

# **National** Police Service Commission

ANNUAL REPORT washed, Mpon

FY 2014

FY 2014/2015

'Together we tranform the Police Service for effective service delivery"



### **VISION**

Champion of a dignified professional Police Service

### **MISSION**

To transform and manage the human resource in the police service for efficiency and effectiveness

### MESSAGE FROM THE CHAIRMAN





The Commission continued to deliver its mandate as stipulated in the Constitution, the National Police Service Commission Act and the National Police Service Act. During the 2014/2015 financial year the Commission had Administrative structures effectively put in place to support the implementation of the Commission's agenda.

During the period under review, I am delighted to report that the Commission published its first Strategic Plan for the period 2014-2018 with the theme "Together we transform the police for effective service delivery." This plan is aimed at guiding the NPS

in delivering its mandate as stipulated in Article 246(3) of the Constitution. The plan is also anchored on the expectations and aspirations of the Kenyan Constitution, Kenya Vision 2030. the Jubilee Government manifesto as well as the Second Medium Term Plan which scurrently being implemented.

Vetting of members of the National Police Service continued in most parts of the country in the 2014/2015 financial year. A total of 993 officers in the ranks of Senior Superintendent of Police and Superintendent of Police were vetted throughout the country except in the North Eastern Region which will be targeted in the next financial year.

The 2014/2015 reporting period also saw the publication of various NPSC Regulations which are meant to provide fair procedures in guiding the human resource processes of the National Police Service. It is our hope that these policies will improve and harmonize the operations of the service so that police officers are served fairly and promptly.

Inadequate funding and the general insecurity witnessed in the country during the year under review were a challenge to the optimal implementation of the Commission's mandate. The Commission will however continue to engage for support from the Government and other development partners in its quest for mobilization of resources to undertake its various tasks. The Commission therefore appreciates and recognizes the support and collaboration offered by various stakeholders during the implementation of the Commission's mandate in the 2014/2015 financial year.

The continued delay in the filling of the two vacant positions of Commissioners in the Commission was also a major constraint to the functioning of the Commission. More would have been achieved in a shorter time if the two Commissioners were available.

Despite the challenges that the Commission experienced, it is the hope of the Commissioners and members of the Secretariat that the Commission will truly be 'a champion of a dignified Police Service' and a point of reference in upholding high standards of professionalism in the National Police Service.

JOHNSTON M. KAVULUDI, EBS, HSC

CHAIRPERSON

Together we transform the police service for effective service delivery

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During the 2014/2015 reporting period, the Commission grew in terms of staff numbers required to bolster the workforce in the exercise of vetting members of the Police Service. The staff capacity was strengthened with an additional thirty four (34) officers through appointments, secondment and deployment.

During the same year the commission continued with vetting exercise of police officers as part of its mandate. This exercise gave the commissioners an opportunity to interact with senior officers who were being vetted to determine their competencies and suitability or otherwise to continue

serving. The commission also used the vetting exercise to take stock of all skills and competencies that exist at the senior level of the service and the same was applied to place officers in the new ranks that have been created in the service.

The Commission also continued to foster cordial relationship with various stakeholders who were on board in various fora to enhance the workings of the Commission. Fruitful engagements with the National Assembly, Civil Society groups, the Police Reforms Steering Committee, United Nations Office on Drugs and Crime and the Security Governance Initiative are appreciated and commended.

In a bid to enhance professionalism in the Police Service, the Commission published regulations on Recruitment and Appointment, Transfers and Deployment, Promotions and Discipline for members of the National Police Service. The Commission is making efforts to widely publicize the regulations so that each police officer is aware of the procedures to be followed in the management of the Human Resources in the National Police Service.

As we transit into the next financial year, each member of the Commission will strive to better the gains we have made during this period and be inspired to contribute to the achievement of the Commission's mandate.

OJANGO OMUMU

COMMISSION SECRETARY/CHIEF EXECUTIVE OFFICER



Johnston M.Kavuludi, EBS, HSC **Commission Chairperson** 



Murshid A. Mohamed Commissioner



Mary A.Owuor, Msc, Fsyl, Dco Commissioner



Ronald L. Musengi Commissioner



Joseph Boinnet (IG) Commissioner



Grace S. Kaindi, MBS (DIG) Commissioner



Samuel M. Arachi, MBS(DIG) Commissioner

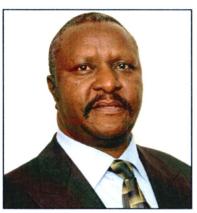


Dr. Maj. (Rtd) Shadrack Muiu Commissioner



Mr.Ojango Omum **Commission Secretary/CEO** 





FREDRICK J. MUGAMBI **Director/ Human Capital Management** 



PETER M. WAMOTO **Director / Corporate Support Services** 



WINFRED W. KITONGA Ag.Director/Infor.Educ & Communication



STEPHEN M. MBOGO D/Director/Research & Policy



BENJAMIN O. OYILE **Director / Head of Vetting Secretariat** 

### EXECUTIVE SUMMARY



This is the third annual report of the National Police Service Commission (NPSC) since it was established on the 5th October 2012. The Commission is established under article 246 of the Constitution and has the status and powers of a Commission established under Chapter 15 of the Constitution.

The Commission has the following mandate:

- To recruit and appoint persons to hold or act in offices in the Service, confirm appointments and determine promotions and transfers within the Sservice.
- Observing due process, exercise disciplinary control over and remove persons holding or acting in offices within the service.
- Perform any other functions prescribed by National Legislation.

This 2014/2015 Annual Report is in line with the provisions of the National Police Service Commission Act, Section 26(1) which states that 'The Commission shall cause an Annual Report to be prepared for each financial year and ;(2) the Commission shall submit the Annual Report to the President and the National Assembly three months after the end of the year to which it relates'. This act also dictates the shape and scope that the Report should entail.

This report is made up of the following seven chapters:

Chapter 1: Policy and Regulations that the Commission has established over the last year.

Chapter 2: Human Capital Management which spells out the Commission's establishment and appointments.

Chapter 3: Gives highlights on the vetting of police officers during the year under review.

Chapter 4: Highlights the Realization of National Values and Principles of Governance.

Chapter 5: Collaboration with stakeholders and achievements of the Commission.

Chapter 6: Financial statements which show the Commission's finances and expenditure during the period under review.

Chapter 7: Challenges and Way Forward.

The report also contains various annexes, photographs, organogram and data bases on ethnic and regional diversity of the National Police Service.

# ABBREVIATIONS AND ACRONYMS



CEO Chief Executive Officer

**CPSB** County Public Service Board

**EACC** Ethics and Anti-Corruption Commission

**IPOA** Independent Policing Oversight Authority

NGEC

National Gender & Equality Commission

NPSC National Police Service Commission

National Police Service **NPS** 

SGI Security Governance Initiative

Salaries and Remuneration Commission

UNODC: United Nations Office on Drugs and Crime

**IMLU** Independent Medico Legal Unit

ICTI International Centre for Transitional Justice

ICJ (K) International Commission of Jurists (Kenya)

KHRC Kenya Human Rights Commission

KNCHR: Kenya National Commission on Human Rights

**IPPD** Integrated Personnel and Payroll Database

**IFMIS** Integrated Financial Management Information System

Law Society of Kenya

Information Education & Communication

Police Reforms Working Group

Police Reforms Steering Committee

LSK

**IEC** 

PRWG:

**PRSC** 

SRC

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### **CHAPTER ONE**

### 1.1 REGULATIONS AND POLICY DEVELOPMENT

During the reporting period (July 2014 – June 2015), the Commission completed the development of regulations that are key to the Commission's mandate regarding human capital management procedures in the National Police Service. The published regulations include:

- The NPSC (Recruitment and Appointment) Regulations, published on 10th April 2015;
- The NPSC (Transfers and Deployment) Regulations published on 22nd May 2015;
- The NPSC (Promotions) Regulations published on 22nd May 2015; and
- The NPSC (Discipline)Regulations published on 22nd May 2015.

The aim of the regulations is to provide clear, objective and fair procedures that will guide human resource processes of the Service on the subject issues.

The Commission is currently undertaking the publicization of the contents of the regulations to members of the Service in order to ensure that police officers are aware of the new procedures in relation to recruitment and appointment, transfer, deployment, secondment and attachment, promotion and disciplinary procedures in the Service.

In the NPSC Strategic Plan 2014 – 2018, the Commission has also identified the policies and procedures to be developed by the Commission under the National Police Service Commission Act and National Police Service Act. The implementation matrix in the plan has highlighted the pending policies and regulations and the timelines within which the Commission is targeting to conclude on them. The pending policies and regulations include:

- 1. The procedure of application for engagement by police officers in trade and other businesses, in accordance with the law relating to matters of leadership and integrity under Article 80 of the Constitution, the Public Officer Ethics Act, the Leadership and Integrity Act, and establish an audit mechanism to oversee its compliance;
- 2. Regulations on recognition of Police Associations, also in view of the Corporative Societies Act, and to prescribe fees/rules, on receiving complaints from Associations;
- Terms and conditions of service; retirement procedures and packages;
- $\frac{5}{2}$  4. Scheme of service and standards to be employed for succession management;
- 5. How to investigate, monitor and evaluate organization and administration of personnel practices and make recommendations for its practical application;
- 66. Regulating the hours of duty for police officers and the keeping and signing of records of attendance;
- 7. Regulating and coordinating duties to be performed by police officers;



- 3. Regulating the granting of leave to police officers;
- 9 Recruitment and vetting of Reserve Police;
- 10. Code of Conduct for the NPS;
- 11. Training policy for the NPS;
- 12. Training curricula and oversight over training in the Service; and
- 13. Guidelines on examination and certification of police trainees.
- 14. Policies on matters including, standards and qualifications required by members of the Service on rank basis; Types of appointment and respective conditions; Appointment on probation; Letters of appointment;
- 15. Advisory Policies on welfare matters including housing, health care and benefits for members of the Service.

The procedure to be undertaken in developing regulations and policies includes:

- Conduct of research and baseline surveys to provide a baseline guide on the existing circumstances and situation in the Service and provide recommendations for input into the policies and regulations.
- 2. Establish joint committees of members from the Commission and the Service to conduct the drafting of the policies and regulations.
- 3. Conduct targeted stakeholder consultations to provide input into the draft documents and fulfill requirements of public participation. The stakeholders and actors to be consulted include the police service, members of the public directly or through organized citizen groups and legislators.
- 4. Conduct validation sessions with the Commission and the Service to ensure input from consultations have been incorporated, and ensure the practical application of the drafted regulations and policies.
- 5. Gazettement of the regulations and policies through the Government Printers to make subsidiary law
- 6. Publicization of the regulations and policies, where applicable, to ensure the members of the Service to whom they apply understand and implement them.

### **CHAPTER TWO**

### **HUMAN CAPITAL MANAGEMENT**

### 2.1 COMMISSION ESTABLISHMENT AND APPOINTMENTS

During the year under review, the Commission had an establishment of 147 personnel against an in-post of 74 officers, comprising both permanent & seconded staff. This number of staff remains far below the required staffing level hence poses a great challenge to the Commission's strive towards accomplishing its mandate, efficiently & effectively, as envisaged under Article 246 (3) of the constitution and section 10 of the NPSC Act. The budgetary allocation for the personal emoluments for the period was Kshs. 178 million.

In an effort to enhance the staff capacity, the Commission recruited three (3) officers, sourced for eight (8) staff from the National Government on deployment, thirteen (13) on secondment; and another thirteen (13) staff were employed on contract terms of service to assist in the vetting of police officers. All these staff were deployed in the various departments within the Commission.

The Commission organized a five (5) day induction workshop at the CID Training School in South C for the entire NPSC employees. This was aimed at empowering the employees with the relevant knowledge on the procedures and policies of the organization as well as sharing the organizational values for improved service delivery.

In order to address staff welfare, the Commission initiated the establishment of a staff pension scheme. The process for the establishment of the Commission Staff Welfare Association (CSWA) has been finalized and the constitution / bylaws for rolling it out have been put in place in readiness for its implementation in the 2015/2016 Financial Year.

Pursuant to the Commission's mandate, the Commission's internal Human Capital Advisory Committee in its sittings re-designated one Personal Assistant & appointed one clerical officer to communication officers, promoted one secretarial staff, confirmed a total of 28 staff on probationary terms to permanent terms of service, renewed contract of 24 temporary employees and approved the conversion of terms of service of six (6) Research officers from temporary to permanent terms of service. The Committee also handled six (6) disciplinary cases in which the officers were found culpable and were surcharged in accordance with the guiding regulations. See the summary below:

NO.		
COMMISSION	Issue handled	No.
OMIN	Appointments	1
	Re-designation	1
SERVICE	Conversion of terms of service	6
POLICE	Promotions	1
-	Confirmation in appointment	28
NATIONAL	Contract Renewal	24
	Discipline	6
12		A CONTRACTOR OF THE CONTRACTOR



### 2.2 NPS RECRUITMENT AND APPOINTMENTS

As part of its functions, the commission in its Board meeting of October 29th 2014 appointed all the police officers who successfully went through the vetting process and were found suitable and competent to the new ranks of Senior Assistant Inspector General (SAIG), Assistant Inspector General (AIG) and Commissioner of Police (CP) as shown below. The officers had previously held the ranks of Senior Deputy Commissioner of Police I & II, Deputy Commissioner of Police (DCP), Senior Assistant Commissioner of Police (S/ACP) & Assistant Commissioner of Police (ACP). These old ranks have been rendered obsolete by the National Police service Act.

S/NO	KPS		APS		D	CI	TOT	G/TOTAL	
S/NO	М	F	M	F	M	F	М	F	
SAIG	5	0	2	0	1	0	10	0	8
AIG	29	2	18	0	12	4	59	6	65
СР	61	4	11	0	23	1	95	5	100

Where:

KPS is Kenya Police Service

APS is Administration Police Service

DCI is Directorate of Criminal Investigations

Section 10(2) of the National Police Service Commission Act and regulation 3 of the National Police Service Commission (Recruitment and Appointment) Regulations, 2015 provide that the Commission may delegate the function of recruitment of police officers to the Inspector General in writing.

Pursuant to the aforesaid provisions of the law, the Commission delegated the recruitment exercise vide Delegation Instrument dated 10th April 2015 to the Inspector General (IG) to conduct the recruitment of 10,000 police constables. The IG conducted the recruitment of police constables on April 20th 2015 in all the 329 centers designated for the exercise spread out across the entire country.

The recruitment of 10,000 police constables is in fulfillment of a Government initiative to improve security in the country by increasing the police to public ratio from 1:900 to 1:500. The Government intends to recruit over 10,000 officers per year.





Those recruited comprised 7,693 males and 2,280 females as shown below:

	e Service	ration Polic	Administ					
			(APS)	vice (KPS)	olice Ser	Kenya P		
					Fe-	_	Ethnicity/	
Grand Total	S/Total	Female	Male	S/Total	male	Male	Tribe	S/NO
32	22	1	21	10	2	8	Bajuni	1.
144	47	7	40	97	32	65	Borana	2.
38	16	2	14	22	8	14	Burji	3.
60	41	5	36	19	8	11	Chonyi	4.
122	33	2	31	89	26	63	Digo	5.
66	1	0	1	65	18	47	Duruma	6.
17	65	16	49	1	1	0	Elmolo	7.
126	21	4	17	105	32	73	Embu	8.
98	55	5	50	43	11	32	Gabra	9.
137	2	0	2	135	40	95	Giriama	10.
404	390	52	338	14	4	10	Jibana	11.
614	6	0	6	608	181	427	Kamba	12.
44	13	4	9	31	9	22	Kambe	13.
86	71	12	59	15	3	12	Kauma	14.
706	581	69	512	125	32	93	Keiyo	15.
1004	214	27	187	790	242	548	Kikuyu	16.
566	253	27	226	313	100	213	Kipsigis	17.
403	43	7	36	360	101	259	Kisii	18.
493	404	50	354	89	26	63	Kuria	19.
913	337	38	299	576	170	406	Luhya	20.
521	95	9	86	426	123	303	Luo	21.
164	47	5	42	117	30	87	Maasai	22.
151	68	22	46	83	24	59	Marakwet	23.
609	245	38	207	364	110	254	Meru	24.
504	161	25	136	343	104	239	Nandi	25.
15	5	0	5	10	3	7	Njemps	26.
30	6	0	6	24	6	18	Nubian	27.
40	15	1	14	25	5	20	Orma	28.
94	25	0	25	69	19	50	Pokomo	29.
89	23	6	17	66	19	47	Pokot	30.
104	70	12	58	34	13	21	Rabai	31.
56	13	3	10	43	12	31	Rendille	32.
26	14	2	12	12	4	8	Ribe	33.

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34.	Sabaot	58	30	88	1	1	2	90
35.	Samburu	47	11	58	40	8	48	106
36.	Somali	118	30	148	29	5	34	182
37.	Suba	19	7	26	201	22	223	249
38.	Taita	73	28	101	15	2	17	118
39.	Taveta	16	10	26	48	5	53	79
40.	Teso	68	35	103	35	7	42	145
41.	Tugen	137	55	192	81	10	91	283
42.	Turkana	73	35	108	78	10	88	196
TOTALS		4214	1759	5,973	3479	521	4,000	9,973

### 2.3 HUMAN RESOURCE MANAGEMENT COMMITTEES

The commission also put in place four Human Resource Management Committees namely: the Transfer & Discipline Committee; Recruitment, Appointment & Promotion Committee; Policy Programmes, Legal affairs & Appeals Committee; and the Professional Development, Welfare & HR Audit Committee. These Committees meet regularly to discuss and make recommendations to the Commission Board on a range of matters affecting the NPS personnel and which are relevant to their respective areas. Each Committee is chaired by a Commissioner. The following are summary tables of the cases handled by the committees during the period under review.

### **Promotion & Confirmation cases**

		KPS		А	PS	D	CI	TO	G/	
	RANK	MALE	FEMALE	MALE	FEMALE	MALE	FEMALE	MALE	FEMALE	TOTAL
ı	SSP	0	0	52	2	0	0	52	2	54
	SP	1	0		0		0	1	0	1
	ASP	49	4	11	16	8	0	68	20	88
	CI		24	1	0	121	6			
	IP	471	75	400	104	88	22	959	201	1160
	S/SGT	17	0	4	0		0	21	0	21
	SGT	53	3	162	7	0	2	215	12	227
						10		140		

### **POSTHUMOUS CONFIRMATION-APS**

ITEM	SERVICE	MALE	FEMALE	TOTAL
Posthumous	APS	255		260
confirmation				

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### 2..4 OTHER ISSUES HANDLED

Water to W
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ITEM	No.
Transfers	8071
Appeal on transfer	12
Request for transfer	6
Transfer of service	69
Discipline cases	25
Disciplinary Cases sent to the IG for action	323
Retirement	17
Secondment	31

### ETHNICITY & GENDER DISTRIBUTION IN THE NPS

	ETHNICITY/			KPS			APS			DC
S/ NO.	TRIBE	MALE	FE- MALE	TOTAL	MALES	FE- MALE	TOTAL	MALE	FE- MALE	TOTAL
1.	AJURAN	53	5	58	34	1	35	5	3	8
2.	BAJUN	108	14	122	155	29	184	10	2	12
3.	BASUBA	120	8	128	52	1	53	17	3	20
4.	BONI SANYA	7	2	9	17	3	20	2	0	2
5.	BORAN	432	60	492	774	82	856	50	12	62
6.	BURJI	78	14	92	61	1	62	10	1	11
7.	DASNACH & SHANGEL	3	0	3	0	0	73	1	0	1
	DEGODIA	33	7	40	72	1	3	0	0	0
8.	DOROBO	55	5	60	19	1	20	4	0	4
9.	ELMOLO	12	1	13	7	1	8	3	0	3
10.	EMBU	549	109	658	573	63	636	82	21	103
11.	GABRA	166	14	180	228	19	247	16	5	21
12.	GOSHA	0	0	0	14	1	15	0	0	0
13.	GUREEH	80	7	87	43	2	45	10	0	10
	KALENJIN	7,005	979	7,984	5785	549	6334	886	121	1007
14.	KAMBA	3,697	576	4,273	2841	442	3283	600	121	721
15.	KIKUYU	5,301	1,188	6,489	6437	1401	7838	765	250	1015
16.	KISII	1,893	339	2,232	1865	241	2106	259	48	307
17.	KURIA	360	47	407	270	35	305	46	2	48
18.	LUHYA	3,425	669	4,094	2903	446	3349	489	98	587
19.	LUO	2,516	493	3,009	2552	362	2914	377	75	452



### **ETHNICITY & GENDER DISTRIBUTION IN THE NPS**

TOTAL

34511

5942

40453

32334

4625

36959

4654

956 5,610

20.	MAASAI	683	106	789	669	66	735	83	11	94
21.	MARULLE	7	0	7	13	0	13	0	0	0
	MBEERE	220	42	262	129	17	146	33	3	36
22.	MERU	2,241	427	2,668	1616	313	1929	297	56	353
23.	MIJI KENDA	1,616	251	1,867	1098	162	1260	181	29	210
24.	NJEMPS	105	8	113	20	3	23	12	0	12
25.	OGADEN	38	9	47	124	0	124	4	1	5
26.	ORMA	64	9	73	106	5	121	7	1	8
27.	OTHER KENYAN	89	10	99	0	0	0	7	5	12
28.	РОКОМО	234	49	283	150	26	176	20	10	30
29.	РОКОТ	337	53	390	610	44	654	32	6	38
30.	RENDILE	101	13	114	60	2	62	12	2	14
31.	SAKUYE	24	3	27	10	1	11	1	0	1
32.	SAMBURU	322	25	347	469	41	510	34	3	37
33.	SOMALI SO STATE	835	104	939	1153	91	1244	109	18	127
34.	SWAHILI SHIRAZI	8	3	11	33	2	35	0	0	0
	TAITA	486	92	578	368	59	427	64	22	86
35.	TAVETA	60	11	71	51	6	57	6	2	8
36.	TESO	503	72	575	381	49	430	68	15	83
37.	THARAKA	118	20	138	45	6	51	13	1	14
38.	TURKANA	527	98	625	527	51	578	39	9	48

### VETTING OF POLICE OFFICERS DURING THE YEAR 2014-2015

### 3.1 VETTING OF POLICE OFFICERS

CHAPTER THREE

During the financial year 2014/2015, the Commission continued with the vetting of police officers which started in December 2013. The Commission vetted officers in the ranks of Senior Superindent of Police (SSP) and Superindent of Police (SP). The vetting of these officers was done in the counties and the Commission visited the following regions and vetted a total of 993 officers as indicated in the breakdown below;

S/No.	Region	Total No. of officers Vetted
5/140.		Total No. of officers vetted
1	Mombasa	71
2	Meru	73
3	Nyeri	130
4	Nakuru	110
5	Eldoret	99
6	Kakamega	78
7	Kisumu	102
8	Nairobi	330
	Grand Total	993

In addition to the vetting of SSPs and SPs the Commission also vetted four ACPs, three of whom had missed out during the vetting of this ranks as they were out of the country on official duty and one was reinstated by the court.

### 3.2 REVIEW APPLICATION

The Commission received review applications from 12 officers in the rank of ACPs and SACPs who had failed vetting during the last financial year.

The review applications were processed and review decisions issued to the respective officers. Out of the twelve applications, the Commission reinstated two officers, upheld the removal of three officers and ordered the re-vetting of the remaining seven, a process that is ongoing.

### 3.3 RE-VETTING AS ORDERED BY THE COURT

During the same period the court ordered the re-vetting of two officers one in the rank of SDCP 1 and a DCP whose vetting was conducted and they are awaiting their decisions.

### 3.4 VETTING PROGRAMME (SOFTWARE)

During the year under review, the Commission was able to employ four professional programmers who are currently developing an ICT based vetting programme which will automate the entire vetting process to hasten the process of processing documents. Once this programme is in place, the vetting process will be more efficient while critical Human Resource data will be availed on a real time basis to aid in decision making at the Commission.



### 3.5 REVIEW OF VETTING MODEL AND TOOLS.

The Commission started the process of reviewing the vetting model as well as the vetting tools.

The reviewing of the vetting model was necessitated by the fact there was need to hasten the process so that we can allow police officers to fully concentrate on their work; there was also the budgetary constraint that the commission is facing.

The model was subjected to several stakeholders' for a where the participants gave valuable input all aimed at speeding up the vetting process in order to regain public confidence and reduce anxiety among police officers who are yet to be vetted. In addition, the two critical vetting tools namely Self Assessment and Wealth Declaration forms were amended to capture more and precise information about the officers to be vetted so as to reduce the number of police officers that will have to appear for face to face interview as envisaged in the new vetting model.



### CHAPTER FOUR

### REALIZATION OF NATIONAL VALUES AND PRINCIPLES OF GOVERNANCE

### 4.0 INTRODUCTION

In accordance with section 10 of the Constitution, it is a requirement that national values and principles of governance bind all state organs, of which the National Police Service Commission (NPSC) is one.

The NPSC has, during the period under review, put in place the following measures to ensure adherence to this provision of the Constitution.

### 4.1 NATIONAL UNITY

The NPSC has been able to pursue the tenets of national unity by ensuring in its human resource practices that the face of Kenya is achieved when employing staff from various cadres. By observing tribal and regional balance in recruitment of police officers, this principle has been attained.

### 4.2 DEMOCRACY AND PARTICIPATION OF THE PEOPLE

As illustrated in Chapter 5 of this report, the NPSC was able to fully involve the members of the public in key activities including the vetting of police officers and during the development of policies and regulations on appointment, recruitment, transfers and promotions. These have since been gazetted.

### 4.3 HUMAN DIGNITY

The Commission has continued to uphold human dignity. This has been evidenced by the vetting process where police officers are given a chance to choose whether to be vetted in public or in camera . This is meant to protect the human dignity, right of privacy of any person in the vetting process or if it is in the interest of justice or national security.

### 4.4 INTEGRITY

The Commission continues to uphold the principle of tolerance on issues that fall below the threshold of chapter six of the Constitution of Kenya. During the vetting process, officers found unsuitable and incompetent have been relieved of their duties.

### 4.5 TRANSPARENCY AND ACCOUNTABILITY

The Commission continues to work hand in hand with other Commissions and Government Agencies in ensuring that all our activities are carried out above board.

The vetting has seen the Commission incorporate members of other bodies and Commissions e.g.

the Law Society of Kenya, the Kenya National Commission for Human Rights, Gender and Equality Commission, the County Governments through their respective County Public Service Boards among many others. A number of Information, Education and Communication (IEC) materials have been developed to articulate various issues and messages that the Commission intends both the internal and external publics to know.

The NPSC website has also been revamped and active; it received over 2.5 million hits during the period under review.



# CHAPTER FIVE

### COLLABORATION WITH STAKEHOLDERS AND ACHIEVEMENTS OF THE COMMISSION

### 5.1 COLLABORATION WITH STAKE HOLDERS

### **Engagement with the National Assembly**

The Commission engaged the National Assembly on several matters including:

- Reporting on the 2014 police recruitment exercise to the National Assembly Committee on Administration and National Security and to the Joint Committee on National Cohesion and Equal Opportunity.
- 2. Consultations on the NPSC Regulations with the Committee on Administration and National Security and with the Committee on Delegated Legislation.
- 3. Presentation to the Public Accounts Committee on audit gueries raised against the Commission and how they were addressed with the Auditor General.
- 4. Presentation of the NPSC budgetary needs for the 2015/2016 financial year to the Budget Committee.

### **Engagement with civil society partners**

The Commission received support from civil society organizations including the International Center for Transitional Justice (ICTJ) and the Kenya Human Rights Commission. The ICTJ and KHRC facilitated 3 consultation forums targeted at seeking input and validation of the NPSC Regulations. The consultations were held with police officers, civil society institutions involved in police reforms and Members of Parliament of the Committee on Administration and National Security.

The ICTJ also engaged the Commission to support further initiatives including drafting of a communication strategy for the vetting process, consultations on the review of the vetting model and tools and the need for incorporation of attention to gender violence issues into the vetting and other processes of the Commission.

### Police Reforms Steering Committee

The Commission is part of the Police Reforms Steering Committee (PRSC) under the chairmanship of the Ministry of Interior and Coordination of National Government. The PRSC members include the Ministry, the Service, the NPSC, IPOA and development partners (US, UK, Sweden, Germany, Netherlands and the EU).

The PRSC was mandated to oversight the implementation of the police reforms programme whose implementation period ran from 2010 to 2013. The previous programme document is currently undergoing review with the next document set to run from 2015 – 2018 targeting the completion of priority reform activities with the support of the GOK and development partners.

### Security Governance Initiative (SGI)

During the reporting period, the Commission hosted a delegation from the United States of America headed by Ambassador Pamela Bridgewaters. The delegation was in the country conducting an assessment of the needs of security institutions in order to inform the nature of support from the US. The SGI team returned in April 2015 having identified the areas of support to Kenya to be in the Administration of Justice sector, Border Management and Police Human Resource management; the latter of which is handled by the Commission. The Commission hosted the sub-committee discussing the needs to meet optimum Police Human Resource management and identified key activities that need to be undertaken in the short, medium and long term. Under this programme the commission will specifically focus on the following key areas;

- 1. Building of a human resources information management system to automate personnel records within NPS and NPSC
- 2. Develop impliment and conduct training on human resource manuals, policies and regulations.
- 3. Use advocacy and communication to ensure cooperation between members of the public, NPSC, NPS as well as other stakeholders on the implementation of the new manuals, policies and regulations.
- 4. Strengthen relationships between the NPS,NPSC and other actors within Kenya's criminal Justice system, including state prosecutors and judicial officers.

### Support from UNODC

During the period, the United Nations Office on Drugs and Crime provided technical support and facilitation to the Commission on a number of areas including:

- The formulation of the NPSC Strategic Plan through provision of a consultant for technical support and the facilitation of NPSC workshops that were necessary to conclude the document.
- Provision of logistical support to the Commission during some crucial stakeholder sessions seeking input into the draft NPSC Regulations, now completed.
- The facilitation of an engagement between the Commission and stakeholders on the vetting process. The Commission is in the process of reviewing the vetting model in order to fast track the vetting process while ensuring the cost effectiveness of the process.

### 5.2 ACHIEVEMENTS

Over the year 2014/2015 the Commission has been able to achieve the following:

Website-the department was able to revitalize the website, with constant and timely information. During the first half of 2015, the NPSC website received 2 million hits alongside other social media like twitter and facebook we have been able to increase our reach as shown by the increased number of downloads.



- Establishment of an internal newsletter, THE NPSC BULLETIN. Five editions were printed in the months of October 2014, November 2014, December 2014, April 2015 and May 2015.
- Participation in Nairobi ASK Show from 29th September to 5th October 2014. We were able to meet and interact with a number of our stakeholders.
- Enhanced staffing levels, the Commission was able to bring on board additional Information Officers and a Graphic Designer.
- Interactive internal notice board- this has been put in place to enable the NPSC put up various important notices that can put across key messages especially for our internal publics.
- Photography:-Enhanced documentation following the acquisition of a still camera during the period.
- NPSC Signboard:-Design, Production & Erection of directional sign
- 10 Roll up banners depicting our Vision and Mission.
- Production of audio video on vetting which has since been uploaded on the website. Production of a 15 minute video on Police Recruitment which has since attracted 26,000 hits.
- TV and Radio Programmes on recruitment where the Chairperson and Commissioners were able to talk about the exercise.
- Placement of various advertisements in the national print media and the New Look Kenya Publication.
- Recruited 4 new ICT Officers.
- Acquired 20 Computers-currently the ratio is reduced to 1:4
- Acquired an IP-PABX for the Commission internal and external communication.
- Design, Installation and Commissioning of an automated Vetting tool and software.
- Put a Draft ICT Policy in place awaiting Commission's board approval.
- Strengthened the staff capacity with additional thirty four (34) officers through appointments, secondment and deployment.

  Mounted a five (5) day induction workshop for the entire staff of the Commission

  Establishment of NPSC staff pension scheme in progress.

  Staff welfare-constitution/bylaws ready for implementation.

  Development of schemes of service for the National Police Service in progress.

  Together we transform the police service for effective service delivery

  23



- Initiated the ongoing development of staff establishment and organogram for the civilian personnel in the National Police Service.
- Initiated the curriculum development for the training institutions within the formed service.
- Initiated salary structure for the Director of Criminal Investigations and approval for the package given by the Salaries and Remuneration Commission.
- Vetting of 1,072 police officers in the rank of SSPs, SPs & ASPs.
- Vetting of one police officer in the rank of S/ACP and two police officers in the rank of ACPs, who were out of the country.
- Re-vetted two officers in the rank of SDCP I and D/CAP, following a court directive.
- Conducted vetting reviews for 12 police officers in the ranks of SACPs & ACPs who had previously failed vetting



# CHAPTER SIX

### FINANCIAL STATEMENTS REPORTS AND FINANCIAL STATEMENTS FOR THE PERIOD ENDED JUNE 30, 2015

### 6.1 STATEMENT OF RECEIPTS AND PAYMENTS

	2014-2015	2013-2014
	Kshs	Kshs
RECEIPTS		
Exchequer releases	426,100,000	322,000,000
Proceeds from Sale of Assets	394,000	308,000
Other Receipts	965,400	8,369,284
TOTAL RECEIPTS	427,459,400	330,677,284
PAYMENTS		
Compensation of Employees	177,287,580	101,782,748
Use of goods and services	179,806,887	154,826,798
Transfers to Other Government Units		12,503,711
Acquisition of Assets	70,359,063	65,297,449
TOTAL PAYMENTS	427,453,530	334,410,706
SURPLUS/DEFICIT	5,870	(3,733,422)

### 6.2 STATEMENT OF ASSETS

Total Cash and cash equivalent

	2014-2015	2013-2014		
	Kshs	Kshs		
FINANCIAL ASSETS		11,367,146		
Cash and Cash Equivalents				
Bank Balances	15,224,071	11,367,146		
Cash Balances	91,134	6,486		
Outstanding Imprests and Advances	-	-		

15,315,205

Together we transform the police service for effective service delivery

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Accounts receivables – Outstanding	200,000	1,775,010
Imprests		
TOTAL FINANCIAL ASSETS	15,515,205	13,148,642
FINANCIAL LIABILITIES		
Accounts Payables – Deposits and retentions	15,502,580	-
NET FINANCIAL ASSETS	12,625	13,148,642
REPRESENTED BY		
Fund balance b/fwd	6,755	16,882,064
Surplus/Deficit for the year	5,870	(3,733,422)
NET FINANCIAL POSITION	12,625	13,148,642

### 6.3 STATEMENT OF CASHFLOW

	2014 - 2015	2013 - 2014
	Kshs	Kshs
Receipts for operating income		
Exchequer Releases	426,100,000	322,000,000
Other Revenues/Receipts	965,400	308,000
Payments for operating expenses		
Compensation of Employees	177,287,580	101,782,748
Use of goods and services	179,806,887	154,826,798
Other grants and transfers		12,503,711
Adjusted for:		
Adjustments during the year	15,302,580	-
Net cash flow from operating activities	85,273,513	53,194,743
CASHFLOW FROM INVESTING ACTIVITIES		
Proceeds from Sale of Assets	394,000	-
Acquisition of Assets	70,359,063	65,297,449
Net cash flows from Investing Activities	-69,965,063	-65,297,449



CASHFLOW FROM BORROWING ACTIVITIES		
CASHFLOW FROM BORROWING ACTIVITIES		
Proceeds from Domestic Borrowings	-	8,369,284
Net cash flow from financing activities	-	8,369,284
NET INCREASE IN CASH AND CASH EQUIVALENT	15,308,450	-3,733,422
Cash and cash equivalent at BEGINNING of the year	6,755	16,882,064
Cash and cash equivalent at END of the year	15,315,205	13,148,642

### 6.4 SUMMARY STATEMENT OF APPROPRIATION: RECURRENT

Receipt/Expense Item	Original Budget	Adjust- ments	Final Budget	Actual on Comparable Basis	Budget Utilisation Dif- ference	% of Utili- sation
	a	b	c=a+b	d	e=c-d	f=d/c %
RECEIPTS						
Exchequer releases& Other Receipts	278,199,240	192,394,000	470,593,240	427,065,400	43,527,840	91%
Proceeds from Sale of Assets (AIA)			394,000	394,000		100%
PAYMENTS						
Compensation of Employees	178,000,000		178,000,000	177,287,580	712,420	99.6%
Use of goods and services	91,702,390	121,494,000	231,196,390	179,806,887	51,389,503	77.77%
Acquisition of Assets	8,416,850	70,900,000	79,316,850	70,359,063	8,957,787	88.71%
TOTALS	278,119,240	192,394,000	470,513,240	427,453,530	43,059,710	90.84%

# NATIONAL POLICE SERVICE COMMISSION

### **CHAPTER SEVEN**

### CHALLENGES AND WAY FORWARD

### 7.1 CHALLENGES

- Due to constrained Sector ceiling, there is inadequate budget provision to carry out planned activities.
- Delayed release and approval of supplementary budgets delay implementation of programmed activities.
- Low level of staffing across the board.
- Staff Training Projections not accomplished due to inadequate funds
- Insufficient number of equipments for staff use.
- High number of litigation against the Commission arising from vetting decisions.
- Numerous policies and regulations still pending due to limited skills capacity.
- Lack of adequate equipment and expertise to support use of IFMIS and E-procure systems.

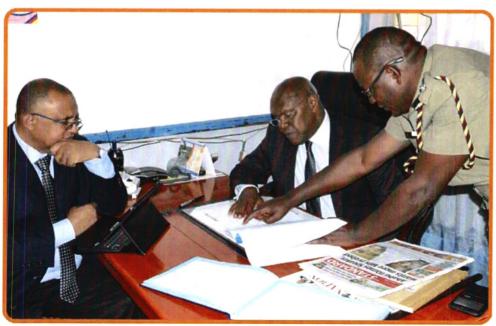
In order to mitigate against most of the above mentioned challenges the commission will continue to expand its partnership with donors as well the key stakeholders who have continued to assist the commission.

### 7.2 WAY FORWARD

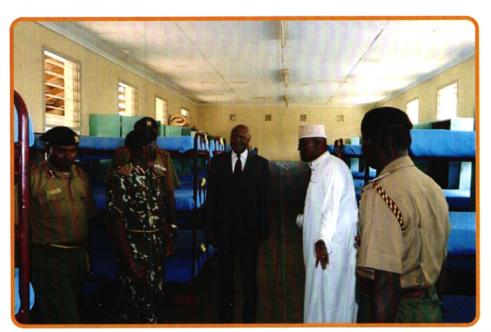
- Strengthen Commission's negotiation team to Sector Budget allocations Committee.
- Carry out a baseline survey on Skill gaps and training assessment needs.
- Fast track formulation of the an M&E framework
- Purchase of desktops and laptops to bring the computer ratio per staff to 1:2 as per the Strategic Plan.
  - Upscale outreach and sensitization of Public



NPSC Chairman Johnston Kavuludi (R) presenting vetting guidelines to Uasi Ngishu governor Jackson Mandago



Commissioner Murshid Mohamed (L) and Commissioner Ronald Musengi (Middle) going through 2014-15 crime report at County Commandant's officec in Uasi Ngishu county



Commissioner Ronald Musengi (in suit) inspecting a recent built dormitory for the 2015 recruits at the AP training college in Embakasi



Commissioner Murshid Mohamed chairing a session of the Joint Security Governance Initiative at the NPSC boardroom in Sky Park plaza. Extreme right is Ambassador Bridgewaters leading the US delegation





Commissioner Mary Owuor chairing a vetting panel



NPSC Chairman Johnston Kavuludi (R) chairing a vetting panel





Kakamega governor Wycliff Oparanya and NPSC Chairman Johnston Kavuludi flag off police vehicles that were donated by the county government for use within the county



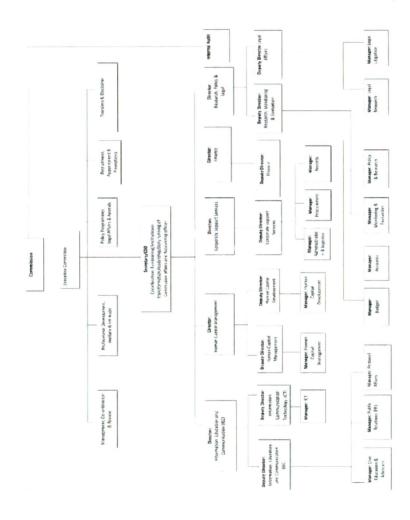
NPSC Chairman Johnston Kavuludi meets members of the Public Committee in Kiembeni, Mombasa







The Parliamentary COmmittee on delegated legistlation led by Chairman Willian Cheptumo pictured in a meeting with NPSC Commissioners and staff at a meeting in Mombasa





### **GENDER & ETHINIC DISAGGREGATION**

### ATIONAL POLICE SERVICE -PERSONNEL GENDER & ETHNIC DISTRIBUTION AS AT JUNE 30TH2015

S/ NO	ETHNIC- ITY	KENY/ VICE (	A POLIC KPS)	E SER-	POLIC	ADMINISTRATION POLICE SERVICE (APS)		DIRECTORATE OF CRIMINAL INVES- TIGATIONS (DCI)			NATIONAL POLICE SER- VICE TOTAL PERSONNEL		
		M	F	S/TO- TAL	M	F	S/TO- TAL	M	F	S/ TO- TAL	М	F	G/TO- TAL
1.	AJURAN	53	5	58	34	1	35	5	3	8	92	8	100
2.	BAJUN	108	14	122	155	29	184	10	2	12	273	45	318
3.	BASUBA	120	8	128	52	1	53	17	3	20	189	12	201
4.	BONI SANYA	7	2	9	17	3	20	2	0	2	26	5	31
5.	BORAN	432	60	492	774	82	856	50	12	62	1,256	154	1,410
6.	BURJI	78	14	92	61	1	62	10	1	11	149	16	165
7.	DASNACH & SHAN- GEL	3	0	3	0	0	73	1	0	1	4	0	4
	DEGODIA	33	7	40	72	1	3	0	0	0	105	8	113
8.	DOROBO	55	5	60	19	1	20	4	0	4	78	6	84
9.	ELMOLO	12	1	13	7	1	8	3	0	3	22	2	24
10.	EMBU	549	109	658	573	63	636	82	21	103	1204	193	1,397
11.	GABRA	166	14	180	228	19	247	16	5	21	410	38	448
12.	GOSHA	0	0	0	14	1	15	0	0	0	14	1	15
13.	GUREEH	80	7	87	43	2	45	10	0	10	133	9	142
	KALENJIN	7,005	979	7,984	5,785	549	6,334	886	121	1007	13,676	1,649	15,325
14.	KAMBA	3,697	576	4,273	2,841	442	3,283	600	121	721	7,138	1,139	8,277
15.	KIKUYU	5,301	1,188	6,489	6437	1,401	7,838	765	250	1015	12,503	2,839	15,342
16.	KISII	1,893	339	2,232	1,865	241	2,106	259	48	307	4,017	628	4,645
17.	KURIA	360	47	407	270	35	305	46	2	48	676	84	760
18.	LUHYA	3,425	669	4,094	2,903	446	3,349	489	98	587	6,817	1213	8,030
19.	LUO	2,516	493	3,009	2,552	362	2,914	377	75	452	5,445	930	6,375
20.	MAASAI	683	106	789	669	66	735	83	11	94	1,435	183	1,618
21.	MARULLE	7	0	7	13	0	13	0	0	0	20	0	20
	MBEERE	220	42	262	129	17	146	33	3	36	382	62	444
22.	MERU	2,241	427	2,668	1,616	313	1,929	297	56	353	4,154	796	4,950
23.	MIJI KENDA	1,616	251	1,867	1,098	162	1,260	181	29	210	2,895	442	3,337
24.	NJEMPS	105	8	113	20	3	23	12	0	12	137	11	148
25.	OGADEN	38	9	47	124	0	124	4	1	5	166	10	176
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OTHER

KENYAN

РОКОМО

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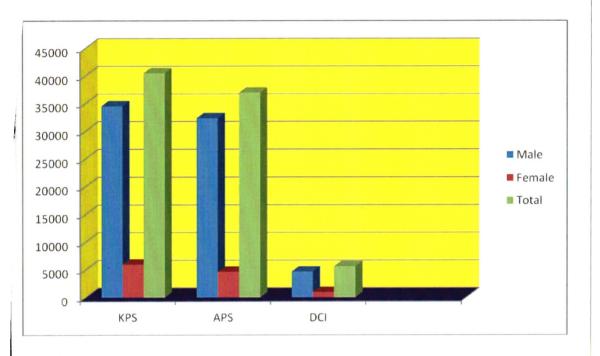
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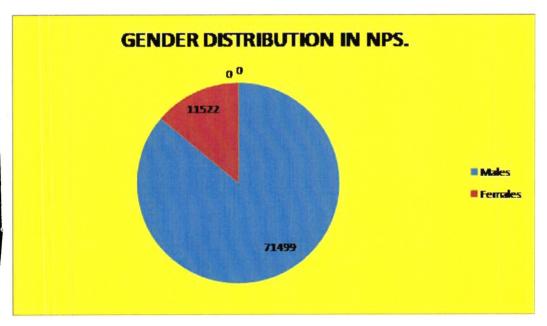
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29.	РОКОТ	337	53	390	610	44	654	32	6	38	979	103	1082
30.	RENDILE	101	13	114	60	2	62	12	2	14	173	17	190
31.	SAKUYE	24	3	27	10	1	11	1	0	1	35	4	39
32.	SAMBURU	322	25	347	469	41	510	34	3	37	825	69	894
33.	SOMALI S STATE	835	104	939	1153	91	1244	109	18	127	2,097	213	2,310
34.	SWAHILI SHIRAZI	8	3	11	33	2	35	0	0	0	41	5	46
	TAITA	486	92	578	368	59	427	64	22	86	918	173	1091
35.	TAVETA	60	11	71	51	6	57	6	2	8	117	19	136
36.	TESO	503	72	575	381	49	430	68	15	83	952	136	1088
37.	THARAKA	118	20	138	45	6	51	13	1	14	176	27	203
38.	TURKANA	527	98	625	527	51	578	39	9	48	1,093	158	1,251
	TOTAL	34511	5942	40453	32334	4625	36959	4654	956	5,610	71,499	11522	83021

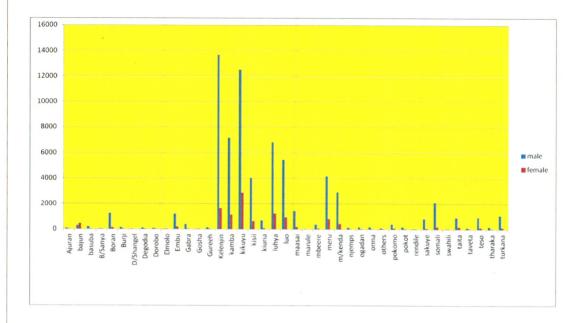


### **SENDER DISTRIBUTION PER SERVICE**





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