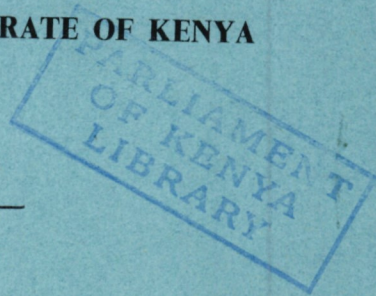


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COLONY AND PROTECTORATE OF KENYA



**IMMIGRATION DEPARTMENT
ANNUAL REPORT
1960**

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IMMIGRATION DEPARTMENT ANNUAL REPORT, 1960

PART I—GENERAL

The constitutional changes in Kenya and the increased tempo of political activity had their effect on the work of the Immigration Department during the year under review. There was a noticeable decline in immigration and a spectacular rise in applications for passports, registration under the British Nationality Act and Residents' Certificates.

2. In 1960, 108,671 persons entered Kenya and were interviewed by Immigration Officers, a decrease of 5·7 per cent below the total of 115,252 persons who entered in 1959. Only 24,677 persons arrived by sea, compared with 34,620 in 1959, but the number of air travellers rose by almost 10 per cent to a total of 43,945, and a further 40,049 persons entered Kenya by road, rail or lake steamer of whom the majority came from adjoining East African territories for temporary visits. Visitors from outside East Africa amounted to 19,237, compared with 17,066 in 1959. Of these 16,383 were Europeans; just over 2,200 more than in the previous year.

3. The Congo crisis brought its problems and on 12th July, 1960, the first batch of refugees arrived in Nairobi, where they were cared for at the Red Cross reception centre. Red Cross officials, aided by efficient interpreters, completed most of the necessary documentation and the department is most grateful to them and to the many other willing helpers for the invaluable assistance rendered in this respect. By the 18th August, 1960, 3,029 refugees of fifteen different nationalities were accounted for. Thereafter, as the rate of arrival diminished, the special arrangements for the reception of refugees ceased and they were dealt with as normal immigrants as and when they arrived. By the end of the year a total of 3,071 refugees from the Congo had passed through Kenya and this figure is not included in the number of persons entering Kenya mentioned in paragraph 2 above.

Staff

4. In April, 1960, Mr. J. A. Palfreman, O.B.E., the Principal Immigration Officer, proceeded on leave pending retirement and his deputy, Mr. I. H. Aitken, was appointed in his place. Mr. P. N. Pearce, the Senior Immigration Office in charge of the Investigations Branch, was promoted to the post of Deputy Principal Immigration Officer.

5. During the latter part of the year there was a large and unprecedented increase in the demand for passports and Residents' Certificates, which necessitated the engagement of ten temporary clerks and one temporary officer, additional to establishment. Despite this, the regular staff were required to work many hours overtime, and it was only through their unselfish devotion to duty that the department was able to maintain its standards of service to the public.

Premises

6. In August, the office of the Senior Immigration Officer and Branch Passport Control Officer, Mombasa, was moved to more spacious and convenient accommodation in the Old Customs building, Kilindini Road.

Resident's Certificates

7. Ten thousand, six hundred and ninety-six Residents' Certificates were issued during the year, compared with 5,829 during 1959, and they realized £32,088 in revenue. The great majority of these certificates (10,037) were issued to Asian applicants.

Entry Permits

8. The Principal Immigration Officer, exercising his powers under section 10 of the Immigration Ordinance, 1956, considered 2,283 applications for entry permits. Two thousand, one hundred and fifty-four were approved and 129 refused. An analysis of these figures is shown in the schedules contained in Part II of this report.

Appeals

9. Of the 129 applications for entry permits which were refused by the Principal Immigration Officer, 68 resulted in appeals to the Minister under section 10 (5) of the Immigration Ordinance, 1956. Only six of these appeals were successful.

East Africa Office, London

10. The East Africa Office, London, interviewed and gave advice to many hundreds of people on various aspects of immigration and issued the following permits or passes:—

(a) Visitors' Passes	5,035
(b) Entry Permits and Temporary Employment Passes to Government or High Commission officials	233
(c) Dependants' Passes to families of Government or High Commission officials	255
(d) Re-entry Passes	129
(e) In-transit Passes	6

Naturalization and Registration

11. There was a marked increase in the number of persons registered during 1960 as Citizens of the United Kingdom and Colonies under the British Nationality Act. The total registrations amounted to 5,822, compared with 2,774 in 1959.

Immigration at Ports of Entry

MOMBASA

12. Five hundred and fourteen ships requiring the attendance of Immigration Officers, arrived at Mombasa during 1960, an increase of 27 over the previous year, but the number of disembarking passengers from outside the East African territories fell from 34,620 in 1959 to 24,677 in 1960. A further 13,905 persons, who arrived in Mombasa either by sea or other means from adjoining East African territories, were interviewed by Immigration Officers. Fifty-two dhows arrived during the season, compared with 57 in 1959 and very few of these carried passengers. A number of vessels arriving at Mombasa were searched for illegal immigrants and three stowaways were apprehended and prosecuted. The port Police and shipping companies co-operated in these searches and the good relations existing between the officers of the department and the ships' masters, pursers and local agents continued to be maintained at a high level. Sixty aircraft were met at Port Reitz Airport, a considerable reduction on the 1959 figure of 106.

NAIROBI

13. Four thousand, nine hundred and forty-nine aircraft, requiring the attendance of Immigration Officers, landed at Nairobi Airport during 1960, an increase of 488 over 1959. The importance and volume of this immigration work increased to an extent which necessitated the appointment of a Senior Immigration Officer at the Airport where he and his six Immigration Officers worked a shift system to provide a round-the-clock service.

Ex Officio Immigration Officers

14. The department is again greatly indebted to the Commissioner of Police, and to those police officers who have been gazetted as Immigration Officers, for the valuable services rendered. The department is also grateful for the help and co-operation given by those District Commissioners who undertook immigration duties.

Investigations Branch

15. Once again there was a drop in the number of cases which warranted investigation by this branch, a total of 973 as against 1,145 in 1959. There was also a slight decrease in the number of persons prosecuted. Out of 239 charges filed in court, no less than 225 resulted in convictions. Sentences of imprisonment were passed in many cases and in the others fines totalled Sh. 30,385. One hundred and thirty-four Removal Orders were issued against prohibited immigrants, mostly Somalis, and 114 of these had been executed by the end of the year.

Passport Control

16. Branch Passport Control Officers in Nairobi and Mombasa issued 22,103 passports during 1960, more than double the total of 9,928 issued in the previous year. The bulk of the applications were received during the second half of the year, mainly from Asians, though there was also a considerable increase in the number of applications received from Africans. The actual totals of issues and renewals of all types of travel documents and of the issues of visas and endorsements will be found in the schedule contained in Part II of this report.

Revenue

17. The total revenue collected during the year amounted to Sh. 2,056,225 of which Sh. 917,111 accrued from passport and visa fees and Sh. 1,139,114 from fees under the immigration legislation and for registrations under the British Nationality Act. In 1960, revenue collected exceeded the corresponding figure for 1959 by more than £32,400.

PART II—STATISTICS

18. The following permits, passes and certificates may be granted under the Immigration Ordinance, 1956, and its Regulations:—

- (a) Residents' Certificates, section 6 of the Immigration Ordinance, 1956.
- (b) Entry Permits, section 10 of the Immigration Ordinance, 1956.
- (c) Temporary Employment Passes, regulation 14 of the Immigration Regulations, 1957.
- (d) Dependants' Passes, regulation 12 of the Immigration Regulations, 1957.
- (e) Special Passes, regulation 25 of the Immigration Regulations, 1957.
- (f) Prohibited Immigrants' Passes, regulation 24 of the Immigration Regulations, 1957.
- (g) Interterritorial Passes, regulation 22 of the Immigration Regulations, 1957.
- (h) Visitors' Passes, regulation 18 of the Immigration Regulations, 1957.
- (i) In-transit Passes, regulation 20 of the Immigration Regulations, 1957.
- (j) Pupils' Passes, regulation 16 of the Immigration Regulations, 1957.
- (k) Re-entry Passes, regulation 26 of the Immigration Regulations, 1957.
- (l) Certificates of Exemption, regulation 28 of the Immigration Regulations, 1957.

19. The tables appended to this report show the numbers of these permits, passes and certificates, other than Visitors' Passes and Re-entry Passes, which were issued during 1959 and 1960. The number of persons entering the Colony on Visitors' Passes during the year is given at the beginning of this report, but exact statistics of the issue of Re-entry Passes were not kept as they run into many thousands.

20. Further tables are also included to show the work of the Investigation Branch, covering prosecutions, convictions and deportations.

Nairobi,
May, 1961.

I. H. AITKEN,
Principal Immigration Officer.

1959

FIGURES SHOWING THE RESULT OF APPLICATIONS FOR ENTRY PERMITS IN CLASSES "A" TO "H" OF SECTION 10 OF THE IMMIGRATION ORDINANCE, 1956

CLASS	BRITISH EUROPEANS		ALIEN EUROPEANS		TOTAL		ASIANS		GRAND TOTAL	
	Granted	Refused	Granted	Refused	Granted	Refused	Granted	Refused	Granted	Refused
B	34	—	7	—	41	—	—	—	41	—
C	—	—	—	—	—	—	—	—	—	—
D	21	—	5	1	26	1	7	6	33	7
E	—	—	—	—	—	—	2	—	2	—
F	11	—	—	—	11	—	5	3	16	3
G	811	1	292	4	1,103	5	154	69	1,257	74
TOTAL ..	877	1	304	5	1,181	6	168	78	1,349	84
A (i)	..	..	..	..	4	—	170	18	174	18
A (ii)	..	..	..	..	57	—	358	10	415	10
A (iii)	..	..	..	..	537	—	67	3	604	3
H ..	..	..	..	..	45	—	7	1	52	1
TOTAL ENTRY PERMITS	..			..	1,824	6	770	110	2,594	116

1960

FIGURES SHOWING THE RESULT OF APPLICATIONS FOR ENTRY PERMITS IN CLASSES "A" TO "H" OF SECTION 10 OF THE IMMIGRATION ORDINANCE, 1956

CLASS	BRITISH EUROPEANS		ALIEN EUROPEANS		TOTAL		ASIANS		GRAND TOTAL	
	Granted	Refused	Granted	Refused	Granted	Refused	Granted	Refused	Granted	Refused
B	27	—	6	—	33	—	—	—	33	—
C	—	—	—	—	—	—	—	—	—	—
D	20	—	12	1	32	1	7	2	39	3
E	—	—	1	—	1	—	1	—	2	—
F	11	—	1	—	12	—	10	1	22	1
G	695	1	234	1	929	2	154	93	1,083	95
TOTAL	753	1	254	2	1,007	3	172	96	1,179	99
A (i)	..	..	..	..	4	—	170	15	174	15
A (ii)	..	..	..	..	37	—	348	11	385	11
A (iii)	..	..	..	..	305	—	62	3	367	3
H .. .. .	..	..	..	..	44	—	5	1	49	1
TOTAL ENTRY PERMITS										129
					1,397	3	757	126	2,154	129

1959

FIGURES OF TEMPORARY EMPLOYMENT PASSES ISSUED AND REFUSED UNDER REGULATION 14 OF THE IMMIGRATION REGULATIONS, 1957

	British Europeans	Alien Europeans	Total	Asians	Grand Total
Issued	1,766	366	2,132	289	2,421
Refused	—	7	7	72	79

1960

FIGURES OF TEMPORARY EMPLOYMENT PASSES ISSUED AND REFUSED UNDER REGULATION 14 OF THE IMMIGRATION REGULATIONS, 1957

	British Europeans	Alien Europeans	Total	Asians	Grand Total
Issued	1,492	420	1,912	251	2,163
Refused	—	12	12	68	80

1959

CONSOLIDATED FIGURES SHOWING DEPENDANTS' PASSES ISSUED UNDER REGULATION 12 OF THE IMMIGRATION REGULATIONS, 1957

	Wives	Children	Mothers	Fathers	Brothers	Sisters	Other Relations	Other Dependants	Total	Grand Total
Europeans ..	1,319	1,274	42	11	—	4	48	1	2,699	—
Asians ..	1,193	1,379	115	41	3	5	14	2	2,752	—
TOTAL ..	2,512	2,653	157	52	3	9	62	3	5,451	5,451

1960

CONSOLIDATED FIGURES SHOWING DEPENDANTS' PASSES ISSUED UNDER REGULATION 12 OF THE IMMIGRATION REGULATIONS, 1957

	Wives	Children	Mothers	Fathers	Brothers	Sisters	Other Relations	Other Dependants	Total	Grand Total
Europeans ..	1,220	1,136	29	3	—	2	61	2	2,453	—
Asians ..	1,054	1,359	95	35	—	2	14	2	2,561	—
TOTAL ..	2,274	2,495	124	38	—	4	75	4	5,014	5,014

SPECIAL PASSES ISSUED UNDER REGULATION 25 OF THE
IMMIGRATION REGULATIONS, 1957

<i>Issued</i>		1959	1960
Nairobi		336	246
Mombasa		62	34
	Total ..	398	280

PROHIBITED IMMIGRANTS' PASSES ISSUED UNDER REGULATION 24 OF THE
IMMIGRATION REGULATIONS, 1957

<i>Issued</i>		1959	1960
Nairobi		39	36
Mombasa		12	10
	Total ..	51	46

RESIDENTS' CERTIFICATES UNDER SECTION 6 OF THE
IMMIGRATION ORDINANCE, 1956

<i>Issued</i>		1959	1960
Europeans		629	659
Asians		5,200	10,037
	Total ..	5,829	10,696

INTERTERRITORIAL PASSES ISSUED AND RENEWED UNDER REGULATIONS 22 AND 23
OF THE IMMIGRATION REGULATIONS, 1957

<i>Issued</i>		1959	1960
Nairobi		460	456
Mombasa		104	92
	Total ..	564	548

<i>Renewed</i>		1959	1960
Nairobi		451	441
Mombasa		99	95
	Total ..	550	536

PUPILS' PASSES ISSUED UNDER REGULATION 16 OF THE
IMMIGRATION REGULATIONS, 1957

<i>Issued</i>		1959	1960
Europeans		224	220
Asians		59	79
	Total ..	283	299

1959/1960

FIGURES SHOWING NUMBERS OF CERTIFICATES OF EXEMPTION ISSUED UNDER REGULATION 28 OF THE IMMIGRATION REGULATIONS, 1957

	EUROPEANS		ASIANS		ARABS		TOTAL	
	1959	1960	1959	1960	1959	1960	1959	1960
Regulation 28(1)	45	20	61	39	—	—	106	59
Regulation 28(2)	1	4	185	203	—	—	186	207
Regulation 28(3)	24	12	17	18	—	—	41	30
Regulation 28(4)	—	—	—	—	6	6	6	6
	70	36	263	260	6	6	339	302

1959/1960

PROSECUTIONS UNDER IMMIGRATION LEGISLATION AND PENAL CODE

YEAR	RACE	Number of Persons Prosecuted	Number of Charges Involved	Number of Convictions
1959	Europeans	24	23	20
	Asians	93	127	118
	Others	128	128	117
	TOTALS	245	278	255
1960	Europeans	22	29	28
	Asians	58	72	64
	Others	127	138	133
	TOTALS	207	239	225

NOTES, 1960

Europeans	1 withdrawn.
Asians	5 withdrawn.
	2 acquitted.
	1 dismissed.
Others	2 withdrawn.
	1 acquitted.
	2 dismissed.
Total Fines	Sh. 30,385.

1959/1960

REMOVAL ORDERS ISSUED IN ACCORDANCE WITH SECTION 11 OF THE IMMIGRATION ORDINANCE, 1956

RACE	ORDERS ISSUED		ORDERS EXECUTED		REMARKS, 1960
	1959	1960	1959	1960	
Europeans ..	16	17	16	16	1 revoked.
Asians ..	39	33	30	20	13 pending at close of year.
Others ..	120	94	93	78	14 pending at close of year. 2 revoked.
TOTAL ..	175	144	139	114	30

1959/1960

PERSONS SERVED WITH A NOTICE TO PROHIBITED IMMIGRANT IN ACCORDANCE WITH REGULATION 31 OF THE IMMIGRATION REGULATIONS, 1957 AND ORDERED TO LEAVE THE COLONY

RACE	ORDERS ISSUED		ORDERS EXECUTED		REMARKS, 1960
	1959	1960	1959	1960	
Europeans ..	70	91	65	76	15 cancelled.
Asians ..	86	107	82	106	1 cancelled.
Others ..	198	266	193	266	
TOTAL ..	354	464	340	448	16

1959/1960

REVENUE RECEIVED UNDER THE IMMIGRATION ORDINANCE, 1956, AND THE REGULATIONS MADE THEREUNDER

	ISSUED		AMOUNT	
	1959	1960	1959	1960
	Entry Permits	2,594	2,154	
Temporary Employment Passes	2,421	2,163		
Dependants' Passes	5,451	5,014		
Prohibited Immigrants' Passes	51	46		
Residents' Certificates	5,829	10,646		
Interterritorial Passes Issued	564	548		
Interterritorial Passes Renewed	550	536		
Fees for Lodgement of Appeals	—	—		
Certificates of Exemption	339	302		
Duplicate Passes and Permits and Re-issues	28	64		
Special Passes	398	280		
			Sh. 880,191.98	Sh. 1,139,113.85

1959/1960
REVENUE RECEIVED—(Contd.)

	1959		1960		
1. PASSPORTS—					
(a) Issued:					
(i) Europeans ..	3,857		5,150		
(ii) Asians ..	8,156		16,284		
(iii) Africans ..	262		669		
		12,275		22,103	
(b) Renewed:					
(i) Europeans ..	2,364		3,036		
(ii) Asians ..	5,101		6,551		
		7,465		9,587	
		2,070		1,726	
		1,896		1,308	
		2,261		2,038	
		20		51	
		110		89	
		—		—	
		4		8	
					Sh. 917,111.30
					Sh. 527,365.50
2. VISAS AND ENDORSEMENTS					
3. EMERGENCY CERTIFICATES					
4. TEMPORARY PERMITS					
5. PILGRIM PASSES					
6. CERTIFICATES OF IDENTITY					
7. TRAVEL DOCUMENTS ..					
8. SEAMEN'S CERTIFICATES					

