

KG/463

PAPERS LAID <sup>55</sup>		
PRINTED	END	55
LIBRARY		<input checked="" type="checkbox"/>
CLERK ASST.	BINDING (2)	
R. PORTERS	PRESS (3)	



COLONY AND PROTECTORATE OF KENYA

PARLIAMENT  
OF KENYA  
LIBRARY

IMMIGRATION DEPARTMENT  
ANNUAL REPORT  
1961

---

Two Shillings - 1962

---

DGO  
CPR

159 29  
K/1144

LEGISLATIVE COUNCIL LIBRARY

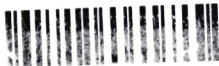


**IMMIGRATION DEPARTMENT  
ANNUAL REPORT  
1961**

**KENYA NATIONAL ASSEMBLY**

Accession: 10013333

Call No: 0601 CPK



# IMMIGRATION DEPARTMENT ANNUAL REPORT, 1961

## PART I—GENERAL

For the first time in the history of the Department permanent emigration exceeded permanent immigration. During the year under review new permanent immigrants, i.e. persons who were the holders of Entry Permits, Temporary Employment Passes or Dependants' Passes, amounted to 5,610 persons of all races, whereas 8,711 residents of the Colony left with the declared intention of not returning. Of this latter number 6,052 were Europeans.

2. In spite of this, however, a total of 130,650 persons—21,979 more than in 1960—entered Kenya and were interviewed by officers of the Department. Once again there was a substantial increase in the number of visitors from abroad, the total being 23,897, compared with 19,237 in 1960. Of these 19,899 were Europeans, just over 3,500 more than in the previous year. In addition to these visitors, 18,138 persons from outside East Africa passed in transit through Kenya and of this number, many of whom spent some days in the Colony, 12,305 were Europeans.

3. Of the total number of persons interviewed by officers of the Department 77,388 arrived by air (including 21,916 passengers on interterritorial flights to Nairobi), a net increase in air travellers of nearly 33 per cent; 28,358 passengers arrived by sea, and the remaining 24,904 persons, most of whom were from adjoining East African territories and came on temporary visits, entered by road, rail or lake steamer, or on interterritorial flights to Mombasa.

### Staff

4. The Department's training establishment of one Immigration Officer Trainee was increased by six with effect from 1st July, 1961, to speed up localization, but the response to advertisements for these posts was disappointing and at the close of the year only two suitable candidates had been found.

### Legislation

5. On 17th May, 1961, the Governor in Council of Ministers approved an amendment to Schedule II to the Immigration Regulations, 1957, which increased the fees charged for certain certificates, permits and passes, in order to bring them more in line with those levied in the other East African territories. The changes were as follows:—

	<i>Old fee</i>	<i>New fee</i>
	<i>Sh. cts.</i>	<i>Sh. cts.</i>
Resident's Certificate .. .. .	60 00	100 00
Entry Permit .. .. .	75 00	100 00
Temporary Employment Pass .. ..	50 00	100 00
Special Pass .. .. .	75 00	80 00
Certificate of Exemption under Regulation 28(2) .. .. .	200 00	500 00

### Residents' Certificates

6. A total of 8,740 Residents' Certificates were issued in 1961 compared with 10,696 during 1960. The great majority of these certificates (8,177) were issued to Asian applicants.

### Entry Permits

7. The Principal Immigration Officer, exercising his powers under Section 10 of the Immigration Ordinance, 1956, considered 1,700 applications for entry permits, 585 fewer than in the previous year. All but 39 of these applications were approved. An analysis of these figures is shown in the schedule contained in Part II of this Report.

### Appeals

8. Twelve of the persons whose applications for Entry Permits were refused by the Principal Immigration Officer appealed under section 10 (5) of the Immigration Ordinance, 1956, to the Minister. Two appeals were successful.

### East African Office, London

9. Many hundreds of people called at the East African Office in London to seek advice on Kenya and to apply for assistance in obtaining authority to enter the Colony. The four ex-officio Immigration Officers issued the following permits and passes:—

(a) Visitors' Passes . . . . .	4,884
(b) Entry Permits and Temporary Employment Passes to Government or other officials . . . . .	127
(c) Dependants' Passes to families of officials . . . . .	145
(d) Re-entry Passes to residents . . . . .	244

### Naturalization and Registration

10. The number of persons registered as Citizens of the United Kingdom and Colonies under the provisions of the British Nationality Act, 1948, amounted to 4,530, compared with 5,822 in 1960.

### Immigration at Ports of Entry

#### MOMBASA

11. Although only 443 ships requiring the attendance of Immigration Officers arrived in Mombasa during 1960, which was 71 less than in the previous year, the number of disembarking passengers from outside the East African territories rose by 3,681 to a total of 28,358. A further 14,719 persons who entered Mombasa either by sea or other means from adjoining East African territories, were interviewed by Immigration Officers. The dhow trade continued its decline and during the season only 17 ocean-going dhows anchored in the old port. On the other hand, the number of aircraft which landed at Port Reitz Airport and required the attendance of Immigration Officers to interview passengers, rose from 60 in the previous year to 83 in 1961.

12. The Port Police and shipping companies again co-operated and assisted in searching vessels for illegal immigrants but no stowaways were found and it would seem that this method of attempted illegal entry into the Colony has lost favour. The same cannot be said of illegal emigration; four Africans stowed away on vessels sailing from Mombasa and were later discovered and returned to the Colony.

#### NAIROBI

13. There was a further increase in the number of aircraft which landed at Nairobi Airport and required the attendance of Immigration Officers, the total being 5,411, or 462 more than in 1960. A visiting expert on travel and tourism commented most favourably on the manner and speed with which passengers are immigrated at Nairobi Airport.

### Ex Officio Immigration Officers

14. The Commissioner of Police and those Police Officers who are gazetted as Immigration Officers are to be thanked for their co-operation and invaluable assistance in administering the Immigration Ordinance and Regulations. The Department is also grateful to the various District Commissioners who undertook duties as ex officio Immigration Officers.

### Investigation Branch

15. The number of cases requiring investigation by this Branch again declined, the total being 855 as against 973 in 1960 and 1,145 in the previous year. This decline is attributable to the effective preventive work of the Investigation Branch. Criminal proceedings were instituted against 133 persons and of the 158 charges preferred 153 resulted in conviction. Ninety-four persons were deported from Kenya as the result of Removal Orders issued against them and a further 301 prohibited immigrants were ordered by notice to leave the Colony.

### Passport Control

16. The demand for passports continued unabated during 1961 and Branch Passport Control Officers at Nairobi and Mombasa issued a total of 22,988, an increase of 885 over the figure for 1960. Once again the majority of the applications came from Asians but there were also 1,282 applications from Africans which is nearly double the number received during the previous year. The actual totals of issues and renewals of all types of travel documents, and of the issues of visas and endorsements, will be found in the schedule contained in Part II of this report.

### Revenue

17. The total revenue collected during the year exceeded the collection for 1960 by over £240. The reduced demand for permits, passes and certificates was to an extent offset by the increased fees charged for these documents. Revenue from fees under the Immigration Regulations amounted to Sh. 1,136,585, while passport and visa fees brought in a further Sh. 924,567, making a total of Sh. 2,061,150.

## PART II—STATISTICS AND SCHEDULES

18. The following permits, passes and certificates may be granted under the Immigration Ordinance, 1956, and its Regulations:—

- (a) Residents' Certificates, section 6 of the Immigration Ordinance, 1956.
- (b) Entry Permits, section 10 of the Immigration Ordinance, 1956.
- (c) Temporary Employment Passes, regulation 14 of the Immigration Regulations, 1957.
- (d) Dependants' Passes, regulation 12 of the Immigration Regulations, 1957.
- (e) Special Passes, regulation 25 of the Immigration Regulations, 1957.
- (f) Prohibited Immigrant's Passes, regulation 24 of the Immigration Regulations, 1957.
- (g) Inter-territorial Passes, regulation 22 of the Immigration Regulations, 1957.
- (h) Visitors' Passes, regulation 18 of the Immigration Regulations, 1957.
- (i) In-transit Passes, regulation 20 of the Immigration Regulations, 1957.
- (j) Pupils' Passes, regulation 16 of the Immigration Regulations, 1957.
- (k) Re-entry Passes, regulation 26 of the Immigration Regulations, 1957.
- (l) Certificates of Exemption, regulation 28 of the Immigration Regulations, 1957.

19. The schedules which follow show the numbers of these permits, passes and certificates other than Visitors' Passes and Re-entry Passes, which were issued during 1960 and 1961. The number of persons entering the Colony on Visitors' Passes during the year is given at the beginning of this report, but exact statistics have not been kept of the issue of Re-entry Passes as they run into many thousands.

20. Further schedules are also included to show the work of the Investigation Branch, including prosecutions, convictions and deportations.

Nairobi,  
June, 1962.

I. H. AITKEN,  
*Principal Immigration Officer.*

1960

FIGURES SHOWING THE RESULT OF APPLICATIONS FOR ENTRY PERMITS IN CLASSES "A" TO "H" OF SECTION 10 OF THE IMMIGRATION ORDINANCE, 1956

CLASS	BRITISH EUROPEANS		ALIEN EUROPEANS		TOTAL		ASIANS		GRAND TOTAL	
	Granted	Refused	Granted	Refused	Granted	Refused	Granted	Refused	Granted	Refused
B .. .. .	27	—	6	—	33	—	—	—	33	—
C .. .. .	—	—	—	—	—	—	—	—	—	—
D .. .. .	20	—	12	1	32	1	7	2	39	3
E .. .. .	—	—	1	—	1	—	1	—	2	—
F .. .. .	11	—	1	—	12	—	10	1	22	1
G .. .. .	695	1	234	1	929	2	154	93	1,083	95
TOTAL .. .. .	753	1	254	2	1,007	3	172	96	1,179	99
A (i)	..	..	..	..	4	—	170	15	174	15
A (ii)	..	..	..	..	37	—	348	11	385	11
A (iii)	..	..	..	..	305	—	62	3	367	3
H .. .. .	..	..	..	..	44	—	5	1	49	1
TOTAL ENTRY PERMITS .. .. .					1,397	3	757	126	2,154	129

1961

FIGURES SHOWING THE RESULT OF APPLICATIONS FOR ENTRY PERMITS IN CLASSES "A" TO "H" OF SECTION 10 OF THE IMMIGRATION ORDINANCE, 1956

CLASS	BRITISH EUROPEANS		ALIEN EUROPEANS		TOTAL		ASIANS		GRAND TOTAL	
	Granted	Refused	Granted	Refused	Granted	Refused	Granted	Refused	Granted	Refused
B .. .. .	11	—	5	—	16	—	—	—	16	—
C .. .. .	—	—	—	—	—	—	—	—	—	—
D .. .. .	10	—	8	—	18	—	8	5	26	5
E .. .. .	—	—	—	—	—	—	2	—	2	—
F .. .. .	3	—	2	—	5	—	4	—	9	—
G .. .. .	608	—	166	—	774	—	117	19	891	19
TOTAL .. ..	632	—	181	—	813	—	131	24	944	24
A (i)	..	..	..	..	6	—	106	3	112	3
A (ii)	..	..	..	..	29	—	326	12	355	12
A (iii)	..	..	..	..	173	—	57	—	230	—
H .. .. .	..	..	..	..	17	—	3	—	20	—
TOTAL ENTRY PERMITS .. .. .					1,038	—	623	39	1,661	39



1960

FIGURES OF TEMPORARY EMPLOYMENT PASSES ISSUED AND REFUSED UNDER REGULATION 14 OF THE IMMIGRATION REGULATIONS, 1957

	British Europeans	Alien Europeans	Total	Asians	Grand Total
Issued .. .. .	1,492	420	1,912	251	2,163
Refused .. .. .	—	12	12	68	80

1961

FIGURES OF TEMPORARY EMPLOYMENT PASSES ISSUED AND REFUSED UNDER REGULATION 14 OF THE IMMIGRATION REGULATIONS, 1957

	British Europeans	Alien Europeans	Total	Asians	Grand Total
Issued .. .. .	1,220	458	1,678	240	1,918
Refused .. .. .	—	6	6	17	23

1960

CONSOLIDATED FIGURES SHOWING DEPENDANTS' PASSES ISSUED UNDER REGULATION 12 OF THE IMMIGRATION REGULATIONS, 1957

	Wives	Children	Mothers	Fathers	Brothers	Sisters	Other Relations	Other Dependants	Total	Grand Total
Europeans..	1,220	1,136	29	3	—	2	61	2	2,453	—
Asians ..	1,054	1,359	95	35	—	2	14	2	2,561	—
TOTAL ..	2,274	2,495	124	38	—	4	75	4	5,014	5,014

1961

CONSOLIDATED FIGURES SHOWING DEPENDANTS' PASSES ISSUED UNDER REGULATION 12 OF THE IMMIGRATION REGULATIONS, 1957

	Wives	Children	Mothers	Fathers	Brothers	Sisters	Other Relations	Other Dependants	Total	Grand Total
Europeans..	973	894	22	6	—	—	34	1	1,930	—
Asians ..	952	1,224	79	24	—	1	10	2	2,292	—
TOTAL ..	1,925	2,118	101	30	—	1	44	3	4,222	4,222

SPECIAL PASSES ISSUED UNDER REGULATION 25 OF THE  
IMMIGRATION REGULATIONS, 1957

<i>Issued</i>		1960	1961
Nairobi .. .. .		246	263
Mombasa .. .. .		34	53
	Total ..	<u>280</u>	<u>316</u>

PROHIBITED IMMIGRANTS' PASSES ISSUED UNDER REGULATION 24 OF THE  
IMMIGRATION REGULATIONS, 1957

<i>Issued</i>		1960	1961
Nairobi .. .. .		36	8
Mombasa .. .. .		10	19
	Total ..	<u>46</u>	<u>27</u>

RESIDENTS' CERTIFICATES ISSUED UNDER SECTION 6 OF THE  
IMMIGRATION ORDINANCE, 1956

<i>Issued</i>		1960	1961
Europeans .. .. .		659	563
Asians .. .. .		10,037	8,177
	Total ..	<u>10,696</u>	<u>8,740</u>

INTERTERRITORIAL PASSES ISSUED AND RENEWED UNDER REGULATIONS 22 AND 23  
OF THE IMMIGRATION REGULATIONS, 1957

<i>Issued</i>		1960	1961
Nairobi .. .. .		456	627
Mombasa .. .. .		92	112
	Total ..	<u>548</u>	<u>739</u>

<i>Renewed</i>		1960	1961
Nairobi .. .. .		441	629
Mombasa .. .. .		95	111
	Total ..	<u>536</u>	<u>740</u>

PUPILS' PASSES ISSUED UNDER REGULATION 16 OF THE  
IMMIGRATION REGULATIONS, 1957

<i>Issued</i>		1960	1961
Europeans .. .. .		220	235
Asians .. .. .		79	88
	Total ..	<u>299</u>	<u>323</u>

**1960/1961**  
**FIGURES SHOWING NUMBERS OF CERTIFICATES OF EXEMPTION ISSUED UNDER REGULATION 28 OF THE IMMIGRATION REGULATIONS, 1957**

	EUROPEANS		ASIANS		ARABS		TOTAL	
	1960	1961	1960	1961	1960	1961	1960	1961
Regulation 28 (1)	20	24	39	50	—	—	59	74
Regulation 28 (2)	4	—	203	135	—	—	207	135
Regulation 28 (3)	12	7	18	22	—	—	30	29
Regulation 28 (4)	—	—	—	—	702	599	702	599
	36	31	260	207	702	599	998	837

1960/1961  
PROSECUTIONS UNDER IMMIGRATION LEGISLATION AND PENAL CODE

YEAR	RACE	Number of Persons Prosecuted	Number of Charges Involved	Number of Convictions
1960	Europeans .. ..	22	29	28
	Asians .. ..	58	72	64
	Others .. ..	127	138	133
	TOTALS .. ..	207	239	225
1961	Europeans .. ..	11	13	12
	Asians .. ..	28	41	41
	Others .. ..	94	104	100
	TOTALS .. ..	133	158	153

NOTES, 1961

Europeans .. ..	1 charge dismissed.
Asians .. ..	—
Others .. ..	1 charge withdrawn. 2 charges acquitted.
Total Fines .. ..	1 charge dismissed. Sh. 17,130.

**1960/1961**  
**REMOVAL ORDERS ISSUED IN ACCORDANCE WITH SECTION 11 OF THE IMMIGRATION ORDINANCE, 1956**

RACE	ORDERS ISSUED		ORDERS EXECUTED		REMARKS, 1961
	1960	1961	1960	1961	
Europeans ..	17	17	16	16	1 pending.
Asians ..	33	21	20	18	3 pending.
Others ..	94	56	78	45	9 pending. 2 revoked.
<b>TOTAL ..</b>	<b>144</b>	<b>94</b>	<b>114</b>	<b>79</b>	<b>15</b>

1960/1961

PERSONS SERVED WITH A NOTICE TO PROHIBIT IMMIGRANT IN ACCORDANCE WITH REGULATION 31 OF THE IMMIGRATION REGULATIONS, 1957 AND ORDERED TO LEAVE THE COLONY

RACE	ORDERS ISSUED		ORDERS EXECUTED		REMARKS, 1961
	1960	1961	1960	1961	
Europeans ..	91	54	76	48	3 cancelled. 3 departures unconfirmed.
Asians ..	107	74	106	67	3 cancelled. 1 departure unconfirmed. 3 deported.
Others ..	266	173	266	167	4 cancelled. 2 deported.
TOTAL ..	464	301	448	282	19

1960/1961

REVENUE RECEIVED UNDER THE IMMIGRATION ORDINANCE, 1956, AND THE REGULATIONS MADE THEREUNDER

	ISSUED		AMOUNT	
	1960	1961	1960	1961
Entry Permits .. .. .	2,154	1,661		
Temporary Employment Passes .. .. .	2,163	1,918		
Dependants' Passes .. .. .	5,014	4,222		
Prohibited Immigrants' Passes .. .. .	46	27		
Residents' Certificates .. .. .	10,646	8,740		
Interterritorial Passes Issued .. .. .	548	739		
Interterritorial Passes Renewed .. .. .	536	740		
Fees for Lodgement of Appeals .. .. .	—	—		
Certificates of Exemption .. .. .	302	837		
Duplicate Passes and Permits and Re-issues .. .. .	64	51		
Special Passes .. .. .	280	316		
			Sh. 1,139,113.85	Sh. 1,136,582.80



**1960/1961**  
**REVENUE RECEIVED—(Contd.)**

	1960		1961	
<b>1. PASSPORTS—</b>				
<b>(a) Issued:</b>				
(i) Europeans .. .. .	5,150		5,886	
(ii) Asians .. .. .	16,284		15,870	
(iii) Africans .. .. .	669		1,239	
		22,103		22,995
<b>(b) Renewed:</b>				
(i) Europeans .. .. .	3,036		3,807	
(ii) Asians .. .. .	6,551		5,258	
(iii) Africans .. .. .	—		28	
		9,587		9,093
2. VISAS AND ENDORSEMENTS .. .. .		1,726		1,811
3. EMERGENCY CERTIFICATES .. .. .		1,308		2,328
4. TEMPORARY PERMITS .. .. .		2,038		2,818
5. PILGRIM PASSES .. .. .		51		33
6. CERTIFICATES OF IDENTITY .. .. .		89		85
7. TRAVEL DOCUMENTS .. .. .		—		—
8. SEAMEN'S CERTIFICATES .. .. .		8		24
9. NEW ZEALAND PASSPORTS .. .. .		—		3
10. UNITED KINGDOM PASSPORT FORWARDING CHARGES .. .. .		—		186
11. AFFIDAVITS .. .. .		—		2
		Sh. 917,111.30		Sh. 924,567.50

