Kisii South |
| 61. | Jane A. Mutuli | Planning | Kisii Central |
| 62. | Stephen Nyamache | Finance | Kisii Central |
| 63. | Wilfred Oseko | Forest | South Gucha |
| 64. | Jacob Onteri | ART | Kisii |
| 65. | J.K. Unwa | Forest | Gucha |
| 66. | Joseph Sitima | MOE | South Gucha |
| 67. | James Mogwambo | Tabaka T. Council | Gucha South |
| 68. | Risper Owino | MOE | Gucha |
| 69. | Florence Nyangwara | MOPHS | Kisii Central |

| 70. | Geoffrey K. Langat | MOPHS | Marani |
|------|----------------------|----------------------|---------------|
| 71. | Tom J. Omeno | Education | Kenyenya |
| 72. | Pr. Hezborn Michira | Councillor | Marani |
| 73. | Philip C. Maranga | DIDC | Kisii Central |
| 74. | Theresa Oroko | GCC | Kisii Central |
| 75. | Clive Maragia | NGO | Marani |
| 76. | Omomu Julius | Civic Leader | Kisii South |
| 77. | John K. Muga | Energy | Kisii Central |
| 78. | Mogere Erick | MODE | Sameta |
| 79. | Douglas Omundi | CCG | Kisii Central |
| 80. | Emmy Kuru | Livestock | Gucha |
| 81. | Florence Muya | KNCC, Keroka | Keroka |
| 82. | P.K. Soi | Provincial Admin. | Kisii Central |
| 83. | Martin Mwango | MOE | Kisii Central |
| 84. | Fredrick Moragori | Finance | Marani |
| 85. | Thomas G. Motari | MLA | Kiogoro |
| 86. | Tom M. Mogere | DHRMO | Kenyenya |
| 87. | Joyce Moenga | OOP | Kisii Central |
| 88. | J.O. Maoncha | Public Works | Kisii Central |
| 89. | Amoro Julius | Cllr. | Marani |
| 90. | Dr. Geoffry Otomu | Health | Kisii Central |
| 91. | Moenga Thomas | МОН | Gucha South |
| 92. | Kennedy Mbane | мон | Kisii Central |
| 93. | Oucho Ronald | GCC | Kisii |
| 94. | Irene K. Ongeri | Kisii Community Bank | Kisii Central |
| 95. | Sabinah Kemunto | Forest | Gucha |
| 96. | Julius W. Khisa | Forest | Kisii Central |
| 97. | Opot, T.O. | Education | Sameta |
| 98. | Linet Marasi | Agric | Kenyenya |
| 99. | Concepter Nyanchera | GCC | Kisii |
| 100. | Elkanah Onyango | KCWA | Kisii Central |
| 101. | Lawrence Omboto | CPCS | Kisii Central |
| 102. | Dr. Borome P.M. | MOMS | Masaba South |
| 103. | Cllr. Japheth Morara | GCC | Marani |
| 104. | John Katimbwa | MOA | Kisii Central |
| 105. | Josephine Otieno | MOA | Marani |
| 106. | Cllr. Mary Angima | GCC | Kisii Central |
| 107. | Z. Ondieki | Local Authority | Masaba South |
| 108. | Charles Kitewi | Provincial Admin. | Sameta |
| 109. | Wilson S. Isagi | Civil Registrar | Gucha |

| 110. | Simon Okongo | Civil Registrar. | Kisii Central |
|------|--------------------------|--------------------|---------------|
| 111. | Cllr. Ben Magoma | Councillor | Kisii Central |
| 112. | David Simiyu | MOA | Kisii Central |
| 113. | Michael Mwangi | OOP | Kisii Central |
| 114. | Elizabeth Boke | Immigration | Kisii Central |
| 115. | Caroline M. Ombati | OOP | Kisii Central |
| 116. | Cllr. Stanslaus Nyakwama | Councillor | Kisii Central |
| 117. | Edwin Muga | Fisheries | Kisii Central |
| 118. | Onyiego Dominic | GCC | Kisii |
| 119. | David Ongeri Gechore | Environ Joint Org. | Masaba South |
| 120. | Mary Kwamboka | ADRA(K) | Kisii South |
| 121. | Samson Bokea | NEMA | Kisii |
| 122. | Victor Anyona | NEMA | Kisii South |
| 123. | J.K. Babu | Public Works | Kisii |
| 124. | Joyce Makori | NGO-DAUWOYE | Gucha |
| 125. | Mumi Wickliff | NGO | Kisii |
| 126. | Harrison Otundo | WRUA-Mogusu Esanta | Marani |
| 127. | Kirioba Daniel | Naono Ass. Youth | Kisii |
| 128. | Joel Mukono | | Kisii |
| 129. | Jared Michieka | GCC | Kisii |
| 130. | Samuel Kimani | CDF Board | Kenyenya |
| 131. | Joseph Bundi | Church | Marani |
| 132. | Cllr. Charles Ombongi | Councillor | Masaba South |
| 133. | Francis Ongoto | KLWA | Kisii |
| 134. | John K. Momanyi | MSEACKI | Kisii |
| 135. | Richard Langat | NEMA | Gucha |
| 136. | Moses Willingtone | Admin. Police | Kisii Central |
| 137. | John Masese | MOLD | Kisii south |
| 138. | Philip Nyachoti | KCWA | Kisii Central |
| 139. | Paul Mwangi | MOA | Nyamache |
| 140. | Victor Manoti | Matatu | Kisii Central |
| 141. | Maroko Sijeny | Finance | Nyamache |
| 142. | Thomas Obonyo | Finance | Masaba South |
| 143. | Lilian Kenani | Youth | Marani |
| 144. | Samwel Oino | Town Council | Suneka |
| 145. | Francis N. Moncha | Environment | Kisii Central |
| 146. | Haron Mogire | Church | Gucha |
| 147. | Francis N. Oyagi | Housing | Kisii Central |
| 148. | Peterson Nyakeri | MOPND & Vision2030 | Gucha South |
| 149. | Pauline Marwanga | Planning | Sameta |

| No | Name | Organisation | District |
|------|------------------|--------------------|---------------|
| 150. | David Mokua | CDF | Gucha |
| 151. | Benson Bosire | Church | Kenyenya |
| 152. | Winfridah Omongi | MYWO | Ogembo |
| 153. | Oanga Oyugi | W/Citizen | Kisii |
| 154. | Jackson Gichana | Nyanza Radio Umoja | Kisii |
| 155. | William O. Atebe | Youth | Kenyenya |
| 156. | Julius Amenya | Youth | Gucha |
| 157. | Francis Nyando | Jua Kali | Kisii |
| 158. | Nancy Omuya | NGO | Gucha |
| 159. | Nyarango Frank | Media | Kisii |
| 160. | Fred Moturi | Media | Kisii |
| 161. | Moses Emoru | Media | Kisii |
| 162. | Jancinta Ontumbi | K.W.F.T. | Central Kisii |
| 163. | Phillip Mosomi | OOP | Nyamache |
| 164. | Rombats Marube | Agriculture | Ogembo |
| 165. | Redempta Onami | Judiciary | Marani |
| 166. | Naomi Nyariki | G.S.C. | Ogembo |
| 167. | Michael Onchiri | ООР | Masaba |
| 168. | Kinanga Abel | | Kerina |
| 169. | Margaret Maragia | Kinyagu | South Kisii |
| 170. | Tirimba John | Со-ор. | Gucha South |
| 171. | Ongori Mosima | Farmer | Gucha South |
| 172. | Ombiro Gichana | Educ. | Marani |
| 173. | Jasper Gichana | Health | Marani |
| 174. | Stephine Miruka | Fisheries | Kisii South |
| 175. | Mohamed Oyugi | MOE | Kisii Central |
| 176. | Christine Ombati | KWFT | Kisii Central |
| 177. | Victor Onchoke | KCWA | Ogembo |
| 178. | Mamboleo Morira | Farmer | Kisii Central |
| 179. | Pius Ogwora | Teacher | Kisii South |
| 180. | Jane Bosibori | Sports | Gucha |
| 181. | Zacharia Obwogo | Environment | Masaba |
| 182. | Jane Bwogi | ООР | Marani |
| 183. | Samuel Ontingo | Finance | Nyamache |
| 184. | Mirika Asuma | CDF | Marani |
| 185. | Omweri Samuel | Lands | Kisii South |
| 186. | Jospacth Oeri | Business | Kenyenya |
| 187. | L. Marando | Education | Kisii Central |
| 188. | Joash Onditi | Retired | Nyamache |
| 189. | Daniel Ombiro | MOE | Ogembo |

| 190. | Victor Ondieki | NPR | Nyamache |
|------|------------------------|--------------|----------|
| 191. | Charles Moenga | ООР | Ogembo |
| 192. | Judy Omwenga | Agriculture | Kisii |
| 193. | Sammy Nyamwamu | Sports | Marani |
| 194. | Rael Kwamboka | Finance | Kenyenya |
| 195. | Moses Tirimba | Livestock | Kisii |
| 196. | Bensom Mosiori | Education | Marani |
| 197. | Richards Mosioma | Farmer | Ogembo |
| 198 | Francis S. Wekesa | MOA | Nairobi |
| 199 | Gilbert Kyatha | TSC | Nairobi |
| 200 | Lucas Ahambo | MORDA | Nairobi |
| 201 | Chrysostom Njeru | MGC&SD | Nairobi |
| 202 | Peter Messoh | MOMS | Nairobi |
| 203 | Jason Akoyo | EACC | Nairobi |
| 204 | Christopher M. Maithya | ООР | Nairobi |
| 205 | Joseph Keter | MIRP | Nairobi |
| 206 | Prof. Raphael Munavu | CRA | Nairobi |
| 207 | Ondari Ontweka | MOF | Nairobi |
| 208 | S. M. Kamanja | Housing | Nairobi |
| 209 | Josphat Kanyingi | Kayahwe MRUA | Kahuro |

Annex 3: Sector Composition for the 2012/13 – 2014/15 MTEF Budget

| 4 500110111 | | |
|------------------------|--------------------------------|---|
| 1. ECONOMIC | Agriculture and Rural | Ministry of Agriculture |
| AFFAIRS | Development (ARD) | Ministry of Livestock Development |
| | | Ministry of Cooperative Development and |
| | | Marketing |
| | | Ministry of Lands |
| | | Ministry of Fisheries Development |
| | | Ministry of Forestry and Wildlife |
| | | National Land Commission |
| | | Research and Development (ARD) |
| | Energy, Infrastructure and ICT | Ministry of Office of the DPM and Ministry of Local |
| | (EII) | Government |
| | | Ministry of Roads |
| | | Ministry of Transport |
| | | Ministry of Energy |
| | | Ministry of Public works |
| | | Ministry of Nairobi Metropolitan Development |
| | | Ministry of Information and Communications |
| | | Research and Development (EII) |
| | General Economic, Commercial | Ministry of Trade |
| | and Labour Affairs (GECLA) | Ministry of East African Community |
| | | Ministry of Tourism |
| | | Ministry of Industrialisation |
| | | Ministry of Labour |
| | | Ministry of Regional Development Authorities |
| | | Research and Development (GECLA) |
| 2. HEALTH | Health | Ministry of Medical services |
| 2.112/12/17 | realti | |
| | | Ministry of public health and Sanitation |
| 3. EDUCATION | Februarias | Research and Development (Health) |
| 5. EDUCATION | Education | Ministry of Education |
| | | Ministry of Higher Education, science and |
| | | Technology |
| | | Teachers Service Commission |
| 4 8118116 | | Research and Development (Education) |
| 4. PUBLIC ORDER AND | Governance, Justice, Law and | Ministry of State for Provincial Administration and |
| SAFETY | Order (GJLOs) | Internal Security |
| JAN ETT | | Office of the Vice President and Ministry of Home Affairs |
| | | Ministry of Justice, National Cohesion and |
| | | Constitutional Affairs |
| | | State Law Office |

| | | The high is an |
|------------------------|--------------------------------|---|
| | | The Judiciary |
| | | Kenya Anti corruption Commission |
| | | Independent Electoral and Boundary Commission |
| | | Ministry of State for Immigration and Registration |
| | | of Persons |
| | | Directorate of the Public Prosecution |
| | | Commission for the Implementation of the Constitution |
| | | National Police Service Commission |
| | | Human Rights and Equality Commission |
| | | Research and Development (GJLOs) |
| 5. GENERAL | Public Administration and | State House |
| PUBLIC SERVICE | | Ministry of State for Public Service |
| , 022/022/// | , | Ministry of Foreign Affairs |
| | | Ministry of State of Planning, National Development |
| | | and Vision 2030 |
| | | Ministry of Finance |
| | | Cabinet Office |
| | | Public Service Commission of Kenya |
| | | Commission on Revenue Allocation |
| | | Office of the Prime Minister |
| | | Kenya National Audit Office |
| | | Kenya National Assembly |
| | | Controller of Budget |
| | | Salaries and Remuneration Commission |
| | | Research and Development (PAIR) |
| 6. DEFENCE | National Security | Ministry of State for Defence |
| | · | National Security Intelligence Service |
| | | Research and Development (Defence) |
| 7. RECREATION, | Social Protection, Culture and | Ministry of State for National Heritage and Culture |
| CULTURE | recreation | Ministry of Gender, Children and Social Development |
| AND SOCIAL | | Ministry of State for Special Programmes |
| PROTECTION | | Ministry of Youths and Sports |
| | | Ministry of Development for Northern Kenya and Arid Areas |
| 8. HOUSING | Environment Protection, Water | Ministry of Environment and Mineral Resources |
| AND | and Housing | Ministry of Water and Irrigation |
| COMMUNITY AMENITIES | | Ministry of Housing |

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| 9. WORKING GROUP | Macro Working Group | Ministry of Finance |
|---------------------|---------------------|---|
| | | Ministry of State of Planning, National Development and Vision 2030 |
| | | Commission of Revenue Authority |
| | | Kenya Revenue Authority |
| | | Kenya National Bureau of Statistics |
| | | Kenya Institute of Public Policy, Research and Analysis |
| | | Central Bank of Kenya |



Consultation process in session.





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Support to Public Finance Reforms (SPFR)