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**IMMIGRATION DEPARTMENT  
ANNUAL REPORT  
1967**

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**IMMIGRATION DEPARTMENT  
ANNUAL REPORT  
1967**

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# IMMIGRATION DEPARTMENT ANNUAL REPORT 1967

## PART I—GENERAL

The year 1967 has been a busy one in so far as this department is concerned. New legislation has been enacted, proper border controls started and branch offices opened in other towns. All this has involved the officers of this department in a great deal of hard work and overtime.

As is to be expected with more and more citizens with the right educational qualifications becoming available, the emigration of the expatriate population continues to exceed immigration, the relative figures for 1967 being 1,358 immigrants as against 4,125 permanent departures; most of the immigrants being persons entering on two- or three-year contracts with commercial firms or under technical aid schemes for various Ministries. Towards the end of the year there was a noticeable increase in the number of non-citizens of Asian origin leaving the country, mostly of the lower echelon of the employment market who presumably thought that they were unlikely to be granted permits to work under the new immigration legislation.

The number of persons interviewed by the department continued to increase, approximately 360,000 in 1967 as compared with 290,000 in 1966. Of these some 240,000 arrived by air, 25,000 by sea and the remaining 95,000 by road, rail and lake steamers. The increase in the latter figure can be attributed to the opening of the border controls and the tightening up generally in the control of travellers arriving and leaving Kenya.

The number of person visiting Kenya for holidays or business showed only a very small increase over the 1966 figure of 67,000; this can possibly be attributed to the civil war in Nigeria and the war in the Middle East as it is very noticeable that Africa is considered as a whole in the mind of the average tourist and that when there is strife in one part of Africa it affects the tourist trade on the whole of the African continent.

### Staff and Training

As has been reported in previous years the rapid increase in the number of travellers dealt with by officers of this department together with other operational commitments has continued to strain the manpower resources of the department to the utmost and I can only hope that 1968 will show an improvement in this respect, although with introduction of the new immigration legislation I see little hope of the situation easing for some time to come.

Towards the end of the year arrangements were finalized with the Kenya Institute of Administration to introduce three-month courses for new assistant immigration officers to teach them Government administration in general and the workings of the immigration department in particular. If the first course is a success, and there is no doubt that it will be, then it is hoped that further courses will be run later in the new year.

The whole staff of the department deserve credit and congratulations for the hard work, often under very difficult conditions, they have performed during 1967.

### Residents' Certificates

As was to be expected with the publishing of the Immigration Bill in May, the number of residents' certificates issued fell during the year. In spite of the



fact that the new Bill gave no advantages to persons who hold residents' certificates, applications were still being made until the 1st December when the new Act was brought into force, 2,996 being issued during the course of the year compared with 4,007 in 1966.

### **Entry Permits**

The number of entry permits issued in 1967 was 712 compared with 933 in 1966; this is due almost entirely to a decrease in the number of permits issued under class A (1). The number of temporary employment passes showed a slight increase, 3,200 being issued compared with 2,834 in 1966.

### **Kenya High Commission, London**

As envisaged in the report for last year, in March an officer was posted to London to take over the immigration and visa work at the High Commission. This appears to have been a very successful experiment and it is hoped to post officers to other overseas posts in the not too far distant future.

During 1967, the High Commission in London issued 9,218 visitors passes, 320 temporary employment passes, 342 dependants passes and 711 visas.

### **Registration Under the Kenya Constitution and Citizenship Act**

It has not been possible to process as many of the outstanding applications for citizenship as had been hoped but the processing of outstanding ones was speeded up in the latter part of the year and it is hoped that all the applications received during the grace period will have been processed by the end of 1968.

During the course of the year 1967, 1,153 persons were registered as citizens and 39 persons naturalized as citizens of Kenya.

### **Immigration Ports of Entry**

#### *(a) Mombasa*

The number of ships calling at Mombasa which required the attendance of an immigration officer continues to decline; only 336 required such attendance in 1967 compared with 381 in 1966. No doubt the closure of the Suez Canal in June had an effect but there seems to be a general decline in the number of ships plying the passenger trade.

There was a decrease of 5,000 in the number of persons arriving by sea, falling from 25,000 in 1966 to some 20,000 in 1967.

#### *(b) Nairobi Airport*

The number of aircraft using Embakasi Airport continues to increase, 7,239 were handled in 1967 as compared to 7,108 in 1966. The 1966 figure as was reported previously was boosted by the inclusion of a number of planes being used for lifting petrol to Zambia so that the true increase is rather more than appears at first sight. The total number of passengers dealt with by the immigration department at the airport showed an increase of 20,000 over the 1966 figure of 200,000 passengers.

At the end of the year under review certain alterations were being made which it is hoped will speed up the rate at which passengers can be processed; it is also hoped to be able to increase the number of officers on duty to cut delays to the minimum.

The number of charter aircraft operating through Wilson Airport continued to increase and were dealt with satisfactorily.



(c) *Kisumu*

An office was opened at this lake port in March and during the remainder of the year the officers stationed in Kisumu processed the passengers from 71 lake steamers and 373 aircraft. The opening of this office has been a great help to people living in western Kenya.

(d) *Other Controls*

Offices were opened at Malindi and Lamu in January to deal mostly with charter flights and a small amount of dhow traffic. They have both operated successfully since their inception.

The border controls at Namanga on the Great North Road from Tanzania was in full operation by July and those at Taveta and Busia were in operation by November. However, those at Isebania, Lungalunga and Malaba were still not in full operation by the end of the year due to water problems and the officers concerned have had to live under very difficult conditions. It is hoped that the question of water supplies will resolve itself in the very near future. On the whole these posts are serving a very useful purpose both in control and assistance to tourists who would otherwise have to go out of their way to complete immigration formalities.

#### *Ex Officio* Immigration Officers

This department is as usual indebted to the various *ex officio* immigration officers who have continued to render valuable service to this department.

#### Investigation Branch

The Investigation Branch instituted 1,302 inquiries during the year which resulted in 137 prosecutions for offences under the Immigration Act; convictions were recorded in 130 of these cases. In many of these cases the offenders were sentenced to prison sentences and fines totalling Sh. 25,000 were imposed in other cases. A total of 1,493 persons were served with notices to prohibited immigrants and 53 persons were issued with removal orders during 1967.

#### Passport Control

The passport controls in both Nairobi and Mombasa continued to function satisfactorily during the year under review and a total of 6,418 passports were issued. In addition a total of 6,966 temporary travel documents for persons travelling to our neighbour States of Tanzania and Uganda were also issued.

The number of visas issued continued to rise, although not so spectacularly as in 1966. A total of 15,387 were issued during the year on behalf of other Commonwealth countries not represented in Kenya; the majority of these were on behalf of the Government of Tanzania.

#### New Legislation

As anticipated in my report for 1966 an Immigration Bill was put before Parliament in May and became law in August and came into force on 1st December 1967.

The effect of the new legislation is that all non-citizens living in Kenya will be required to hold a permit or pass to remain in the country whether or not they are in employment. In order to have a smooth changeover from the old legislation to the new, the Act contained transitional clauses whereby non-citizens lawfully in Kenya under the previous law retained their previous status until such time as they were called forward to apply for permits.



The first class of persons were gazetted on the 8th December 1967 and as the year closed applications were beginning to be received by the department. It is anticipated that it will take almost three years before the changeover is completed. In this exercise the department is maintaining the closest co-operation with the Kenyanization of Personnel Bureau whose aim it is to promote Kenyanization in the private sector of the economy.

## **PART II—STATISTICS AND SCHEDULES**

The following permits, passes and certificates may be granted under the Immigration Act and its Regulations:—

- (a) Residents' Certificates, section 6 of the Immigration Act.
- (b) Entry Permits, section 10 of the Immigration Act.
- (c) Temporary Employment Passes, regulation 14 of the Immigration Regulations.
- (d) Dependants' Passes, regulation 12 of the Immigration Regulations.
- (e) Special Passes, regulation 25 of the Immigration Regulations.
- (f) Prohibited Immigrants' Passes, regulation 24 of the Immigration Regulations.
- (g) Interterritorial Passes, regulation 22 of the Immigration Regulations.
- (h) Visitors' Passes, regulation 18 of the Immigration Regulations.
- (i) In-transit Passes, regulation 20 of the Immigration Regulations.
- (j) Pupils' Passes, regulation 16 of the Immigration Regulations.
- (k) Re-entry Passes, regulation 26 of the Immigration Regulations.

The schedules which follow show the number of the permits, passes, and certificates, other than visitors' passes and re-entry passes which were issued during 1966 and 1967. The number of persons entering Kenya on visitors' passes during the year is given at the beginning of this report, but exact statistics have not been kept of the issue of re-entry passes as they run into many thousands.

Further schedules are also included to show the work of the investigations including prosecutions, convictions and deportations.

**B. B. BANGUA,**  
*Principal Immigration Officer.*



FIGURES SHOWING THE RESULT OF APPLICATIONS FOR ENTRY PERMITS IN CLASSES "A" TO "H" OF SECTION 10 OF THE IMMIGRATION ACT

CLASS	BRITISH EUROPEANS		ALIEN EUROPEANS		TOTAL		ASIANS		GRAND TOTAL	
	Granted	Refused	Granted	Refused	Granted	Refused	Granted	Refused	Granted	Refused
B .. .. .	4	—	4	—	8	—	—	—	8	—
C .. .. .	—	—	—	—	—	—	—	—	—	—
D .. .. .	7	—	7	1	14	1	5	5	19	6
E .. .. .	—	—	—	—	—	—	—	—	—	—
F .. .. .	3	—	2	—	5	—	8	1	13	1
G .. .. .	278	—	124	2	402	2	48	4	450	6
TOTAL ..	292	—	137	3	429	3	61	10	490	13
A (i) ..	..	..	..	..	58	1	332	32	390	33
A (ii) ..	..	..	..	..	—	—	—	—	—	—
A (iii) ..	..	..	..	..	11	—	22	—	33	—
H .. .. .	..	..	..	..	19	2	1	—	20	2
TOTAL ENTRY PERMITS	..	..	..	..	517	6	416	42	933	48



FIGURES SHOWING THE RESULT OF APPLICATIONS FOR ENTRY PERMITS IN CLASSES "A" TO "H" OF SECTION 10 OF THE IMMIGRATION ACT

CLASS	BRITISH EUROPEANS		ALIEN EUROPEANS		TOTAL		ASIANS		GRAND TOTAL	
	Granted	Refused	Granted	Refused	Granted	Refused	Granted	Refused	Granted	Refused
B .. .. .	3	—	5	—	8	—	3	—	11	—
C .. .. .	—	—	—	—	—	—	—	—	—	—
D .. .. .	13	1	14	—	27	1	6	2	33	3
E .. .. .	1	—	—	—	1	1	—	—	1	—
F .. .. .	2	—	4	—	6	—	8	—	14	—
G .. .. .	299	—	155	—	454	—	65	11	519	11
TOTAL .. .. .	318	1	178	—	496	1	82	13	578	14
A (i) .. .. .	..	..	..	..	30	—	98	8	128	8
A (ii) .. .. .	..	..	..	..	—	—	—	—	—	—
A (iii) .. .. .	..	..	..	..	10	—	22	—	32	—
H .. .. .	..	..	..	..	36	—	3	—	39	—
TOTAL ENTRY PERMITS .. .. .	..	..	..	..	572	1	205	21	777	22



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FIGURES OF TEMPORARY EMPLOYMENT PASSES ISSUED AND REFUSED UNDER REGULATION 14 OF THE IMMIGRATION REGULATIONS

	British Europeans	Alien Europeans	Total	Asians	Grand Total
Issued .. .. .	1,401	993	2,394	440	2,834
Refused .. .. .	42	36	78	70	148

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FIGURES OF TEMPORARY EMPLOYMENT PASSES ISSUED AND REFUSED UNDER REGULATION 14 OF THE IMMIGRATION REGULATIONS

	British Europeans	Alien Europeans	Total	Asians	Grand Total
Issued .. .. .	1,605	1,149	2,754	446	3,200
Refused .. .. .	13	—	13	11	24



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CONSOLIDATED FIGURES SHOWING DEPENDANTS' PASSES ISSUED UNDER REGULATION 12 OF THE IMMIGRATION REGULATIONS

	Wives	Children	Mothers	Fathers	Other Relations	Other Dependants	Total	Grand Total
Europeans .. ..	1,245	1,390	31	15	33	1	2,715	—
Asians .. ..	933	1,388	51	17	14	—	2,403	—
TOTAL .. ..	2,178	2,778	82	32	47	1	5,118	5,118

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CONSOLIDATED FIGURES SHOWING DEPENDANTS' PASSES ISSUED UNDER REGULATION 12 OF THE IMMIGRATION REGULATIONS

	Wives	Children	Mothers	Fathers	Other Relations	Other Dependants	Total	Grand Total
Europeans .. ..	1,622	1,758	18	7	17	3	3,425	—
Asians .. ..	1,055	1,425	44	17	14	—	2,555	—
TOTAL .. ..	2,677	3,183	62	24	31	3	5,980	5,980



SPECIAL PASSES ISSUED UNDER REGULATION 25 OF THE  
IMMIGRATION REGULATIONS

<i>Issued</i>	<b>1966</b>	<b>1967</b>
Nairobi .. .. .	207	512
Mombasa .. .. .	40	86
TOTAL ..	<u>247</u>	<u>598</u>

PROHIBITED IMMIGRANTS' PASSES ISSUED UNDER REGULATION 24 OF THE  
IMMIGRATION REGULATIONS

<i>Issued</i>	<b>1966</b>	<b>1967</b>
Nairobi .. .. .	10	6
Mombasa .. .. .	28	59
TOTAL ..	<u>38</u>	<u>65</u>

RESIDENTS' CERTIFICATES ISSUED UNDER SECTION 6 OF THE  
IMMIGRATION ACT

<i>Issued</i>	<b>1966</b>	<b>1967</b>
European .. .. .	1,262	556
Asians .. .. .	2,745	2,440
TOTAL ..	<u>4,007</u>	<u>2,996</u>

INTERTERRITORIAL PASSES ISSUED AND RENEWED UNDER REGULATION 22 AND 23  
OF THE IMMIGRATION ACT

<i>Issued</i>	<b>1966</b>	<b>1967</b>
Nairobi .. .. .	274	212
Mombasa .. .. .	9	14
TOTAL ..	<u>283</u>	<u>226</u>

<i>Renewed</i>	<b>1966</b>	<b>1967</b>
Nairobi .. .. .	470	338
Mombasa .. .. .	81	56
TOTAL ..	<u>551</u>	<u>394</u>

PUPILS' PASSES ISSUED UNDER REGULATION 16 OF THE  
IMMIGRATION REGULATIONS

<i>Issued</i>	<b>1966</b>	<b>1967</b>
Europeans .. .. .	197	478
Asians .. .. .	464	576
TOTAL ..	<u>661</u>	<u>1,054</u>

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PROSECUTIONS UNDER IMMIGRATION ACT AND PENAL CODE

YEAR	RACE	Number of Persons Prosecuted	Number of Charges Involved	Number of Convictions
1966	Europeans .. ..	35	39	30
	Asians .. ..	46	59	50
	Others .. ..	97	107	106
	TOTAL .. ..	178	205	186
1967	Europeans .. ..	17	20	19
	Asians .. ..	31	40	40
	Other .. ..	73	77	71
	TOTAL .. ..	121	137	130

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Europeans .. .. 1 withdrawn.  
 Others .. .. 6 discharged.  
 Total Fines .. .. Sh. 25,000.



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REMOVAL ORDERS ISSUED UNDER IMMIGRATION ACT

RACE	ORDERS ISSUED		ORDERS EXECUTED		REMARKS
	1965	1967	1966	1967	
Europeans .. ..	9	3	9	3	1 pending.
Asians .. ..	2	6	2	3	3 pending—sentence not yet finished.
Others .. ..	80	44	80	12	32 pending—sentence not yet finished.
TOTAL .. ..	91	53	91	17	

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PERSONS SERVED WITH A NOTICE TO PROHIBIT IMMIGRANTS UNDER REGULATION 31 OF THE  
IMMIGRATION ACT AND ORDERED TO LEAVE KENYA

RACE	ORDERS ISSUED		ORDERS EXECUTED		REMARKS
	1966	1967	1966	1967	
Europeans .. ..	169	147	169	147	
Asians .. ..	516	958	516	958	
Other .. ..	441	338	441	193	195 departures unconfirmed or not left.
TOTAL .. ..	1,126	1,493	1,126	1,298	



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REVENUE RECEIVED UNDER THE IMMIGRATION ACT AND REGULATIONS MADE THEREUNDER

	ISSUED		AMOUNT	
	1966	1967	1966	1967
Entry Permits .. .. .	933	777		
Temporary Employment Passes .. .. .	2,834	3,200		
Dependants' Passes .. .. .	5,118	5,980		
Prohibited Immigrant Passes .. .. .	38	67		
Residents' Certificates .. .. .	4,007	2,996		
Interterritorial Passes .. .. .	286	226		
Interterritorial Passes Renewed .. .. .	551	394		
Fees for Lodgement of Appeals .. .. .	—	—		
Duplicate Passes and Permits .. .. .	71	57		
Special Passes .. .. .	247	578		
			Sh. 848,169	Sh. 863,510

REVENUE RECEIVED—(Contd.)

	1966	1967
Passports Issued ..	6,955	6,418
Passports renewed ..	12,503	15,387
Visas and Endorsements ..	5,497	6,966
Temporary Permits ..	96	99
Certificates of Identity ..	1,725	1,153
Registration ..	24	39
Naturalization ..		
	} Sh. 517,153	} Sh. 614,300



