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KENYA NATIONAL AUDIT OFFICE

REPORT

OF

THE AUDITOR-GENERAL

ON

THE FINANCIAL STATEMENTS OF COUNTY GOVERNMENT OF TURKANA

FOR THE SIXTEEN (16) MONTHS PERIOD ENDED 30 JUNE 2014



REPUBLIC OF KENYA

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OFFICE OF THE AUDITOR-GENERAL

REPORT OF THE AUDITOR-GENERAL ON THE COUNTY GOVERNMENT OF TURKANA FOR THE SIXTEEN (16) MONTHS PERIOD ENDED 30 JUNE 2014

REPORT ON THE FINANCIAL STATEMENTS

I have audited the accompanying financial statements of County Government of Turkana set out on pages 6 to 50, which comprise the statement of assets as at 30 June 2014, and the statement of receipts and payments, statement of cashflow, summary statement of appropriation for the period then ended and a summary of significant accounting policies and other explanatory information, in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 8 of the Public Audit Act, 2003.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Cash Basis) and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

The management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 4 of the Public Audit Act, 2003.

Auditor-General's Responsibility

My responsibility is to express an opinion on these financial statements based on the audit and report in accordance with provisions of Section 9 of Public Audit Act, 2003 and submit the report in compliance with Article 229(7) of the Constitution of Kenya. The audit was conducted in accordance with International Standards on Auditing. Those standards require compliance with ethical requirements and that the audit be planned and performed to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgement, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County Government's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by the management, as well as evaluating the overall presentation of the financial statements.

Because of the matters described in the Basis for Disclaimer of Opinion paragraph, however, I am not able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion.

Basis for Disclaimer of Opinion

1.0 Fixed Assets

Handing Over and Taking Over of Assets and Liabilities of Defunct Local Authorities

The statement of receipts and payments reflect acquisition of assets balance of Kshs.1,434,543,739 for the year ended 30 June 2014 and Kshs.85,758,963 for the four (4) months ended 30 June 2013. However, no fixed assets register was availed for audit review in support of the details of assets acquired. Further, no hand-over report was availed for audit review in support of how the assets and liabilities of the defunct local authorities were taken over by the County Government of Turkana.

In the circumstances, the validity and accuracy of the assets and liabilities of the County Government of Turkana could not be confirmed for the period ended 30 June 2014.

2.0 Accuracy of the Financial Statements

2.1 Non-Disclosure of the Period Covered by Financial Statements

The financial statements under review covers a period of sixteen (16) months ended 30 June 2014. However, the statements have been divided into two periods 2012/2013 and 2013/2014 without necessary disclosures and explanations in the financial statements in line with the requirements of International Public Sector Accounting Standards-Cash Basis (1.41) and County Financial Accounting and Reporting Manual.

In the circumstances, the validity and accuracy of the financial statements for the period ended 30 June 2014 could not be confirmed.

2.2 Unsupported Balances for the Four (4) Months Period Ended 30 June 2013

The statement of receipts and payments reflect total revenues and payments amounting to Kshs.276,265,420 and Kshs.157,867,299 respectively for the period

ended 30 June 2013. However, detailed schedules and ledgers in support of the balances were not provided for audit review. In the circumstances, the receipts and payments of Kshs.276,265,420 and Kshs.157,867,299 respectively for the four (4) months period ended 30 June 2013 could not be confirmed.

2.3 General Account of Vote (GAV) Balance

Note XI to the financial statements reflects nil GAV balance. However, the computed total exchequer under issue of Kshs.796,211,603.85 together with cash and cash equivalent figure of Kshs.3,144,140,811 total to Kshs.3,940,352,414.85 leading to unexplained difference of Kshs.3,940,352,414.85. In addition, no reason has been provided for the delay in disbursement of funds to the County Government. Consequently, the nil GAV or Exchequer provisioning balance for the year ended 30 June 2014 could not be confirmed.

2.4 Inaccuracy of the Statement of Receipts

The statement of receipts and payments indicate that the figures therein have been rounded to the nearest thousands. However, the actual figures have not been rounded off to the nearest thousands. Consequently, the figures in the statement of receipts and payments have been erroneously stated.

3.0 Exchequer Releases

The statement of receipts and payments for the year ended 30 June 2014 reflects total receipts of Kshs.7,001,469,748 which include exchequer releases of Kshs.6,868,190,990. However, according to National Treasury records, amounts during totalled County Government the vear released to Turkana Kshs.7,664,402,593.85 comprising of cash disbursements of Kshs.7,557,987,226 and salary deducted at source and paid by the National Treasury during the transition period covering July 2013 to September 2013, on behalf of the County of Kshs.106,415,368. No reason or explanation has been provided for the difference of Kshs.796,211,603.85 arising between National Treasury records and those of Turkana County Government.

4.0 Unsupported Compensation of Employees Balance

The statement of receipts and payments reflect an expenditure of Kshs.895,369,568 on compensation of employees. However, the figure does not include an expenditure of Kshs.106,415,368 in respect of salaries paid by the National Treasury as reflected in the National Treasury circular to all county committee members – finance referenced AG 3/171 Vol.1/(13) of 23 February 2015.

In the circumstances, the accuracy of the expenditure of Kshs.895,369,568 for compensation of employees for the period ended 30 June 2014 could not be confirmed.

5.0 Opening Surplus

The statement of assets reflects a surplus of Kshs.118,398,121 as at 30 June 2013. However, this figure has not been reflected as an opening balance in the statement of assets for the period ended 30 June 2014. In the circumstances, the accuracy and validity of the net financial position figure of Kshs.3,144,140,811 reflected in the statement of assets and liabilities as at 30 June 2014 could not be confirmed.

6.0 Inaccurate Summary Statements of Appropriation

The summary statement of appropriation for recurrent and development expenditure combined reflect total original budget figure of Kshs.3,541,400,502 on payments which is at variance with the approved expenditure budget figure of Kshs.8,143,995,474 reflected in the approved budget for the year 2013/2014. The variance of Kshs.4,602,594,972 between the two sources has not been explained.

In the circumstance, the accuracy and validity of the summary statement of appropriation for recurrent and development together with the combined statement for year ended 30 June 2014 could not be confirmed.

Disclaimer of Opinion

Because of the significance of the matters described in the Basis for Disclaimer of Opinion paragraph, I have not been able to obtain sufficient appropriate audit evidence to provide basis for an audit opinion. Accordingly, I do not express an opinion on the financial statements.

Edward R. O. Ouko CBS, AUDITOR-GENERAL

Nairobi

27 July 2015

4



COUNTY GOVERNMENT OF TURKANA

REPORTS AND FINANCIAL STATEMENTS

FOR THE FINANCIAL YEAR ENDED JUNE 30, 2014

Prepared in accordance with the Cash Basis of Accounting Method under the International Public Sector Accounting Standards (IPSAS)

Τa	able of Content	Page
I.	KEY COUNTY INFORMATION AND MANAGEMENT	1
II.	FORWARD BY THE CEC	3
111.	STATEMENT OF COUNTY MANAGEMENT RESPONSIBILITIES	4
IV.	REPORT OF THE INDEPENDENT AUDITORS ON THE COUNTY (specify County name)	5
V.	STATEMENT OF RECEIPTS AND PAYMENTS	6
VI.	STATEMENT OF ASSETS	7
VII.	STATEMENT OF CASHFLOW	8
VIII	I. SUMMARY STATEMENT OF APPROPRIATION: RECURRENT AND DEVELOPMENT C	OMBINED10
IX.	SUMMARY STATEMENT OF APPROPRIATION: RECURRENT	12
Х.	SUMMARY STATEMENT OF APPROPRIATION: DEVELOPMENT	15
Xi.	SUMMARY STATEMENT OF PROVISIONINGS	
XII.	SIGNIFICANT ACCOUNTING POLICIES	24
XIII	NOTES TO THE FINANCIAL STATEMENTS	

48 K

I. KEY COUNTY INFORMATION AND MANAGEMENT

(a) Background information

The County is constituted as per the constitution of Kenya is headed by the County Governor, who is responsible for the general policy and strategic direction of the County.

(b) Key Management

The County's day-to-day management is under the following key organs:

- The Governor
- The Deputy Governor
- The county executive committee members
- The County Legislative Assembly

(c) Fiduciary Management

The key management personnel who held office during the financial year ended 30th June 2014 and who had direct fiduciary responsibility were:

No.	Designation	Name
1.	CEC Member F&P	Ekwom Paul Nabuin
2.	Chief Officer-F&P	Emathe Namuar Joseph
3.	Director - Accounting	-John Korikel
4.	Chief Finance Officer	-Joseah Kosgey
5.	Ass senior Accountant Gener	cal-Stephen Gole

(d) Fiduciary Oversight Arrangements

- County Assembly
- Internal Audit department

(e) County Headquarters

P.O. Box 11-30500 Lodwar-Turkana County

(f) County Contacts E-mail: turkana@go.ke Website: www.turkana@go.ke

(g) County Bankers

- Central Bank of Kenya Haile Selassie Avenue P.O. Box 60000 City Square 00200 Nairobi, Kenya
- 2. Kenya Commercial Bank Lodwar

(h) Independent Auditors

Auditor General Kenya National Audit Office Anniversary Towers, University Way P.O. Box 30084 GOP 00100 Nairobi, Kenya

(i) Principal Legal Adviser

The Attorney General State Law Office Harambee Avenue P.O. Box 40112 City Square 00200 Nairobi, Kenya

II. FORWARD BY THE CEC

In the Financial Year FY13/14, the County had an approved budget of KSh **8**, **143**, **995**,**474**. However, the County received total of KSh **6**,**868**,**190**,**990**

Comprising of KSh **3**, **756**,77**0**.465 for recurrent expenditure and KSh **4**,387,225,009 for development expenditure. This budget was financed by KSh 6,868,190.990 (98%) from national equitable share and KSh129, 653,188 (1.9%) from local revenue sources and KSh 3,625,570(0.1%) million being donor funds.

The total expenditure during the reporting period for FY13/14 amounted to KSh **3,857,328,937**

The County faced a number of challenges that affected budget implementation during the FY13/14 reporting period. These challenges include:

- Inadequate staffing in procurement department which affected budget execution in other departments.
- Low enforcement measures by revenue department affecting funding of some planned activities.
- Lack of monitoring and evaluation framework to coordinate implementation and reporting of projects

The County provides the following recommendations to address the challenges and improve budget execution in the period under review.

- Institute M&E framework to guide implementation and reporting.
- Fast tracking recruitment of staff in various departments to carry out respective duties and responsibilities to timely implement planned activities.

Prepared by: Hon. Ekwom Nabwin

County Executive Committee Member-Finance and Planning Turkana County Government

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III. STATEMENT OF COUNTY MANAGEMENT RESPONSIBILITIES

Section 101 (4) of the Public Finance Management Act, 2012 requires that, at the end of each financial year, the accounting officer for a county government County shall prepare financial statements in respect of that County. The Act requires that the financial statements so prepared be in a form that complies with relevant accounting standards as prescribed the Public Sector Accounting Standards Board of Kenya from time to time.

The Accounting Officer in charge of Finance and Planning is responsible for the preparation and presentation of the *County's* financial statements, which give a true and fair view of the state of affairs of the *County* for and as at the end of the financial year (period) ended on June 30, 2014. This responsibility includes: (i) maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period; (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the County; (iii) designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statements, and ensuring that they are free from material misstatements, whether due to error or fraud; (iv) safeguarding the assets of the County; (v) selecting and applying appropriate accounting policies; and (vi) making accounting estimates that are reasonable in the circumstances.

The Accounting Officer in charge of Finance and Planning accepts responsibility for the *County's* financial statements, which have been prepared on the Cash Basis Method of Financial Reporting, using appropriate accounting policies in accordance with International Public Sector Accounting Standards (IPSAS). The Accounting Officer is of the opinion that the *County's* financial statements give a true and fair view of the state of *County's* transactions during the financial year ended June 30, 2014, and of the *County's* financial position as at that date. The Accounting Officer in charge of Finance and Planning further confirms the completeness of the accounting records maintained for the *County*, which have been relied upon in the preparation of the *County's* financial statements as well as the adequacy of the systems of internal financial control.

The Accounting Officer in charge of Finance and Planning confirms that the County has complied fully with applicable Government Regulations and the terms of external financing covenants (where applicable), and that the County's funds received during the year under audit were used for the eligible purposes for which they were intended and were properly accounted for. Further the Accounting Officer confirms that the *County's* financial statements have been prepared in a form that complies with relevant accounting standards prescribed by the Public Sector Accounting Standards Board of Kenya.

Approval of the financial statements

The County's financial statements were approved and signed by the Accounting Officer on $\int \frac{1}{1} \int \frac{1}$

For

IV. REPORT OF THE INDEPENDENT AUDITORS ON THE COUNTY (TURKANA COUNTY)

We have audited the accompanying (consolidated) financial statements of *(Turkana) for the year ended June 30, 2014*, which comprise: (i) a statement of receipts and payments; (ii) a statement of financial assets and liabilities; (iii) a statement of comparative budget and actual amounts; (iv) a statement of pending bills as at June 30, 2014; and (v) a summary of significant accounting policies and other explanatory information.

Management's responsibility for the financial statements

The *County's* Management is responsible for the preparation and fair presentation of the financial statements in accordance with International Public Sector Accounting Standards, and for such internal control as the management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' responsibility

Our responsibility is to express an opinion on the financial statements based on our audit. We conducted our audit in accordance with the International Standards on Auditing. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgement, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the *County's* preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the County as at June 30, 2014, and its receipts and payments, as well as cash flows for the year then ended in accordance with International Public Sector Accounting Standards.

Auditor General

Date

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V. STATEMENT OF RECEIPTS A	ND PAYN	IENTS	
	Note	2013-2014	2012-2013
the second s		Ksh(000)	Kshs(000)
RECEIPTS			
Tax Receipts	1		-
Social Security Contributions	2	-	-
Proceeds from Domestic and Foreign Grants	3	3,625,570	-
		6,868,190,990	276,265,420
Exchequer releases	4		· -
Transfers from Other Government Entities	5	-	-
Proceeds from Domestic Borrowings	6	-	-
Domestic Currency and Domestic Deposits	7	-	
Proceeds from Foreign Borrowings	8	-	
Proceeds from Sale of Assets	9	-	-
Reimbursements and Refunds	10	-	-
Returns of Equity Holdings	11	-	· · · · · ·
Other Receipts	12	129,653,188	-
		7,001,469,748	276,265,420
TOTAL RECEIPTS			-
PAYMENTS			
Compensation of Employees	13	895,369,568	60,401,489
Use of goods and services	14	1,211,487,195	11,706,847
Interest payments	15	-	-
Subsidies	16	-	-
Transfers to Other Government Units	17	-	-
Other grants and transfers	18	315,928,435	-
Social Security Benefits	19	-	-
Acquisition of Assets	20	1,434,543,739	85,758,963
Finance Costs, including Loan Interest	21	-	τ.
Repayment of principal on Domestic and		-	· _
Foreign borrowing	22		
Other Payments	23		-
TOTAL PAYMENTS		3,857,328,937	157,867,299

SURPLUS/DEFICIT

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3,144,140,811

118,398,121

The accounting policies and explanatory notes to these financial statements form an integral part of the financial statements. The County financial statements were approved on 15 Juy 2015 and signed by:

С CEC Member Finance and Planning.

6

VI. STATEMENT OF ASSETS

	Note	2013-2014 Kshs	2012-2013 Kshs
FINANCIAL ASSETS			
Cash and Cash Equivalents Bank Balances Cash Balances Cash Equivalents Outstanding Imprests	24A 24B 24C 24D	3,144,140,811	118,398,121 - - -
TOTAL FINANCIAL ASSETS		3,144,140,811	118,398,121
REPRESENTED BY			
Fund balance b/fwd Surplus/Deficit for the year Prior year adjustments	25 26	3,144,140,811	- 118,398,121
NET FINANCIAL POSSITION		3,144,140,811	118,398,121

The accounting policies and explanatory notes to these financial statements form an integral part of the financial statements. The County financial statements were approved on _____ 2015 and signed by:

CEC Member-Finance and Planning.

VII. STATEMENT OF CASHFLOW

Receipts for operating income

Tax Receipts	1	-	-
Social Security Contributions	2	-	-
Proceeds from Domestic and Foreign Grants	3	3,625,570	
Exchequer Releases	4	6,868,190,990	276,265,420
Transfers from Other Government Entities	5	· -	-
Reimbursements and Refunds	10	-	-
Returns of Equity Holdings	11	· -	-
Other Receipts	12	129,653,188	-

Payments for operating expenses

Compensation of Employees	13	895,369,568	6,0401,489
Use of goods and services	14	1,211,487,195	11,706.847
Interest payments	15	-	-
Subsidies	16	-	-
Transfers to Other Government Units	17	-	-
Other grants and transfers	18	315,928,435	-
Social Security Benefits	19	-	-
Finance Costs, including Loan Interest	21	-	

23

Other Expenses

Adjusted for: Adjustments during the year

Proceeds from Sale of Assets

Acquisition of Assets

Net cash flow from operating activities CASHFLOW FROM INVESTING ACTIVITIES

-	-	9
85,758,963	1,434,543,739	20

4,578,684,550

204,157,084

Net cash flows from Investing Activities		1,434,543,739	85,758,963
CASHFLOW FROM BORROWING ACTIVITIES			
Proceeds from Domestic Borrowings	6	-	- · ·
Domestic Currency and Domestic Deposits	7	-	· · · ·
Proceeds from Foreign Borrowings	8	-	. <u>-</u>
Repayment of principal on Domestic and Foreign borrowing	22		-
Net cash flow from financing activities		-	-
NET INCREASE IN CASH AND CASH EQUIVALENT		3,144,140,811	118,398,121
Cash and cash equivalent at BEGINNING of the year	24	118,398,121	-
Cash and cash equivalent at END of the year	24	3,144,140,811	118,398,121

The accounting policies and explanatory notes to these financial statements form an integral part of the financial statements. The County financial statements were approved on 15 th July 2015 and signed by:

CEC Member -Finance and Planning.

VIII. SUMMARY STATEMENT OF APPROPRIATION: RECURRENT AND DEVELOPMENT COMBINED

Receipt/Expense Item	Original Budget	Adjustments	Final Budget	Actual on Comparable Basis	Budget Utilisation Difference	% of Utilisation
	a	b	c=a+b	d	e=c-d	f=d/c %
RECEIPTS						
Tax Receipts	· _	_		-	-	0%
Social Security Contributions		-	-	-	-	0%
Proceeds from Domestic and Foreign Grants	-	-	-	3,625,570.00	3,625,570.00	0%
Exchequer releases	8,143,995,474.00	-	8,143,995,474.00	6,868,190,990.00	1,275,804,484.00	16%
Transfers from Other Government Entities	-	-	· _	-	-	0%
Proceeds from Domestic Borrowings	-	-	-		-	0%
Proceeds from Foreign Borrowings	-	-	· _	· -	-	0%
Proceeds from Sale of Assets	-	-	-	-	_	0%
Reimbursement s and Refunds	-	-	-	_	-	0%
Returns of Equity Holdings	-	-	-	-	-	0%
Other Receipts	-	-	-	129,653,188.00	129,653,188.00	0%
TOTALS	8,143,995,474	A second se	8,143,995,474	7,001,469,748	1,142,525,726	14%

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COUNTY GOVERNMENT OF TURNAMA Reports and Financial Statements

For the year ended June 30, 2014 (Kshs)

PAYMENTS			-		_	
Compensation of Employees	895,369,568	-	895,369,568	895,369,568.00	236,818,624	21%
Use of goods and services	1,211,487,195	-	1,211,487,195	1,211,487,195	375,617,217	24%
Interest payments	-	-	_	-	-	0%
Subsidies	-	_	-	-	. –	0%
Transfers to Other Government Units	-	-	-	-	-	0%
Other grants and transfers	-	-	-	315,928,435	- 315,928,435	0%
Social Security Benefits	-	-	-	-	-	0%
Acquisition of Assets	1,434,543,739	-	1,434,543,739	1,434,543,739	258,012,241	15%
Finance Costs, including Loan Interest		-	-	-	-	0%
Repayment of principal on Domestic and Foreign borrowing	-	-	-	-	-	0%
Other Payments	-	-	-	-	-	0%
TOTALS	3,541,400,502		3,541,400,502	3,857,328,937	554,519,647	13%

The County financial statements were approved on $1 \le \frac{1}{2015}$ and signed by:

11

CEC member- Finance and Planning.

IX. SUMMARY STATEMENT OF APPROPRIATION: RECURRENT

Receipt/Expense Item	Original Budget	Adjustments	Final Budget	Actual on Comparable Basis	Budget Utilisation Difference	% of Utilisation
	а	b	c=a+b	d	e=c-d	f=d/c %
RECEIPTS						
Tax Receipts	-	-	· _	-	-	0%
Social Security Contributions	-	-	-	-	-	0%
Proceeds from Domestic and Foreign Grants	-		-	3,625,570.00	- 3,625,570.00	0%
Exchequer releases	4,156,770,465.00	-	4,156,770,465.00	3,516,260,015.05	640,510,449.95	15%
Transfers from Other Government Entities	-	-	-	-	-	0%
Proceeds from Domestic Borrowings	-	-	-	-	-	0%
Proceeds from Foreign Borrowings	-	-	-	-	-	0%
Proceeds from Sale of Assets					-	0%
Reimbursements and Refunds					-	0%
Returns of Equity Holdings						0%
Other Receipts						0%

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12

COUNTY GOVERNMENT OF TURKANA

Reports and Financial Statements For the year ended June 30, 2014 (Kshs)

TOTALS	4,156,770,465.00		4,156,770,465.00	3,519,885,585.05	636,884,879.95	15%
PAYMENTS						
Compensation of Employees	1,081,837,546	350,646	1,082,188,192	895,341,276	186,846,915.86	17%
Use of goods and services	1,812,343,873	14,749	1,812,358,622	551,938,347	1,260,420,275.39	70%
Interest payments			-		. –	0%
Subsidies			_		-	0%
Transfers to Other Government Units					-	0%
Other grants and transfers					-	0%
Social Security Benefits			-		-	0%
Acquisition of Assets	69,402,706.00	78,378.96	69,481,085	100,416,483.85	- 30,935,398.89	-45%
Finance Costs, including Loan Interest			-			0%
Repayment of principal on Domestic and Foreign borrowing			-		-	0%
Other Payments	-	-	-	-	-	0%
TOTALS	2,963,584,125.00	443,773.49	2,964,027,898	1,547,696,106.14	1,416,331,792.35	48%

The County financial statements were approved on 15 July 2015 and signed by:

CBC member-Finance and Planning.

X. SUMMARY STATEMENT OF APPROPRIATION: DEVELOPMENT

Receipt/Expense Item	Original Budget	Adjustments	Final Budget	Actual on Comparable Basis	Budget Utilisation Difference	% of Utilisation
	a	b	c=a+b	d	e=c-d	f=d/c %
RECEIPTS	-	_ *	-	-	-	
Tax Receipts	-	-	-	_	· _	
Social Security Contributions	-	-	-	-	-	
Proceeds from Domestic and Foreign Grants	-	-	. –	-	-	
Exchequer releases	3,987,225,009	-	3,987,225,009	3,351,930,974.95	635,294,034.05	19%
Transfers from Other Government Entities	-	-	-	-	-	
Proceeds from Domestic Borrowings		-	· -	-	-	
Proceeds from Foreign Borrowings	-	-	- -	-	-	
Proceeds from Sale of Assets	-	-	-	-	-	
Reimbursements and Refunds	-	-	-	-	-	
Returns of Equity Holdings	_	-	- -	_	. –	
Other Receipts	-	-	-		· -	
TOTALS	3,987,225,009		3,987,225,009	3,351,930,975	635,294,034	0
PAYMENTS						

COUNTY GOVERNMENT OF TURKANA

Reports and Financial Statements

For the year ended June 30, 2014 (Kshs)

Compensation of Employees	70,000,000.00	- 20,000,000.00	50,000,000.00	28,292.21	49,971,707.79	100%
Use of goods and services	3,594,411.35	- 231,773,498.00	- 228,179,086.65	656,623,971.45	- 884,803,058.10	388%
Interest payments	-	-	-	-	-	0%
Subsidies	-	-	-	-	-	0%
Transfers to Other Government Units	-	-	-	-	-	0%
Other grants and transfers	-	-	-	315,928,434.35	- 315,928,434.35	0%
Social Security Benefits	-	-	-	-	-	0%
Acquisition of Assets	1,516,000,000.00	110,000,000.00	1,626,000,000.00	1,337,052,360.15	288,947,639.85	18%
Finance Costs, including Loan Interest	-	· _	-	-	-	0%
Repayment of principal on Domestic and Foreign borrowing	-		· -	-	-	0%
Other Payments	-	-	_	-	-	0%
TOTALS	1,589,594,411.35	- 141,773,498.00	1,447,820,913.35	2,309,633,058.16	- 861,812,144.81	-60%

The County financial statements were approved on 15 July 2015 and signed by:

CEC member-Finance and Planning

XI. SUMMARY STATEMENT OF PROVISIONINGS

• Details of General Accounts On Vote

	2013 - 2014 Kshs	2012 - 2013 Kshs
GAV Provisioning account balance	-	- 2
Total	-	_
Details of Exchequer Account		
Exchequer Provisioning account balance	2013 - 2014 Kshs	2012 - 2013 Kshs
Total		

XII. SIGNIFICANT ACCOUNTING POLICIES

The principle accounting policies adopted in the preparation of these financial statements are set out below:

1. Statement of compliance and basis of preparation

The financial statements have been prepared in accordance with and comply with International Public Sector Accounting Standards (IPSAS) with particular emphasis on Cash Basis Financial Reporting under the Cash Basis of Accounting. The financial statements comply with and conform to the form of presentation prescribed by the Public Sector Accounting Standards Board of Kenya.

The financial statements are presented in Kenya Shillings, which is the functional and reporting currency of the *County* and all values are rounded to the nearest thousand (Kshs'000). The accounting policies adopted have been consistently applied to all the years presented.

The financial statements have been prepared on the cash basis following the Government's standard chart of accounts. The cash basis of accounting recognises transactions and events only when cash is received or paid by the *County*.

2. Recognition of revenue and expenses

The *County* recognises all revenues from the various sources when the event occurs and the related cash has actually been received by the *County*. In addition, the *County* recognises all expenses when the event occurs and the related cash has actually been paid out by the *County*.

3. In-kind contributions

In-kind contributions are donations that are made to the *County* in the form of actual goods and/or services rather than in money or cash terms. These donations may include vehicles, equipment or personnel services. Where the financial value received for in-kind contributions can be reliably determined, the *County* includes such value in the statement of receipts and payments both as revenue and as an expense in equal and opposite amounts; otherwise, the contribution is not recorded.

4. Cash and cash equivalents

Cash and cash equivalents comprise cash on hand and cash at bank, short-term deposits on call and highly liquid investments with an original maturity of three months or less, which are readily convertible to known amounts of cash and are subject to insignificant risk of changes in value. Bank account balances include amounts held at the Central Bank of Kenya and at various commercial banks at the end of the financial year. For the purposes of these financial statements, cash and cash equivalents also include short term cash imprests and advances to authorised public officers and/or institutions which were not surrendered or accounted for at the end of the financial year.

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SIGNIFICANT ACCOUNTING POLICIES (Continued)

5. Pending bills

Pending bills consist of unpaid liabilities at the end of the financial year arising from contracted goods or services during the year or in past years. As pending bills do not involve the payment of cash in the reporting period, they recorded as 'memorandum' or 'off-balance' items to provide a sense of the overall net cash position of the *County* at the end of the year. When the pending bills are finally settled, such payments are included in the statement of receipts and payments in the year in which the payments are made.

6. Budget

The budget is developed on the same accounting basis (cash basis), the same accounts classification basis, and for the same period as the financial statements. The *County's* budget was approved as required by Law and as detailed in the Government of Kenya Budget Printed Estimates. A high-level assessment of the *County's* actual performance against the comparable budget for the financial year under review has been included in an annex to these financial statements.

7. Comparative figures

Where necessary comparative figures for the previous financial year have been amended or reconfigured to conform to the required changes in presentation.

8. Subsequent events

There have been no events subsequent to the financial year end with a significant impact on the financial statements for the year ended June 30, 2014.

XIII. NOTES TO THE FINANCIAL STATEMENTS

1 TAX RECEIPTS

	2013 - 2014 Kshs	2012 - 2013 Kshs
Taxes on Income, Profits and Capital Gains	-	-
Taxes on Property	-	-
Taxes on Goods and Services	-	-
Taxes on International Trade and Transactions	. . .	-
Other Taxes (not elsewhere classified)	-	-
Total	-	-

2 SOCIAL SECURITY CONTRIBUTIONS

	2013 - 2014 Kshs	2012 - 2013 Kshs
Receipts for Health Insurance Contribution	-	-
Receipts to NHIF for Health Insurance Contributions	× -	-
Receipts from Govt Employees to Social & Welfare Schemes in Govt	-	-
Total		-

3 PROCEEDS FROM DOMESTIC AND FOREIGN GRANTS

Name of Donor	Date received	Amount in foreign currency	2013 - 2014	2012 - 2013
			Kshs	Kshs
Grants Received from Bilateral Donors (Foreign Governments)				
(Insert name of donor)				
(Insert name of donor)	-	-	. <u>-</u>	
		-	-	
Grants Received from Multilateral Donors (International Organisations)				
(Insert name of donor)				
World Food Program	14/02/2014	-	3,625,570	-
	_			-
Grants Received from other levels of government				

_		,			A REAL PROPERTY AND ADDRESS OF THE OWNER ADDRESS OF THE OWNER ADDRESS OF THE OWNER ADDRESS OF THE OWNER ADDRESS
	(Insert name of donor)				
	(Insert name of donor)	-	-	-	-
	Total	_	-	3,625,570	-

NOTES TO THE FINANCIAL STATEMENTS (Continued)

4 EXCHEQUER RELEASES

	2013 - 2014	2012 - 2013
· · · · · · · · · · · · · · · · · · ·	Kshs	Kshs
Total Exchequer Releases for quarter 1	1,302,948,400	36,600,288.80
Total Exchequer Releases for quarter 2	1,379,592,467	121,265,131.24
Total Exchequer Releases for quarter 3	1,609,524,544	118,400,000.00
Total Exchequer Releases for quarter 4	2,576,125,579	
Total	6,868,190,990	276,265,420.04
Cash received in July 2014	796,211,644	
Total Allocation for FY13/14	7,664,402,594	

5 TRANSFERS FROM OTHER GOVERNMENT ENTITIES

Description	2013 - 2014	20	012 - 201	3
	Kshs		Ksł	15
Transfers from Central government entities				
(insert name of budget agency)				
(insert name of budget agency)				

Transfers from Counties (insert name of budget agency) (insert name of budget agency)

TOTAL

6 PROCEEDS FROM DOMESTIC BORROWINGS

	2013 - 2014 Kshs	2012 - 2013 Kshs
Borrowing within General Government		
Borrowing from Monetary Authorities (Central Bank)		
Other Domestic Depository Corporations (Commercial		
Banks)		

Borrowing from Other Domestic Financial Institutions Borrowing from Other Domestic Creditors

Domestic Currency and Domestic Deposits

Total

63

NOTES TO THE FINANCIAL STATEMENTS (Continued)

7 DOMESTIC CURRENCY AND DOMESTIC DEPOSITS

		2013 - 2014 Kshs	2012 - 2013 Kshs	
x% Retention amount in relation to project A			. -	
y% Retention amount in relation to project B				-
z% Retention amount in relation to project C			-	-
Deposits held in trust				-
Total	-		-	-

[Provide a detailed analysis of this Note under Annex 3. The amount held as retention and deposits should also be disclosed under Note 24A]

8 PROCEEDS FROM FOREIGN BORROWINGS

	2013 - 2014 Kshs	2012 - 2013 Kshs	
Foreign Borrowing – Draw-downs Through Exchequer			
Foreign Borrowing - Direct Payments			
Foreign Currency and Foreign Deposits			
Total			
9 PROCEEDS FROM SALE OF ASSETS	2013 - 2014 Kshs	2012 - 2013 Kshs	
Receipts from the Sale of Buildings			
Receipts from the Sale of Vehicles and Transport Equipment	· _		
Receipts from the Sale Plant Machinery and Equipment	-	-	
Receipts from Sale of Certified Seeds and Breeding Stock	-	-	
Receipts from the Sale of Strategic Reserves Stocks	-	-	
Receipts from the Sale of Inventories, Stocks and Commodities	· _	-	

2

Disposal and Sales of Non-Produced Assets

Receipts from the Sale of Strategic Reserves Stocks

Total

10 REIMBURSEMENTS AND REFUNDS

	2013 - 2014 Kshs	2012 - 2013 Kshs
Refund from World Food Programme (WFP)	-	-
Reimbursement of Audit Fees	-	-
Reimbursement on Messing Charges (UNICEF)	-	-
Reimbursement from World Bank – ECD	-	-
Reimbursement from Individuals and Private Organisations	-	
Reimbursement from Local Government Authorities	-	
Reimbursement from Statutory Organisations	· <u>·</u>	.
Reimbursement within Central Government		-
Reimbursement Using Bonds	-	-

Total

As

11 RETURNS OF EQUITY HOLDINGS

	2013 - 2014 Kshs	2012 - 2013 Kshs
Returns of Equity Holdings in Domestic Organisations	-	· ,
Returns of Equity Holdings in International Organisations	-	• • –
		·
Total		·

12 OTHER RECEIPTS

	2013 - 2014 Kshs	2012 - 2013 Kshs
Interest Received	-	-
Profits and Dividends	-	- 1
Rents	-	-
Other Property Income	-	-
Sales of Market Establishments	<u>_</u>	· · · · -
Receipts from Administrative Fees and Charges	129,653,188	• • • • • •
Receipts from Administrative Fees and Charges - Collected as AIA	-	-
Receipts from Incidental Sales by Non-Market Establishments	· _	-
Receipts from Sales by Non-Market Establishments	-	-
Receipts from Sale of Incidental Goods	-	-
Fines Penalties and Forfeitures	-	-
Receipts from Voluntary transfers other than grants	· -	-
Other Receipts Not Classified Elsewhere		-
-	· · · · · · · · · · · · · · · · · · ·	

Total

129,653,188

NOTES TO THE FINANCIAL STATEMENTS (Continued)

13 COMPENSATION OF EMPLOYEES

	2013 - 2014	2012 - 2013
	Kshs	Kshs
Basic salaries of permanent employees	657,800,688	60,401,489
Basic wages of temporary employees	111,350,222	-
Personal allowances paid as part of salary	18,115,046	-
Personal allowances paid as reimbursements	67,766,230	
Personal allowances provided in kind	16,409,816	-
Pension and other social security contributions	5,222,916	-
Compulsory national social security schemes	2,217,551	
Compulsory national health insurance schemes	-	-
Social benefit schemes outside government	-	-
Other personnel payments	16,487,099	-
Total	895,369,568	60,401,489.00

14 USE OF GOODS AND SERVICES

	2013 - 2014	2012 - 2013
	Kshs	Kshs
Utilities, supplies and services	21,322,592	629,025
Communication, supplies and services	6,065,749	334,000
Domestic travel and subsistence	146,392,980	8,442,161
Foreign travel and subsistence	130,973,513	
Printing, advertising and information		556,535
supplies & services	21,604,889	
Rentals of produced assets	955,878	
Training expenses	59,977,473	-
Hospitality supplies and services	30,917,570	-
Insurance costs	114,207,654	
Specialized materials and services	418,200	

Total	1,211,487,195	11,706,847
Non residential	1 211 407 107	11 707 947
Fuel,oil and lubricants	31,427,483	-
Routine maintenance – other assets	4,512,264	-
transport equipment	53,603,712	
Routine maintenance – vehicles and other		1,254,926
Temporary committee	28,292,209	
Contracted professional services	5,338,464	
Legal dues and arbitrations	16,659,928	
Members fees dues and subscriptions	2,940,794	
Other operating expenses	505,293,839	
Office and general supplies and services	30,582,004	490,200

NOTES TO THE FINANCIAL STATEMENTS (Continued)

15 INTEREST PAYMENTS

	2013 - 2014	2012 - 2013	
	Kshs	Kshs	
Interest Payments on Foreign Borrowing			
Interest on Domestic Borrowing			
Interest on Borrowing From Other Government Units			
Total			

16 SUBSIDIES

Description	2013 - 2014 Kshs	2012 - 2013 Kshs
Subsidies to Public Corporations		
See list attached		
(insert name)		

Subsidies to Private Enterprises See list attached

40-

(insert name)

TOTAL

17 TRANSFER TO OTHER GOVERNMENT ENTITIES

Description	2013 - 2014	2012 - 2013
	Kshs	Kshs
Transfers to Central government entities		

Transfers to Central government entities See attached list

Transfers to Counties (insert name of budget agency) (insert name of budget agency)

TOTAL

NOTES TO THE FINANCIAL STATEMENTS (Continued)

18 OTHER GRANTS AND OTHER PAYMENTS

	2013 - 2014 Kshs	2012 - 2013 Kshs
Scholarships and other educational benefits	166,400,295	-
Emergency relief and refugee assistance	-	-
Subsidies to small businesses, cooperatives, and self employed		· _
Other current transfers, grants		· · · ·
Other capital grants and transfers	-	-
Burial Grants		
Subsidies in finance to private	-	
Micro finance youth programme	149,528,140	
Total	315,928,435	

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19 SOCIAL SECURITY BENEFITS

Government pension and retirement benefits Social security benefits in cash and in kind Employer Social Benefits in cash and in kind

Total

2013 - 2014 2012 - 2013 Kshs Kshs

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NOTES TO THE FINANCIAL STATEMENTS (Continued)

20 ACQUISITION OF ASSETS Non Financial Assets

20 ACQUISITION OF ASSETS		
Non Financial Assets	2013 - 2014 Kshs	2012 - 2013 Kshs
Purchase of Buildings	13113	NSIIS
Construction of Buildings	273,204,260.00	-
Refurbishment of Buildings	188,984,916.00	-
Construction of Roads	302,733,050.00	-
Construction and Civil Works	57,152,832.00	-
Overhaul and Refurbishment of	57,152,652.00	-
Construction and Civil Works	-	-
Purchase of Vehicles and Other Transport		
Equipment	562,834,727.00	79,624,912.96
Overhaul of Vehicles and Other		
Transport Equipment		-
Purchase of Household Furniture and	1 761 140 00	00.550.00
Institutional Equipment	1,761,149.00	90,550.00
Purchase of Office Furniture and General	25,624,116.00	
Equipment	23,024,110.00	-
Purchase of ICT Equipment, Software	20,484,389.00	6,043,500.00
and Other ICT Assets	20,101,202.00	0,045,500.00
Purchase of Specialised Plant, Equipment		
and Machinery		
Rehabilitation and Renovation of Plant, Machinery and Equip.	1,764,300.00	-
Purchase of Certified Seeds, Breeding		
Stock and Live Animals	-	-
Research, Studies, Project Preparation,		
Design & Supervision	-	
Rehabilitation of Civil Works		-
Acquisition of Strategic Stocks and		
commodities	-	-
Acquisition of Land	-	-
Acquisition of Intangible Assets		-
Financial Assets		
Domestic Public Non-Financial		
Enterprises	-	-
Domestic Public Financial Institutions	-	. –
Foreign financial Institutions operating	-	-
Abroad		
Other Foreign Enterprises	-	-
Foreign Payables - From Previous Years	-	-

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COUNTY GOVERNMENT OF TURKANA

Reports and Financial Statements For the year ended June 30, 2014 (Kshs)

otal 1,434,543,739		85,758,963	
	Kshs	Kshs	
21 FINANCE COSTS, INCLUDING LOAN INTEREST			
	2013 - 2014	2012 - 2013	
	Kshs	Kshs	
Exchange Rate Losses			
Interest Payments on Foreign Borrowings			
Interest Payments on Guaranteed Debt Taken over by Govt			
Interest on Domestic Borrowings (Non-Govt)			
Interest on Borrowings from Other Government Units			

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NOTES TO THE FINANCIAL STATEMENTS (Continued)

22 REPAYMENT OF PRINCIPAL ON DOMESTIC LENDING AND ON-LENDING

	2013 - 2014 Kshs	2012 - 2013 Kshs
Repayments on Borrowings from Domestic		
Principal Repayments on Guaranteed Debt Taken over by Government		
Repayments on Borrowings from Other Domestic Creditors		
Repayment of Principal from Foreign Lending & On – Lending		
Total		
23 OTHER EXPENSES		
	2013 - 2014	2012 - 2013
Budget Reserves	Kshs	Kshs
Civil Contingency Reserves		
Capital Transfers to Non-Financial Public Enterprises Capital Transfer to Public Financial Institutions and Enterprises		
Capital Transfer to Private Non-Financial Enterprises		
Other expenses		

24A: Bank Accounts

Name of Bank, Account No. & currency	Amount in bank account currency	Exc rate	2013 - 2014	2012 - 2013
			Kshs	Kshs
Central bank of Kenya(Revenue Account)	_	-	2,689,945,760.	118,398,121.00
Exchequer Account(Kenya Commercial Bank)		-	-	-
Central bank of Kenya(Developmen t Account)			453,739,420	-
Central bank of Kenya(Recurrent Account)			226,294	-

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Kenya Commercial				
Bank(Development)			183,855	-
Kenya Commercial				
Bank(Imprest	а — а — а			-
Account)			427	
Turkana County				
Assembly			45,055	-
Name of Bank,				
Account No. &			-	-
currency	-	-		
Total			3,144,140,811	118,398,121.00

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COUNTY GOVERNMENT OF TURKANA Reports and Financial Statements For the year ended June 30, 2014 (Kshs) NOTES TO THE FINANCIAL STATEMENTS (Continued)

24B: CASH IN HAND

	2013 - 2014	2012 - 2013
	Kshs	Kshs
Location 1		
Location 2		
Location 3		
Other Locations (specify)		

Total

[Provide cash count certificates for each]

24C: Cash equivalents (short-term deposits)

Name of Bank, Account No. & currency	Amount in foreign currency	Exchang e rate	2013 - 2014	2012 - 2013
			Kshs	Kshs
Describe the nature of deposit				
Describe the nature of deposit				
Describe the nature of deposit				
Describe the nature of deposit				

Total

24D(i): OUTSTANDING IMPRESTS 2012-2013

Name of Officer or Institution	Amount Taken	Amount Surrendered	Balance	
	Kshs	Kshs	Kshs	
Name of Officer or Institution				
Name of Officer or Institution				
Name of Officer or Institution				
Name of Officer or Institution				
Name of Officer or Institution				
Name of Officer or Institution				

Total

[Include an annex of the list is longer than 1 page.]

20

NOTES TO THE FINANCIAL STATEMENTS (Continued)

24D(ii): OUTSTANDING IMPRESTS 2013-2014

Amount Taken	Amount Surrendered	Balance
Kshs	Kshs	Kshs
	Taken	Taken Surrendered

Total

[Include an annex of the list is longer than 1 page.]

25. BALANCES BROUGHT FORWARD

	2013 - 2014 Kshs	2012 - 2013 Kshs
Bank accounts		
Cash in hand		
Cash equivalents (short-term deposits)	- ·	
Imprest		
	-	
Total	-	

[Provide short appropriate explanations as necessary]

26. PRIOR YEAR ADJUSTMENTS

	2013 - 2014 Kshs	2012 - 2013 Kshs
Bank accounts	-	
Cash in hand	-	-
Cash equivalents (short-term deposits)	· -	-
Imprest	-	-

Total

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27. OTHER IMPORTANT DISCLOSURES

27.1: PENDING ACCOUNTS PAYABLE (See Annex 1)

	Kshs	Kshs
Construction of buildings		
Construction of civil works		
Supply of goods		
Supply of services		· .
27.2: PENDING STAFF PAYABLES (See Annex 2)	Kshs	Kshs
Senior management		
Middle management		
Unionisable employees		
Others (<i>specify</i>)		
27.3: OTHER PENDING PAYABLES (See Annex 3)		
	Kshs	Kshs
Amounts due to National Government entities		
Amounts due to County Government entities		
Amounts due to third parties		
Others (specify)		

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28 PROGRESS ON FOLLOW UP OF AUDITOR RECOMMENDATIONS

The following is the summary of issues raised by the external auditor, and management comments that were provided to the auditor. We have nominated focal persons to resolve the various issues as shown below with the associated time frame within which we expect the issues to be resolved.

Referen ce No. on the external audit Report	Issue / Observations from Auditor	Management comments	Focal Point person to resolve the issue (Name and designation)	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)
	· · · · · · · · · · · · · · · · · · ·				

Guidance Notes:

- (i) Use the same reference numbers as contained in the external audit report;
- (ii) Obtain the "Issue/Observation" and "management comments", required above, from final external audit report that is signed by Management;
- (iii) Before approving the report, discuss the timeframe with the appointed Focal Point persons within your County responsible for implementation of each issue;
- (iv) Indicate the status of "Resolved" or "Not Resolved" by the date of submitting this report to National Treasury.

ANNEX 1 - ANALYSIS OF PENDING ACCOUNTS PAYABLE

Supplier of Goods or Services	Original Amount	Date Contracted	Amount Paid To-Date	Outstanding Balance 2013	Outstanding Balance 2012	Comments
	а	b	С	d=a-c		
Construction of buildings						
1.						
2.						
3.						
Sub-Total			情報的許			
Construction of civil works						
4.						
5.						
6.						
Sub-Total		自行制制的实际情况	计分词消除的			
Supply of goods						
7.						
8.						
9.						
Sub-Total		派官的问题的	行行の設定			- 一方にはないので、 「「「」」
Supply of services						
10.						
11.						
12.						
Sub-Total						「「「「「「「」」」」「「「「」」」」」」」「「「」」」」」」」」」」」」
Grand Total			1.68世纪的第三			

ANNEX 2 - ANALYSIS OF PENDING STAFF PAYABLES

Name of Staff	Job Group	Original Amount	Date Payable Contracted	Amount Paid To-Date	Outstanding Balance 2013	Outstanding Balance 2012	Comments
		а	b	с	d=a-c		
Senior Management							
1.							
2.							
3.							
Sub-Total	(1)》。(1)》(4)》(4)(4)(4)(4)(4)(4)(4)(4)(4)(4)(4)(4)(4)(Strange Strange State	Service States			
Middle Management							
4.							
5.							
6.							
Sub-Total	- 经销售问题		The Angel Angel				
Unionisable Employees							
7.							
8.							
9.							
Sub-Total				的情况的			的新闻的思想的问题。
Others (specify)							
10.							
11.							
12.							
Sub-Total	心得行法的问题。			and a start			
Grand Total	心理想的现象?						(行為)(通過)(有法)(行為)(行為)(注意)

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ANNEX 3 - ANALYSIS OF OTHER PENDING PAYABLES

Name	Brief Transaction Description	Original Amount	Date Payable Contracted	Amount Paid To-Date	Outstanding Balance 2013	Outstanding Balance 2012	Comments
		a	b	с	d=a-c		
Amounts due to National Govt Entities							
1.							
2.							
3.							
Sub-Total	and states in		and a state	现代出来的			
Amounts due to County Govt Entities							
4.							
5.							
6.							
Sub-Total	的问题的目的意思。			1990 and the			
Amounts due to Third Parties							
7.							
8.							
9.							
Sub-Total			《未成 从私口的 後日				
Others (specify)							
10.							
11.							
12.							
Sub-Total			10000				Here was a strength of the second
Grand Total			14月1月1日日日				



ANNEX 4 – SUMMARY OF FIXED ASSET REGISTER

Asset class	Historical Cost (Kshs) 2013/14	Historical Cost (Kshs) 2012/13
Land		1
Buildings and structures		
Transport equipment		
Office equipment, furniture and fittings		
ICT Equipment, Software and Other ICT Assets		
Other Machinery and Equipment		
Heritage and cultural assets	· · · · · · · · · · · · · · · · · · ·	
Intangible assets		
Total		

The County financial statements were approved on 15 July 2015 and signed by: CEC Finance and Planning.

